

113TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To provide for comprehensive immigration reform and for other purposes.

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IN THE SENATE OF THE UNITED STATES

Mr. SCHUMER (for himself, Mr. MCCAIN, Mr. DURBIN, Mr. GRAHAM, Mr. MENENDEZ, Mr. RUBIO, Mr. BENNET, and Mr. FLAKE) introduced the following bill; which was read twice and referred to the Committee on

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**A BILL**

To provide for comprehensive immigration reform and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*

2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the  
5 “Border Security, Economic Opportunity, and Immigra-  
6 tion Modernization Act”.

7 (b) **TABLE OF CONTENTS.**—The table of contents for  
8 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Statement of congressional findings.
- Sec. 3. Effective date triggers.
- Sec. 4. Southern Border Security Commission.

## 2

- Sec. 5. Comprehensive Southern Border Security Strategy and Southern Border Fencing Strategy.
- Sec. 6. Comprehensive Immigration Reform Trust Fund.
- Sec. 7. Reference to the Immigration and Nationality Act.
- Sec. 8. Definitions.

## TITLE I—BORDER SECURITY

- Sec. 1101. Definitions.
- Sec. 1102. Additional U.S. Customs and Border Protection officers.
- Sec. 1103. National Guard support to secure the Southern border.
- Sec. 1104. Enhancement of existing border security operations.
- Sec. 1105. Border security on certain Federal land.
- Sec. 1106. Equipment and technology.
- Sec. 1107. Access to emergency personnel.
- Sec. 1108. Southwest Border region prosecution initiative.
- Sec. 1109. Interagency collaboration.
- Sec. 1110. SCAAP reauthorization.
- Sec. 1111. Use of force.
- Sec. 1112. Training for border security and immigration enforcement officers.
- Sec. 1113. Department of Homeland Security Border Oversight Task Force.
- Sec. 1114. Immigration ombudsman.
- Sec. 1115. Reports.
- Sec. 1116. Severability.

## TITLE II—IMMIGRANT VISAS

## Subtitle A—Registration and Adjustment of Registered Provisional Immigrants

- Sec. 2101. Registered provisional immigrant status.
- Sec. 2102. Adjustment of status of registered provisional immigrants.
- Sec. 2103. The DREAM Act.
- Sec. 2104. Additional requirements.
- Sec. 2105. Criminal penalty.
- Sec. 2106. Grant program to assist eligible applicants.
- Sec. 2107. Conforming amendments to the Social Security Act.
- Sec. 2108. Government contracting and acquisition of real property interest.
- Sec. 2109. Long-term legal residents of the Commonwealth of the Northern Mariana Islands.
- Sec. 2110. Rulemaking.
- Sec. 2111. Statutory construction.

## Subtitle B—Agricultural Worker Program

- Sec. 2201. Short title.
- Sec. 2202. Definitions.

## CHAPTER 1—PROGRAM FOR EARNED STATUS ADJUSTMENT OF AGRICULTURAL WORKERS

## SUBCHAPTER A—BLUE CARD STATUS

- Sec. 2211. Requirements for blue card status.
- Sec. 2212. Adjustment to permanent resident status.
- Sec. 2213. Use of information.
- Sec. 2214. Reports on blue cards.

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Sec. 2215. Authorization of appropriations.

SUBCHAPTER B—CORRECTION OF SOCIAL SECURITY RECORDS

Sec. 2221. Correction of social security records.

CHAPTER 2—NONIMMIGRANT AGRICULTURAL VISA PROGRAM

Sec. 2231. Nonimmigrant classification for nonimmigrant agricultural workers.

Sec. 2232. Establishment of nonimmigrant agricultural worker program.

Sec. 2233. Transition of H-2A worker program.

Sec. 2234. Reports to Congress on nonimmigrant agricultural workers.

CHAPTER 3—OTHER PROVISIONS

Sec. 2241. Rulemaking.

Sec. 2242. Reports to Congress.

Sec. 2243. Effective date.

Subtitle C—Future Immigration

Sec. 2301. Merit-based points track one.

Sec. 2302. Merit-based track two.

Sec. 2303. Repeal of the diversity visa program.

Sec. 2304. World-wide levels and recapture of unused immigrant visas.

Sec. 2305. Reclassification of spouses and minor children of lawful permanent residents as immediate relatives.

Sec. 2306. Numerical limitations on individual foreign states.

Sec. 2307. Allocation of immigrant visas.

Sec. 2308. V nonimmigrant visas.

Sec. 2309. Fiancée and fiancé child status protection.

Sec. 2310. Equal treatment for all stepchildren.

Sec. 2311. International adoption harmonization.

Sec. 2312. Relief for orphans, widows, and widowers.

Sec. 2313. Discretionary authority with respect to removal, deportation or inadmissibility of citizen and resident immediate family members.

Sec. 2314. Waivers of inadmissibility.

Sec. 2315. Continuous presence.

Sec. 2316. Global health care cooperation.

Sec. 2317. Extension and improvement of the Iraqi special immigrant visa program.

Sec. 2318. Extension and improvement of the Afghan special immigrant visa program.

Sec. 2319. Elimination of sunsets for certain visa programs.

Subtitle D—Conrad State 30 and Physician Access

Sec. 2401. Conrad State 30 Program.

Sec. 2402. Retaining physicians who have practiced in medically underserved communities.

Sec. 2403. Employment protections for physicians.

Sec. 2404. Allotment of Conrad 30 waivers.

Sec. 2405. Amendments to the procedures, definitions, and other provisions related to physician immigration.

Subtitle E—Integration

Sec. 2501. Definitions.

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## CHAPTER 1—CITIZENSHIP AND NEW AMERICANS

## SUBCHAPTER A—OFFICE OF CITIZENSHIP AND NEW AMERICANS

Sec. 2511. Office of Citizenship and New Americans.

## SUBCHAPTER B—TASK FORCE ON NEW AMERICANS

Sec. 2521. Establishment.

Sec. 2522. Purpose.

Sec. 2523. Membership.

Sec. 2524. Functions.

## CHAPTER 2—PUBLIC-PRIVATE PARTNERSHIP

Sec. 2531. Establishment of United States Citizenship Foundation.

Sec. 2532. Funding.

Sec. 2533. Purposes.

Sec. 2534. Authorized activities.

Sec. 2535. Council of directors.

Sec. 2536. Powers.

Sec. 2537. Initial Entry, Adjustment, and Citizenship Assistance Grant Program.

Sec. 2538. Pilot program to promote immigrant integration at State and local levels.

Sec. 2539. Naturalization ceremonies.

## CHAPTER 3—FUNDING

Sec. 2541. Authorization of appropriations.

## CHAPTER 4—REDUCE BARRIERS TO NATURALIZATION

Sec. 2551. Waiver of English requirement for senior new Americans.

Sec. 2552. Filing of applications not requiring regular internet access.

## TITLE III—INTERIOR ENFORCEMENT

## Subtitle A—Employment Verification System

Sec. 3101. Unlawful employment of unauthorized aliens.

Sec. 3102. Increasing security and integrity of social security cards.

Sec. 3103. Increasing security and integrity of immigration documents.

Sec. 3104. Responsibilities of the Social Security Administration.

Sec. 3105. Improved prohibition on discrimination based on national origin or citizenship status.

Sec. 3106. Rulemaking.

## Subtitle B—Protecting United States Workers

Sec. 3201. Protections for victims of serious violations of labor and employment law or crime.

Sec. 3202. Employment Verification System Education Funding.

Sec. 3203. Directive to the United States Sentencing Commission.

Sec. 3204. Confidentiality for victims of crime.

## Subtitle C—Other Provisions

Sec. 3301. Funding.

- Sec. 3302. Effective date.
- Sec. 3303. Mandatory exit system.
- Sec. 3304. Identity-theft resistant manifest information for passengers, crew, and non-crew onboard departing aircraft and vessels.
- Sec. 3305. Profiling.

#### Subtitle D—Asylum and Refugee Provisions

- Sec. 3401. Time limits and efficient adjudication of genuine asylum claims.
- Sec. 3402. Refugee family protections.
- Sec. 3403. Clarification on designation of certain refugees.
- Sec. 3404. Asylum determination efficiency.
- Sec. 3405. Stateless persons in the United States.
- Sec. 3406. U visa accessibility.
- Sec. 3407. Representation at overseas refugee interviews.

#### Subtitle E—Shortage of Immigration Court Resources for Removal Proceedings

- Sec. 3501. Shortage of immigration court personnel for removal proceedings.
- Sec. 3502. Improving immigration court efficiency and reducing costs by increasing access to legal information.
- Sec. 3503. Office of Legal Access Programs.
- Sec. 3504. Codifying Board of Immigration Appeals.
- Sec. 3505. Improved training for immigration judges and Board Members.
- Sec. 3506. Improved resources and technology for immigration courts and Board of Immigration Appeals.

#### Subtitle F—Prevention of Trafficking in Persons and Abuses Involving Workers Recruited Abroad

- Sec. 3601. Definitions.
- Sec. 3602. Disclosure.
- Sec. 3603. Prohibition on discrimination.
- Sec. 3604. Recruitment fees.
- Sec. 3605. Registration.
- Sec. 3606. Bonding requirement.
- Sec. 3607. Maintenance of lists.
- Sec. 3608. Amendment to the Immigration and Nationality Act.
- Sec. 3609. Responsibilities of Secretary of State.
- Sec. 3610. Enforcement provisions.
- Sec. 3611. Rule of construction.
- Sec. 3612. Regulations.

#### Subtitle G—Interior Enforcement

- Sec. 3701. Criminal street gangs.
- Sec. 3702. Banning habitual drunk drivers from the United States.
- Sec. 3703. Sexual abuse of a minor.
- Sec. 3704. Illegal entry.
- Sec. 3705. Reentry of removed alien.
- Sec. 3706. Penalties related to removal.
- Sec. 3707. Reform of passport, visa, and immigration fraud offenses.
- Sec. 3708. Combating schemes to defraud aliens.
- Sec. 3709. Inadmissibility and removal for passport and immigration fraud offenses.
- Sec. 3710. Directives related to passport and document fraud.

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- Sec. 3711. Inadmissible aliens.
- Sec. 3712. Organized and abusive human smuggling activities.
- Sec. 3713. Preventing criminals from renouncing citizenship during wartime.
- Sec. 3714. Diplomatic security service.
- Sec. 3715. Secure alternatives programs.
- Sec. 3716. Oversight of detention facilities.
- Sec. 3717. Procedures for bond hearings and filing of notices to appear.
- Sec. 3718. Sanctions for countries that delay or prevent repatriation of their nationals.
- Sec. 3719. Gross violations of human rights.

## TITLE IV—REFORMS TO NONIMMIGRANT VISA PROGRAMS

## Subtitle A—Employment-based Nonimmigrant Visas

- Sec. 4101. Market-based H–1B visa limits.
- Sec. 4102. Employment authorization for dependents of employment-based non-immigrants.
- Sec. 4103. Eliminating impediments to worker mobility.
- Sec. 4104. STEM Education and Training.

## Subtitle B—H–1B Visa Fraud and Abuse Protections

## CHAPTER 1—H–1B EMPLOYER APPLICATION REQUIREMENTS

- Sec. 4211. Modification of application requirements.
- Sec. 4212. Requirements for admission of nonimmigrant nurses in health professional shortage areas.
- Sec. 4213. New application requirements.
- Sec. 4214. Application review requirements.

## CHAPTER 2— INVESTIGATION AND DISPOSITION OF COMPLAINTS AGAINST H–1B EMPLOYERS

- Sec. 4221. General modification of procedures for investigation and disposition.
- Sec. 4222. Investigation, working conditions, and penalties.
- Sec. 4223. Initiation of investigations.
- Sec. 4224. Information sharing.

## CHAPTER 3—OTHER PROTECTIONS

- Sec. 4231. Posting available positions through the Department of Labor.
- Sec. 4232. H–1B government authority and requirements.
- Sec. 4233. Requirements for information for H–1B and L nonimmigrants.
- Sec. 4234. Filing fee for H–1B-dependent employers.
- Sec. 4235. Providing premium processing of employment-based visa petitions.
- Sec. 4236. Technical correction.
- Sec. 4237. Application.

## Subtitle C—L Visa Fraud and Abuse Protections

- Sec. 4301. Prohibition on outplacement of L nonimmigrants.
- Sec. 4302. L employer petition requirements for employment at new offices.
- Sec. 4303. Cooperation with Secretary of State.
- Sec. 4304. Limitation on employment of L nonimmigrants.
- Sec. 4305. Filing fee for L nonimmigrants.
- Sec. 4306. Investigation and disposition of complaints against L nonimmigrant employers.

- Sec. 4307. Penalties.
- Sec. 4308. Prohibition on retaliation against L nonimmigrants.
- Sec. 4309. Reports on L nonimmigrants.
- Sec. 4310. Application.
- Sec. 4311. Report on L blanket petition process.

#### Subtitle D—Other Nonimmigrant Visas

- Sec. 4401. Nonimmigrant visas for students.
- Sec. 4402. Classification for specialty occupation workers from free trade countries.
- Sec. 4403. E-visa reform.
- Sec. 4404. Other changes to nonimmigrant visas.
- Sec. 4405. Treatment of nonimmigrants during adjudication of application.
- Sec. 4406. Nonimmigrant elementary and secondary school students.

#### Subtitle E—JOLT Act

- Sec. 4501. Short titles.
- Sec. 4502. Premium processing.
- Sec. 4503. Encouraging Canadian tourism to the United States.
- Sec. 4504. Retiree visa.
- Sec. 4505. Incentives for foreign visitors visiting the United States during low peak seasons.
- Sec. 4506. Visa waiver program enhanced security and reform.
- Sec. 4507. Expediting entry for priority visitors.
- Sec. 4508. Visa processing.

#### Subtitle F—Reforms to the H-2B Visa Program

- Sec. 4601. Extension of returning worker exemption to H-2B numerical limitation.
- Sec. 4602. Other requirements for H-2B employers.
- Sec. 4603. Nonimmigrants participating in relief operations.
- Sec. 4604. Nonimmigrants performing maintenance on common carriers.

#### Subtitle G—W Nonimmigrant Visas

- Sec. 4701. Bureau of Immigration and Labor Market Research.
- Sec. 4702. Nonimmigrant classification for W nonimmigrants.
- Sec. 4703. Admission of W nonimmigrant workers.

#### Subtitle H—Investing in New Venture, Entrepreneurial Startups, and Technologies

- Sec. 4801. Nonimmigrant INVEST visas.
- Sec. 4802. INVEST immigrant visa.
- Sec. 4803. Administration and oversight.

## 1 **SEC. 2. STATEMENT OF CONGRESSIONAL FINDINGS.**

2 Congress makes the following findings:

- 3 (1) The passage of this Act recognizes that the
- 4 primary tenets of its success depend on securing the

1 sovereignty of the United States of America and es-  
2 tablishing a coherent and just system for integrating  
3 those who seek to join American society.

4 (2) We have a right, and duty, to maintain and  
5 secure our borders, and to keep our country safe and  
6 prosperous. As a nation founded, built and sustained  
7 by immigrants we also have a responsibility to har-  
8 ness the power of that tradition in a balanced way  
9 that secures a more prosperous future for America.

10 (3) We have always welcomed newcomers to the  
11 United States and will continue to do so. But in  
12 order to qualify for the honor and privilege of even-  
13 tual citizenship, our laws must be followed. The  
14 world depends on America to be strong — economi-  
15 cally, militarily and ethically. The establishment of a  
16 stable, just and efficient immigration system only  
17 supports those goals. As a nation, we have the right  
18 and responsibility to make our borders safe, to es-  
19 tablish clear and just rules for seeking citizenship, to  
20 control the flow of legal immigration, and to elimi-  
21 nate illegal immigration, which in some cases has be-  
22 come a threat to our national security.

23 (4) All parts of this Act are premised on the  
24 right and need of the United States to achieve these



1 goals, and to protect its borders and maintain its  
2 sovereignty.

3 **SEC. 3. EFFECTIVE DATE TRIGGERS.**

4 (a) DEFINITIONS.—In this section:

5 (1) COMMISSION.—The term “Commission”  
6 means the Southern Border Security Commission es-  
7 tablished pursuant to section 4.

8 (2) COMPREHENSIVE SOUTHERN BORDER SECU-  
9 RITY STRATEGY.—The term “Comprehensive South-  
10 ern Border Security Strategy” means the strategy  
11 established by the Secretary pursuant to section 5(a)  
12 to achieve and maintain an effectiveness rate of 90  
13 percent or higher in all high risk border sectors.

14 (3) EFFECTIVE CONTROL.—The term “effective  
15 control” means the ability to achieve and maintain,  
16 in a Border Patrol sector—

17 (A) persistent surveillance; and

18 (B) an effectiveness rate of 90 percent or  
19 higher.

20 (4) EFFECTIVENESS RATE.—The “effectiveness  
21 rate”, in the case of a border sector, is the percent-  
22 age calculated by dividing the number of apprehen-  
23 sions and turn backs in the sector during a fiscal  
24 year by the total number of illegal entries in the sec-  
25 tor during such fiscal year.

1           (5) HIGH RISK BORDER SECTOR.—The term  
2           “high risk border sector” means a border sector in  
3           which more than 30,000 individuals were appre-  
4           hended during the most recent fiscal year.

5           (6) SOUTHERN BORDER.—The term “Southern  
6           border” means the international border between the  
7           United States and Mexico.

8           (7) SOUTHERN BORDER FENCING STRATEGY.—  
9           The term “Southern Border Fencing Strategy”  
10          means the strategy established by the Secretary pur-  
11          suant to section 5(b) that identifies where fencing,  
12          including double-layer fencing, should be deployed  
13          along the Southern border.

14          (b) BORDER SECURITY GOAL.—The Department’s  
15          border security goal is to achieve and maintain effective  
16          control in high risk border sectors along the Southern bor-  
17          der.

18          (c) TRIGGERS.—

19                (1) PROCESSING OF APPLICATIONS FOR REG-  
20                ISTERED PROVISIONAL IMMIGRANT STATUS.—Not  
21                earlier than the date upon which the Secretary has  
22                submitted to Congress the Notice of Commencement  
23                of implementation of the Comprehensive Southern  
24                Border Security Strategy and the Southern Border  
25                Fencing Strategy under section 5 of this Act, the

1 Secretary may commence processing applications for  
2 registered provisional immigrant status pursuant to  
3 section 245B of the Immigration and Nationality  
4 Act, as added by section 2101 of this Act.

5 (2) ADJUSTMENT OF STATUS OF REGISTERED  
6 PROVISIONAL IMMIGRANTS.—

7 (A) IN GENERAL.—Except as provided in  
8 subparagraph (B), the Secretary may not ad-  
9 just the status of aliens who have been granted  
10 registered provisional immigrant status, except  
11 for aliens granted agriculture card status under  
12 section 2201 of this Act or described in section  
13 245D(b) of the Immigration and Nationality  
14 Act, until the Secretary, after consultation with  
15 the Comptroller General of the United States,  
16 submits to the President and Congress a writ-  
17 ten certification that—

18 (i) the Comprehensive Southern Bor-  
19 der Security Strategy has been submitted  
20 to Congress and is substantially deployed  
21 and substantially operational;

22 (ii) the Southern Border Fencing  
23 Strategy has been submitted to Congress,  
24 implemented, and is substantially com-  
25 pleted;

1 (iii) the Secretary has implemented a  
2 mandatory employment verification system  
3 to be used by all employers to prevent un-  
4 authorized workers from obtaining employ-  
5 ment in the United States; and

6 (iv) the Secretary is using an elec-  
7 tronic exit system at air and sea ports of  
8 entry that operates by collecting machine-  
9 readable visa or passport information from  
10 air and vessel carriers.

11 (B) EXCEPTION.—The Secretary shall per-  
12 mit registered provisional immigrants to apply  
13 for an adjustment to lawful permanent resident  
14 status if—

15 (i)(I) litigation or a force majeure has  
16 prevented one or more of the conditions  
17 described in clauses (i) through (iv) of sub-  
18 paragraph (A) from being implemented; or

19 (II) the implementation of subpara-  
20 graph (A) has been held unconstitutional  
21 by the Supreme Court of the United States  
22 or the Supreme Court has granted certio-  
23 rari to the litigation on the constitu-  
24 tionality of implementation of subpara-  
25 graph (A); and

1 (ii) 10 years have elapsed since the  
2 date of the enactment of this Act.

3 (d) WAIVER OF LEGAL REQUIREMENTS NECESSARY  
4 FOR IMPROVEMENT AT BORDERS.—Notwithstanding any  
5 other provision of law, the Secretary is authorized to waive  
6 all legal requirements that the Secretary determines to be  
7 necessary to ensure expeditious construction of the bar-  
8 riers, roads, or other physical tactical infrastructure need-  
9 ed to fulfill the requirements under this section. Any de-  
10 termination by the Secretary under this section shall be  
11 effective upon publication in the Federal Register.

12 (e) FEDERAL COURT REVIEW.—

13 (1) IN GENERAL.—The district courts of the  
14 United States shall have exclusive jurisdiction to  
15 hear all causes or claims arising from any action un-  
16 dertaken, or any decision made, by the Secretary  
17 under subsection (d). A cause of action or claim may  
18 only be brought alleging a violation of the Constitu-  
19 tion of the United States. The court does not have  
20 jurisdiction to hear any claim not specified in this  
21 paragraph.

22 (2) TIME FOR FILING COMPLAINT.—If a cause  
23 or claim under paragraph (1) is not filed within 60  
24 days after the date of the contested action or deci-  
25 sion by the Secretary, the claim shall be barred.



1                   (ii) 1 shall be appointed upon the rec-  
2                   ommendation of the leader in the Senate of  
3                   the other political party;

4                   (C) 2 members who shall be appointed by  
5                   the Speaker of the House of Representatives, of  
6                   which—

7                   (i) 1 shall be appointed upon the rec-  
8                   ommendation of the leader in the House of  
9                   Representatives of the political party that  
10                  is not the political party of the President;  
11                  and

12                  (ii) 1 shall be appointed upon the rec-  
13                  ommendation of the leader in the House of  
14                  Representatives of the other political party;  
15                  and

16                  (D) 4 members, consisting of 1 member  
17                  from each of the States along the Southern bor-  
18                  der, who shall be—

19                         (i) the Governor of such State; or

20                         (ii) appointed by the Governor of each  
21                         such State.

22                  (2) QUALIFICATION FOR APPOINTMENT.—Ap-  
23                  pointed members of the Commission shall be distin-  
24                  guished individuals noted for their knowledge and

1 experience in the field of border security at the Fed-  
2 eral, State, or local level.

3 (3) TIME OF APPOINTMENT.—The appoint-  
4 ments required by paragraph (1) shall be made not  
5 later than 60 days after the Secretary makes a cer-  
6 tification described in subsection (a).

7 (4) CHAIR.—At the first meeting of the Com-  
8 mission, a majority of the members of the Commis-  
9 sion present and voting shall elect the Chair of the  
10 Commission.

11 (5) VACANCIES.—Any vacancy of the Commis-  
12 sion shall not affect its powers, but shall be filled in  
13 the manner in which the original appointment was  
14 made.

15 (6) RULES.—The Commission shall establish  
16 the rules and procedures of the Commission which  
17 shall require the approval of at least 6 members of  
18 the Commission.

19 (c) DUTIES.—The Commission's primary responsi-  
20 bility shall be making recommendations to the President,  
21 the Secretary, and Congress on policies to achieve and  
22 maintain the border security goal specified in section 3(b)  
23 by achieving and maintaining—



1           (1) the capability to engage in, and to engage  
2           in, persistent surveillance in high risk border sectors  
3           along the Southern border; and

4           (2) an effectiveness rate of 90 percent or higher  
5           in all high risk border sectors along the Southern  
6           border.

7           (d) REPORT.—Not later than 180 days after the end  
8           of the 5-year period described in subsection (a), the Com-  
9           mission shall submit to the President, the Secretary, and  
10          Congress a report setting forth specific recommendations  
11          for policies for achieving and maintaining the border secu-  
12          rity goals specified in subsection (c). The report shall in-  
13          clude, at a minimum, recommendations for the personnel,  
14          infrastructure, technology, and other resources required to  
15          achieve and maintain an effectiveness rate of 90 percent  
16          or higher in all high risk border sectors.

17          (e) TRAVEL EXPENSES.—Members of the Commis-  
18          sion shall be allowed travel expenses, including per diem  
19          in lieu of subsistence rates authorized for employees of  
20          agencies under subchapter I of chapter 57 of title 5,  
21          United States Code, while away from their homes or reg-  
22          ular places of business in the performance of services for  
23          the Commission.

24          (f) ADMINISTRATIVE SUPPORT.—The Secretary shall  
25          provide the Commission such staff and administrative

1 services as may be necessary and appropriate for the Com-  
2 mission to perform its functions. Any employee of the ex-  
3 ecutive branch of Government may be detailed to the Com-  
4 mission without reimbursement to the agency of that em-  
5 ployee and such detail shall be without interruption or loss  
6 of civil service or status or privilege.

7 (g) **COMPTROLLER GENERAL REVIEW.**—The Comp-  
8 troller General of the United States shall review the rec-  
9 ommendations in the report submitted under subsection  
10 (d) in order to determine—

11 (1) whether any of the recommendations are  
12 likely to achieve effective control in all high risk bor-  
13 der sectors;

14 (2) which recommendations are most likely to  
15 achieve effective control; and

16 (3) whether such recommendations are feasible  
17 within existing budget constraints.

18 (h) **TERMINATION.**—The Commission shall terminate  
19 30 days after the date on which the report is submitted  
20 under subsection (d).

21 **SEC. 5. COMPREHENSIVE SOUTHERN BORDER SECURITY**  
22 **STRATEGY AND SOUTHERN BORDER FENC-**  
23 **ING STRATEGY.**

24 (a) **COMPREHENSIVE SOUTHERN BORDER SECURITY**  
25 **STRATEGY.**—

1           (1) IN GENERAL.—Not later than 180 days  
2 after the date of the enactment of this Act, the Sec-  
3 retary shall submit a strategy, to be known as the  
4 “Comprehensive Southern Border Security Strat-  
5 egy”, for achieving and maintaining effective control  
6 between the ports of entry in all high risk border  
7 sectors along the Southern border, to—

8                   (A) the Committee on Homeland Security  
9 and Governmental Affairs of the Senate;

10                   (B) the Committee on Homeland Security  
11 of the House of Representatives;

12                   (C) the Committee on Appropriations of  
13 the Senate;

14                   (D) the Committee on Appropriations of  
15 the House of Representatives; and

16                   (E) the Comptroller General of the United  
17 States.

18           (2) ELEMENTS.—The Comprehensive Southern  
19 Border Security Strategy shall specify—

20                   (A) the priorities that must be met for the  
21 strategy to be successfully executed;

22                   (B) the capabilities that must be obtained  
23 to meet each of the priorities referred to in sub-  
24 paragraph (A), including—

1 (i) surveillance and detection capabili-  
2 ties developed or used by the Department  
3 of Defense to increase situational aware-  
4 ness; and

5 (ii) the requirement for stationing suf-  
6 ficient Border Patrol agents and Customs  
7 and Border Protection officers at and be-  
8 tween ports of entry along the Southern  
9 border; and

10 (C) the resources, including personnel, in-  
11 frastructure, and technology that must be pro-  
12 cured and successfully deployed to obtain the  
13 capabilities referred to in subparagraph (B), in-  
14 cluding—

15 (i) fixed, mobile, and agent portable  
16 surveillance systems; and

17 (ii) unarmed, unmanned aerial sys-  
18 tems and unarmed, fixed-wing aircraft and  
19 necessary and qualified staff and equip-  
20 ment to fully utilize such systems.

21 (3) ADDITIONAL ELEMENTS REGARDING EXE-  
22 CUTION.—The Comprehensive Southern Border Se-  
23 curity Strategy shall describe—

24 (A) how the resources referred to in para-  
25 graph (2)(C) will be properly aligned with the

1 priorities referred to in paragraph (2)(A) to en-  
2 sure that the strategy will be successfully exe-  
3 cuted;

4 (B) the interim goals that must be accom-  
5 plished to successfully implement the strategy;  
6 and

7 (C) the schedule and supporting milestones  
8 under which the Department will accomplish  
9 the interim goals referred to in subparagraph  
10 (B).

11 (4) IMPLEMENTATION.—

12 (A) IN GENERAL.—The Secretary shall  
13 commence the implementation of the Com-  
14 prehensive Southern Border Security Strategy  
15 immediately after submitting the strategy under  
16 paragraph (1).

17 (B) NOTICE OF COMMENCEMENT.—Upon  
18 commencing the implementation of the strategy,  
19 the Secretary shall submit a notice of com-  
20 mencement of such implementation to—

21 (i) Congress; and

22 (ii) the Comptroller General of the  
23 United States.

24 (5) SEMIANNUAL REPORTS.—

1 (A) IN GENERAL.—After the Comprehen-  
2 sive Southern Border Security Strategy is sub-  
3 mitted under paragraph (1),the Secretary shall  
4 submit, not later than May 15 and November  
5 15 of each year, a report on the status of the  
6 Department’s implementation of the strategy  
7 to—

8 (i) the Committee on Homeland Secu-  
9 rity and Governmental Affairs of the Sen-  
10 ate;

11 (ii) the Committee on Homeland Se-  
12 curity of the House of Representatives;

13 (iii) the Committee on Appropriations  
14 of the Senate; and

15 (iv) the Committee on Appropriations  
16 of the House of Representatives.

17 (B) ELEMENTS.—Each report submitted  
18 under subparagraph (A) shall include—

19 (i) a detailed description of the steps  
20 the Department has taken, or plans to  
21 take, to execute the strategy submitted  
22 under paragraph (1), including the  
23 progress made toward achieving the in-  
24 terim goals and milestone schedule estab-

1 lished pursuant to subparagraphs (B) and  
2 (C) of paragraph (3);

3 (ii) a detailed description of—

4 (I) any impediments identified in  
5 the Department's efforts to execute  
6 the strategy;

7 (II) the actions the Department  
8 has taken, or plans to take, to address  
9 such impediments; and

10 (III) any additional measures de-  
11 veloped by the Department to meas-  
12 ure the state of security along the  
13 Southern border; and

14 (iii) for each Border Patrol sector  
15 along the Southern border—

16 (I) the effectiveness rate for each  
17 individual Border Patrol sector and  
18 the aggregated effectiveness rate;

19 (II) the number of recidivist ap-  
20 prehensions, sorted by Border Patrol  
21 sector; and

22 (III) the recidivism rate for all  
23 unique subjects that received a crimi-  
24 nal consequence through the Con-  
25 sequence Delivery System process.

1 (b) SOUTHERN BORDER FENCING STRATEGY.—

2 (1) ESTABLISHMENT.—Not later than 180 days  
3 after the date of the enactment of this Act, the Sec-  
4 retary shall establish a strategy, to be known as the  
5 “Southern Border Fencing Strategy”, to identify  
6 where fencing, including double-layer fencing, infra-  
7 structure, and technology should be deployed along  
8 the Southern border.

9 (2) SUBMITTAL.—The Secretary shall submit  
10 the Southern Border Fencing Strategy to Congress  
11 and the Comptroller General of the United States  
12 for review.

13 (3) NOTICE OF COMMENCEMENT.—Upon com-  
14 mencing the implementation of the Southern Border  
15 Fencing Strategy, the Secretary shall submit a no-  
16 tice of commencement of the implementation of the  
17 Strategy to Congress and the Comptroller General of  
18 the United States.

19 **SEC. 6. COMPREHENSIVE IMMIGRATION REFORM TRUST**  
20 **FUND.**

21 (a) COMPREHENSIVE IMMIGRATION REFORM TRUST  
22 FUND.—

23 (1) ESTABLISHMENT.—There is established in  
24 the Treasury a separate account, to be known as the  
25 Comprehensive Immigration Reform Trust Fund



1 (referred to in this section as the “Trust Fund”),  
2 consisting of—

3 (A) amounts transferred from the general  
4 fund of the Treasury under paragraph (2)(A);  
5 and

6 (B) proceeds from the fees described in  
7 paragraph (2)(B).

8 (2) DEPOSITS.—

9 (A) INITIAL FUNDING.—On the later of  
10 the date of the enactment of this Act or Octo-  
11 ber 1, 2013, \$6,500,000,000 shall be trans-  
12 ferred from the general fund of the Treasury to  
13 the Trust Fund.

14 (B) START-UP COSTS.—On the later of the  
15 date of the enactment of this Act or October 1,  
16 2013, \$100,000,000 is hereby appropriated  
17 from the general fund of the Treasury, to re-  
18 main available until September 30, 2015, to the  
19 Department to pay for one-time and startup  
20 costs necessary to implement this Act,

21 (C) ONGOING FUNDING.—In addition to  
22 the funding described in subparagraph (A), the  
23 following amounts shall be deposited in the  
24 trust fund:

1 (i) ELECTRONIC TRAVEL AUTHORIZA-  
2 TION SYSTEM FEES.—75 percent of the  
3 fees collected under section 217(h)(3)(B)  
4 of the Immigration and Nationality Act (8  
5 U.S.C. 1187(h)(3)).

6 (ii) J-1 VISA MITIGATION FEES.—  
7 Mitigation fees collected from employers  
8 who employ aliens described in section  
9 101(a)(15)(J) of the Immigration and Na-  
10 tionality Act (8 U.S.C. 1101(a)(15)(J))  
11 through the Summer Work Travel Pro-  
12 gram.

13 (iii) H-1B VISA FEES.—Fees collected  
14 from employers hiring nonimmigrants de-  
15 scribed in section 101(a)(15)(H)(i)(b) of  
16 the Immigration and Nationality Act (8  
17 U.S.C. 1101 (a)(15)(H)(i)(b)).

18 (iv) L-1 VISA FEES.—Fees collected  
19 under section 214(c)(12) of the Immigra-  
20 tion and Nationality Act (8 U.S.C.  
21 1184(c)(12) from employers hiring a non-  
22 immigrant described in section  
23 101(a)(15)(L) of such Act (8 U.S.C.  
24 1101(a)(15)(L)).

1 (v) H-2B VISA FEES.—Fees collected  
2 from employers hiring nonimmigrants de-  
3 scribed in section 101(a)(15)(H)(ii)(b) of  
4 the Immigration and Nationality Act (8  
5 U.S.C. 1101 (a)(15)(H)(i i)(b)) in the  
6 amount of \$500 under section 214 of the  
7 Immigration and Nationality Act (8 U.S.C.  
8 1184).

9 (vi) F-1 VISA FEES.—Fees collected  
10 for nonimmigrants admitted under section  
11 101(a)(15)(F)(i) of the Immigration and  
12 Nationality Act (8 U.S.C.  
13 1101(a)(15)(F)(i)) in the amount of \$500  
14 under section 214 of the Immigration and  
15 Nationality Act (8 U.S.C. 1184)

16 (vii) VISITOR VISA FEES.—Amend  
17 Section 214 to add a \$5 fee for visitor  
18 visas 101(a)(15)(B).

19 (viii) MERIT SYSTEM GREEN CARD  
20 FEES.—Include the fee charged in the doc-  
21 ument to get a “merit system” green card.

22 (ix) OTHER ALIENS.—An alien who is  
23 allocated a visa under section 211 shall  
24 pay a fee of \$1,500.

1                   (x) PENALTY.—Penalties collected  
2 from applicants for provisional immigrant  
3 status under section 245B(c)(9)(C) of the  
4 Immigration and Nationality Act, as added  
5 by section 2101 of this Act.

6                   (xi) H-1B NONIMMIGRANT DEPEND-  
7 ENT EMPLOYER FEES.—Fees collected  
8 under section 423(a)(2).

9                   (xii) H-1B OUTPLACEMENT FEE.—  
10 Fees collected under section  
11 212(n)(1)(F)(ii) of the Immigration and  
12 Nationality Act, as amended by section  
13 4201(d).

14                   (xiii) L NONIMMIGRANT DEPENDENT  
15 EMPLOYER FEES.—Fees collected under  
16 section 435(a)(2).

17                   (xiv) RETIREE VISA FEES.—Fees col-  
18 lected under section 101(a)(15)(Y) of the  
19 Immigration and Nationality Act (8 U.S.C.  
20 1101(a)(15)(Y)).

21                   (xv) NONIMMIGRANTS PERFORMING  
22 MAINTENANCE ON COMMON CARRIERS.—  
23 Fees collected under subsection (z) of sec-  
24 tion 214 of the Immigration and Nation-

1                    ality Act (8 U.S.C. 1184), as added by sec-  
2                    tion 4604.

3                    (3) USE OF FUNDS.—

4                    (A) INITIAL FUNDING.—Of the amounts  
5                    transferred to the Trust Fund pursuant to  
6                    paragraph (2)(A)—

7                    (i) \$3,000,000,000 shall be made  
8                    available to the Secretary, during the 5-  
9                    year period beginning on the date of the  
10                    enactment of this Act, to carry out the  
11                    Comprehensive Southern Border Security  
12                    Strategy;

13                    (ii) \$2,000,000,000 shall be made  
14                    available to the Secretary, during the 10-  
15                    year period beginning on the date of the  
16                    enactment of this Act, to carry out pro-  
17                    grams, projects, and activities rec-  
18                    ommended by the Commission pursuant to  
19                    section 4(c) to achieve and maintain the  
20                    border security goal specified in section  
21                    3(b); and

22                    (iii) \$1,500,000,000 shall be made  
23                    available to the Secretary, during the 5-  
24                    year period beginning on the date of the  
25                    enactment of this Act, to procure and de-

1                   ploy additional fencing in high-risk border  
2                   sectors in accordance with the Southern  
3                   Border Fencing Strategy established pur-  
4                   suant to section 5(b).

5                   (B) ONGOING FUNDING.—Of the amounts  
6                   deposited into the Trust Fund pursuant to  
7                   paragraph (2)(B)—

8                           (i) \$50,000,000 shall be available dur-  
9                           ing each of the fiscal years 2014 through  
10                          2018 to carry out the activities described  
11                          in section 1104(a)(1); and

12                           (ii) \$50,000,000 shall be available  
13                           during each of the fiscal years 2014  
14                           through 2018 to carry out the activities  
15                           described in section 1104(b).

16                   (b) LIMITATION ON COLLECTION.—No fee described  
17                   in paragraph (2)(B) may be collected under this Act ex-  
18                   cept to the extent that the expenditure of the fee to pay  
19                   the costs of activities and services for which the fee is im-  
20                   posed is provided for in advance in an appropriations Act.

21                   (c) RECEIPTS COLLECTED AS OFFSETTING RE-  
22                   CEIPTS.—Notwithstanding section 3302 of title 31,  
23                   United States Code, any fee collected under this Act—

24                           (1) shall be credited as offsetting collections to  
25                   the Trust Fund;

1           (2) shall be available for expenditure only to  
2           pay the costs of activities and services authorized  
3           from the Trust Fund; and

4           (3) shall remain available until expended.

5           (d) DETERMINATION OF BUDGETARY EFFECTS.—

6           (1) EMERGENCY DESIGNATION FOR CONGRES-  
7           SIONAL ENFORCEMENT.—In the Senate, amounts  
8           made available under this section are designated as  
9           an emergency requirement pursuant to section  
10          403(a) of S. Con. Res. 13 (111th Congress), the  
11          concurrent resolution on the budget for fiscal year  
12          2010.

13          (2) EMERGENCY DESIGNATION FOR STATUTORY  
14          PAYGO.—Amounts made available under this section  
15          are designated as an emergency requirement under  
16          section 4(g) of the Statutory Pay-As-You-Go Act of  
17          2010 (Public Law 111–139; 2 U.S.C. 933(g)).

18 **SEC. 7. REFERENCE TO THE IMMIGRATION AND NATION-**  
19 **ALITY ACT.**

20          Except as otherwise expressly provided, whenever in  
21          this Act an amendment or repeal is expressed in terms  
22          of an amendment to, or repeal of, a section or other provi-  
23          sion, the reference shall be considered to be made to a  
24          section or other provision of the Immigration and Nation-  
25          ality Act (8 U.S.C. 1101 et seq.).

1 **SEC. 8. DEFINITIONS.**

2 In this Act:

3 (1) DEPARTMENT.—Except as otherwise pro-  
4 vided, the term “Department” means the Depart-  
5 ment of Homeland Security.

6 (2) SECRETARY.—Except as otherwise provided,  
7 the term “Secretary” means the Secretary of Home-  
8 land Security.

9 **TITLE I—BORDER SECURITY**

10 **SEC. 1101. DEFINITIONS.**

11 In this title:

12 (1) RURAL, HIGH-TRAFFICKED AREAS.—The  
13 term “rural, high-trafficked areas” means rural  
14 areas through which drugs and undocumented aliens  
15 are routinely smuggled, as designated by the Com-  
16 missioner of U.S. Customs and Border Protection.

17 (2) SOUTHERN BORDER.—The term “Southern  
18 border” means the international border between the  
19 United States and Mexico.

20 (3) SOUTHWEST BORDER REGION.—The term  
21 “Southwest border region” means the area in the  
22 United States that is within 100 miles of the South-  
23 ern border.



1 **SEC. 1102. ADDITIONAL U.S. CUSTOMS AND BORDER PRO-**  
2 **TECTION OFFICERS.**

3 (a) IN GENERAL.—Not later than September 30,  
4 2017, the Secretary shall increase the number of trained  
5 U.S. Customs and Border Protection officers by 3,500,  
6 compared to the number of such officers as of the date  
7 of the enactment of this Act. The Secretary shall make  
8 progress in increasing such number of officers during each  
9 of the fiscal years 2014 through 2017.

10 (b) CONSTRUCTION.—Nothing in subsection (a) may  
11 be interpreted to preclude the Secretary from reassigning  
12 or stationing U.S. Customs and Border protection officers  
13 and agents from the Northern border to the Southern bor-  
14 der.

15 (c) FUNDING.—There are authorized to be appro-  
16 priated, from the Comprehensive Immigration Reform  
17 Trust Fund established under section 6(a)(1), such sums  
18 as may be necessary to carry out this section.

19 **SEC. 1103. NATIONAL GUARD SUPPORT TO SECURE THE**  
20 **SOUTHERN BORDER.**

21 (a) IN GENERAL.—With the approval of the Sec-  
22 retary of Defense, the Governor of a State may order any  
23 units or personnel of the National Guard of such State  
24 to perform operations and missions under section 502(f)  
25 of title 32, United States Code, in the Southwest Border

1 region for the purposes of assisting U.S. Customs and  
2 Border Protection in securing the Southern border.

3 (b) ASSIGNMENT OF OPERATIONS AND MISSIONS.—

4 (1) IN GENERAL.—National Guard units and  
5 personnel deployed under subsection (a) may be as-  
6 signed such operations and missions specified in sub-  
7 section (c) as may be necessary to secure the South-  
8 ern border.

9 (2) NATURE OF DUTY.—The duty of National  
10 Guard personnel performing operations and missions  
11 described in paragraph (1) shall be full-time duty  
12 under title 32, United States Code.

13 (c) RANGE OF OPERATIONS AND MISSIONS.—The op-  
14 erations and missions assigned under subsection (b) shall  
15 include the temporary authority—

16 (1) to construct fencing, including double-layer  
17 and triple-layer fencing;

18 (2) to increase ground-based mobile surveillance  
19 systems;

20 (3) to deploy additional unmanned aerial sys-  
21 tems and manned aircraft sufficient to maintain  
22 continuous surveillance of the Southern Border;

23 (4) to deploy and provide capability for radio  
24 communications interoperability between U.S. Cus-

1       toms and Border Protection and State, local, and  
2       tribal law enforcement agencies;

3           (5) to construct checkpoints along the Southern  
4       border to bridge the gap to long-term permanent  
5       checkpoints; and

6           (6) to provide assistance to U.S. Customs and  
7       Border Protection, particularly in rural, high-traf-  
8       ficked areas, as designated by the Commissioner of  
9       U.S. Customs and Border Protection.

10       (d) MATERIEL AND LOGISTICAL SUPPORT.—The  
11       Secretary of Defense shall deploy such materiel and equip-  
12       ment and logistical support as may be necessary to ensure  
13       success of the operations and missions conducted by the  
14       National Guard under this section.

15       (e) EXCLUSION FROM NATIONAL GUARD PER-  
16       SONNEL STRENGTH LIMITATIONS.—National Guard per-  
17       sonnel deployed under subsection (a) shall not be included  
18       in—

19           (1) the calculation to determine compliance  
20       with limits on end strength for National Guard per-  
21       sonnel; or

22           (2) limits on the number of National Guard  
23       personnel that may be placed on active duty for  
24       operational support under section 115 of title 10,  
25       United States Code.

1 **SEC. 1104. ENHANCEMENT OF EXISTING BORDER SECURITY**  
2 **OPERATIONS.**

3 (a) BORDER CROSSING PROSECUTIONS.—

4 (1) IN GENERAL.—The Secretary, acting  
5 through the Commissioner, U.S. Customs and Bor-  
6 der Protection, shall—

7 (A) increase the number of border crossing  
8 prosecutions in the Tucson Sector of the South-  
9 west Border region to up to 210 prosecutions  
10 per day by increasing the funding available  
11 for—

12 (i) attorneys and administrative sup-  
13 port staff in the Tucson United States At-  
14 torney Office;

15 (ii) support staff and interpreters in  
16 the Tucson Court Clerks Office;

17 (iii) pre-trial services;

18 (iv) activities of the Tucson Federal  
19 Public Defenders Office; and

20 (v) additional marshals in the Tucson  
21 United States Marshals Office to perform  
22 intake, coordination, transportation, and  
23 court security; and

24 (B) reimburse State, local, and tribal law  
25 enforcement agencies for any detention costs re-

1           lated to the border crossing prosecutions carried  
2           out pursuant to subparagraph (A).

3           (2) ADDITIONAL MAGISTRATE JUDGES TO AS-  
4           SIST WITH INCREASED CASELOAD.—The chief judge  
5           of the United States District Court for the District  
6           of Arizona is authorized to appoint additional full-  
7           time magistrate judges, who, consistent with the  
8           Constitution and laws of the United States, shall  
9           have the authority to hear cases and controversies in  
10          the judicial district in which the respective judges  
11          are appointed.

12          (3) FUNDING.—There are authorized to be ap-  
13          propriated, from the Comprehensive Immigration  
14          Reform Trust Fund established under section  
15          6(a)(1), such sums as may be necessary to carry out  
16          this subsection.

17          (b) OPERATION STONEGARDEN.—

18          (1) IN GENERAL.—The Federal Emergency  
19          Management Agency shall enhance law enforcement  
20          preparedness and operational readiness along the  
21          borders of the United States through Operation  
22          Stonegarden. The amounts available under this  
23          paragraph are in addition to any other amounts oth-  
24          erwise made available for Operation Stonegarden.  
25          Not less than 90 percent of the amounts made avail-

1       able under section 5(a)(3)(B)(ii) shall be allocated  
2       for grants and reimbursements to law enforcement  
3       agencies in the States in the Southwest Border re-  
4       gion for personnel, overtime, travel, and other costs  
5       related to illegal immigration and drug smuggling in  
6       the Southwest Border region.

7               (2) FUNDING.—There are authorized to be ap-  
8       propriated, from the amounts made available under  
9       section 6(a)(3)(A)(i), such sums as may be nec-  
10      essary to carry out this subsection.

11      (c) INFRASTRUCTURE IMPROVEMENTS.—

12              (1) BORDER PATROL STATIONS.—The Secretary  
13      shall—

14              (A) construct additional Border Patrol sta-  
15      tions in the Southwest Border region that U.S.  
16      Border Patrol determines are needed to provide  
17      full operational support in rural, high-trafficked  
18      areas; and

19              (B) analyze the feasibility of creating addi-  
20      tional Border Patrol sectors along the Southern  
21      border to interrupt drug trafficking operations.

22              (2) FORWARD OPERATING BASES.—The Sec-  
23      retary shall enhance the security of the Southwest  
24      Border region by—

1 (A) establishing additional permanent for-  
2 ward operating bases for the Border Patrol, as  
3 needed;

4 (B) upgrading the existing forward oper-  
5 ating bases to include modular buildings, elec-  
6 tricity, and potable water; and

7 (C) ensuring that forward operating bases  
8 surveil and interdict individuals entering the  
9 United States unlawfully immediately after  
10 such individuals cross the Southern border.

11 (3) AUTHORIZATION OF APPROPRIATIONS.—

12 There is authorized to be appropriated for each of  
13 fiscal years 2014 through 2018 such sums as may  
14 be necessary to carry out this subsection.

15 **SEC. 1105. BORDER SECURITY ON CERTAIN FEDERAL LAND.**

16 (a) DEFINITIONS.—In this section:

17 (1) FEDERAL LANDS.—The term “Federal  
18 lands” includes all land under the control of the Sec-  
19 retary concerned that is located within the South-  
20 west border region in the State of Arizona along the  
21 international border between the United States and  
22 Mexico.

23 (2) SECRETARY CONCERNED.—The term “Sec-  
24 retary concerned” means—

1 (A) with respect to land under the jurisdic-  
2 tion of the Secretary of Agriculture, the Sec-  
3 retary of Agriculture; and

4 (B) with respect to land under the jurisdic-  
5 tion of the Secretary of the Interior, the Sec-  
6 retary of the Interior.

7 (b) SUPPORT FOR BORDER SECURITY NEEDS.—To  
8 achieve effective control of Federal lands—

9 (1) the Secretary concerned, notwithstanding  
10 any other provision of law, shall authorize and pro-  
11 vide U.S. Customs and Border Protection personnel  
12 with immediate access to Federal lands for security  
13 activities, including—

14 (A) routine motorized patrols; and

15 (B) the deployment of communications,  
16 surveillance, and detection equipment;

17 (2) the security activities described in para-  
18 graph (1) shall be conducted, to the maximum ex-  
19 tent practicable, in a manner that the Secretary de-  
20 termines will best protect the natural and cultural  
21 resources on Federal lands; and

22 (3) the Secretary concerned may provide edu-  
23 cation and training to U.S. Customs and Border  
24 Protection on the natural and cultural resources  
25 present on individual Federal land units.



1           (c) PROGRAMMATIC ENVIRONMENTAL IMPACT  
2 STATEMENT.—

3           (1) IN GENERAL.—After implementing sub-  
4 section (b), the Secretary, in consultation with the  
5 Secretaries concerned, shall prepare and publish in  
6 the Federal Register a notice of intent to prepare a  
7 programmatic environmental impact statement in  
8 accordance with the National Environmental Policy  
9 Act of 1969 (42 U.S.C. 4321 et seq.) to analyze the  
10 impacts of the activities described in subsection (b).

11           (2) EFFECT ON PROCESSING APPLICATION AND  
12 SPECIAL USE PERMITS.—The pending completion of  
13 a programmatic environmental impact statement  
14 under this section shall not result in any delay in the  
15 processing or approving of applications or special  
16 use permits by the Secretaries concerned for the ac-  
17 tivities described in subsection (b).

18           (3) AMENDMENT OF LAND USE PLANS.—The  
19 Secretaries concerned shall amend any land use  
20 plans, as appropriate, upon completion of the pro-  
21 grammatic environmental impact statement de-  
22 scribed in subsection (b).

23           (4) SCOPE OF PROGRAMMATIC ENVIRONMENTAL  
24 IMPACT STATEMENT.—The programmatic environ-

1 mental impact statement described in paragraph  
2 (1)—

3 (A) may be used to advise the Secretary on  
4 the impact on natural and cultural resources on  
5 Federal lands; and

6 (B) shall not control, delay, or restrict ac-  
7 tions by the Secretary to achieve effective con-  
8 trol on Federal lands.

9 (d) INTERMINGLED STATE AND PRIVATE LAND.—  
10 This section shall not apply to any private or State-owned  
11 land within the boundaries of Federal lands.

12 **SEC. 1106. EQUIPMENT AND TECHNOLOGY.**

13 (a) ENHANCEMENTS.—The Commissioner of U.S.  
14 Customs and Border Protection, working through U.S.  
15 Border Patrol, shall—

16 (1) deploy additional mobile, video, and agent-  
17 portable surveillance systems, and unmanned aerial  
18 vehicles in the Southwest Border region as necessary  
19 to provide 24-hour operation and surveillance;

20 (2) operate unarmed unmanned aerial vehicles  
21 along the Southern border for 24 hours per day and  
22 for 7 days per week;

23 (3) deploy unarmed additional fixed-wing air-  
24 craft and helicopters along the Southern border;

1           (4) acquire new rotocraft and make upgrades to  
2           the existing helicopter fleet; and

3           (5) increase horse patrols in the Southwest  
4           Border region.

5           (b) **AUTHORIZATION OF APPROPRIATIONS.**—In addi-  
6           tion to amounts otherwise authorized to be appropriated,  
7           there is authorized to be appropriated to U.S. Customs  
8           and Border Protection such sums as may be necessary to  
9           carry out subsection (a) during fiscal years 2014 through  
10          2018.

11          **SEC. 1107. ACCESS TO EMERGENCY PERSONNEL.**

12          (a) **SOUTHWEST BORDER REGION EMERGENCY COM-**  
13          **MUNICATIONS GRANTS.**—

14               (1) **IN GENERAL.**—The Secretary, in consulta-  
15               tion with the governors of the States in the South-  
16               west Border region, shall establish a 2-year grant  
17               program, to be administered by the Secretary, to im-  
18               prove emergency communications in the Southwest  
19               Border region.

20               (2) **ELIGIBILITY FOR GRANTS.**—An individual  
21               is eligible to receive a grant under this subsection if  
22               the individual demonstrates that he or she—

23                       (A) regularly resides or works in the  
24                       Southwest Border region;

1           (B) is at greater risk of border violence  
2           due to the lack of cellular service at his or her  
3           residence or business and his or her proximity  
4           to the Southern border.

5           (3) USE OF GRANTS.—Grants awarded under  
6           this subsection may be used to purchase satellite  
7           telephone communications systems and service  
8           that—

9           (A) can provide access to 9–1–1 service;  
10          and

11          (B) are equipped with global positioning  
12          systems.

13          (4) AUTHORIZATION OF APPROPRIATIONS.—  
14          There is authorized to be appropriated such sums as  
15          may be necessary to carry out the grant program es-  
16          tablished under this subsection.

17          (b) INTEROPERABLE COMMUNICATIONS FOR LAW  
18          ENFORCEMENT.—

19           (1) FEDERAL LAW ENFORCEMENT.—There are  
20           authorized to be appropriated, to the Department,  
21           the Department of Justice, and the Department of  
22           the Interior, during the 5-year period beginning on  
23           the date of the enactment of this Act, such sums as  
24           may be necessary—

1 (A) to purchase, through a competitive  
2 procurement process, P25-compliant radios,  
3 which may include a multi-band option, for  
4 Federal law enforcement agents working in the  
5 Southwest Border region in support of the ac-  
6 tivities of U.S. Customs and Border Protection  
7 and U.S. Immigration and Customs Enforce-  
8 ment, including law enforcement agents of the  
9 Drug Enforcement Administration, the Bureau  
10 of Alcohol, Tobacco, Firearms and Explosives,  
11 the Department of the Interior, and the Forest  
12 Service; and

13 (B) to upgrade, through a competitive pro-  
14 curement process, the communications network  
15 of the Department of Justice to ensure coverage  
16 and capacity, particularly when immediate ac-  
17 cess is needed in times of crisis, in the South-  
18 west Border region for appropriate law enforce-  
19 ment personnel of the Department of Justice  
20 (including the Drug Enforcement Administra-  
21 tion and the Bureau of Alcohol, Tobacco, Fire-  
22 arms and Explosives), the Department (includ-  
23 ing U.S. Immigration and Customs Enforce-  
24 ment and U.S. Customs and Border Protec-  
25 tion), the United States Marshals Service, other

1 Federal agencies, the State of Arizona, tribes,  
2 and local governments.

3 (2) STATE AND LOCAL LAW ENFORCEMENT.—

4 (A) AUTHORIZATION OF APPROPRIA-  
5 TIONS.—There is authorized to be appropriated  
6 to the Department of Justice, during the 5-year  
7 period beginning on the date of the enactment  
8 of this Act, such sums as may be necessary to  
9 purchase, through a competitive procurement  
10 process, P25-compliant radios, which may in-  
11 clude a multi-band option, for State and local  
12 law enforcement agents working in the South-  
13 west Border region.

14 (B) ACCESS TO FEDERAL SPECTRUM.—If  
15 a State, tribal, or local law enforcement agency  
16 in the Southwest Border region experiences an  
17 emergency situation that necessitates immediate  
18 communication with the Department of Justice,  
19 the Department, the Department of the Inte-  
20 rior, or any of their respective subagencies,  
21 such law enforcement agency shall have access  
22 to the spectrum assigned to such Federal agen-  
23 cy for the duration of such emergency situation.

1 **SEC. 1108. SOUTHWEST BORDER REGION PROSECUTION**  
2 **INITIATIVE.**

3 (a) REIMBURSEMENT TO STATE AND LOCAL PROS-  
4 ECUTORS FOR FEDERALLY INITIATED CRIMINAL  
5 CASES.—The Attorney General shall reimburse State,  
6 county, tribal, and municipal governments for costs associ-  
7 ated with the prosecution and pre-trial detention of Feder-  
8 ally initiated criminal cases declined by local offices of the  
9 United States Attorneys.

10 (b) AUTHORIZATION OF APPROPRIATIONS.—There is  
11 authorized to be appropriated such sums as may be nec-  
12 essary to carry out subsection (a) during fiscal years 2014  
13 through 2018 .

14 **SEC. 1109. INTERAGENCY COLLABORATION.**

15 The Assistant Secretary of Defense for Research and  
16 Engineering shall collaborate with the Under Secretary of  
17 Homeland Security for Science and Technology to identify  
18 equipment and technology used by the Department of De-  
19 fense that could be used by U.S. Customs and Border Pro-  
20 tection to improve the security of the Southern border  
21 by—

- 22 (1) detecting border tunnels;  
23 (2) detecting the use of ultralight aircraft;  
24 (3) enhancing wide aerial surveillance; and  
25 (4) otherwise improving the enforcement of  
26 such border.

1 **SEC. 1110. SCAAP REAUTHORIZATION.**

2 Section 241(i)(5)(C) (8 U.S.C. 1231(i)(5)) is amend-  
3 ed by striking “2011” and inserting “2015”.

4 **SEC. 1111. USE OF FORCE.**

5 Not later than 180 days after the date of the enact-  
6 ment of this Act, the Secretary, in consultation with the  
7 Assistant Attorney General for the Civil Rights Division  
8 of the Department of Justice, shall issue policies gov-  
9 erning the use of force by all Department personnel that—

10 (1) require all Department personnel to report  
11 each use of force; and

12 (2) establish procedures for—

13 (A) accepting and investigating complaints  
14 regarding the use of force by Department per-  
15 sonnel;

16 (B) disciplining Department personnel who  
17 violate any law or Department policy relating to  
18 the use of force; and

19 (C) reviewing all uses of force by Depart-  
20 ment personnel to determine whether the use of  
21 force—

22 (i) complied with Department policy;

23 or

24 (ii) demonstrates the need for changes  
25 in policy, training, or equipment.



1 **SEC. 1112. TRAINING FOR BORDER SECURITY AND IMMI-**  
2 **GRATION ENFORCEMENT OFFICERS.**

3 (a) IN GENERAL.—The Secretary shall ensure that  
4 U.S. Customs and Border Protection officers, U.S. Border  
5 Patrol officers, U.S. Immigration and Customs Enforce-  
6 ment agents, and agriculture specialists stationed within  
7 100 miles of any land or marine border of the United  
8 States or at any United States port of entry receive appro-  
9 priate training, which shall be prepared in collaboration  
10 with the Assistant Attorney General for the Civil Rights  
11 Division of the Department of Justice, in—

12 (1) identifying and detecting fraudulent travel  
13 documents;

14 (2) civil, constitutional, human, and privacy  
15 rights of individuals;

16 (3) the scope of enforcement authorities, includ-  
17 ing interrogations, stops, searches, seizures, arrests,  
18 and detentions;

19 (4) the use of force policies issued by the Sec-  
20 retary pursuant to section 1111;

21 (5) immigration laws, including screening, iden-  
22 tifying, and addressing vulnerable populations, such  
23 as children, victims of crime and human trafficking,  
24 and individuals fleeing persecution or torture;

25 (6) social and cultural sensitivity toward border  
26 communities;

1           (7) the impact of border operations on commu-  
2           nities; and

3           (8) any particular environmental concerns in a  
4           particular area.

5           (b) **TRAINING FOR BORDER COMMUNITY LIAISON**  
6 **OFFICERS.**—The Secretary shall ensure that border com-  
7 munities liaison officers in Border Patrol sectors along the  
8 international borders between the United States and Mex-  
9 ico and between the United States and Canada receive  
10 training to better—

11           (1) act as a liaison between border communities  
12           and the Office for Civil Rights and Civil Liberties of  
13           the Department and the Civil Rights Division of the  
14           Department of Justice;

15           (2) foster and institutionalize consultation with  
16           border communities;

17           (3) consult with border communities on Depart-  
18           ment programs, policies, strategies, and directives;  
19           and

20           (4) receive Department performance assess-  
21           ments from border communities.

22 **SEC. 1113. DEPARTMENT OF HOMELAND SECURITY BOR-**  
23 **DER OVERSIGHT TASK FORCE.**

24           (a) **ESTABLISHMENT.**—

1           (1) IN GENERAL.—There is established an inde-  
2           pendent task force, which shall be known as the De-  
3           partment of Homeland Security Border Oversight  
4           Task Force (referred to in this section as the “DHS  
5           Task Force”).

6           (2) DUTIES.—The DHS Task Force shall—

7                   (A) review and make recommendations re-  
8                   garding immigration and border enforcement  
9                   policies, strategies, and programs that take into  
10                  consideration their impact on border commu-  
11                  nities;

12                   (B) recommend ways in which the Border  
13                   Communities Liaison Offices can strengthen re-  
14                   lations and collaboration between communities  
15                   in the border regions and the Department, the  
16                   Department of Justice, and other Federal agen-  
17                   cies that carry out such policies, strategies, and  
18                   programs;

19                   (C) evaluate how the policies, strategies,  
20                   and programs of Federal agencies operating  
21                   along the international borders between the  
22                   United States and Mexico and between the  
23                   United States and Canada protect the due proc-  
24                   ess, civil, and human rights of border residents,

1 visitors, and migrants at and near such borders;  
2 and

3 (D) evaluate and make recommendations  
4 regarding the training of border enforcement  
5 personnel described in section 1112.

6 (3) MEMBERSHIP.—

7 (A) IN GENERAL.—The DHS Task Force  
8 shall be composed of 26 members, appointed by  
9 the President, who have expertise in migration,  
10 local crime indices, civil and human rights,  
11 community relations, cross-border trade and  
12 commerce, quality of life indicators, or other  
13 pertinent experience, of whom—

14 (i) 11 members shall be from the  
15 Northern border region and shall include—

16 (I) 2 local government elected of-  
17 ficials;

18 (II) 2 local law enforcement offi-  
19 cial;

20 (III) 2 civil rights advocates;

21 (IV) 1 business representative;

22 (V) 1 higher education represent-  
23 ative;

24 (VI) 1 representative of a faith  
25 community; and

1 (VII) 2 representatives of U.S.  
2 Border Patrol; and

3 (ii) 15 members shall be from the  
4 Southern border region and include—

5 (I) 3 local government elected of-  
6 ficials;

7 (II) 3 local law enforcement offi-  
8 cials;

9 (III) 3 civil rights advocates;

10 (IV) 2 business representatives;

11 (V) 1 higher education represent-  
12 ative;

13 (VI) 1 representative of a faith  
14 community; and

15 (VII) 2 representatives of U.S.  
16 Border Patrol.

17 (B) NONGOVERNMENTAL APPOINTEES.—  
18 Individuals appointed as members of the DHS  
19 Task Force may not be employed by the Fed-  
20 eral Government.

21 (C) TERM OF SERVICE.—Members of the  
22 Task Force shall be appointed for the shorter  
23 of—

24 (i) 3 years; or

25 (ii) the life of the DHS Task Force.

1           (D) CHAIR, VICE CHAIR.—The members of  
2           the DHS Task Force shall elect a Chair and a  
3           Vice Chair from among its members, who shall  
4           serve in such capacities for the life of the DHS  
5           Task Force or until removed by the majority  
6           vote of at least 14 members.

7           (b) OPERATIONS.—

8           (1) HEARINGS.—The DHS Task Force may,  
9           for the purpose of carrying out its duties, hold hear-  
10          ings, sit and act, take testimony, receive evidence,  
11          and administer oaths.

12          (2) RECOMMENDATIONS.—The DHS Task  
13          Force may make findings or recommendations to the  
14          Secretary related to the duties described in sub-  
15          section (a)(2).

16          (3) RESPONSE.—Not later than 180 days after  
17          receiving the findings and recommendations from  
18          the DHS Task Force under paragraph (2), the Sec-  
19          retary shall issue a response that describes how the  
20          Department has addressed, or will address, such  
21          findings and recommendations.

22          (4) INFORMATION FROM FEDERAL AGENCIES.—  
23          The Chair, or 16 members of the DHS Task Force,  
24          may request statistics relating to the duties de-  
25          scribed in subsection (a)(2) directly from any Fed-

1       eral agency, which shall, to the extent authorized by  
2       law, furnish such information, suggestions, esti-  
3       mates, and statistics directly to the DHS Task  
4       Force.

5           (5) COMPENSATION.—Members of the DHS  
6       Task Force shall serve without pay, but shall be re-  
7       imbursed for reasonable travel and subsistence ex-  
8       penses incurred in the performance of their duties.

9       (c) REPORT.—Not later than 2 years after its first  
10      meeting, the DHS Task Force shall submit a final report  
11      to the President, Congress, and the Secretary that con-  
12      tains—

13           (1) findings with respect to the duties of the  
14      DHS Task Force; and

15           (2) recommendations regarding border and im-  
16      migration enforcement policies, strategies, and pro-  
17      grams, including—

18           (A) a recommendation as to whether the  
19      DHS Task Force should continue to operate;  
20      and

21           (B) a description of any duties the DHS  
22      Task Force should be responsible for after the  
23      termination date described in subsection (e).

24       (d) AUTHORIZATION OF APPROPRIATIONS.—There  
25      are authorized to be appropriated such sums as may be

1 necessary to carry out this section for each of the fiscal  
2 years 2014 through 2017.

3 (e) SUNSET.—The DHS Task Force shall terminate  
4 operations 60 days after the date on which the DHS Task  
5 Force submits the report described in subsection (c).

6 **SEC. 1114. IMMIGRATION OMBUDSMAN.**

7 (a) IN GENERAL.—Section 452 of the Homeland Se-  
8 curity Act (6 U.S.C. 272) is amended—

9 (1) by amending the section heading to read as  
10 follows:

11 **“SEC. 452. DEPARTMENT OF HOMELAND SECURITY IMMI-  
12 GRATION OMBUDSMAN.”;**

13 (2) in subsection (a), by striking “Citizenship  
14 and Immigration Services Ombudsman” and insert-  
15 ing “DHS Immigration Ombudsman”;

16 (3) in subsection (c)(2), by striking “Director  
17 of the Bureau of Citizenship and Immigration Serv-  
18 ices” and inserting “Director, U.S. Citizenship and  
19 Immigration Services, the Assistant Secretary, U.S.  
20 Immigration and Customs Enforcement, the Com-  
21 missioner, U.S. Customs and Border Protection”;

22 (4) in subsections (d)(4) and (f), by striking  
23 “Director of the Bureau of Citizenship and Immi-  
24 gration Services” each place such term appears and  
25 inserting “Director, U.S. Citizenship and Immigra-



1       tion Services, the Assistant Secretary, U.S. Immi-  
2       gration and Customs Enforcement, and the Commis-  
3       sioner, U.S. Customs and Border Protection”;

4           (5) in subsection (f), by striking “director”  
5       each place such term appears and inserting “offi-  
6       cial”; and

7           (6) by striking “the Bureau of Citizenship and  
8       Immigration Services” each place it appears and in-  
9       serting “U.S. Citizenship and Immigration Services,  
10      U.S. Immigration and Customs Enforcement, or  
11      U.S. Customs and Border Protection”.

12      (b) CLERICAL AMENDMENT.—The table of contents  
13      in section 1 of the Homeland Security Act (6 U.S.C. 101  
14      et seq.) is amended by striking the item relating to section  
15      452 and inserting the following:

“Sec. 452. Department of Homeland Security Immigration Ombudsman.”.

16      **SEC. 1115. REPORTS.**

17      (a) REPORT ON CERTAIN BORDER MATTERS.—The  
18      Secretary shall submit a report to the Committee on  
19      Homeland Security and Governmental Affairs of the Sen-  
20      ate and the Committee on Homeland Security of the  
21      House of Representatives that sets forth—

22           (1) the effectiveness rate (as defined in section  
23      2(a)(4)) for each Border Patrol sector along the  
24      Northern border and the Southern border;

1           (2) the number of miles along the Southern  
2 border that is under persistent surveillance;

3           (3) the monthly wait times per passenger, in-  
4 cluding data on averages and peaks, for crossing the  
5 Southern border, and the staffing of such border  
6 crossings; and

7           (4) the allocations at each port of entry along  
8 the Southern border.

9           (b) **REPORT ON INTERAGENCY COLLABORATION.**—

10 The Under Secretary of Defense for Acquisition, Tech-  
11 nology, and Logistics and the Under Secretary of Home-  
12 land Security for Science and Technology shall jointly sub-  
13 mit a report on the results of the interagency collaboration  
14 under section 1109 to—

15           (1) the Committee on Armed Services of the  
16 Senate;

17           (2) the Committee on Homeland Security and  
18 Governmental Affairs of the Senate;

19           (3) the Committee on Armed Services of the  
20 House of Representatives; and

21           (4) the Committee on Homeland Security of the  
22 House of Representatives.

23 **SEC. 1116. SEVERABILITY.**

24           If any provision of this Act or any amendment made  
25 by this Act, or any application of such provision or amend-

1 ment to any person or circumstance, is held to be uncon-  
2 stitutional, the remainder of the provisions of this Act and  
3 the amendments made by this Act and the application of  
4 the provision or amendment to any other person or cir-  
5 cumstance shall not be affected.

6 **TITLE II—IMMIGRANT VISAS**  
7 **Subtitle A—Registration and Ad-**  
8 **justment of Registered Provi-**  
9 **sional Immigrants**

10 **SEC. 2101. REGISTERED PROVISIONAL IMMIGRANT STATUS.**

11 (a) AUTHORIZATION.—Chapter 5 of title II (8 U.S.C.  
12 1255 et seq.) is amended by inserting after section 245A  
13 the following:

14 **“SEC. 245B. ADJUSTMENT OF STATUS OF ELIGIBLE EN-**  
15 **TRANS BEFORE DECEMBER 31, 2011, TO**  
16 **THAT OF REGISTERED PROVISIONAL IMMI-**  
17 **GRANT.**

18 “(a) IN GENERAL.—Notwithstanding any other pro-  
19 vision of law, the Secretary of Homeland Security (re-  
20 ferred to in this section as the ‘Secretary’), after con-  
21 ducting the national security and law enforcement clear-  
22 ances required under subsection (c)(8), may grant reg-  
23 istered provisional immigrant status to an alien who—

24 “(1) meets the eligibility requirements set forth  
25 in subsection (b);

1           “(2) submits a completed application before the  
2 end of the period set forth in subsection (c)(3); and

3           “(3) has paid the fee required under subsection  
4 (c)(10)(A) and the penalty required under sub-  
5 section (c)(10)(C), if applicable.

6           “(b) ELIGIBILITY REQUIREMENTS.—

7           “(1) IN GENERAL.—An alien is not eligible for  
8 registered provisional immigrant status unless the  
9 alien establishes, by a preponderance of the evidence,  
10 that the alien meets the requirements set forth in  
11 this subsection.

12           “(2) PHYSICAL PRESENCE.—

13           “(A) IN GENERAL.—The alien—

14           “(i) shall be physically present in the  
15 United States on the date on which the  
16 alien submits an application for registered  
17 provisional immigrant status;

18           “(ii) shall have been physically  
19 present in the United States on or before  
20 December 31, 2011; and

21           “(iii) shall have maintained contin-  
22 uous physical presence in the United  
23 States from December 31, 2011, until the  
24 date on which the alien is granted status

1 as a registered provisional immigrant  
2 under this section.

3 “(B) BREAK IN PHYSICAL PRESENCE.—

4 “(i) IN GENERAL.—Except as pro-  
5 vided in clause (ii), an alien who is absent  
6 from the United States without authoriza-  
7 tion after the date of the enactment of this  
8 section does not meet the continuous phys-  
9 ical presence requirement set forth in sub-  
10 paragraph (A)(iii).

11 “(ii) EXCEPTION.—An alien who de-  
12 parted from the United States after De-  
13 cember 31, 2011 will not be considered to  
14 have failed to maintain continuous pres-  
15 ence in the United States if the alien’s ab-  
16 sences from the United States are brief,  
17 casual, and innocent whether or not such  
18 absences were authorized by the Secretary.

19 “(3) GROUNDS FOR INELIGIBILITY.—

20 “(A) IN GENERAL.—Except as provided in  
21 subparagraph (B), an alien is ineligible for reg-  
22 istered provisional immigrant status if the Sec-  
23 retary determines that the alien—

24 “(i) has a conviction for—

1                   “(I) an offense classified as a fel-  
2                   ony in the convicting jurisdiction  
3                   (other than a State or local offense  
4                   for which an essential element was the  
5                   alien’s immigration status or a viola-  
6                   tion of this Act);

7                   “(II) an aggravated felony (as  
8                   defined in section 101(a)(43) at the  
9                   time of the conviction);

10                   “(III) 3 or more misdemeanor of-  
11                   fenses (other than minor traffic of-  
12                   fenses or State or local offenses for  
13                   which an essential element was the  
14                   alien’s immigration status or a viola-  
15                   tion of this Act) if the alien was con-  
16                   victed on different dates for each of  
17                   the 3 offenses;

18                   “(IV) any offense under foreign  
19                   law, except for a purely political of-  
20                   fense, which, if the offense had been  
21                   committed in the United States,  
22                   would render the alien inadmissible  
23                   under section 212(a) (excluding the  
24                   paragraphs set forth in clause (ii)) or  
25                   removable under section 237(a), ex-

1                   cept as provided in paragraph (3) of  
2                   section 237(a);

3                   “(V) unlawful voting (as defined  
4                   in section 237(a)(6));

5                   “(ii) is admissible under section  
6                   212(a), except that in determining an  
7                   alien’s admissibility—

8                   “(I) paragraphs (4), (5), (7), and  
9                   (9)(B) of section 212(a) shall not  
10                  apply;

11                  “(II) subparagraphs (A), (C),  
12                  (D), (F), and (G) of section 212(a)(6)  
13                  and paragraphs (9)(C) and (10)(B) of  
14                  section 212(a) shall not apply unless  
15                  based on the act of unlawfully enter-  
16                  ing the United States after the date  
17                  of the enactment of the Border Secu-  
18                  rity, Economic Opportunity, and Im-  
19                  migration Modernization Act; and

20                  “(III) paragraphs (6)(B) and  
21                  (9)(A) of section 212(a) shall not  
22                  apply unless the relevant conduct  
23                  began on or after the date on which  
24                  the alien files an application for reg-

1           istered provisional immigrant status  
2           under this section;

3           “(iii) the Secretary knows or has rea-  
4           sonable grounds to believe, is engaged in or  
5           is likely to engage after entry in any ter-  
6           rorist activity (as defined in section  
7           212(a)(3)(B)(iv)); or

8           “(iv) was, on the date on which this  
9           Act was introduced in the Senate—

10           “(I) an alien lawfully admitted  
11           for permanent residence;

12           “(II) an alien admitted as a ref-  
13           ugee under section 207 or granted  
14           asylum under section 208; or

15           “(III) an alien who, according to  
16           the records of the Secretary or the  
17           Secretary of State, is lawfully present  
18           in the United States in any non-  
19           immigrant status (other than an alien  
20           considered to be a nonimmigrant sole-  
21           ly due to the application of section  
22           244(f)(4) or the amendment made by  
23           section 702 of the Consolidated Nat-  
24           ural Resources Act of 2008 (Public  
25           Law 110–229)), notwithstanding any





1                   “(IV) with respect to misrepre-  
2                   sentations relating to the application  
3                   for registered provisional immigrant  
4                   status, section 212(a)(6)(C)(i).

5                   “(C) CONVICTION EXPLAINED.—For pur-  
6                   poses of this paragraph, the term ‘conviction’  
7                   does not include a judgment that has been ex-  
8                   punged, set aside, or the equivalent.

9                   “(D) RULE OF CONSTRUCTION.—Nothing  
10                  in this paragraph may be construed to require  
11                  the Secretary to commence removal proceedings  
12                  against an alien.

13                  “(4) APPLICABILITY OF OTHER PROVISIONS.—  
14                  Sections 208(d)(6) and 240B(d) shall not apply to  
15                  any alien filing an application for registered provi-  
16                  sional immigrant status under this section.

17                  “(5) DEPENDENT SPOUSE AND CHILDREN.—

18                  “(A) IN GENERAL.—Notwithstanding any  
19                  other provision of law, the Secretary shall clas-  
20                  sify the spouse or child of a registered provi-  
21                  sional immigrant as a registered provisional im-  
22                  migrant dependent if the spouse or child—

23                         “(i) is physically present in the  
24                         United States—

1                   “(I) on the date on which the  
2                   registered provisional immigrant is  
3                   granted such status; and

4                   “(II) on or before December 30,  
5                   2012;

6                   “(ii) meets all of the eligibility re-  
7                   quirements set forth in this subsection,  
8                   other than the requirements of clause (ii)  
9                   or (iii) of paragraph (2).

10                  “(B) EFFECT OF TERMINATION OF LEGAL  
11                  RELATIONSHIP.—If the spousal or parental re-  
12                  lationship between an alien who is granted reg-  
13                  istered provisional immigrant status under this  
14                  section and the alien’s child is terminated, the  
15                  spouse or child may apply for classification as  
16                  a registered provisional immigrant dependent if  
17                  the termination of the relationship with such  
18                  parent was due to death, divorce, or otherwise  
19                  connected to domestic violence, notwithstanding  
20                  subsection (c)(3).

21                  “(C) EFFECT OF DISQUALIFICATION OF  
22                  PARENT.—If the application of a spouse or par-  
23                  ent for registered provisional immigrant status  
24                  is terminated or revoked, the husband, wife, or  
25                  child of that spouse or parent shall be eligible

1 to apply for registered provisional immigrant  
2 status independent of the parent notwith-  
3 standing subsection (c)(3).

4 “(c) APPLICATION PROCEDURES.—

5 “(1) IN GENERAL.—An alien, or the dependent  
6 spouse or child of such alien, who meets the eligi-  
7 bility requirements set forth in subsection (b) may  
8 apply for status as a registered provisional immi-  
9 grant or a registered provisional immigrant depend-  
10 ent, as applicable, by submitting a completed appli-  
11 cation form to the Secretary during the application  
12 period set forth in paragraph (3), in accordance with  
13 the final rule promulgated by the Secretary under  
14 the Border Security, Economic Opportunity, and  
15 Immigration Modernization Act. An applicant for  
16 registered provisional immigrant status shall be  
17 treated as an applicant for admission.

18 “(2) PAYMENT OF TAXES.—

19 “(A) IN GENERAL.—An alien may not file  
20 an application for registered provisional immi-  
21 grant status under paragraph (1) unless the ap-  
22 plicant has satisfied any applicable Federal tax  
23 liability.

24 “(B) DEFINITION OF APPLICABLE FED-  
25 ERAL TAX LIABILITY.—In this paragraph, the

1 term ‘applicable Federal tax liability’ means all  
2 Federal income taxes assessed in accordance  
3 with section 6203 of the Internal Revenue Code  
4 of 1986.

5 “(C) DEMONSTRATION OF COMPLIANCE.—  
6 An applicant may demonstrate compliance with  
7 this paragraph by submitting appropriate docu-  
8 mentation, in accordance with regulations pro-  
9 mulgated by the Secretary, in consultation with  
10 the Secretary of the Treasury.

11 “(3) APPLICATION PERIOD.—

12 “(A) INITIAL PERIOD.—Except as provided  
13 in subparagraph (B), the Secretary may only  
14 accept applications for registered provisional  
15 immigrant status from aliens in the United  
16 States during the 1-year period beginning on  
17 the date on which the final rule is published in  
18 the Federal Register pursuant to paragraph  
19 (1).

20 “(B) EXTENSION.—If the Secretary deter-  
21 mines, during the initial period described in  
22 subparagraph (A), that additional time is re-  
23 quired to process applications for registered  
24 provisional immigrant status or for other good  
25 cause, the Secretary may extend the period for

1 accepting applications for such status for an  
2 additional 18 months.

3 “(4) APPLICATION FORM.—

4 “(A) REQUIRED INFORMATION.—The ap-  
5 plication form referred to in paragraph (1) shall  
6 collect such information as the Secretary deter-  
7 mines necessary and appropriate.

8 “(B) FAMILY APPLICATION.—The Sec-  
9 retary shall establish a process through which  
10 an alien may submit a single application under  
11 this section on behalf of the alien, his or her  
12 spouse, and his or her children, who are resid-  
13 ing in the United States.

14 “(C) INTERVIEW.—The Secretary may  
15 interview applicants for registered provisional  
16 immigrant status under this section to deter-  
17 mine whether they meet the eligibility require-  
18 ments set forth in subsection (b).

19 “(5) ALIENS APPREHENDED BEFORE OR DUR-  
20 ING THE APPLICATION PERIOD.—If an alien who is  
21 apprehended during the period beginning on the  
22 date of the enactment of the Border Security, Eco-  
23 nomic Opportunity, and Immigration Modernization  
24 Act and the end of the application period described  
25 in paragraph (3) appears prima facie eligible for

1 registered provisional immigrant status, to the satis-  
2 faction of the Secretary, the Secretary—

3 “(A) shall provide the alien with a reason-  
4 able opportunity to file an application under  
5 this section during such application period; and

6 “(B) may not remove the individual until  
7 a final administrative determination is made on  
8 the application.

9 “(6) ELIGIBILITY AFTER DEPARTURE.—

10 “(A) IN GENERAL.—An alien who departed  
11 from the United States while subject to an  
12 order of exclusion, deportation, or removal, or  
13 pursuant to an order of voluntary departure  
14 and who is outside of the United States, or who  
15 has reentered the United States illegally after  
16 December 31, 2011 without receiving the Sec-  
17 retary’s consent to reapply for admission under  
18 section 212(a)(9), shall not be eligible to file an  
19 application for registered provisional immigrant  
20 status.

21 “(B) WAIVER.—The Secretary, in the Sec-  
22 retary’s sole and unreviewable discretion, may  
23 waive the application of subparagraph (A) on  
24 behalf of an alien if the alien—

1           “(i) is the spouse or child of a United  
2 States citizen or lawful permanent resi-  
3 dent;

4           “(ii) is the parent of a child who is a  
5 United States citizen or lawful permanent  
6 resident;

7           “(iii) meets the requirements set forth  
8 in clause (ii) and (iii) of section  
9 245D(b)(1)(A); or

10           “(iv) meets the requirements set forth  
11 in section 245D(b)(1)(A)(ii), is 16 years or  
12 older on the date on which the alien ap-  
13 plies for registered provisional immigrant  
14 status, and was physically present in the  
15 United States for an aggregate period of  
16 not less than 3 years during the 6-year pe-  
17 riod immediately preceding the date of the  
18 enactment of the Border Security, Eco-  
19 nomic Opportunity, and Immigration Mod-  
20 ernization Act.

21           “(C) ELIGIBILITY.—Notwithstanding sub-  
22 section (b)(2), section 241(a)(5), or a prior  
23 order of exclusion, deportation, or removal, an  
24 alien described in subparagraph (B) who is oth-  
25 erwise eligible for registered provisional immi-



1 grant status may file an application for such  
2 status.

3 “(7) SUSPENSION OF REMOVAL DURING APPLI-  
4 CATION PERIOD.—

5 “(A) PROTECTION FROM DETENTION OR  
6 REMOVAL.—A registered provisional immigrant  
7 may not be detained by the Secretary or re-  
8 moved from the United States, unless—

9 “(i) the Secretary determines that—

10 “(I) such alien is, or has become,  
11 ineligible for registered provisional im-  
12 migrant status under subsection  
13 (b)(3); or

14 “(II) the alien’s registered provi-  
15 sional immigrant status has been re-  
16 voked under subsection (d)(2).

17 “(B) ALIENS IN REMOVAL PRO-  
18 CEEDINGS.—Notwithstanding any other provi-  
19 sion of this Act—

20 “(i) if the Secretary determines that  
21 an alien, during the period beginning on  
22 the date of the enactment of this section  
23 and ending on the last day of the applica-  
24 tion period described in paragraph (3), is  
25 in removal, deportation, or exclusion pro-

1                   ceedings before the Executive Office for  
2                   Immigration Review and is prima facie eli-  
3                   gible for registered provisional immigrant  
4                   status under this section—

5                   “(I) the Secretary shall provide  
6                   the alien with the opportunity to file  
7                   an application for such status; and

8                   “(II) upon motion by the Sec-  
9                   retary and with the consent of the  
10                  alien or upon motion by the alien, the  
11                  Executive Office for Immigration Re-  
12                  view shall—

13                  “(aa) terminate such pro-  
14                  ceedings without prejudice to fu-  
15                  ture proceedings on any basis;  
16                  and

17                  “(bb) provide the alien a  
18                  reasonable opportunity to apply  
19                  for such status; and

20                  “(ii) if the Executive Office for Immi-  
21                  gration Review determines that an alien,  
22                  during the application period described in  
23                  paragraph (3), is in removal, deportation,  
24                  or exclusion proceedings before the Execu-  
25                  tive Office for Immigration Review and is



1 voluntarily from the United States under  
2 any provision of this Act—

3 “(I) notwithstanding such order  
4 or section 241(a)(5), the alien may  
5 apply for registered provisional immi-  
6 grant status under this section; and

7 “(II) if the alien is granted such  
8 status, the alien shall file a motion to  
9 reopen the exclusion, deportation, re-  
10 moval, or voluntary departure order,  
11 which motion shall be granted unless  
12 1 or more of the grounds of ineligi-  
13 bility is established by clear and con-  
14 vincing evidence.

15 “(ii) LIMITATIONS ON MOTIONS TO  
16 REOPEN.—The limitations on motions to  
17 reopen set forth in section 240(c)(7) shall  
18 not apply to motions filed under clause  
19 (i)(II).

20 “(D) PERIOD PENDING ADJUDICATION OF  
21 APPLICATION.—

22 “(i) IN GENERAL.—During the period  
23 beginning on the date on which an alien  
24 applies for registered provisional immi-  
25 grant status under paragraph (1) and the

1 date on which the Secretary makes a final  
2 decision regarding such application, the  
3 alien—

4 “(I) may receive advance parole  
5 to reenter the United States if urgent  
6 humanitarian circumstances compel  
7 such travel;

8 “(II) may not be detained by the  
9 Secretary or removed from the United  
10 States unless the Secretary makes a  
11 prima facie determination that such  
12 alien is, or has become, ineligible for  
13 registered provisional immigrant sta-  
14 tus under subsection (b)(3);

15 “(III) shall not be considered un-  
16 lawfully present for purposes of sec-  
17 tion 212(a)(9)(B); and

18 “(IV) shall not be considered an  
19 unauthorized alien (as defined in sec-  
20 tion 274A(h)(3)).

21 “(ii) EVIDENCE OF APPLICATION FIL-  
22 ING.—As soon as practicable after receiv-  
23 ing each application for registered provi-  
24 sional immigrant status, the Secretary  
25 shall provide the applicant with a docu-

1                   ment acknowledging the receipt of such ap-  
2                   plication.

3                   “(iii) CONTINUING EMPLOYMENT.—

4                   An employer who knows that an alien em-  
5                   ployee is an applicant for registered provi-  
6                   sional immigrant status or will apply for  
7                   such status once the application period  
8                   commences is not in violation of section  
9                   274A(a)(2) if the employer continues to  
10                  employ the alien pending the adjudication  
11                  of the alien employee’s application.

12                  “(iv) EFFECT OF DEPARTURE.—Sec-  
13                  tion 101(g) shall not apply to an alien  
14                  granted—

15                         “(I) advance parole under clause  
16                         (i)(I) to reenter the United States; or

17                         “(II) registered provisional immi-  
18                         grant status.

19                  “(8) SECURITY AND LAW ENFORCEMENT  
20                  CLEARANCES.—

21                         “(A) BIOMETRIC AND BIOGRAPHIC  
22                         DATA.—The Secretary may not grant registered  
23                         provisional immigrant status to an alien or an  
24                         alien dependent spouse or child under this sec-  
25                         tion unless such alien submits biometric and

1 biographic data in accordance with procedures  
2 established by the Secretary.

3 “(B) ALTERNATIVE PROCEDURES.—The  
4 Secretary shall provide an alternative procedure  
5 for applicants who cannot provide the standard  
6 biometric data required under subparagraph  
7 (A) because of a physical impairment.

8 “(C) CLEARANCES.—

9 “(i) DATA COLLECTION.—The Sec-  
10 retary shall collect, from each alien apply-  
11 ing for status under this section, biometric,  
12 biographic, and other data that the Sec-  
13 retary determines to be appropriate—

14 “(I) to conduct national security  
15 and law enforcement clearances; and

16 “(II) to determine whether there  
17 are any national security or law en-  
18 forcement factors that would render  
19 an alien ineligible for such status.

20 “(ii) PREREQUISITE.—The required  
21 clearances described in clause (i)(I) shall  
22 be completed before the alien may be  
23 granted registered provisional immigrant  
24 status.

25 “(9) DURATION OF STATUS AND EXTENSION.—

1           “(A) IN GENERAL.—The initial period of  
2 authorized admission for a registered provi-  
3 sional immigrant—

4           “(i) shall remain valid for 6 years un-  
5 less revoked pursuant to subsection (d)(2);  
6 and

7           “(ii) may be extended for additional  
8 6-year terms if—

9           “(I) the alien remains eligible for  
10 registered provisional immigrant sta-  
11 tus;

12           “(II) the alien meets the employ-  
13 ment requirements set forth in sub-  
14 paragraph (B); and

15           “(III) such status was not re-  
16 voked by the Secretary for any reason.

17           “(B) EMPLOYMENT OR EDUCATION RE-  
18 QUIREMENT.—Except as provided in subpara-  
19 graphs (D) and (E) of section 245C(b)(3), an  
20 alien may not be granted an extension of reg-  
21 istered provisional immigrant status under this  
22 paragraph unless the alien establishes that,  
23 during the alien’s period of status as a reg-  
24 istered provisional immigrant, the alien—



1           “(i)(I) was regularly employed  
2 throughout the period of admission as a  
3 registered provisional immigrant, allowing  
4 for brief periods lasting not more than 60  
5 days; and

6           “(II) is not likely to become a public  
7 charge (as determined under section  
8 212(a)(4)); or

9           “(ii) is able to demonstrate average  
10 income or resources that are not less than  
11 100 percent of the Federal poverty level  
12 throughout the period of admission as a  
13 registered provisional immigrant.

14           “(C) PAYMENT OF TAXES.—An applicant  
15 may not be granted an extension of registered  
16 provisional immigrant status under subpara-  
17 graph (A)(ii) unless the applicant has satisfied  
18 any applicable Federal tax liability in accord-  
19 ance with paragraph (2).

20           “(10) FEES AND PENALTIES.—

21           “(A) STANDARD PROCESSING FEE.—

22           “(i) IN GENERAL.—Aliens who are 16  
23 years of age or older and are applying for  
24 registered provisional immigrant status  
25 under paragraph (1), or for an extension

1 of such status under paragraph (9)(A)(ii),  
2 shall pay a processing fee to the Depart-  
3 ment of Homeland Security in an amount  
4 determined by the Secretary.

5 “(ii) RECOVERY OF COSTS.—The  
6 processing fee authorized under clause (i)  
7 shall be set at a level that is sufficient to  
8 recover the full costs of processing the ap-  
9 plication, including any costs incurred—

10 “(I) to adjudicate the application;

11 “(II) to take and process bio-  
12 metrics;

13 “(III) to perform national secu-  
14 rity and criminal checks, including ad-  
15 judication;

16 “(IV) to prevent and investigate  
17 fraud; and

18 “(V) to administer the collection  
19 of such fee.

20 “(iii) AUTHORITY TO LIMIT FEES.—

21 The Secretary, by regulation, may—

22 “(I) limit the maximum proc-  
23 essing fee payable under this subpara-  
24 graph by a family, including spouses

1 and unmarried children younger than  
2 21 years of age; and

3 “(II) exempt defined classes of  
4 individuals, including individuals de-  
5 scribed in section 245B(c)(13), from  
6 the payment of the fee authorized  
7 under clause (i).

8 “(B) DEPOSIT AND USE OF PROCESSING  
9 FEES.—Fees collected under subparagraph  
10 (A)(i)—

11 “(i) shall be deposited into the Com-  
12 prehensive Immigration Reform Trust  
13 Fund established under section 6(a)(1) of  
14 the Border Security, Economic Oppor-  
15 tunity, and Immigration Modernization  
16 Act; and

17 “(ii) may be used for the purposes set  
18 forth in section 6(a)(3)(B) of such Act.

19 “(C) PENALTY.—

20 “(i) PAYMENT.—In addition to the  
21 processing fee required under subpara-  
22 graph (A), aliens not described in section  
23 245D who are 21 years of age or older and  
24 are filing an application under this sub-

1 section shall pay a \$1,000 penalty to the  
2 Department of Homeland Security.

3 “(ii) INSTALLMENTS.—The Secretary  
4 shall establish a process for collecting pay-  
5 ments required under clause (i) that—

6 “(I) requires the alien to pay  
7 \$500 in conjunction with the submis-  
8 sion of an application under this sub-  
9 section for registered provisional im-  
10 migrant status; and

11 “(II) allows the remaining \$500  
12 to be paid in periodic installments  
13 that shall be completed before the  
14 alien may be granted an extension of  
15 status under paragraph (9)(A)(ii).

16 “(iii) DEPOSIT.—Penalties collected  
17 pursuant to this subparagraph shall be de-  
18 posited into the Comprehensive Immigra-  
19 tion Reform Trust Fund established under  
20 section 6(a)(1) of the Border Security,  
21 Economic Opportunity, and Immigration  
22 Modernization Act.

23 “(11) ADJUDICATION.—

24 “(A) FAILURE TO SUBMIT SUFFICIENT  
25 EVIDENCE.—The Secretary shall deny an appli-

1 cation submitted by an alien who fails to sub-  
2 mit—

3 “(i) requested initial evidence, includ-  
4 ing requested biometric data; or

5 “(ii) any requested additional evidence  
6 by the date required by the Secretary.

7 “(B) AMENDED APPLICATION.—An alien  
8 whose application for registered provisional im-  
9 migrant status is denied under subparagraph  
10 (A) may file an amended application for such  
11 status to the Secretary if the amended applica-  
12 tion—

13 “(i) is filed within the application pe-  
14 riod described in paragraph (3); and

15 “(ii) contains all the required informa-  
16 tion and fees that were missing from the  
17 initial application.

18 “(12) EVIDENCE OF REGISTERED PROVISIONAL  
19 IMMIGRANT STATUS.—

20 “(A) IN GENERAL.—The Secretary shall  
21 issue documentary evidence of registered provi-  
22 sional immigrant status to each alien whose ap-  
23 plication for such status has been approved.

1           “(B) DOCUMENTATION FEATURES.—Docu-  
2           mentary evidence provided under subparagraph  
3           (A)—

4                   “(i) shall be machine-readable and  
5                   tamper-resistant, and shall contain a  
6                   digitized photograph;

7                   “(ii) shall, during the alien’s author-  
8                   ized period of admission, and any exten-  
9                   sion of such authorized admission, serve as  
10                  a valid travel and entry document for the  
11                  purpose of applying for admission to the  
12                  United States;

13                  “(iii) may be accepted during the pe-  
14                  riod of its validity by an employer as evi-  
15                  dence of employment authorization and  
16                  identity under section 274A(b)(1)(B);

17                  “(iv) shall indicate that the alien is  
18                  authorized to work in the United States  
19                  for up to 3 years; and

20                  “(v) shall include such other features  
21                  and information as may be prescribed by  
22                  the Secretary.

23           “(13) DACA RECIPIENTS.—Unless the Secretary  
24           determines that an alien who was granted Deferred  
25           Action for Childhood Arrivals (referred to in this

1 paragraph as ‘DACA’) pursuant to the Secretary’s  
2 memorandum of June 15, 2012, has engaged in con-  
3 duct since the alien was granted DACA that would  
4 make the alien ineligible for registered provisional  
5 immigrant status, the Secretary may grant such sta-  
6 tus to the alien if renewed national security and law  
7 enforcement clearances have been completed on be-  
8 half of the alien.

9 “(d) TERMS AND CONDITIONS OF REGISTERED PRO-  
10 VISIONAL IMMIGRANT STATUS.—

11 “(1) CONDITIONS OF REGISTERED PROVISIONAL  
12 IMMIGRANT STATUS.—

13 “(A) EMPLOYMENT.—Notwithstanding any  
14 other provision of law, including section  
15 241(a)(7), a registered provisional immigrant  
16 shall be authorized to be employed in the  
17 United States while in such status.

18 “(B) TRAVEL OUTSIDE THE UNITED  
19 STATES.—A registered provisional immigrant  
20 may travel outside of the United States and  
21 may be admitted, if otherwise admissible, upon  
22 returning to the United States without having  
23 to obtain a visa if—

24 “(i) the alien is in possession of—

1                   “(I) valid, unexpired documen-  
2                   tary evidence of registered provisional  
3                   immigrant status that complies with  
4                   subsection (c)(12); or

5                   “(II) a travel document, duly ap-  
6                   proved by the Secretary, that was  
7                   issued to the alien after the alien’s  
8                   original documentary evidence was  
9                   lost, stolen, or destroyed;

10                  “(ii) the alien’s absence from the  
11                  United States did not exceed 180 days, un-  
12                  less the alien’s failure to timely return was  
13                  due to extenuating circumstances beyond  
14                  the alien’s control;

15                  “(iii) the alien meets the requirements  
16                  for an extension as described in subclauses  
17                  (I) and (III) of paragraph (9)(A); and

18                  “(iv) the alien establishes that the  
19                  alien is not inadmissible under subpara-  
20                  graph (A)(i), (A)(iii), (B), or (C) of section  
21                  212(a)(3).

22                  “(C) ADMISSION.—An alien granted reg-  
23                  istered provisional immigrant status under this  
24                  section shall be considered to have been admit-  
25                  ted and lawfully present in the United States in



1 such status as of the date on which the alien’s  
2 application was filed.

3 “(D) CLARIFICATION OF STATUS.—An  
4 alien granted registered provisional immigrant  
5 status—

6 “(i) is lawfully admitted to the United  
7 States; and

8 “(ii) may not be classified as a non-  
9 immigrant or as an alien who has been  
10 lawfully admitted for permanent residence.

11 “(2) REVOCATION.—

12 “(A) IN GENERAL.—The Secretary may re-  
13 voke the status of a registered provisional immi-  
14 grant at any time after providing appropriate  
15 notice to the alien, and after the exhaustion or  
16 waiver of all applicable administrative review  
17 procedures under section 245E(c), if the  
18 alien—

19 “(i) no longer meets the eligibility re-  
20 quirements set forth in subsection (b);

21 “(ii) knowingly used documentation  
22 issued under this section for an unlawful  
23 or fraudulent purpose; or

24 “(iii) was absent from the United  
25 States—

1                   “(I) for any single period longer  
2                   than 180 days in violation of the re-  
3                   quirements set forth in paragraph  
4                   (1)(B)(ii); or

5                   “(II) for more than 180 days in  
6                   the aggregate during any calendar  
7                   year, unless the alien’s failure to time-  
8                   ly return was due to extenuating cir-  
9                   cumstances beyond the alien’s control.

10                  “(B) ADDITIONAL EVIDENCE.—In deter-  
11                  mining whether to revoke an alien’s status  
12                  under subparagraph (A), the Secretary may re-  
13                  quire the alien—

14                         “(i) to submit additional evidence; or

15                         “(ii) to appear for an interview.

16                  “(C) INVALIDATION OF DOCUMENTA-  
17                  TION.—If an alien’s registered provisional im-  
18                  migrant status is revoked under subparagraph  
19                  (A), any documentation issued by the Secretary  
20                  to such alien under subsection (c)(12) shall  
21                  automatically be rendered invalid for any pur-  
22                  pose except for departure from the United  
23                  States.

24                  “(3) INELIGIBILITY FOR PUBLIC BENEFITS.—

25                  An alien who has been granted registered provisional

1 immigrant status under this section is not eligible  
2 for any Federal means-tested public benefit (as such  
3 term is defined in section 403 of the Personal Re-  
4 sponsibility and Work Opportunity Reconciliation  
5 Act of 1996 (8 U.S.C. 1613)).

6 “(4) TREATMENT OF REGISTERED PROVISIONAL  
7 IMMIGRANTS.—A noncitizen granted registered pro-  
8 visional immigrant status under this section shall be  
9 considered lawfully present in the United States for  
10 all purposes while such noncitizen remains in such  
11 status, except that the noncitizen—

12 “(A) is not entitled to the premium assist-  
13 ance tax credit authorized under section 36B of  
14 the Internal Revenue Code of 1986;

15 “(B) shall be subject to the rules applica-  
16 ble to individuals not lawfully present that are  
17 set forth in subsection (e) of such section; and

18 “(C) shall be subject to the rules applicable  
19 to individuals not lawfully present that are set  
20 forth in section 1402(e) of the Patient Protec-  
21 tion and Affordable Care Act (42 U.S.C.  
22 18071).

23 “(5) ASSIGNMENT OF SOCIAL SECURITY NUM-  
24 BER.—

1           “(A) IN GENERAL.—The Commissioner of  
2 Social Security, in coordination with the Sec-  
3 retary, shall implement a system to allow for  
4 the assignment of a Social Security number and  
5 the issuance of a Social Security card to each  
6 alien who has been granted registered provi-  
7 sional immigrant status under this section.

8           “(B) USE OF INFORMATION.—The Sec-  
9 retary shall provide the Commissioner of Social  
10 Security with information from the applications  
11 filed by aliens granted registered provisional im-  
12 migrant status under this section and such  
13 other information as the Commissioner deter-  
14 mines to be necessary to assign a Social Secu-  
15 rity account number to such aliens. The Com-  
16 missioner may use information received from  
17 the Secretary under this subparagraph to as-  
18 sign Social Security account numbers to such  
19 aliens and to administer the programs of the  
20 Social Security Administration. The Commis-  
21 sioner may maintain, use, and disclose such in-  
22 formation only as permitted under section 552a  
23 of title 5, United States Code (commonly known  
24 as the Privacy Act of 1974) and other applica-  
25 ble Federal laws.

1       “(e) DISSEMINATION OF INFORMATION ON REG-  
2 ISTERED PROVISIONAL IMMIGRANT PROGRAM.—As soon  
3 as practicable after the date of the enactment of the Bor-  
4 der Security, Economic Opportunity, and Immigration  
5 Modernization Act, the Secretary, in cooperation with en-  
6 tities approved by the Secretary, and in accordance with  
7 a plan adopted by the Secretary, shall broadly dissemi-  
8 nate, in the most common languages spoken by aliens who  
9 would qualify for registered provisional immigrant status  
10 under this section, to television, radio, print, and social  
11 media to which such aliens would likely have access—

12           “(1) the procedures for applying for such sta-  
13 tus;

14           “(2) the terms and conditions of such status;  
15 and

16           “(3) the eligibility requirements for such sta-  
17 tus.”.

18       (b) ENLISTMENT IN THE ARMED FORCES.—Section  
19 504(b)(1) of title 10, United States Code, is amended by  
20 adding at the end the following:

21           “(D) An alien who has been granted registered  
22 provisional immigrant status under section 245B of  
23 the Immigration and Nationality Act.”.

1 **SEC. 2102. ADJUSTMENT OF STATUS OF REGISTERED PRO-**  
2 **VISIONAL IMMIGRANTS.**

3 (a) IN GENERAL.—Chapter 5 of title II (8 U.S.C.  
4 1255 et seq.) is amended by inserting after section 245B,  
5 as added by section 2101 of this title, the following:

6 **“SEC. 245C. ADJUSTMENT OF STATUS OF REGISTERED PRO-**  
7 **VISIONAL IMMIGRANTS.**

8 “(a) IN GENERAL.—Subject to section 245E(d) and  
9 section 2302(c)(3) of the Border Security, Economic Op-  
10 portunity, and Immigration Modernization Act, the Sec-  
11 retary of Homeland Security (referred to in this section  
12 as the ‘Secretary’) may adjust the status of a registered  
13 provisional immigrant to that of an alien lawfully admitted  
14 for permanent residence if the registered provisional immi-  
15 grant satisfies the eligibility requirements set forth in sub-  
16 section (b).

17 “(b) ELIGIBILITY REQUIREMENTS.—

18 “(1) REGISTERED PROVISIONAL IMMIGRANT  
19 STATUS.—

20 “(A) IN GENERAL.—The alien was granted  
21 registered provisional immigrant status under  
22 section 245B and remains eligible for such sta-  
23 tus.

24 “(B) CONTINUOUS PHYSICAL PRESENCE.—  
25 The alien establishes, to the satisfaction of the  
26 Secretary, that the alien was not continuously

1 absent from the United States for more than  
2 180 days in any calendar year during the pe-  
3 riod of admission as a registered provisional im-  
4 migrant, unless the alien's absence was due to  
5 extenuating circumstances beyond the alien's  
6 control.

7 “(C) MAINTENANCE OF WAIVERS OF AD-  
8 MISSIBILITY.—The grounds of inadmissibility  
9 set forth in section 212(a) that were previously  
10 waived for the alien or made inapplicable under  
11 section 245B(b) shall not apply for purposes of  
12 the alien's adjustment of status under this sec-  
13 tion.

14 “(D) PENDING REVOCATION PRO-  
15 CEEDINGS.—If the Secretary has notified the  
16 applicant that the Secretary intends to revoke  
17 the applicant's registered provisional immigrant  
18 status under section 245B(d)(2)(A), the Sec-  
19 retary may not approve an application for ad-  
20 justment of status under this section unless the  
21 Secretary makes a final determination not to  
22 revoke the applicant's status.

23 “(2) PAYMENT OF TAXES.—

24 “(A) IN GENERAL.—An applicant may not  
25 file an application for adjustment of status

1 under this section unless the applicant has sat-  
2 isfied any applicable Federal tax liability.

3 “(B) DEFINITION OF APPLICABLE FED-  
4 ERAL TAX LIABILITY.—In subparagraph (A),  
5 the term ‘applicable Federal tax liability’ means  
6 all assessed Federal income taxes since the date  
7 on which the applicant was authorized to work  
8 in the United States as a registered provisional  
9 immigrant under section 245B(a).

10 “(C) COMPLIANCE.—The applicant may  
11 demonstrate compliance with subparagraph (A)  
12 by submitting such documentation as the Sec-  
13 retary, in consultation with the Secretary of the  
14 Treasury, may require by regulation.

15 “(3) EMPLOYMENT OR EDUCATION REQUIRE-  
16 MENT.—

17 “(A) IN GENERAL.—Except as provided in  
18 subparagraphs (D) and (E), an alien applying  
19 for adjustment of status under this section shall  
20 establish that, during his or her period of status  
21 as a registered provisional immigrant, he or  
22 she—

23 “(i)(I) was regularly employed  
24 throughout the period of admission as a  
25 registered provisional immigrant, allowing



1 for brief periods lasting not more than 60  
2 days; and

3 “(II) is not likely to become a public  
4 charge (as determined under section  
5 212(a)(4)); or

6 “(ii) can demonstrate average income  
7 or resources that are not less than 125  
8 percent of the Federal poverty level  
9 throughout the period of admission as a  
10 registered provisional immigrant.

11 “(B) EVIDENCE OF EMPLOYMENT.—

12 “(i) DOCUMENTS.—An alien may sat-  
13 isfy the employment requirement under  
14 subparagraph (A)(i) by submitting, to the  
15 Secretary, records that—

16 “(I) establish, by the preponder-  
17 ance of the evidence, compliance with  
18 such employment requirement; and

19 “(II) have been maintained by  
20 the Social Security Administration,  
21 the Internal Revenue Service, or any  
22 other Federal, State, or local govern-  
23 ment agency.

24 “(ii) OTHER DOCUMENTS.—An alien  
25 who is unable to submit the records de-

1           scribed in clause (i) may satisfy the em-  
2           ployment or education requirement under  
3           subparagraph (A) by submitting to the  
4           Secretary at least 2 types of reliable docu-  
5           ments not described in clause (i) that pro-  
6           vide evidence of employment or education,  
7           including—

8                   “(I) bank records;

9                   “(II) business records;

10                  “(III) employer records;

11                  “(IV) records of a labor union,  
12                  day labor center, or organization that  
13                  assists workers in employment;

14                  “(V) sworn affidavits from non-  
15                  relatives who have direct knowledge of  
16                  the alien’s work or education, that  
17                  contain—

18                   “(aa) the name, address,  
19                   and telephone number of the affi-  
20                   ant;

21                   “(bb) the nature and dura-  
22                   tion of the relationship between  
23                   the affiant and the alien; and

24                   “(cc) other verification or  
25                   information;

1 “(VI) remittance records; and

2 “(VII) school records from insti-  
3 tutions described in subparagraph  
4 (D).

5 “(iii) ADDITIONAL DOCUMENTS AND  
6 RESTRICTIONS.—The Secretary may—

7 “(I) designate additional docu-  
8 ments that may be used to establish  
9 compliance with the requirement  
10 under subparagraph (A); and

11 “(II) set such terms and condi-  
12 tions on the use of affidavits as may  
13 be necessary to verify and confirm the  
14 identity of any affiant or to otherwise  
15 prevent fraudulent submissions.

16 “(C) SATISFACTION OF EMPLOYMENT RE-  
17 QUIREMENT.—An alien may not be required to  
18 satisfy the employment requirements under this  
19 section with a single employer.

20 “(D) EDUCATION PERMITTED.—An alien  
21 may satisfy the requirement under subpara-  
22 graph (A), in whole or in part, by providing evi-  
23 dence of full-time attendance at—

24 “(i) an institution of higher education  
25 (as defined in section 102(a) of the Higher

1 Education Act of 1965 (20 U.S.C.  
2 1002(a));

3 “(ii) a secondary school (as defined in  
4 section 9101 of the Elementary and Sec-  
5 ondary Education Act of 1965 (20 U.S.C.  
6 7801));

7 “(iii) an education, literacy, or career  
8 training program (including vocational  
9 training) that is designed to lead to place-  
10 ment in postsecondary education, job train-  
11 ing, or employment through which the  
12 alien is working toward such placement; or

13 “(iv) an education program assisting  
14 students either in obtaining a regular high  
15 school diploma or its recognized equivalent  
16 under state law (including a certificate of  
17 completion, certificate of attendance, or al-  
18 ternate award), or in passing a General  
19 Educational Development exam or other  
20 equivalent State-authorized exam.

21 “(E) AUTHORIZATION OF EXCEPTIONS  
22 AND WAIVERS.—

23 “(i) EXCEPTIONS BASED ON AGE OR  
24 DISABILITY.—The employment and edu-

1 cation requirements under this paragraph  
2 shall not apply to any alien who —

3 “(I) is younger than 21 years of  
4 age on the date on which the alien  
5 files an application for the first exten-  
6 sion of the initial period of authorized  
7 admission as a registered provisional  
8 immigrant;

9 “(II) is at least 60 years of age  
10 on the date on which the alien files an  
11 application described in subclause (II)  
12 or at least 65 years of age on the date  
13 on which the alien’s status is adjusted  
14 under this section; or

15 “(III) has a physical or mental  
16 disability (as defined in section 3(2)  
17 of the Americans with Disabilities Act  
18 of 1990 (42 U.S.C. 12102(2))) or as  
19 a result of pregnancy if such condition  
20 is evidenced by the submission of doc-  
21 umentation prescribed by the Sec-  
22 retary.

23 “(ii) FAMILY EXCEPTIONS.—The em-  
24 ployment and education requirements  
25 under this paragraph shall not apply to

1 any alien who is a dependent registered  
2 provisional immigrant under subsection  
3 (b)(5).

4 “(iii) TEMPORARY EXCEPTIONS.—The  
5 employment and education requirements  
6 under this paragraph shall not apply dur-  
7 ing any period during which the alien—

8 “(I) was on medical leave, mater-  
9 nity leave, or other employment leave  
10 authorized by Federal law, State law,  
11 or the policy of the employer;

12 “(II) is or was the primary care-  
13 taker of a child or another person who  
14 requires supervision or is unable to  
15 care for himself or herself; or

16 “(III) was unable to work due to  
17 circumstances outside the control of  
18 the alien.

19 “(iv) WAIVER.—The Secretary may  
20 waive the employment or education re-  
21 quirements under this paragraph with re-  
22 spect to any individual alien who dem-  
23 onstrates extreme hardship to himself or  
24 herself or to a spouse, parent, or child who

1           is a United States citizen or lawful perma-  
2           nent resident.

3           “(4) ENGLISH SKILLS.—

4           “(A) IN GENERAL.—Except as provided  
5           under subparagraph (C), a registered provi-  
6           sional immigrant who is 16 years of age or  
7           older shall establish that he or she—

8                   “(i) meets the requirements set forth  
9                   in section 312; or

10                   “(ii) is satisfactorily pursuing a  
11                   course of study, pursuant to standards es-  
12                   tablished by the Secretary of Education, in  
13                   consultation with the Secretary, to achieve  
14                   an understanding of English and knowl-  
15                   edge and understanding of the history and  
16                   Government of the United States, as de-  
17                   scribed in section 312(a).

18           “(B) RELATION TO NATURALIZATION EX-  
19           AMINATION.—A registered provisional immi-  
20           grant who demonstrates that he or she meets  
21           the requirements set forth in section 312 may  
22           be considered to have satisfied such require-  
23           ments for purposes of becoming naturalized as  
24           a citizen of the United States.

25           “(C) EXCEPTIONS.—

1                   “(i) MANDATORY.—Subparagraph (A)  
2                   shall not apply to any person who is unable  
3                   to comply with the requirements under  
4                   that subparagraph because of a physical or  
5                   developmental disability or mental impair-  
6                   ment.

7                   “(ii) DISCRETIONARY.—The Secretary  
8                   may waive all or part of subparagraph (A)  
9                   for a registered provisional immigrant who  
10                  is 70 years of age or older on the date on  
11                  which an application is filed for adjust-  
12                  ment of status under this section.

13                  “(5) MILITARY SELECTIVE SERVICE.—The alien  
14                  shall provide proof of registration under the Military  
15                  Selective Service Act (50 U.S.C. App. 451 et seq.)  
16                  if the alien is subject to such registration.

17                  “(c) APPLICATION PROCEDURES.—

18                  “(1) IN GENERAL.—Beginning on the date de-  
19                  scribed in paragraph (2), a registered provisional im-  
20                  migrant, or a registered provisional immigrant de-  
21                  pendent, who meets the eligibility requirements set  
22                  forth in subsection (b) may apply for adjustment of  
23                  status to that of an alien lawfully admitted for per-  
24                  manent residence by submitting an application to  
25                  the Secretary that includes the evidence required, by



1 regulation, to demonstrate the applicant's eligibility  
2 for such adjustment.

3 “(2) BACK OF THE LINE.—The status of a reg-  
4 istered provisional immigrant may not be adjusted to  
5 that of an alien lawfully admitted for permanent res-  
6 idence under this section until after the Secretary of  
7 State certifies that immigrant visas have become  
8 available for all approved petitions for immigrant  
9 visas that were filed under sections 201 and 203 be-  
10 fore the date of the enactment of the Border Secu-  
11 rity, Economic Opportunity, and Immigration Mod-  
12 ernization Act.

13 “(3) INTERVIEW.—The Secretary may interview  
14 applicants for adjustment of status under this sec-  
15 tion to determine whether they meet the eligibility  
16 requirements set forth in subsection (b).

17 “(4) SECURITY AND LAW ENFORCEMENT  
18 CLEARANCES.—The Secretary may not adjust the  
19 status of a registered provisional immigrant under  
20 this section until renewed national security and law  
21 enforcement clearances have been completed with re-  
22 spect to the registered provisional immigrant, to the  
23 satisfaction of the Secretary.

24 “(5) FEES AND PENALTIES.—

25 “(A) PROCESSING FEES.—

1                   “(i) IN GENERAL.—The Secretary  
2 shall impose a processing fee on applicants  
3 for adjustment of status under this section  
4 at a level sufficient to recover the full cost  
5 of processing such applications, including  
6 costs associated with—

7                   “(I) adjudicating the applica-  
8 tions;

9                   “(II) taking and processing bio-  
10 metrics;

11                   “(III) performing national secu-  
12 rity and criminal checks, including ad-  
13 judication;

14                   “(IV) preventing and inves-  
15 tigating fraud; and

16                   “(V) the administration of the  
17 fees collected.

18                   “(ii) AUTHORITY TO LIMIT FEES.—  
19 The Secretary, by regulation, may—

20                   “(I) limit the maximum proc-  
21 essing fee payable under this subpara-  
22 graph by a family, including spouses  
23 and children; and



1           \$1,000 penalty to the Secretary unless the  
2           alien meets the requirements under section  
3           245D(b).

4           “(ii) INSTALLMENTS.—The Secretary  
5           shall establish a process for collecting pay-  
6           ments required under clause (i) through  
7           periodic installments.

8           “(iii) DEPOSIT, ALLOCATION, AND  
9           SPENDING OF PENALTIES.—Penalties col-  
10          lected under this subparagraph—

11           “(I) shall be deposited into the  
12           Comprehensive Immigration Trust  
13           Fund established under section  
14           6(a)(1) of the Border Security, Eco-  
15           nomic Opportunity, and Immigration  
16           Modernization Act; and

17           “(II) may be used for the pur-  
18           poses set forth in section 6(a)(3)(B)  
19           of such Act.”.

20          (b) LIMITATION ON REGISTERED PROVISIONAL IMMI-  
21          GRANTS.—An alien admitted as a registered provisional  
22          immigrant may only adjust status to an alien lawfully ad-  
23          mitted for permanent resident status under section 2302  
24          of this Act.

1 (c) NATURALIZATION.—Section 319 (8 U.S.C. 1430)  
2 is amended—

3 (1) in the section heading, by striking “**AND**  
4 **EMPLOYEES OF CERTAIN NONPROFIT ORGANI-**  
5 **ZATIONS**” and inserting “**, EMPLOYEES OF CER-**  
6 **TAIN NONPROFIT ORGANIZATIONS, AND OTHER**  
7 **LONG-TERM LAWFUL RESIDENTS**”; and

8 (2) by adding at the end the following:

9 “(f) Any lawful permanent resident who was lawfully  
10 present in the United States and eligible for work author-  
11 ization for not less than 10 years before becoming a lawful  
12 permanent resident may be naturalized upon compliance  
13 with all the requirements under this title except the provi-  
14 sions of section 316(a)(1) if such person, immediately pre-  
15 ceding the date on which the person filed an application  
16 for naturalization—

17 “(1) has resided continuously within the United  
18 States, after being lawfully admitted for permanent  
19 residence, for at least 3 years;

20 “(2) during the 3-year period immediately pre-  
21 ceding such filing date, has been physically present  
22 in the United States for periods totaling at least 50  
23 percent of such period; and

24 “(3) has resided within the State or in the ju-  
25 risdiction of the U.S. Citizenship and Immigration

1 Services field office in the United States in which  
2 the applicant filed such application for at least 3  
3 months.”.

4 **SEC. 2103. THE DREAM ACT.**

5 (a) **SHORT TITLE.**—This section may be cited as the  
6 “Development, Relief, and Education for Alien Minors Act  
7 of 2013” or the “DREAM Act 2013”.

8 (b) **ADJUSTMENT OF STATUS FOR CERTAIN ALIENS  
9 WHO ENTERED THE UNITED STATES AS CHILDREN.**—  
10 Chapter 5 of title II (8 U.S.C. 1255 et seq.) is amended  
11 by inserting after section 245C, as added by section 2102  
12 of this title, the following:

13 **“SEC. 245D. ADJUSTMENT OF STATUS FOR CERTAIN ALIENS  
14 WHO ENTERED THE UNITED STATES AS CHIL-  
15 DREN.**

16 “(a) **DEFINITIONS.**—In this section:

17 “(1) **INSTITUTION OF HIGHER EDUCATION.**—

18 The term ‘institution of higher education’ has the  
19 meaning given such term in section 102 of the High-  
20 er Education Act of 1965 (20 U.S.C. 1002), except  
21 that the term does not include institutions described  
22 in subsection (a)(1)(C) of such section.

23 “(2) **SECRETARY.**—The term ‘Secretary’ means  
24 the Secretary of Homeland Security.

1           “(3) UNIFORMED SERVICES.—The term ‘Uni-  
2           formed Services’ has the meaning given the term  
3           ‘uniformed services’ in section 101(a)(5) of title 10,  
4           United States Code.

5           “(b) ADJUSTMENT OF STATUS FOR CERTAIN ALIENS  
6 WHO ENTERED THE UNITED STATES AS CHILDREN.—

7           “(1) REQUIREMENTS.—

8           “(A) IN GENERAL.—The Secretary of  
9           Homeland Security may adjust the status of a  
10          registered provisional immigrant to the status  
11          of a lawful permanent resident if the immigrant  
12          demonstrates that he or she—

13                   “(i) has been a registered provisional  
14                   immigrant for at least 5 years;

15                   “(ii) was younger than 16 years of  
16                   age on the date on which the alien initially  
17                   entered the United States;

18                   “(iii) has earned a high school di-  
19                   ploma or obtained a general education de-  
20                   velopment certificate in the United States;

21                   “(iv)(I) has acquired a degree from an  
22                   institution of higher education or has com-  
23                   pleted at least 2 years, in good standing,  
24                   in a program for a bachelor’s degree or  
25                   higher degree in the United States; or

1           “(II) has served in the Uniformed  
2 Services for at least 4 years and, if dis-  
3 charged, received an honorable discharge;  
4 and

5           “(v) has provided a list of each sec-  
6 ondary school (as that term is defined in  
7 section 9101 of the Elementary and Sec-  
8 ondary Education Act of 1965 (20 U.S.C.  
9 7801)) that the alien attended in the  
10 United States.

11           “(B) HARDSHIP EXCEPTION.—

12           “(i) IN GENERAL.—The Secretary  
13 may adjust the status of a registered provi-  
14 sional immigrant to the status of a lawful  
15 permanent resident if the alien—

16           “(I) satisfies the requirements  
17 under clauses (i), (ii), (iii), and (v) of  
18 subparagraph (A); and

19           “(II) demonstrates compelling  
20 circumstances for the inability to sat-  
21 isfy the requirement under subpara-  
22 graph (A)(iv).

23           “(C) CITIZENSHIP REQUIREMENT.—

24           “(i) IN GENERAL.—Except as pro-  
25 vided in clause (ii), the Secretary may not



1 adjust the status of an alien to lawful per-  
2 manent resident status under this section  
3 unless the alien demonstrates that the  
4 alien satisfies the requirements of section  
5 312(a) of the Immigration and Nationality  
6 Act (8 U.S.C. 1423(a)).

7 “(ii) EXCEPTION.—Clause (i) shall  
8 not apply to an alien whose physical or de-  
9 velopmental disability or mental impair-  
10 ment prevents the alien from meeting the  
11 requirements such section.

12 “(D) SUBMISSION OF BIOMETRIC AND BIO-  
13 GRAPHIC DATA.—The Secretary may not adjust  
14 the status of an alien to lawful permanent resi-  
15 dent status unless the alien—

16 “(i) submits biometric and biographic  
17 data, in accordance with procedures estab-  
18 lished by the Secretary; or

19 “(ii) complies with an alternative pro-  
20 cedure prescribed by the Secretary, if the  
21 alien is unable to provide such biometric  
22 data because of a physical impairment.

23 “(E) BACKGROUND CHECKS.—

24 “(i) REQUIREMENT FOR BACKGROUND  
25 CHECKS.—The Secretary shall utilize bio-

1 metric, biographic, and other data that the  
2 Secretary determines appropriate—

3 “(I) to conduct security and law  
4 enforcement background checks of an  
5 alien applying for lawful permanent  
6 resident status under this section; and

7 “(II) to determine whether there  
8 is any criminal, national security, or  
9 other factor that would render the  
10 alien ineligible for such status.

11 “(ii) COMPLETION OF BACKGROUND  
12 CHECKS.—The Secretary may not adjust  
13 an alien’s status to the status of a lawful  
14 permanent resident under this subsection  
15 until the security and law enforcement  
16 background checks required under clause  
17 (i) have been completed with respect to the  
18 alien, to the satisfaction of the Secretary.

19 “(2) APPLICATION FOR LAWFUL PERMANENT  
20 RESIDENT STATUS.—

21 “(A) IN GENERAL.—A registered provi-  
22 sional immigrant seeking lawful permanent resi-  
23 dent status shall file an application for such  
24 status in such manner as the Secretary of  
25 Homeland Security may require.

1 “(B) ADJUDICATION.—

2 “(i) IN GENERAL.—The Secretary  
3 shall evaluate each application filed by a  
4 registered provisional immigrant under this  
5 paragraph to determine whether the alien  
6 meets the requirements under paragraph  
7 (1).

8 “(ii) ADJUSTMENT OF STATUS IF FA-  
9 VORABLE DETERMINATION.—If the Sec-  
10 retary determines that the alien meets the  
11 requirements under paragraph (1), the  
12 Secretary shall notify the alien of such de-  
13 termination and adjust the status of the  
14 alien to lawful permanent resident status,  
15 effective as of the date of such determina-  
16 tion.

17 “(iii) ADVERSE DETERMINATION.—If  
18 the Secretary determines that the alien  
19 does not meet the requirements under  
20 paragraph (1), the Secretary shall notify  
21 the alien of such determination.

22 “(C) DACA RECIPIENTS.—The Secretary  
23 may adopt streamlined procedures for appli-  
24 cants for adjustment to lawful permanent resi-  
25 dent status under this section who were granted

1           Deferred Action for Childhood Arrivals (re-  
2           ferred to in this paragraph as ‘DACA’) pursu-  
3           ant to the Secretary’s memorandum of June  
4           15, 2012.

5           “(3) TREATMENT FOR PURPOSES OF NATU-  
6           RALIZATION.—

7                   “(A) IN GENERAL.—An alien granted law-  
8           ful permanent resident status under this sub-  
9           section shall be considered, for purposes of title  
10          III—

11                   “(i) to have been lawfully admitted for  
12           permanent residence; and

13                   “(ii) to have been in the United  
14           States as an alien lawfully admitted to the  
15           United States for permanent residence  
16           during the period the alien was a reg-  
17           istered provisional immigrant.

18                   “(B) LIMITATION ON APPLICATION FOR  
19           NATURALIZATION.—An alien may not apply for  
20           naturalization while the alien is a registered  
21           provisional immigrant..”.

22          (c) EXEMPTION FROM NUMERICAL LIMITATIONS.—  
23          Section 201(b) (8 U.S.C. 1151(b)(1)) is amended—

24                   (1) by redesignating subparagraph (E) as sub-  
25           paragraph (F); and

1           (2) by inserting after subparagraph (D) the fol-  
2           lowing:

3           “(E) Aliens whose status is adjusted to perma-  
4           nent resident status under section 245C or 245D.”.

5           (d) RESTORATION OF STATE OPTION TO DETER-  
6 MINE RESIDENCY FOR PURPOSES OF HIGHER EDU-  
7 CATION.—

8           (1) REPEAL.—Section 505 of the Illegal Immi-  
9           gration Reform and Immigrant Responsibility Act of  
10          1996 (8 U.S.C. 1623) is repealed.

11          (2) EFFECTIVE DATE.—The repeal under para-  
12          graph (1) shall take effect as if included in the origi-  
13          nal enactment of the Illegal Immigration Reform  
14          and Immigrant Responsibility Act of 1996 (division  
15          C of Public Law 104–208).

16 **SEC. 2104. ADDITIONAL REQUIREMENTS.**

17          (a) IN GENERAL.—Chapter 5 of title II (8 U.S.C.  
18          1255 et seq.) is amended by inserting after section 245C,  
19          as added by section 2102 of this title, the following:

20 **“SEC. 245E. ADDITIONAL REQUIREMENTS RELATING TO**  
21                   **REGISTERED PROVISIONAL IMMIGRANTS**  
22                   **AND OTHERS.**

23          “(a) DISCLOSURES.—

1           “(1) PROHIBITED DISCLOSURES.—Except as  
2 otherwise provided in this subsection, no officer or  
3 employee of any Federal agency may—

4           “(A) use the information furnished in an  
5 application for lawful status under section  
6 245B, 245C, or 245D for any purpose other  
7 than to make a determination on any applica-  
8 tion by the alien for any immigration benefit or  
9 protection;

10           “(B) make any publication through which  
11 information furnished by any particular appli-  
12 cant can be identified; or

13           “(C) permit anyone other than the sworn  
14 officers, employees, and contractors of such  
15 agency or of another entity approved by the  
16 Secretary of Homeland Security to examine in-  
17 dividual applications that have been filed under  
18 either such section.

19           “(2) REQUIRED DISCLOSURES.—The Secretary  
20 shall provide the information furnished in an appli-  
21 cation filed under section 245B, 245C, or 245D and  
22 any other information derived from such furnished  
23 information to—

24           “(A) a law enforcement agency, intel-  
25 ligence agency, national security agency, compo-

1           nent of the Department of Homeland Security,  
2           court, or grand jury if such information is re-  
3           quested by such entity, consistent with law, in  
4           connection with—

5                   “(i) a criminal investigation or pros-  
6                   ecution of any matter not related to the  
7                   applicant’s immigration status; or

8                   “(ii) a national security investigation  
9                   or prosecution; and

10                   “(B) an official coroner for purposes of af-  
11                   firmatively identifying a deceased individual,  
12                   whether or not the death of such individual re-  
13                   sulted from a crime.

14                   “(3) AUDITING AND EVALUATION OF INFORMA-  
15                   TION.—The Secretary may—

16                   “(A) audit and evaluate information fur-  
17                   nished as part of any application filed under  
18                   section 245B, 245C, or 245D for purposes of  
19                   identifying immigration fraud or fraud schemes;  
20                   and

21                   “(B) use any evidence detected by means  
22                   of audits and evaluations for purposes of inves-  
23                   tigating, prosecuting, referring for prosecution,  
24                   or denying or terminating immigration benefits.

25                   “(b) EMPLOYER PROTECTIONS.—

1           “(1) USE OF EMPLOYMENT RECORDS.—Copies  
2 of employment records or other evidence of employ-  
3 ment provided by an alien or by an alien’s employer  
4 in support of an alien’s application for registered  
5 provisional immigrant status under section 245B  
6 may not be used in a civil or criminal prosecution  
7 or investigation of that employer under section 274A  
8 or the Internal Revenue Code of 1986 for the prior  
9 unlawful employment of that alien regardless of the  
10 adjudication of such application or reconsideration  
11 by the Secretary of Homeland Security of such  
12 alien’s prima facie eligibility determination. Employ-  
13 ers that provide unauthorized aliens with copies of  
14 employment records or other evidence of employment  
15 pursuant to an application for registered provisional  
16 immigrant status shall not be subject to civil and  
17 criminal liability pursuant to section 274A for em-  
18 ploying such unauthorized aliens.

19           “(2) LIMIT ON APPLICABILITY.—The protec-  
20 tions for employers and aliens under paragraph (1)  
21 shall not apply if the aliens or employers submit em-  
22 ployment records that are deemed to be fraudulent.

23           “(c) ADMINISTRATIVE REVIEW.—

24           “(1) EXCLUSIVE ADMINISTRATIVE REVIEW.—  
25 Administrative review of a determination respecting



1 an application for status under section 245B, 245C,  
2 or 245D shall be conducted solely in accordance with  
3 this subsection.

4 “(2) ADMINISTRATIVE APPELLATE REVIEW.—

5 “(A) ESTABLISHMENT OF ADMINISTRA-  
6 TIVE APPELLATE AUTHORITY.—The Secretary  
7 of Homeland Security shall establish or des-  
8 ignate an appellate authority to provide for a  
9 single level of administrative appellate review of  
10 a determination with respect to applications for,  
11 or revocation of, status under sections 245B,  
12 245C, and 245D.

13 “(B) SINGLE APPEAL FOR EACH ADMINIS-  
14 TRATIVE DECISION.—

15 “(i) IN GENERAL.—An alien in the  
16 United States whose application for status  
17 under section 245B, 245C, or 245D has  
18 been denied or revoked may file with the  
19 Secretary not more than 1 appeal of each  
20 decision to deny or revoke such status.

21 “(ii) NOTICE OF APPEAL.—A notice of  
22 appeal filed under this subparagraph shall  
23 be filed not later than 90 days after the  
24 date of service of the decision of denial or

1            revocation, unless the delay was reasonably  
2            justifiable.

3            “(C) REVIEW BY SECRETARY.—Nothing in  
4            this paragraph may be construed to limit the  
5            authority of the Secretary to certify appeals for  
6            review and final administrative decision.

7            “(D) DENIAL OF PETITIONS FOR DEPEND-  
8            ENTS.—Appeals of a decision to deny or revoke  
9            a petition filed by a registered provisional immi-  
10           grant pursuant to regulations promulgated  
11           under section 245B to classify a spouse or child  
12           of such alien as a registered provisional immi-  
13           grant shall be subject to the administrative ap-  
14           pellate authority described in subparagraph (A).

15           “(E) STAY OF REMOVAL.—Aliens seeking  
16           administrative review shall not be removed from  
17           the United States until a final decision is ren-  
18           dered establishing ineligibility for status under  
19           section 245B, 245C, or 245D.

20           “(3) RECORD FOR REVIEW.—Administrative ap-  
21           pellate review under paragraph (2) shall be de novo  
22           and based solely upon—

23           “(A) the administrative record established  
24           at the time of the determination on the applica-  
25           tion; and

1           “(B) any additional newly discovered or  
2           previously unavailable evidence.

3           “(4) UNLAWFUL PRESENCE.—During the pe-  
4           riod in which an alien may request administrative  
5           review under this subsection, and during the period  
6           that any such review is pending, the alien shall not  
7           be considered ‘unlawfully present in the United  
8           States’ for purposes of section 212(a)(9)(B).

9           “(d) PRIVACY AND CIVIL LIBERTIES.—

10           “(1) IN GENERAL.—The Secretary, in accord-  
11           ance with subsection (a)(1), shall require appro-  
12           priate administrative and physical safeguards to pro-  
13           tect the security, confidentiality, and integrity of  
14           personally identifiable information collected, main-  
15           tained, and disseminated pursuant to sections 245B,  
16           245C, and 245D.

17           “(2) ASSESSMENTS.—Notwithstanding the pri-  
18           vacy requirements set forth in section 222 of the  
19           Homeland Security Act (6 U.S.C. 142) and the E-  
20           Government Act of 2002 (Public Law 107–347), the  
21           Secretary shall conduct a privacy impact assessment  
22           and a civil liberties impact assessment of the legal-  
23           ization program established under sections 245B,  
24           245C, and 245D during the pendency of the interim  
25           final regulations required to be issued under section

1       2110 of the Border Security, Economic Opportunity,  
2       and Immigration Modernization Act.”.

3       (b) JUDICIAL REVIEW.—Section 242 (8 U.S.C. 1252)  
4 is amended—

5           (1) in subsection (a)(2)—

6                (A) in subparagraph (B), by inserting “the  
7                exercise of discretion arising under” after “no  
8                court shall have jurisdiction to review”;

9                (B) in subparagraph (D), by striking  
10               “raised upon a petition for review filed with an  
11               appropriate court of appeals in accordance with  
12               this section”;

13           (2) in subsection (b)(2), by inserting “or, in the  
14           case of a decision rendered under section 245E(c),  
15           in the judicial circuit in which the petitioner resides”  
16           after “proceedings”; and

17           (3) by adding at the end the following:

18       “(h) JUDICIAL REVIEW OF ELIGIBILITY DETERMINA-  
19 TIONS RELATING TO STATUS UNDER CHAPTER 5.—

20           “(1) DIRECT REVIEW.—If an alien’s application  
21           under section 245B, 245C, or 245D is denied, or is  
22           revoked after the exhaustion of administrative appel-  
23           late review under section 245E(c), the alien may  
24           seek review of such decision, in accordance with  
25           chapter 7 of title 5, United States Code, before the

1 United States district court for the district in which  
2 the person resides.

3 “(2) STATUS DURING REVIEW.—While a review  
4 described in paragraph (1) is pending—

5 “(A) the alien shall not be deemed to ac-  
6 crue unlawful presence for purposes of section  
7 212(a)(9);

8 “(B) any unexpired grant of voluntary de-  
9 parture under section 240B shall be tolled; and

10 “(C) the court shall have the discretion to  
11 stay the execution of any order of exclusion, de-  
12 portation, or removal.

13 “(3) REVIEW AFTER REMOVAL PRO-  
14 CEEDINGS.—An alien may seek judicial review of a  
15 denial or revocation of approval of the alien’s appli-  
16 cation under section 245B, 245C, or 245D in the  
17 appropriate United States court of appeal in con-  
18 junction with the judicial review of an order of re-  
19 moval, deportation, or exclusion if the validity of the  
20 denial has not been upheld in a prior judicial pro-  
21 ceeding under paragraph (1).

22 “(4) STANDARD FOR JUDICIAL REVIEW.—

23 “(A) BASIS.—Judicial review of a denial,  
24 or revocation of an approval, of an application  
25 under section 245B, 245C, or 245D shall be

1 based upon the administrative record estab-  
2 lished at the time of the review.

3 “(B) AUTHORITY TO REMAND.—The re-  
4 viewing court may remand a case under this  
5 subsection to the Secretary of Homeland Secu-  
6 rity for consideration of additional evidence if  
7 the court finds that—

8 “(i) the additional evidence is mate-  
9 rial; and

10 “(ii) there were reasonable grounds  
11 for failure to adduce the additional evi-  
12 dence before the Secretary.

13 “(C) SCOPE OF REVIEW.—Notwithstanding  
14 any other provision of law, judicial review of all  
15 questions arising from a denial, or revocation of  
16 an approval, of an application under section  
17 245B, 245C, or 245D shall be governed by the  
18 standard of review set forth in section 706 of  
19 title 5, United States Code.

20 “(5) REMEDIAL POWERS.—

21 “(A) JURISDICTION.—Notwithstanding any  
22 other provision of law, the United States dis-  
23 trict courts shall have jurisdiction over any  
24 cause or claim arising from a pattern or prac-  
25 tice of the Secretary of Homeland Security in

1 the operation or implementation of the Border  
2 Security, Economic Opportunity, and Immigra-  
3 tion Modernization Act, or the amendments  
4 made by such Act, that is arbitrary, capricious,  
5 or otherwise contrary to law.

6 “(B) SCOPE OF RELIEF.—The United  
7 States district courts may order any appro-  
8 priate relief in a clause or claim described in  
9 subparagraph (A) without regard to exhaustion,  
10 ripeness, or other standing requirements (other  
11 than constitutionally-mandated requirements),  
12 if the court determines that—

13 “(i) the resolution of such cause or  
14 claim will serve judicial and administrative  
15 efficiency; or

16 “(ii) a remedy would otherwise not be  
17 reasonably available or practicable.

18 “(6) CHALLENGES TO THE VALIDITY OF THE  
19 SYSTEM.—

20 “(A) IN GENERAL.—Except as provided in  
21 paragraph (5), any claim that section 245B,  
22 245C, 245D, or 245E or any regulation, writ-  
23 ten policy, or written directive, issued or un-  
24 written policy or practice initiated by or under  
25 the authority of the Secretary of Homeland Se-

1           curity to implement such sections, violates the  
2           Constitution of the United States or is other-  
3           wise in violation of law is available exclusively  
4           in an action instituted in United States District  
5           Court in accordance with the procedures pre-  
6           scribed in this paragraph.

7           “(B) SAVINGS PROVISION.—Except as pro-  
8           vided in subparagraph (C), nothing in subpara-  
9           graph (A) may be construed to preclude an ap-  
10          plicant under 245B, 245C, or 245D from as-  
11          serting that an action taken or a decision made  
12          by the Secretary with respect to the applicant’s  
13          status was contrary to law.

14          “(C) CLASS ACTIONS.—Any claim de-  
15          scribed in subparagraph (A) that is brought as  
16          a class action shall be brought in conformity  
17          with—

18                  “(i) the Class Action Fairness Act of  
19                  2005 (Public Law 109–2); and

20                  “(ii) the Federal Rules of Civil Proce-  
21                  dure.

22          “(D) PRECLUSIVE EFFECT.—The final dis-  
23          position of any claim brought under subpara-  
24          graph (A) shall be preclusive of any such claim



1           asserted by the same individual in a subsequent  
2           proceeding under this subsection.

3           “(E) EXHAUSTION AND STAY OF PRO-  
4           CEEDINGS.—

5           “(i) IN GENERAL.—No claim brought  
6           under this paragraph shall require the  
7           plaintiff to exhaust administrative rem-  
8           edies under section 245E(c).

9           “(ii) STAY AUTHORIZED.—Nothing in  
10          this paragraph may be construed to pre-  
11          vent the court from staying proceedings  
12          under this paragraph to permit the Sec-  
13          retary to evaluate an allegation of an un-  
14          written policy or practice or to take correc-  
15          tive action. In determining whether to  
16          issue such a stay, the court shall take into  
17          account any harm the stay may cause to  
18          the claimant.”.

19          (c) RULE OF CONSTRUCTION.—Section 244(h) shall  
20          not limit the authority of the Secretary to adjust the sta-  
21          tus of an alien under section 245C or 245D of the Immi-  
22          gration and Nationality Act, as added by this subtitle.

23          (d) EFFECT OF FAILURE TO REGISTER ON ELIGI-  
24          BILITY FOR IMMIGRATION BENEFITS.—Failure to comply  
25          with section 264.1(f) of title 8, Code of Federal Regula-

1 tions or with removal orders or voluntary departure agree-  
2 ments based on such section for acts committed before the  
3 date of the enactment of this Act shall not affect the eligi-  
4 bility of an alien to apply for a benefit under the Immigra-  
5 tion and Nationality Act (8 U.S.C. 1101 et seq.).

6 (e) CLERICAL AMENDMENT.—The table of contents  
7 is amended by inserting after the item relating to section  
8 245A the following:

“Sec. 245B. Adjustment of status of eligible entrants before December 31,  
2011, to that of registered provisional immigrant.

“Sec. 245C. Adjustment of status of registered provisional immigrants.

“Sec. 245D. Adjustment of status for certain aliens who entered the United  
States as children.

“Sec. 245E. Additional requirements relating to registered provisional immi-  
grants and others.”.

9 **SEC. 2105. CRIMINAL PENALTY.**

10 (a) IN GENERAL.—Chapter 69 of title 18, United  
11 States Code, is amended by adding at the end the fol-  
12 lowing:

13 **“§ 1430. Improper use of information relating to reg-**  
14 **istered provisional immigrant applica-**  
15 **tions**

16 “Any person who knowingly uses, publishes, or per-  
17 mits information described in section 245E(a) of the Im-  
18 migration and Nationality Act to be examined in violation  
19 of such section shall be fined not more than \$10,000.”.

20 (b) DEPOSIT OF FINES.—All criminal penalties col-  
21 lected under section 1430 of title 18, United States Code,  
22 as added by subsection (a), shall be deposited into the

1 Comprehensive Immigration Reform Trust Fund estab-  
2 lished under section 6(a)(1).

3 (c) CLERICAL AMENDMENT.—The table of sections  
4 in chapter 69 of title 18, United States Code, is amended  
5 by adding at the end the following:

“1430. Improper use of information relating to registered provisional immigrant  
applications.”.

6 **SEC. 2106. GRANT PROGRAM TO ASSIST ELIGIBLE APPLI-**  
7 **CANTS.**

8 (a) ESTABLISHMENT.—The Secretary may establish,  
9 within U.S. Citizenship and Immigration Services, a pro-  
10 gram to award grants, on a competitive basis, to eligible  
11 public or private nonprofit organizations that will use the  
12 funding to assist eligible applicants under section 245B,  
13 245C, or 245D of the Immigration and Nationality Act  
14 by providing them with the services described in sub-  
15 section (c).

16 (b) ELIGIBLE PUBLIC OR PRIVATE NON-PROFIT OR-  
17 GANIZATION.—The term “eligible public or private non-  
18 profit” means a nonprofit, tax-exempt organization, in-  
19 cluding a community, faith-based or other immigrant-serv-  
20 ing organization, whose staff has demonstrated qualifica-  
21 tions, experience, and expertise in providing quality serv-  
22 ices to immigrants, refugees, persons granted asylum, or  
23 persons applying for such statuses.

1           (c) USE OF FUNDS.—Grant funds awarded under  
2 this section may be used for the design and implementa-  
3 tion of programs that provide—

4           (1) information to the public regarding the eli-  
5 gibility and benefits of registered provisional immi-  
6 grant status authorized under section 245B of the  
7 Immigration and Nationality Act, particularly indi-  
8 viduals potentially eligible for such status;

9           (2) assistance, within the scope of authorized  
10 practice of immigration law, to individuals submit-  
11 ting applications for registered provisional immi-  
12 grant status, including—

13           (A) screening prospective applicants to as-  
14 sess their eligibility for such status;

15           (B) completing applications and petitions,  
16 including providing assistance in obtaining the  
17 requisite documents and supporting evidence;

18           (C) applying for any waivers for which ap-  
19 plicants and qualifying family members may be  
20 eligible; and

21           (D) providing any other assistance that the  
22 Secretary or grantees consider useful or nec-  
23 essary to apply for registered provisional immi-  
24 grant status;

1           (3) assistance, within the scope of authorized  
2 practice of immigration law, to individuals seeking to  
3 adjust their status to that of an alien admitted for  
4 permanent residence under section 245C of the Im-  
5 migration and Nationality Act; and

6           (4) assistance, within the scope of authorized  
7 practice of immigration law, and instruction, to indi-  
8 viduals—

9                   (A) on the rights and responsibilities of  
10 United States citizenship;

11                   (B) in civics and civics-based English as a  
12 second language; and

13                   (C) in applying for United States citizen-  
14 ship.

15 (d) SOURCE OF GRANT FUNDS.—

16           (1) APPLICATION FEES.—The Secretary may  
17 use up to \$50,000,000 from the Comprehensive Im-  
18 migration Reform Trust Fund established under sec-  
19 tion 6(a)(1) to carry out this section.

20           (2) AUTHORIZATION OF APPROPRIATIONS.—

21                   (A) AMOUNTS AUTHORIZED.—In addition  
22 to the amounts made available under paragraph  
23 (1), there are authorized to be appropriated  
24 such sums as may be necessary for each of the

1 fiscal years 2014 through 2018 to carry out  
2 this section.

3 (B) AVAILABILITY.—Any amounts appro-  
4 priated pursuant to subparagraph (A) shall re-  
5 main available until expended.

6 **SEC. 2107. CONFORMING AMENDMENTS TO THE SOCIAL SE-**  
7 **CURITY ACT.**

8 (a) CORRECTION OF SOCIAL SECURITY RECORDS.—

9 (1) IN GENERAL.—Section 208(e)(1) of the So-  
10 cial Security Act (42 U.S.C. 408(e)(1)) is amend-  
11 ed—

12 (A) in subparagraph (B)(ii), by striking  
13 “or” at the end;

14 (B) in subparagraph (C), by striking the  
15 comma at the end and inserting a semicolon;

16 (C) by inserting after subparagraph (C)  
17 the following:

18 “(D) who is granted status as a registered  
19 provisional immigrant under section 245B or  
20 245D of the Immigration and Nationality Act;  
21 or

22 “(E) whose status is adjusted to that of  
23 lawful permanent resident under section 245C  
24 of the Immigration and Nationality Act,”; and

1 (D) in the undesignated matter at the end,  
2 by inserting “, or in the case of an alien de-  
3 scribed in subparagraph (D) or (E), if such  
4 conduct is alleged to have occurred before the  
5 date on which the alien submitted an applica-  
6 tion under section 245B of such Act for classi-  
7 fication as a registered provisional immigrant”  
8 before the period at the end.

9 (2) EFFECTIVE DATE.—The amendments made  
10 by paragraph (1) shall take effect on the first day  
11 of the tenth month that begins after the date of the  
12 enactment of this Act.

13 (b) STATE DISCRETION REGARDING TERMINATION  
14 OF PARENTAL RIGHTS.—

15 (1) IN GENERAL.—A compelling reason for a  
16 State not to file (or to join in the filing of) a petition  
17 to terminate parental rights under section 475(5)(E)  
18 of the Social Security Act (42 U.S.C. 675(5)(E))  
19 shall include—

20 (A) the removal of the parent from the  
21 United States; or

22 (B) the involvement of the parent in (in-  
23 cluding detention pursuant to) an immigration  
24 proceeding, unless the parent is unfit or unwill-  
25 ing to be a parent of the child.

1           (2) CONDITIONS.—Before a State may file to  
2 terminate the parental rights under such section  
3 475(5)(E)—

4           (A) the State (or the county or other polit-  
5 ical subdivision of the State, as applicable) shall  
6 make reasonable efforts—

7           (i) to identify, locate, and contact,  
8 through the diplomatic or consular offices  
9 of the country to which the parent was re-  
10 moved or in which a parent or relative re-  
11 sides—

12           (I) any parent of the child who  
13 has been removed from the United  
14 States; and

15           (II) if possible, any potential  
16 adult relative of the child (as de-  
17 scribed in section 471(a)(29));

18           (ii) to notify such parent or relative of  
19 the intent of the State (or the county or  
20 other political subdivision of the State, as  
21 applicable) to file (or to join in the filing  
22 of) a petition referred to in paragraph (1);  
23 or

24           (iii) to reunify the child with any such  
25 parent or relative; and



1           (B) appropriate services have been pro-  
2           vided (and documented) to the parent or rel-  
3           ative.

4           (3) CONFORMING AMENDMENT.—Section  
5           475(5)(E)(ii) of the Social Security Act (42 U.S.C.  
6           675(5)(E)) is amended by inserting “, including the  
7           reason set forth in section 2107(b)(1) of the Border  
8           Security, Economic Opportunity, and Immigration  
9           Modernization Act” after “child”.

10          (c) CHILDREN SEPARATED FROM PARENTS AND  
11 CAREGIVERS.—

12           (1) STATE PLAN FOR FOSTER CARE AND ADOPT-  
13           TION ASSISTANCE.—Section 471(a) of the Social Se-  
14           curity Act (42 U.S.C. 671(a)) is amended—

15           (A) by amending paragraph (19) to read  
16           as follows:

17           “(19) provides that the State shall consider giv-  
18           ing preference to an adult relative over a nonrelated  
19           caregiver when determining a placement for a child  
20           if—

21           “(A) the relative caregiver meets all rel-  
22           evant State child protection standards; and

23           “(B) the standards referred to in subpara-  
24           graph (A) ensure that the immigration status  
25           alone of a parent, legal guardian, or relative

1 shall not disqualify the parent, legal guardian,  
2 or relative from being a placement for a child;”;  
3 and

4 (B) in paragraph (32), by striking “and”  
5 at the end;

6 (C) in paragraph (33), by striking the pe-  
7 riod at the end and inserting “; and”; and

8 (D) by adding at the end the following:

9 “(34) provides that the State shall—

10 “(A) ensure that the case manager for a  
11 separated child is capable of communicating in  
12 the native language of such child and of the  
13 family of such child, or an interpreter who is so  
14 capable is provided to communicate with such  
15 child and the family of such child at no cost to  
16 the child or to the family of such child;

17 “(B) coordinate with the Department of  
18 Homeland Security to ensure that parents who  
19 wish for their child to accompany them to their  
20 country of origin are given adequate time and  
21 assistance to obtain a passport and visa, and to  
22 collect all relevant vital documents, such as  
23 birth certificate, health, and educational records  
24 and other information;

1           “(C) coordinate with State agencies re-  
2           garding alternate documentation requirements  
3           for a criminal records check or a fingerprint-  
4           based check for a caregiver that does not have  
5           Federal or State-issued identification;

6           “(D) preserve, to the greatest extent pos-  
7           sible, the privacy and confidentiality of all infor-  
8           mation gathered in the course of administering  
9           the care, custody, and placement of, and follow  
10          up services provided to, a separated child, con-  
11          sistent with the best interest of such child, by  
12          not disclosing such information to other govern-  
13          ment agencies or persons (other than a parent,  
14          guardian, or relative caregiver or such child),  
15          except that the head of the State agency may  
16          disclose such information, after placing a writ-  
17          ten record of the disclosure in the file of the  
18          child—

19                 “(i) to a consular official for the pur-  
20                 pose of reunification of a child with a par-  
21                 ent, legal guardian, or relative caregiver  
22                 who has been removed or is involved in an  
23                 immigration proceeding, unless the child  
24                 has refused contact with, or the sharing of  
25                 personal or identifying information with,

1 the government of his or her country of or-  
2 igin;

3 “(ii) when authorized to do so by the  
4 child (if the child has attained 18 years of  
5 age) if the disclosure is consistent with the  
6 best interest of the child; or

7 “(iii) to a law enforcement agency if  
8 the disclosure would prevent imminent and  
9 serious harm to another individual; and

10 “(E) not less frequently than annually,  
11 compile, update, and publish a list of entities in  
12 the State that are qualified to provide guardian  
13 and legal representation services for a separated  
14 child, in a language such that a child can read  
15 and understand.”.

16 (2) ADDITIONAL INFORMATION TO BE IN-  
17 CLUDED IN CASE PLAN.—Section 475 of such Act  
18 (42 U.S.C. 675) is amended—

19 (A) in paragraph (1), by adding at the end  
20 the following:

21 “(H) In the case of a separated child with  
22 respect to whom the State plan requires the  
23 State to provide services under section  
24 471(a)(34)—

1                   “(i) the location of the parent, guard-  
2                   ian, or relative described in paragraph  
3                   (9)(A) from whom the child has been sepa-  
4                   rated; and

5                   “(ii) a written record of each disclo-  
6                   sure to a government agency or person  
7                   (other than such a parent, guardian, or  
8                   relative) of information gathered in the  
9                   course of tracking the care, custody, and  
10                  placement of, and follow-up services pro-  
11                  vided to, the child.”; and

12                  (B) by adding at the end the following:

13                  “(9) The term ‘separated child’ means an indi-  
14                  vidual who—

15                         “(A) has a parent, legal guardian, or pri-  
16                         mary caregiver who has been—

17                                 “(i) detained by a Federal, State, or  
18                                 local law enforcement agency in the en-  
19                                 forcement of an immigration law; or

20                                 “(ii) removed from the United States  
21                                 as a result of a violation of such a law; and

22                                 “(B) is in foster care under the responsi-  
23                                 bility of a State.”.

24                  (3) EFFECTIVE DATE.—The amendments made  
25                  by this subsection shall take effect on the 1st day

1 of the 1st calendar quarter that begins after the 1-  
2 year period that begins on the date of the enactment  
3 of this Act.

4 **SEC. 2108. GOVERNMENT CONTRACTING AND ACQUISITION**  
5 **OF REAL PROPERTY INTEREST.**

6 (a) EXEMPTION FROM GOVERNMENT CONTRACTING  
7 AND HIRING RULES.—

8 (1) IN GENERAL.—A determination by a Fed-  
9 eral agency to use a procurement competition ex-  
10 emption under section 253(c) of title 41, United  
11 States Code, or to use the authority granted in para-  
12 graph (2), for the purpose of implementing this title  
13 and the amendments made by this title is not sub-  
14 ject to challenge by protest to the Government Ac-  
15 countability Office under sections 3551 and 3556 of  
16 title 31, United States Code, or to the Court of Fed-  
17 eral Claims, under section 1491 of title 28, United  
18 States Code. An agency shall immediately advise the  
19 Congress of the exercise of the authority granted  
20 under this paragraph.

21 (2) GOVERNMENT CONTRACTING EXEMPTION.—  
22 The competition requirement under section 253(a)  
23 of title 41, United States Code, may be waived or  
24 modified by a Federal agency for any procurement  
25 conducted to implement this title or the amendments

1 made by this title if the senior procurement execu-  
2 tive for the agency conducting the procurement—

3 (A) determines that the waiver or modi-  
4 fication is necessary; and

5 (B) submits an explanation for such deter-  
6 mination to the Committee on Homeland Secu-  
7 rity and Governmental Affairs of the Senate  
8 and the Committee on Homeland Security of  
9 the House of Representatives.

10 (3) HIRING RULES EXEMPTION.—Notwith-  
11 standing any other provision of law, the Secretary of  
12 Homeland Security is authorized to make term, tem-  
13 porary limited, and part-time appointments of em-  
14 ployees who will implement this title and the amend-  
15 ments made by this title without regard to the num-  
16 ber of such employees, their ratio to permanent full-  
17 time employees, and the duration of their employ-  
18 ment. Nothing in chapter 71 of title 5, United  
19 States Code, shall affect the authority of any De-  
20 partment of Homeland Security management official  
21 to hire term, temporary limited or part-time employ-  
22 ees under this paragraph.

23 (b) AUTHORITY TO WAIVE ANNUITY LIMITATIONS.—  
24 Section 824(g)(2)(B) of the Foreign Service Act of 1980

1 (22 U.S.C. 4064(g)(2)(B)) is amended by striking “2009”  
2 and inserting “2017”.

3 (c) **AUTHORITY TO ACQUIRE LEASEHOLDS.**—Not-  
4 withstanding any other provision of law, the Secretary of  
5 Homeland Security may acquire a leasehold interest in  
6 real property, and may provide in a lease entered into  
7 under this subsection for the construction or modification  
8 of any facility on the leased property, if the Secretary de-  
9 termines that the acquisition of such interest, and such  
10 construction or modification, are necessary in order to fa-  
11 cilitate the implementation of this title and the amend-  
12 ments made by this title.

13 **SEC. 2109. LONG-TERM LEGAL RESIDENTS OF THE COM-**  
14 **MONWEALTH OF THE NORTHERN MARIANA**  
15 **ISLANDS.**

16 Section (6)(e) of the Joint Resolution entitled “A  
17 Joint Resolution to approve the ‘Covenant to Establish a  
18 Commonwealth of the Northern Mariana Islands in Polit-  
19 ical Union with the United States of America’, and for  
20 other purposes”, approved March 24, 1976 (48 U.S.C.  
21 1806(e)), as added by section 702 of the Consolidated  
22 Natural Resources Act of 2008 (Public Law 110–229; 122  
23 Stat. 854), is amended by adding at the end the following:

24 “(6) **SPECIAL PROVISION REGARDING LONG-**  
25 **TERM RESIDENTS OF THE COMMONWEALTH.**—





1 resident status during the 90-day period  
2 beginning on the first day of the sixth  
3 month after the date of the enactment of  
4 this paragraph.

5 “(iii) Nothing in this subparagraph  
6 may be construed to provide any alien sta-  
7 tus under this subparagraph with public  
8 assistance to which the alien is not other-  
9 wise entitled.

10 “(B) ALIENS DESCRIBED.—An alien is de-  
11 scribed in this subparagraph if the alien—

12 “(i) is lawfully present in the Com-  
13 monwealth under the immigration laws of  
14 the United States;

15 “(ii) is otherwise admissible to the  
16 United States under the Immigration and  
17 Nationality Act (8 U.S.C. 1101 et seq.);

18 “(iii) resided continuously and law-  
19 fully in the Commonwealth from November  
20 28, 2009, through the date of the enact-  
21 ment of this paragraph;

22 “(iv) is not a citizen of the Republic  
23 of the Marshall Islands, the Federated  
24 States of Micronesia, or the Republic of  
25 Palau; and

1           “(v)(I) was born in the Northern  
2 Mariana Islands between January 1, 1974  
3 and January 9, 1978;

4           “(II) was, on May 8, 2008, and con-  
5 tinues to be as of the date of the enact-  
6 ment of this paragraph, a permanent resi-  
7 dent (as defined in section 4303 of title 3  
8 of the Northern Mariana Islands Common-  
9 wealth Code, in effect on May 8, 2008);

10           “(III) is the spouse or child (as de-  
11 fined in section 101(b)(1) of the Immigra-  
12 tion and Nationality Act (8 U.S.C.  
13 1101(b)(1))), of an alien described in sub-  
14 clauses (I) or (II);

15           “(IV) was, on May 8, 2008, an imme-  
16 diate relative (as defined in section 4303 of  
17 title 3 of the Northern Mariana Islands  
18 Commonwealth Code, in effect on May 8,  
19 2008, of a United States citizen, notwith-  
20 standing the age of the United States cit-  
21 izen, and continues to be such an imme-  
22 diate relative on the date of the application  
23 described in subparagraph (A);

24           “(V) resided in the Northern Mariana  
25 Islands as a guest worker under Common-

1 wealth immigration law for at least 5 years  
2 before May 8, 2008 and is presently resi-  
3 dent under CW-1 status; or

4 “(VI) is the spouse or child (as de-  
5 fined in section 101(b)(1) of the Immigra-  
6 tion and Nationality Act (8 U.S.C.  
7 1101(b)(1))), of the alien guest worker de-  
8 scribed in subclause (V) and is presently  
9 resident under CW-2 status.

10 “(C) ADJUSTMENT FOR LONG TERM AND  
11 PERMANENT RESIDENTS.—Beginning on the  
12 date that is 5 years after the date of the enact-  
13 ment of the Border Security, Economic Oppor-  
14 tunity, and Immigration Modernization Act, an  
15 alien described in subparagraph (B) may apply  
16 to receive an immigrant visa or to adjust his or  
17 her status to that of an alien lawfully admitted  
18 for permanent residence.”.

19 **SEC. 2110. RULEMAKING.**

20 (a) IN GENERAL.—Not later than 1 year after the  
21 date of the enactment of this Act, the Secretary, the Attor-  
22 ney General, and the Secretary of State separately shall  
23 issue interim final regulations to implement this subtitle  
24 and the amendments made by this subtitle, which shall

1 take effect immediately upon publication in the Federal  
2 Register.

3 (b) APPLICATION PROCEDURES; PROCESSING FEES;  
4 DOCUMENTATION.—The interim final regulations issued  
5 under subsection (a) shall include—

6 (1) the procedures by which an alien, and the  
7 dependent spouse and children of such alien may  
8 apply for status under section 245B of the Immigra-  
9 tion and Nationality Act, as added by section 2101  
10 of this Act, as a registered provisional immigrant or  
11 a registered provisional immigrant dependent, as ap-  
12 plicable, including the evidence required to dem-  
13 onstrate eligibility for such status or to be included  
14 in each application for such status;

15 (2) the criteria to be used by the Secretary to  
16 determine—

17 (A) the maximum processing fee payable  
18 under sections 245B(c)(10)(B) and  
19 245C(e)(5)(A) of such Act by a family, includ-  
20 ing spouses and unmarried children younger  
21 than 21 years of age; and

22 (B) which individuals will be exempt from  
23 such fees;

1           (3) the documentation required to be submitted  
2           by the applicant to demonstrate compliance with sec-  
3           tion 245C(b)(3) of such Act; and

4           (4) the procedures for a registered provisional  
5           immigrant to apply for adjustment of status under  
6           section 245C or 245D of such Act, including the evi-  
7           dence required to be submitted with such application  
8           to demonstrate the applicant's eligibility for such ad-  
9           justment.

10          (c) EXEMPTION FROM NATIONAL ENVIRONMENTAL  
11 POLICY ACT.—Any decision by the Secretary concerning  
12 any rulemaking action, plan, or program described in this  
13 section shall not be considered to be a major Federal ac-  
14 tion subject to review under the National Environmental  
15 Policy Act of 1969 (42 U.S.C. 4321 et seq.).

16 **SEC. 2111. STATUTORY CONSTRUCTION.**

17          Except as specifically provided, nothing in this sub-  
18 title, or any amendment made by this subtitle, may be con-  
19 strued to create any substantive or procedural right or  
20 benefit that is legally enforceable by any party against the  
21 United States or its agencies or officers or any other per-  
22 son.

1     **Subtitle B—Agricultural Worker**  
2                     **Program**

3     **SEC. 2201. SHORT TITLE.**

4             This subtitle may be cited as the “Agricultural Work-  
5     er Program Act of 2013”.

6     **SEC. 2202. DEFINITIONS.**

7             In this subtitle:

8                     (1) **BLUE CARD STATUS.**—The term “blue card  
9             status” means the status of an alien who has been  
10            lawfully admitted into the United States for tem-  
11            porary residence under section 2211.

12                    (2) **AGRICULTURAL EMPLOYMENT.**—The term  
13            “agricultural employment”—

14                            (A) subject to subparagraph (B) has the  
15                            meaning given such term in section 3 of the Mi-  
16                            grant and Seasonal Agricultural Worker Protec-  
17                            tion Act (29 U.S.C. 1802), without regard to  
18                            whether the specific service or activity is tem-  
19                            porary or seasonal; and

20                                    (B) includes farming in all its branches,  
21                                    the cultivation and tillage of the soil, dairying,  
22                                    the production, cultivation, growing, and har-  
23                                    vesting of any agricultural or horticultural com-  
24                                    modities, the raising of livestock, bees, fur-bear-  
25                                    ing animals, or poultry, and any practices (in-

1 including any forestry or lumbering operations)  
2 performed by a farmer or on a farm as an inci-  
3 dent to, or in conjunction with, such farming  
4 operations, including preparation for market,  
5 delivery to storage or to market or to carriers  
6 for transportation to market.

7 (3) CHILD.—The term “child” has the meaning  
8 given the term in section 101(b)(1) of the Immigra-  
9 tion and Nationality Act (8 U.S.C. 1101(b)(1)).

10 (4) EMPLOYER.—The term “employer” means  
11 any person or entity, including any farm labor con-  
12 tractor and any agricultural association, that em-  
13 ploys workers in agricultural employment.

14 (5) QUALIFIED DESIGNATED ENTITY.—The  
15 term “qualified designated entity” means—

16 (A) a qualified farm labor organization or  
17 an association of employers designated by the  
18 Secretary; or

19 (B) any other entity that the Secretary  
20 designates as having substantial experience,  
21 demonstrated competence, and a history of  
22 long-term involvement in the preparation and  
23 submission of application for adjustment of sta-  
24 tus under title II of the Immigration and Na-  
25 tionality Act (8 U.S.C. 1151 et seq.).



1           (6) WORK DAY.—The term “work day” means  
2           any day in which the individual is employed 5.75 or  
3           more hours in agricultural employment.

4   **CHAPTER 1—PROGRAM FOR EARNED STA-**  
5   **TUS ADJUSTMENT OF AGRICULTURAL**  
6   **WORKERS**

7           **Subchapter A—Blue Card Status**

8   **SEC. 2211. REQUIREMENTS FOR BLUE CARD STATUS.**

9           (a) REQUIREMENTS FOR BLUE CARD STATUS.—Not-  
10          withstanding any other provision of law, the Secretary,  
11          after conducting the national security and law enforce-  
12          ment clearances required under section 245B(c)(4), may  
13          grant blue card status to an alien who—

14                 (1)(A) performed agricultural employment in  
15                 the United States for not fewer than 575 hours or  
16                 100 work days during the 2-year period ending on  
17                 December 31, 2012; or

18                 (B) is the spouse or child of an alien described  
19                 in paragraph (1);

20                 (2) submits a completed application before the  
21                 end of the period set forth in subsection (b)(2); and

22                 (3) is not ineligible under paragraph (3) or (4)  
23                 of section 245B(b) of the Immigration and Nation-  
24                 ality Act.

25                 (b) APPLICATION.—

1           (1) IN GENERAL.—An alien who meets the eli-  
2           gibility requirements set forth in subsection (a)(1),  
3           may apply for blue card status and that alien’s  
4           spouse or child may apply for agricultural worker  
5           status as a dependent, by submitting a completed  
6           application form to the Secretary during the applica-  
7           tion period set forth in paragraph (2) in accordance  
8           with the final rule promulgated by the Secretary  
9           pursuant to subsection (f).

10           (2) APPLICATION PERIOD.—

11           (A) INITIAL PERIOD.—Except as provided  
12           in subparagraph (B), the Secretary may only  
13           accept applications for blue card status from  
14           aliens in the United States during the 1-year  
15           period beginning on the date on which the final  
16           rule is published in the Federal Register pursu-  
17           ant to subsection (f).

18           (B) EXTENSION.—If the Secretary deter-  
19           mines, during the initial period described in  
20           subparagraph (A), that additional time is re-  
21           quired to process applications for blue card sta-  
22           tus or for other good cause, the Secretary may  
23           extend the period for accepting applications for  
24           an additional 18 months.

25           (3) APPLICATION FORM.—

1           (A) REQUIRED INFORMATION.—The appli-  
2 cation form referred to in paragraph (1) shall  
3 collect such information as the Secretary deter-  
4 mines necessary and appropriate.

5           (B) FAMILY APPLICATION.—The Secretary  
6 shall establish a process through which an alien  
7 may submit a single application under this sec-  
8 tion on behalf of the alien, his or her spouse,  
9 and his or her children, who are residing in the  
10 United States.

11           (C) INTERVIEW.—The Secretary may  
12 interview applicants for blue card status to de-  
13 termine whether they meet the eligibility re-  
14 quirements set forth in subsection (a)(1).

15           (4) ALIENS APPREHENDED BEFORE OR DURING  
16 THE APPLICATION PERIOD.—If an alien, who is ap-  
17 prehended during the period beginning on the date  
18 of the enactment of this Act and ending on the ap-  
19 plication period described in paragraph (2), appears  
20 prima facie eligible for blue card status, the Sec-  
21 retary—

22           (A) shall provide the alien with a reason-  
23 able opportunity to file an application under  
24 this section during such application period; and

1 (B) may not remove the individual until a  
2 final administrative determination is made on  
3 the application.

4 (5) SUSPENSION OF REMOVAL DURING APPLI-  
5 CATION PERIOD.—

6 (A) PROTECTION FROM DETENTION OR  
7 REMOVAL.—An alien granted blue card status  
8 may not be detained by the Secretary or re-  
9 moved from the United States unless—

10 (i) such alien is, or has become, ineli-  
11 gible for blue card status under subsection  
12 (a)(1)(C); or

13 (ii) the alien's blue card status has  
14 been revoked under subsection (2).

15 (B) ALIENS IN REMOVAL PROCEEDINGS.—  
16 Notwithstanding any other provision of the Im-  
17 migration and Nationality Act (8 U.S.C. 1101  
18 et seq.)—

19 (i) if the Secretary determines that an  
20 alien, during the period beginning on the  
21 date of the enactment of this section and  
22 ending on the last day of the application  
23 period described in paragraph (2), is in re-  
24 moval, deportation, or exclusion pro-  
25 ceedings before the Executive Office for

1 Immigration Review and is prima facie eli-  
2 gible for blue card status under this sec-  
3 tion—

4 (I) the Secretary shall provide  
5 the alien with the opportunity to file  
6 an application for such status; and

7 (II) upon motion by the Sec-  
8 retary and with the consent of the  
9 alien or upon motion by the alien, the  
10 Executive Office for Immigration Re-  
11 view shall—

12 (aa) terminate such pro-  
13 ceedings without prejudice to fu-  
14 ture proceedings on any basis;  
15 and

16 (bb) provide the alien a rea-  
17 sonable opportunity to apply for  
18 such status; and

19 (ii) if the Executive Office for Immi-  
20 gration Review determines that an alien,  
21 during the application period described in  
22 paragraph (2), is in removal, deportation,  
23 or exclusion proceedings before the Execu-  
24 tive Office for Immigration Review and is



1 voluntarily from the United States under  
2 any provision of this Act—

3 (I) notwithstanding such order or  
4 section 241(a)(5) of the Immigration  
5 and Nationality Act (8 U.S.C.  
6 1231(a)(5)), the alien may apply for  
7 blue card status under this section;  
8 and

9 (II) if the alien is granted such  
10 status, the alien shall file a motion to  
11 reopen the exclusion, deportation, re-  
12 moval, or voluntary departure order,  
13 which motion shall be granted unless  
14 1 or more of the grounds of ineligi-  
15 bility is established by clear and con-  
16 vincing evidence.

17 (ii) LIMITATIONS ON MOTIONS TO RE-  
18 OPEN.—The limitations on motions to re-  
19 open set forth in section 240(c)(7) of the  
20 Immigration and Nationality Act (8 U.S.C.  
21 1229a(c)(7)) shall not apply to motions  
22 filed under clause (i)(II).

23 (D) PERIOD PENDING ADJUDICATION OF  
24 APPLICATION.—

1 (i) IN GENERAL.—During the period  
2 beginning on the date on which an alien  
3 applies for blue card status under para-  
4 graph (1) and the date on which the Sec-  
5 retary makes a final decision regarding  
6 such application, the alien—

7 (I) may receive advance parole to  
8 reenter the United States if urgent  
9 humanitarian circumstances compel  
10 such travel;

11 (II) may not be detained by the  
12 Secretary or removed from the United  
13 States unless the Secretary makes a  
14 prima facie determination that such  
15 alien is, or has become, ineligible for  
16 blue card status under subsection  
17 (a)(1)(c);

18 (III) shall not be considered un-  
19 lawfully present for purposes of sec-  
20 tion 212(a)(9)(B) of the Immigration  
21 and Nationality Act (8 U.S.C.  
22 1182(a)(9)(B)); and

23 (IV) shall not be considered an  
24 unauthorized alien (as defined in sec-  
25 tion 274A(h)(3) of the Immigration



1 and Nationality Act (8 U.S.C.  
2 1324a(h)(3)).

3 (ii) EVIDENCE OF APPLICATION FIL-  
4 ING.—As soon as practicable after receiv-  
5 ing each application for blue card status,  
6 the Secretary shall provide the applicant  
7 with a document acknowledging the receipt  
8 of such application.

9 (iii) CONTINUING EMPLOYMENT.—An  
10 employer who knows an alien employee is  
11 an applicant for blue card status or will  
12 apply for such status once the application  
13 period commences is not in violation of sec-  
14 tion 274A(a)(2) of the Immigration and  
15 Nationality Act (8 U.S.C. 1324a(a)(2)) if  
16 the employer continues to employ the alien  
17 pending the adjudication of the alien em-  
18 ployee's application.

19 (iv) EFFECT OF DEPARTURE.—Sec-  
20 tion 101(g) of the Immigration and Na-  
21 tionality Act (8 U.S.C. 1101(g)) shall not  
22 apply to an alien granted—

23 (I) advance parole under clause  
24 (i)(I) to reenter the United States; or  
25 (II) blue card status.

1           (6) SECURITY AND LAW ENFORCEMENT CLEAR-  
2           ANCES.—

3           (A) BIOMETRIC AND BIOGRAPHIC DATA.—

4           The Secretary may not grant blue card status  
5           to an alien or an alien dependent spouse or  
6           child under this section unless such alien sub-  
7           mits biometric and biographic data in accord-  
8           ance with procedures established by the Sec-  
9           retary.

10          (B) ALTERNATIVE PROCEDURES.—The  
11          Secretary shall provide an alternative procedure  
12          for applicants who cannot provide the standard  
13          biometric data required under subparagraph  
14          (A) because of a physical impairment.

15          (C) CLEARANCES.—

16           (i) DATA COLLECTION.—The Sec-  
17           retary shall collect, from each alien apply-  
18           ing for status under this section, biometric,  
19           biographic, and other data that the Sec-  
20           retary determines to be appropriate—

21                   (I) to conduct national security  
22                   and law enforcement clearances; and

23                   (II) to determine whether there  
24                   are any national security or law en-

1                   forcement factors that would render  
2                   an alien ineligible for such status.

3                   (ii) PREREQUISITE.—The required  
4                   clearances described in clause (i)(I) shall  
5                   be completed before the alien may be  
6                   granted blue card status.

7                   (7) DURATION OF STATUS AND EXTENSION.—

8                   (A) IN GENERAL.—After the date that is 8  
9                   years after the date regulations are published  
10                  under this section, no alien may remain in blue  
11                  card status.

12                  (B) EXTENSION.—An extension of blue  
13                  card status may not be granted by the Sec-  
14                  retary until renewed national security and law  
15                  enforcement clearances have been completed  
16                  with respect to the applicant, to the satisfaction  
17                  of the Secretary.

18                  (8) FEES AND PENALTIES.—

19                  (A) STANDARD PROCESSING FEE.—

20                  (i) IN GENERAL.—Aliens who are 16  
21                  years of age or older and are applying for  
22                  blue card status under paragraph (2), or  
23                  for an extension of such status, shall pay  
24                  a processing fee to the Department of

1 Homeland Security in an amount deter-  
2 mined by the Secretary.

3 (ii) RECOVERY OF COSTS.—The proc-  
4 essing fee authorized under clause (i) shall  
5 be set at a level that is sufficient to recover  
6 the full costs of processing the application,  
7 including any costs incurred—

8 (I) to adjudicate the application;

9 (II) to take and process bio-  
10 metrics;

11 (III) to perform national security  
12 and criminal checks, including adju-  
13 dication;

14 (IV) to prevent and investigate  
15 fraud; and

16 (V) to administer the collection  
17 of such fee.

18 (iii) AUTHORITY TO LIMIT FEES.—

19 The Secretary, by regulation, may—

20 (I) limit the maximum processing  
21 fee payable under this subparagraph  
22 by a family, including spouses and un-  
23 married children younger than 21  
24 years of age; and

1 (II) exempt defined classes of in-  
2 dividuals from the payment of the fee  
3 authorized under clause (i).

4 (B) DEPOSIT AND USE OF PROCESSING  
5 FEES.—Fees collected pursuant to subpara-  
6 graph (A)(i)—

7 (i) shall be deposited into the Com-  
8 prehensive Immigration Reform Trust  
9 Fund established under section 6(a)(1);

10 (ii) may be used for the purposes set  
11 forth in section 6(a)(3)(B).

12 (C) PENALTY.—

13 (i) PAYMENT.—In addition to the  
14 processing fee required under subpara-  
15 graph (A), aliens who are 21 years of age  
16 or older and are applying for blue card sta-  
17 tus under paragraph (2) shall pay a \$100  
18 penalty to the Department.

19 (ii) DEPOSIT.—Penalties collected  
20 pursuant to clause (i) shall be deposited  
21 into the Comprehensive Immigration Re-  
22 form Trust Fund established under section  
23 6(a)(1).

24 (9) ADJUDICATION.—

1 (A) FAILURE TO SUBMIT SUFFICIENT EVI-  
2 DENCE.—The Secretary shall deny an applica-  
3 tion submitted by an alien who fails to sub-  
4 mit—

5 (i) requested initial evidence, includ-  
6 ing requested biometric data; or

7 (ii) any requested additional evidence  
8 by the date required by the Secretary.

9 (B) AMENDED APPLICATION.—An alien  
10 whose application for blue card status is denied  
11 under subparagraph (A) may file an amended  
12 application for such status to the Secretary if  
13 the amended application—

14 (i) is filed within the application pe-  
15 riod described in paragraph (2); and

16 (ii) contains all the required informa-  
17 tion and fees that were missing from the  
18 initial application.

19 (10) EVIDENCE OF BLUE CARD STATUS.—

20 (A) IN GENERAL.—The Secretary shall  
21 issue documentary evidence of blue card status  
22 to each alien whose application for such status  
23 has been approved.

1 (B) DOCUMENTATION FEATURES.—Docu-  
2 mentary evidence provided under subparagraph  
3 (A)—

4 (i) shall be machine-readable and tam-  
5 per-resistant, and shall contain a digitized  
6 photograph;

7 (ii) shall, during the alien’s authorized  
8 period of admission, and any extension of  
9 such authorized admission, serve as a valid  
10 travel and entry document for the purpose  
11 of applying for admission to the United  
12 States;

13 (iii) may be accepted during the pe-  
14 riod of its validity by an employer as evi-  
15 dence of employment authorization and  
16 identity under section 274A(b)(1)(B) of  
17 the Immigration and Nationality Act (8  
18 U.S.C. 1324a(b)(1)(B)); and

19 (iv) shall include such other features  
20 and information as the Secretary may pre-  
21 scribe.

22 (c) TERMS AND CONDITIONS OF BLUE CARD STA-  
23 TUS.—

24 (1) CONDITIONS OF BLUE CARD STATUS.—

1           (A) EMPLOYMENT.—Notwithstanding any  
2 other provision of law, including section  
3 241(a)(7) of the Immigration and Nationality  
4 Act (8 U.S.C. 1231(a)(7)), an alien with blue  
5 card status shall be authorized to be employed  
6 in the United States while in such status.

7           (B) TRAVEL OUTSIDE THE UNITED  
8 STATES.—An alien with blue card status may  
9 travel outside of the United States and may be  
10 admitted, if otherwise admissible, upon return-  
11 ing to the United States without having to ob-  
12 tain a visa if—

13                   (i) the alien is in possession of—

14                           (I) valid, unexpired documentary  
15 evidence of blue card status that com-  
16 plies with subsection (b)(11); or

17                           (II) a travel document that has  
18 been approved by the Secretary and  
19 was issued to the alien after the  
20 alien's original documentary evidence  
21 was lost, stolen, or destroyed;

22                   (ii) the alien's absence from the  
23 United States did not exceed 180 days, un-  
24 less the alien's failure to timely return was



1 due to extenuating circumstances beyond  
2 the alien's control; and

3 (iii) the alien establishes that the alien  
4 is not inadmissible under subparagraph  
5 (A)(i), (A)(iii), (B), or (C) of section  
6 212(a)(3) of the Immigration and Nation-  
7 ality Act (8 U.S.C. 1182(a)(3)).

8 (C) ADMISSION.—An alien granted blue  
9 card status shall be considered to have been ad-  
10 mitted in such status as of the date on which  
11 the alien's application was filed.

12 (D) CLARIFICATION OF STATUS.—An alien  
13 granted blue card status—

14 (i) is lawfully admitted to the United  
15 States; and

16 (ii) may not be classified as a non-  
17 immigrant or as an alien who has been  
18 lawfully admitted for permanent residence.

19 (2) REVOCATION.—

20 (A) IN GENERAL.—The Secretary may re-  
21 voke blue card status at any time after pro-  
22 viding appropriate notice to the alien, and after  
23 the exhaustion or waiver of all applicable ad-  
24 ministrative review procedures under section  
25 245E(c) of the Immigration and Nationality

1 Act, as added by section 2104(a) of this Act, if  
2 the alien—

3 (i) no longer meets the eligibility re-  
4 quirements described in subsection  
5 (a)(1)(C);

6 (ii) knowingly used documentation  
7 issued under this section for an unlawful  
8 or fraudulent purpose; or

9 (iii) was absent from the United  
10 States for—

11 (I) any single period longer than  
12 180 days in violation of the require-  
13 ment under paragraph (1)(B)(ii); or

14 (II) for more than 180 days in  
15 the aggregate during any calendar  
16 year, unless the alien's failure to time-  
17 ly return was due to extenuating cir-  
18 cumstances beyond the alien's control.

19 (B) ADDITIONAL EVIDENCE.—

20 (i) IN GENERAL.—In determining  
21 whether to revoke an alien's status under  
22 subparagraph (A), the Secretary may re-  
23 quire the alien—

24 (I) to submit additional evidence;

25 or

1 (II) to appear for an interview.

2 (ii) EFFECT OF NONCOMPLIANCE.—

3 The status of an alien who fails to comply  
4 with any requirement imposed by the Sec-  
5 retary under clause (i) shall be revoked un-  
6 less the alien demonstrates to the Sec-  
7 retary's satisfaction that such failure was  
8 reasonably excusable.

9 (C) INVALIDATION OF DOCUMENTATION.—

10 If an alien's blue card status is revoked under  
11 subparagraph (A), any documentation issued by  
12 the Secretary to such alien under subsection  
13 (b)(11) shall automatically be rendered invalid  
14 for any purpose except for departure from the  
15 United States.

16 (3) INELIGIBILITY FOR PUBLIC BENEFITS.—An  
17 alien who has been granted blue card status is not  
18 eligible for any Federal means-tested public benefit  
19 (as such term is defined in section 403 of the Per-  
20 sonal Responsibility and Work Opportunity Rec-  
21 onciliation Act of 1996 (8 U.S.C. 1613).

22 (4) TREATMENT OF BLUE CARD STATUS.—A  
23 noncitizen granted blue card status shall be consid-  
24 ered lawfully present in the United States for all

1 purposes while such noncitizen remains in such sta-  
2 tus, except that the noncitizen—

3 (A) is not entitled to the premium assist-  
4 ance tax credit authorized under section 36B of  
5 the Internal Revenue Code of 1986;

6 (B) shall be subject to the rules applicable  
7 to individuals who are not lawfully present set  
8 forth in subsection (e) of such section; and

9 (C) shall be subject to the rules applicable  
10 to individuals who are not lawfully present set  
11 forth in section 1402(e) of the Patient Protec-  
12 tion and Affordable Care Act (42 U.S.C.  
13 18071(e)).

14 (5) ADJUSTMENT TO REGISTERED PROVISIONAL  
15 IMMIGRANT STATUS.—The Secretary may adjust the  
16 status of an alien who has been granted blue card  
17 status to the status of a registered provisional immi-  
18 grant under section 245B if the Secretary deter-  
19 mines that the alien is unable to fulfill the agricul-  
20 tural service requirement set forth in section  
21 2212(a)(1).

22 (d) RECORD OF EMPLOYMENT.—

23 (1) IN GENERAL.—Each employer of an alien  
24 granted blue card status shall annually provide—

1 (A) a written record of employment to the  
2 alien; and

3 (B) a copy of such record to the Secretary  
4 of Agriculture.

5 (2) CIVIL PENALTIES.—

6 (A) IN GENERAL.—If the Secretary finds,  
7 after notice and an opportunity for a hearing,  
8 that an employer of an alien granted blue card  
9 status has knowingly failed to provide the  
10 record of employment required under paragraph  
11 (1) or has provided a false statement of mate-  
12 rial fact in such a record, the employer shall be  
13 subject to a civil penalty in an amount not to  
14 exceed \$500 per violation.

15 (B) LIMITATION.—The penalty under sub-  
16 paragraph (A) for failure to provide employ-  
17 ment records shall not apply unless the alien  
18 has provided the employer with evidence of em-  
19 ployment authorization provided under sub-  
20 section (c).

21 (C) DEPOSIT OF CIVIL PENALTIES.—Civil  
22 penalties collected under this paragraph shall be  
23 deposited in the Comprehensive Immigration  
24 Reform Trust Fund established under section  
25 6(a)(1).

1           (3) TERMINATION OF OBLIGATION.—The obli-  
2           gation under paragraph (1) shall terminate on the  
3           date that is 8 years after the date of the enactment  
4           of this Act.

5           (e) RULEMAKING.—Not later than 1 year after the  
6           date of the enactment of this Act, the Secretary, in con-  
7           sultation with the Secretary of Agriculture, shall issue  
8           final regulations for granting blue card status under this  
9           section.

10 **SEC. 2212. ADJUSTMENT TO PERMANENT RESIDENT STA-**  
11 **TUS.**

12           (a) IN GENERAL.—Except as provided in subsection  
13 (b), and not earlier than 5 years after the date of the en-  
14 actment of this Act, the Secretary shall adjust the status  
15 of an alien granted blue card status to that of an alien  
16 lawfully admitted for permanent residence if the Secretary  
17 determines that the following requirements are satisfied:

18           (1) QUALIFYING EMPLOYMENT.—Except as  
19           provided in paragraph (3), the alien—

20                   (A) during the 8-year period beginning on  
21                   the date of the enactment of this Act, per-  
22                   formed not less than 100 work days of agricul-  
23                   tural employment during each of 5 years; or

24                   (B) during the 5-year period beginning on  
25                   the date of the enactment of this Act, per-

1           formed not less than 150 work days of agricul-  
2           tural employment during each of 3 years.

3           (2) EVIDENCE.—An alien may demonstrate  
4           compliance with the requirement under paragraph  
5           (1) by submitting—

6                   (A) the record of employment described in  
7                   section 2211(e);

8                   (B) documentation that may be submitted  
9                   under subsection (e)(5); or

10                  (C) any other documentation designated by  
11                  the Secretary for such purpose.

12           (3) EXTRAORDINARY CIRCUMSTANCES.—

13                   (A) IN GENERAL.—In determining whether  
14                   an alien has met the requirement under para-  
15                   graph (1), the Secretary may credit the alien  
16                   with not more than 12 additional months of ag-  
17                   ricultural employment in the United States to  
18                   meet such requirement if the alien was unable  
19                   to work in agricultural employment due to—

20                           (i) pregnancy, disabling injury, or dis-  
21                           ease that the alien can establish through  
22                           medical records;

23                           (ii) illness, disease, or other special  
24                           needs of a child that the alien can establish  
25                           through medical records;

1 (iii) severe weather conditions that  
2 prevented the alien from engaging in agri-  
3 cultural employment for a significant pe-  
4 riod of time; or

5 (iv) termination from agricultural em-  
6 ployment, if the Secretary determines  
7 that—

8 (I) the termination was without  
9 just cause; and

10 (II) the alien was unable to find  
11 alternative agricultural employment  
12 after a reasonable job search.

13 (B) EFFECT OF DETERMINATION.—A de-  
14 termination under subparagraph (A)(iv), with  
15 respect to an alien, shall not be conclusive,  
16 binding, or admissible in a separate or subse-  
17 quent judicial or administrative action or pro-  
18 ceeding between the alien and a current or  
19 prior employer of the alien or any other party.

20 (4) APPLICATION PERIOD.—The alien applies  
21 for adjustment of status before the alien's agricul-  
22 tural card status expires.

23 (5) FINE.—The alien pays a fine of \$400 to the  
24 Secretary, which shall be deposited into the Com-



1       prehensive Immigration Reform Trust Fund estab-  
2       lished under section 6(a)(1).

3       (b) GROUNDS FOR DENIAL OF ADJUSTMENT OF STA-  
4       TUS.—

5               (1) IN GENERAL.—The Secretary may not ad-  
6       just the status of an alien granted blue card status  
7       if the alien—

8               (A) is no longer eligible for blue card sta-  
9       tus; or

10              (B) failed to perform the qualifying em-  
11       ployment requirement under subsection (a)(1),  
12       considering any amount credited by the Sec-  
13       retary under subsection (a)(3).

14              (2) MAINTENANCE OF WAIVERS OF INADMIS-  
15       SIBILITY.—The grounds of inadmissibility set forth  
16       in section 212(a) of the Immigration and Nationality  
17       Act (8 U.S.C. 1182(a)) that were previously waived  
18       for the alien or made inapplicable shall not apply for  
19       purposes of the alien’s adjustment of status under  
20       this section.

21              (3) PENDING REVOCATION PROCEEDINGS.—If  
22       the Secretary has notified the applicant that the  
23       Secretary intends to revoke the applicant’s blue card  
24       status, the Secretary may not approve an application  
25       for adjustment of status under this section unless

1 the Secretary makes a final determination not to re-  
2 voke the applicant's status.

3 (4) PAYMENT OF TAXES.—

4 (A) IN GENERAL.—An applicant may not  
5 file an application for adjustment of status  
6 under this section unless the applicant has sat-  
7 isfied any applicable Federal tax liability.

8 (B) COMPLIANCE.—The applicant may  
9 demonstrate compliance with subparagraph (A)  
10 by submitting such documentation as the Sec-  
11 retary, in consultation with the Secretary of the  
12 Treasury, may require by regulation.

13 (c) SPOUSES AND CHILDREN.—Notwithstanding any  
14 other provision of law, the Secretary shall grant perma-  
15 nent resident status to the spouse or child of an alien  
16 whose status was adjusted under subsection (a) if—

17 (1) the spouse or child applies for such status;

18 (2) the principal alien includes the spouse and  
19 children in an application for adjustment of status  
20 to that of a lawful permanent resident; and

21 (3) the spouse or child is not ineligible under  
22 section 245B(b)(3).

23 (d) NUMERICAL LIMITATIONS DO NOT APPLY.—

24 (1) IN GENERAL.—The numerical limitations  
25 under sections 201 and 202 of the Immigration and



1 (B) AUTHORITY TO LIMIT FEES.—The  
2 Secretary, by regulation—

3 (i) may limit the maximum processing  
4 fee payable under this paragraph by a fam-  
5 ily, including spouses and unmarried chil-  
6 dren younger than 21 years of age; and

7 (ii) may exempt individuals described  
8 in section 245B(c)(10) of the Immigration  
9 and Nationality Act, as added by section  
10 2201 of this Act, and other defined classes  
11 of individuals from the payment of the fee  
12 under subparagraph (A).

13 (3) DISPOSITION OF FEES.—

14 (A) IN GENERAL.—All fees collected under  
15 paragraph (1)(A) shall be deposited as offset-  
16 ting receipts into the Comprehensive Immigra-  
17 tion Reform Trust Fund established under sec-  
18 tion 6(a)(1).

19 (B) USE OF FEES FOR APPLICATION PROC-  
20 ESSING.—Amounts deposited into the Com-  
21 prehensive Immigration Reform Trust Fund  
22 pursuant to subparagraph (A) shall remain  
23 available to the Secretary until expended for  
24 processing applications for agriculture card sta-

1           tus or for adjustment of status under this sec-  
2           tion or section 2211.

3           (4) DOCUMENTATION OF WORK HISTORY.—

4                 (A) BURDEN OF PROOF.—An alien apply-  
5           ing for blue card status under this section or  
6           for adjustment of status under subsection (a)  
7           has provided evidence that the alien has worked  
8           the requisite number of hours or days required  
9           under section 2211(a)(1) or subsection (a)(3),  
10          as applicable.

11                (B) TIMELY PRODUCTION OF RECORDS.—  
12          If an employer or farm labor contractor employ-  
13          ing such an alien has kept proper and adequate  
14          records respecting such employment, the alien's  
15          burden of proof under subparagraph (A) may  
16          be met by securing timely production of those  
17          records under regulations to be promulgated by  
18          the Secretary.

19                (C) SUFFICIENT EVIDENCE.—An alien  
20          may meet the burden of proof under subpara-  
21          graph (A) to establish that the alien has per-  
22          formed the days or hours of work referred to in  
23          subparagraph (A) by producing sufficient evi-  
24          dence to show the extent of that employment as  
25          a matter of just and reasonable inference.

1 (f) LIMITATION ON ACCESS TO INFORMATION.—Files  
2 and records collected or compiled by a qualified designated  
3 entity for the purposes of this section are confidential. The  
4 Secretary may not have access to such a file or record  
5 relating to an alien without the consent of the alien, except  
6 as allowed by a court order issued pursuant to subsection  
7 (g).

8 (g) CONFIDENTIALITY OF INFORMATION.—Except as  
9 otherwise provided in this section, the Secretary or any  
10 other official or employee of the Department may not—

11 (1) use information furnished by the applicant  
12 pursuant to an application filed under this subtitle,  
13 the information provided by an applicant to a quali-  
14 fied designated entity, or any information provided  
15 by an employer or former employer for any purpose  
16 other than to make a determination on the applica-  
17 tion or for imposing the penalties described in sub-  
18 section (h);

19 (2) make any publication in which the informa-  
20 tion furnished by any particular individual can be  
21 identified; or

22 (3) permit a person other than a sworn officer  
23 or employee of the Department or, with respect to  
24 applications filed with a qualified designated entity,

1 that qualified designated entity, to examine indi-  
2 vidual applications.

3 (h) PENALTIES FOR FALSE STATEMENTS IN APPLI-  
4 CATIONS.—

5 (1) CRIMINAL PENALTY.—Any person who—

6 (A) files an application for blue card status  
7 under section 2211 or an adjustment of status  
8 under this section and knowingly and willfully  
9 falsifies, conceals, or covers up a material fact  
10 or makes any false, fictitious, or fraudulent  
11 statements or representations, or makes or uses  
12 any false writing or document knowing the  
13 same to contain any false, fictitious, or fraudu-  
14 lent statement or entry; or

15 (B) creates or supplies a false writing or  
16 document for use in making such an applica-  
17 tion,

18 shall be fined in accordance with title 18, United  
19 States Code, imprisoned not more than 5 years, or  
20 both.

21 (2) INADMISSIBILITY.—An alien who is con-  
22 victed of a crime under paragraph (1) shall be  
23 deemed inadmissible to the United States on the  
24 ground described in section 212(a)(6)(C)(i) of the

1 Immigration and Nationality Act (8 U.S.C.  
2 1182(a)(6)(C)(i)).

3 (3) DEPOSIT.—Fines collected under paragraph  
4 (1) shall be deposited into the Comprehensive Immi-  
5 gration Reform Trust Fund established under sec-  
6 tion 6(a)(1).

7 (i) ELIGIBILITY FOR LEGAL SERVICES.—Section  
8 504(a)(11) of the Departments of Commerce, Justice, and  
9 State, the Judiciary, and Related Agencies Appropriations  
10 Act, 1996 (Public Law 104–134; 110 Stat. 1321–55) may  
11 not be construed to prevent a recipient of funds under the  
12 Legal Services Corporation Act (42 U.S.C. 2996 et seq.)  
13 from providing legal assistance directly related to an appli-  
14 cation for blue card status under section 2211 or an ad-  
15 justment of status under this section.

16 **SEC. 2213. USE OF INFORMATION.**

17 Beginning not later than the first day of the applica-  
18 tion period described in section 2211(c)(1), the Secretary,  
19 in cooperation with qualified designated entities, shall  
20 broadly disseminate information respecting the benefits  
21 that aliens may receive under this subchapter and the re-  
22 quirements that an alien is required to meet to receive  
23 such benefits.



1 **SEC. 2214. REPORTS ON BLUE CARDS.**

2 Not later than September 30, 2013, and annually  
3 thereafter for the next 8 years, the Secretary shall submit  
4 a report to Congress that identifies, for the previous fiscal  
5 year—

6 (1) the number of aliens who applied for blue  
7 card status;

8 (2) the number of aliens who were granted blue  
9 card status;

10 (3) the number of aliens who applied for an ad-  
11 justment of status pursuant to section 2212(a); and

12 (4) the number of aliens who received an ad-  
13 justment of status pursuant section 2212(a).

14 **SEC. 2215. AUTHORIZATION OF APPROPRIATIONS.**

15 There are authorized to be appropriated to the Sec-  
16 retary such sums as may be necessary to implement this  
17 subpart, including any sums needed for costs associated  
18 with the initiation of such implementation, for fiscal years  
19 2013 and 2014.

20 **Subchapter B—Correction of Social Security**  
21 **Records**

22 **SEC. 2221. CORRECTION OF SOCIAL SECURITY RECORDS.**

23 (a) IN GENERAL.—Section 208(e)(1) of the Social  
24 Security Act (42 U.S.C. 408(e)(1)) is amended—

25 (1) in subparagraph (B)(ii), by striking “or” at  
26 the end;

1           (2) in subparagraph (C), by inserting “or” at  
2 the end;

3           (3) by inserting after subparagraph (C) the fol-  
4 lowing:

5                   “(D) who is granted blue card status  
6 under the Agricultural Worker Program Act of  
7 2013,”; and

8           (4) by striking “1990.” and inserting “1990, or  
9 in the case of an alien described in subparagraph  
10 (D), if such conduct is alleged to have occurred be-  
11 fore the date on which the alien was granted blue  
12 card status under section 2211(a) of the Agricul-  
13 tural Worker Program Act of 2013.”.

14       (b) EFFECTIVE DATE.—The amendments made by  
15 subsection (a) shall take effect on the first day of the sev-  
16 enth month that begins after the date of the enactment  
17 of this Act.

18                   **CHAPTER 2—NONIMMIGRANT**

19                   **AGRICULTURAL VISA PROGRAM**

20       **SEC. 2231. NONIMMIGRANT CLASSIFICATION FOR NON-**  
21                   **IMMIGRANT AGRICULTURAL WORKERS.**

22       Section 101(a)(15) of the Immigration and Nation-  
23 ality Act (8 U.S.C. 1101(a)(15)) is amended—

24           (1) in subparagraph (U), by striking “or” at  
25 the end;



1 offer of full-time employment in an agricul-  
2 tural occupation from a designated agricul-  
3 tural employer for such employment and is  
4 not described in clause (i);

5 “(II) who meets the requirements  
6 under section 218A for a nonimmigrant  
7 visa described in this clause; and

8 “(III) with respect to whom the Sec-  
9 retary of Agriculture has notified the Sec-  
10 retary of Homeland Security and the Sec-  
11 retary of State that the intending employer  
12 has accepted the terms and conditions of  
13 such employment for such a non-  
14 immigrant.”.

15 **SEC. 2232. ESTABLISHMENT OF NONIMMIGRANT AGRICUL-**  
16 **TURAL WORKER PROGRAM.**

17 (a) IN GENERAL.—Chapter 2 of title II of the Immi-  
18 gration and Nationality Act (8 U.S.C. 211 et seq.) is  
19 amended by adding at the end the following:

20 **“SEC. 218A. NONIMMIGRANT AGRICULTURAL WORKER PRO-**  
21 **GRAM.**

22 “(a) DEFINITIONS.—In this section and in section  
23 101(a)(15)(W):

24 “(1) AGRICULTURAL EMPLOYMENT.—The term  
25 ‘agricultural employment’—

1           “(A) subject to subparagraph (B) has the  
2 meaning given such term in section 3 of the Mi-  
3 grant and Seasonal Agricultural Worker Protec-  
4 tion Act (29 U.S.C. 1802), without regard to  
5 whether the specific service or activity is tem-  
6 porary or seasonal; and

7           “(B) includes farming in all its branches,  
8 the cultivation and tillage of the soil, dairying,  
9 the production, cultivation, growing, and har-  
10 vesting of any agricultural or horticultural com-  
11 modities, the raising of livestock, bees, fur-bear-  
12 ing animals, or poultry, and any practices (in-  
13 cluding any forestry or lumbering operations)  
14 performed by a farmer or on a farm as an inci-  
15 dent to, or in conjunction with, such farming  
16 operations, including preparation for market,  
17 delivery to storage or to market or to carriers  
18 for transportation to market.

19           “(2) AT-WILL AGRICULTURAL WORKER.—The  
20 term ‘at-will agricultural worker’ means an alien  
21 present in the United States pursuant to section  
22 101(a)(15)(W)(iv).

23           “(3) BLUE CARD.—The term ‘blue card’ means  
24 an employment authorization and travel document  
25 issued to an alien granted blue card status under

1 section 2211(a) of the Agricultural Job Opportuni-  
2 ties, Benefits, and Security Act of 2013.

3 “(4) CONTRACT AGRICULTURAL WORKER.—The  
4 term ‘contract agricultural worker’ means an alien  
5 present in the United States pursuant to section  
6 101(a)(15)(W)(iii).

7 “(5) DESIGNATED AGRICULTURAL EM-  
8 PLOYER.—The term ‘designated agricultural em-  
9 ployer’ means an employer who is registered with  
10 the Secretary of Agriculture pursuant to subsection  
11 (e)(1).

12 “(6) ELECTRONIC JOB REGISTRY.—The term  
13 ‘Electronic Job Registry’ means the Electronic Job  
14 Registry of a State workforce agency (or similar suc-  
15 cessor registry).

16 “(7) EMPLOYER.—Except as otherwise pro-  
17 vided, the term ‘employer’ means any person or enti-  
18 ty, including any farm labor contractor and any ag-  
19 ricultural association, that employs workers in agri-  
20 cultural employment.

21 “(8) NONIMMIGRANT AGRICULTURAL WORK-  
22 ER.—The term ‘nonimmigrant agricultural worker’  
23 mean a nonimmigrant described in clause (iii) or (iv)  
24 of section 101(a)(15)(W).

1           “(9) PROGRAM.—The term ‘Program’ means  
2 the Nonimmigrant Agricultural Worker Program es-  
3 tablished under subsection (b).

4           “(10) SECRETARY.—Except as otherwise spe-  
5 cifically provided, the term ‘Secretary’ means the  
6 Secretary of Agriculture.

7           “(11) UNITED STATES WORKER.—The term  
8 ‘United States worker’ means an individual who—

9                   “(A) is a national of the United States; or

10                   “(B) is an alien who—

11                           “(i) is lawfully admitted for perma-  
12 nent residence;

13                           “(ii) is admitted as a refugee under  
14 section 207;

15                           “(iii) is granted asylum under section  
16 208;

17                           “(iv) holds an blue card; or

18                           “(v) is an immigrant otherwise au-  
19 thorized by this Act or by the Secretary of  
20 Homeland Security to be employed in the  
21 United States.

22           “(b) REQUIREMENTS.—

23                   “(1) EMPLOYER.—An employer may not employ  
24 an alien for agricultural employment under the Pro-  
25 gram unless such employer is a designated agricul-

1 tural employer and complies with the terms of this  
2 section.

3 “(2) WORKER.—An alien may not be employed  
4 for agricultural employment under the Program un-  
5 less such alien is a nonimmigrant agricultural work-  
6 er and complies with the terms of this section.

7 “(c) NUMERICAL LIMITATION.—

8 “(1) FIRST 5 YEARS OF PROGRAM.—

9 “(A) IN GENERAL.—Subject to paragraph  
10 (2), the worldwide level of visas for non-  
11 immigrant agricultural workers for the fiscal  
12 year during which the first visa is issued to a  
13 nonimmigrant agricultural worker and for each  
14 of the following 4 fiscal years shall be equal  
15 to—

16 “(i) 112,333; and

17 “(ii) the numerical adjustment made  
18 by the Secretary for such fiscal year in ac-  
19 cordance with paragraph (2).

20 “(B) QUARTERLY ALLOCATION.—The an-  
21 nual allocation of visas described in subpara-  
22 graph (A) shall be evenly allocated between the  
23 4 quarters of the fiscal year unless the Sec-  
24 retary determines that an alternative allocation  
25 would better accommodate the seasonal demand



1 for visas. Any unused visas in a quarter shall  
2 be added to the allocation for the subsequent  
3 quarter of the same fiscal year.

4 “(C) EFFECT OF 2ND OR SUBSEQUENT  
5 DESIGNATED AGRICULTURAL EMPLOYER.—A  
6 nonimmigrant agricultural worker who has a  
7 valid visa issued under this section that counted  
8 against the allocation described in subpara-  
9 graph (A) shall not be recounted against the al-  
10 location if the worker is petitioned for by a sub-  
11 sequent designated agricultural employer.

12 “(2) ANNUAL ADJUSTMENTS FOR FIRST 5  
13 YEARS OF PROGRAM.—

14 “(A) IN GENERAL.—The Secretary, after  
15 reviewing relevant evidence submitted by agri-  
16 cultural producers and organizations rep-  
17 resenting agricultural workers, may increase or  
18 decrease, as appropriate, the worldwide level of  
19 visas under paragraph (1) for each of the 5 fis-  
20 cal years referred to in paragraph (1) based on  
21 the following factors:

22 “(i) A demonstrated shortage of agri-  
23 cultural workers.

1                   “(ii) The level of unemployment and  
2 underemployment of agricultural workers  
3 during the preceding fiscal year.

4                   “(iii) The number of applications for  
5 blue card status.

6                   “(iv) The number of blue card visa  
7 applications approved.

8                   “(v) The number of nonimmigrant ag-  
9 ricultural workers sought by employers  
10 during the preceding fiscal year.

11                   “(vi) The estimated number of United  
12 States workers, including blue card work-  
13 ers, who worked in agriculture during the  
14 preceding fiscal year.

15                   “(vii) The number of nonimmigrant  
16 agricultural workers issued a visa in the  
17 most recent fiscal year who remain in the  
18 United States in compliance with the terms  
19 of such visa.

20                   “(viii) The number of United States  
21 workers who accepted jobs offered by em-  
22 ployers using the Electronic Job Registry  
23 during the preceding fiscal year.

24                   “(ix) Any growth or contraction of the  
25 United States agricultural industry that

1           has increased or decreased the demand for  
2           agricultural workers.

3           “(x) Any changes in the real wages  
4           paid to agricultural workers in the United  
5           States as an indication of a shortage or  
6           surplus of agricultural labor.

7           “(B) NOTIFICATION; IMPLEMENTATION.—  
8           The Secretary shall notify the Secretary of  
9           Homeland Security of any change to the world-  
10          wide level of visas for nonimmigrant agricul-  
11          tural workers. The Secretary of Homeland Se-  
12          curity shall implement such changes.

13          “(C) EMERGENCY PROCEDURES.—The  
14          Secretary shall establish, by regulation, proce-  
15          dures for immediately adjusting an annual allo-  
16          cation under paragraph (1) for severe labor  
17          shortages, as determined by the Secretary.

18          “(3) SIXTH AND SUBSEQUENT YEARS OF PRO-  
19          GRAM.—The Secretary, in consultation with the Sec-  
20          retary of Labor, shall establish the worldwide level  
21          of visas for nonimmigrant agricultural workers for  
22          each fiscal year following the fiscal years referred to  
23          in paragraph (1) after considering appropriate fac-  
24          tors, including—

1           “(A) a demonstrated shortage of agricul-  
2 tural workers;

3           “(B) the level of unemployment and under-  
4 employment of agricultural workers during the  
5 preceding fiscal year;

6           “(C) the number of applications for blue  
7 card status;

8           “(D) the number of blue card visa applica-  
9 tions approved;

10           “(E) the number of nonimmigrant agricul-  
11 tural workers sought by employers during the  
12 preceding fiscal year;

13           “(F) the estimated number of United  
14 States workers, including blue card workers,  
15 who worked in agriculture during the preceding  
16 fiscal year;

17           “(G) the number of nonimmigrant agricul-  
18 tural workers issued a visa in the most recent  
19 fiscal year who remain in the United States in  
20 compliance with the terms of such visa;

21           “(H) the number of United States workers  
22 who accepted jobs offered by employers using  
23 the Electronic Job Registry during the pre-  
24 ceding fiscal year;

1           “(I) any growth or contraction of the  
2           United States agricultural industry that has in-  
3           creased or decreased the demand for agricul-  
4           tural workers; and

5           “(J) any changes in the real wages paid to  
6           agricultural workers in the United States as an  
7           indication of a shortage or surplus of agricul-  
8           tural labor.

9           “(d) REQUIREMENTS FOR NONIMMIGRANT AGRICUL-  
10          TURAL WORKERS.—

11           “(1) ELIGIBILITY FOR NONIMMIGRANT AGRI-  
12          CULTURAL WORKER STATUS.—

13           “(A) IN GENERAL.—An alien is not eligible  
14          to be admitted to the United States as a non-  
15          immigrant agricultural worker if the alien—

16           “(i) violated a material term or condi-  
17          tion of a previous admission as a non-  
18          immigrant agricultural worker during the  
19          most recent 3-year period (other than a  
20          contract agricultural worker who volun-  
21          tarily abandons his or her employment be-  
22          fore the end of the contract period or  
23          whose employment is terminated by the  
24          employer for cause);

1           “(ii) has not obtained successful clear-  
2           ance of any security and criminal back-  
3           ground checks required by the Secretary of  
4           Homeland Security or any other examina-  
5           tion required under this Act; or

6           “(iii)(I) departed from the United  
7           States while subject to an order of exclu-  
8           sion, deportation, or removal, or pursuant  
9           to an order of voluntary departure; and

10           “(II)(aa) is outside of the United  
11           States; or

12           “(bb) has reentered the United States  
13           illegally after December 31, 2012 without  
14           receiving consent to the alien’s reapplica-  
15           tion for admission under section 212(a)(9).

16           “(B) WAIVER.—The Secretary may waive  
17           the application of subparagraph (A)(iii) on be-  
18           half of an alien if the alien—

19           “(i) is the spouse or child of a United  
20           States citizen or lawful permanent resi-  
21           dent;

22           “(ii) is the parent of a child who is a  
23           United States citizen or lawful permanent  
24           resident;

1 “(iii) meets the requirements set forth  
2 in clause (ii) or (iii) of section  
3 245D(b)(1)(A); or

4 “(iv)(I) meets the requirements set  
5 forth in section 245D(b)(1)(A)(ii);

6 “(II) is 16 years or older on the date  
7 on which the alien applies for non-  
8 immigrant agricultural status; and

9 “(III) was physically present in the  
10 United States for an aggregate period of  
11 not less than 3 years during the 6-year pe-  
12 riod immediately preceding the date of the  
13 enactment of this section.

14 “(2) TERM OF STAY FOR NONIMMIGRANT AGRI-  
15 CULTURAL WORKERS.—

16 “(A) IN GENERAL.—

17 “(i) INITIAL ADMISSION.—A non-  
18 immigrant agricultural worker may be ad-  
19 mitted into the United States in such sta-  
20 tus for an initial period of 3 years.

21 “(ii) RENEWAL.—A nonimmigrant ag-  
22 ricultural worker may renew such worker’s  
23 period of admission in the United States  
24 for 1 additional 3-year period.

1           “(B) BREAK IN PRESENCE.—A non-  
2 immigrant agricultural worker who has been  
3 admitted to the United States for 2 consecutive  
4 periods under subparagraph (A) is ineligible to  
5 renew the alien’s nonimmigrant agricultural  
6 worker status until such alien—

7           “(i) returns to a residence outside the  
8 United States for a period of not less than  
9 3 months; and

10           “(ii) seeks to reenter the United  
11 States under the terms of the Program as  
12 a nonimmigrant agricultural worker.

13           “(3) LOSS OF STATUS.—

14           “(A) IN GENERAL.—An alien admitted as  
15 a nonimmigrant agricultural worker shall be in-  
16 eligible for such status and shall be required to  
17 depart the United States if such alien—

18           “(i) after the completion of his or her  
19 contract with a designated agricultural em-  
20 ployer, is not employed in agricultural em-  
21 ployment by a designated agricultural em-  
22 ployer; or

23           “(ii) is an at-will agricultural worker  
24 and is not continuously employed by a des-  
25 ignated agricultural employer in agricul-



1 tural employment as an at-will agricultural  
2 worker.

3 “(B) EXCEPTION.—Subject to subpara-  
4 graph (C), a nonimmigrant agricultural worker  
5 has not violated subparagraph (A) if the con-  
6 tract agricultural worker is not employed in ag-  
7 ricultural employment for a period not to ex-  
8 ceed 60 days.

9 “(C) WAIVER.—Notwithstanding subpara-  
10 graph (B), the Secretary of Homeland Security  
11 may waive the application of clause (i) or (ii) of  
12 subparagraph (A) for a nonimmigrant agricul-  
13 tural worker who was not employed in agricul-  
14 tural employment for a period of more than 60  
15 days if such period of unemployment was due  
16 to—

17 “(i) the injury of such worker; or

18 “(ii) a natural disaster declared by  
19 the Secretary.

20 “(D) TOLLING OF EMPLOYMENT REQUIRE-  
21 MENT.—A nonimmigrant agricultural worker  
22 may leave the United States for up to 60 days  
23 in any fiscal year while in such status. During  
24 the period in which the worker is outside of the

1 United States, the 60-day limit specified in sub-  
2 paragraph (B) shall be tolled.

3 “(4) PORTABILITY OF STATUS.—

4 “(A) CONTRACT AGRICULTURAL WORK-  
5 ERS.—

6 “(i) IN GENERAL.—Except as pro-  
7 vided in clause (ii), an alien who entered  
8 the United States as a contract agricul-  
9 tural worker may—

10 “(I) seek employment as a non-  
11 immigrant agricultural worker with a  
12 designated agricultural employer other  
13 than the designated agricultural em-  
14 ployer with whom the employee had a  
15 contract described in section  
16 101(a)(15)(W)(ii)(I); and

17 “(II) accept employment with  
18 such new employer after the date the  
19 contract agricultural worker completes  
20 such contract.

21 “(ii) VOLUNTARY ABANDONMENT;  
22 TERMINATION FOR CAUSE.—A contract ag-  
23 ricultural worker who voluntarily abandons  
24 his or her employment before the end of

1 the contract period or whose employment  
2 is terminated for cause by the employer—

3 “(I) may not accept subsequent  
4 employment with another designated  
5 agricultural employer without first de-  
6 parting the United States and reen-  
7 tering pursuant to a new offer of em-  
8 ployment; and

9 “(II) is not entitled to the 75  
10 percent payment guarantee described  
11 in subsection (e)(4)(B).

12 “(iii) TERMINATION BY MUTUAL  
13 AGREEMENT.—The termination of an em-  
14 ployment contract by mutual agreement of  
15 the designated agricultural employer and  
16 the contract agricultural worker shall not  
17 be considered voluntary abandonment for  
18 purposes of clause (ii).

19 “(B) AT-WILL AGRICULTURAL WORK-  
20 ERS.—An alien who entered the United States  
21 as an at-will agricultural worker may seek em-  
22 ployment as an at-will agricultural worker with  
23 any other designated agricultural employer re-  
24 ferred to in section 101(a)(15)(W)(iii)(I).

1           “(5) PROHIBITION ON GEOGRAPHIC LIMITA-  
2           TION.—A nonimmigrant visa issued to a non-  
3           immigrant agricultural worker—

4                   “(A) shall not limit the geographical area  
5                   within which such worker may be employed;

6                   “(B) shall not limit the type of agricultural  
7                   employment such worker may perform; and

8                   “(C) may restrict such worker to employ-  
9                   ment with designated agricultural employers.

10           “(6) TREATMENT OF SPOUSES AND CHIL-  
11           DREN.—A spouse or child of a nonimmigrant agri-  
12           cultural worker—

13                   “(A) shall not be entitled to visa or other  
14                   immigration status by virtue of the relationship  
15                   of such spouse or child to such worker; and

16                   “(B) may be provided status as a non-  
17                   immigrant agricultural worker if the spouse or  
18                   child is independently qualified for such status.

19           “(e) EMPLOYER REQUIREMENTS.—

20           “(1) DESIGNATED AGRICULTURAL EMPLOYER  
21           STATUS.—

22                   “(A) REGISTRATION REQUIREMENT.—  
23                   Each employer seeking to employ nonimmigrant  
24                   agricultural workers shall register for des-  
25                   ignated agricultural employer status by submit-

1           ting to the Secretary, through the Farm Service  
2           Agency in the geographic area of the employer  
3           or electronically to the Secretary, a registration  
4           that includes—

5                   “(i) the employer’s employer identi-  
6                   fication number; and

7                   “(ii) a registration fee, in an amount  
8                   determined by the Secretary.

9           “(B) CRITERIA.—The Secretary shall  
10          grant designated agricultural employer status to  
11          an employer who submits an registration for  
12          such status that includes—

13                   “(i) documentation that the employer  
14                   is engaged in agriculture;

15                   “(ii) the estimated number of non-  
16                   immigrant agricultural workers the em-  
17                   ployer will need each year;

18                   “(iii) the anticipated periods during  
19                   which the employer will need such workers;  
20                   and

21                   “(iv) documentation establishing need  
22                   for a specified agricultural occupation or  
23                   occupations.

24          “(C) DESIGNATION.—



1                   “(ii) to provide resources about the  
2                   Program, including best practices and  
3                   compliance related assistance and re-  
4                   sources or training to assist in retention of  
5                   such workers to agricultural employers.

6                   “(E) DEPOSIT OF REGISTRATION FEE.—  
7                   All registration fees collected under subpara-  
8                   graph (A)(ii) shall be deposited in the Com-  
9                   prehensive Immigration Reform Trust Fund es-  
10                  tablished under section 6(a)(1) of the Border  
11                  Security, Economic Opportunity, and Immigra-  
12                  tion Modernization Act.

13                  “(2) NONIMMIGRANT AGRICULTURAL WORKER  
14                  PETITION PROCESS.—

15                  “(A) IN GENERAL.—Not later than 45  
16                  days before the date on which nonimmigrant  
17                  agricultural workers are needed, a designated  
18                  agricultural employer seeking to employ such  
19                  workers shall submit a petition to the Secretary  
20                  of Homeland Security that includes the employ-  
21                  er’s designated agricultural employer registra-  
22                  tion number.

23                  “(B) ATTESTATION.—An application sub-  
24                  mitted under subparagraph (A) shall include an  
25                  attestation of the following

1                   “(i) the number of named or unnamed  
2 nonimmigrant agricultural workers the  
3 designated agricultural employer is seeking  
4 to employ during the applicable period of  
5 employment;

6                   “(ii) the total number of contract ag-  
7 ricultural workers and of at-will agricul-  
8 tural workers the employer will require for  
9 each occupational category;

10                   “(iii) the anticipated period, including  
11 expected beginning and ending dates, dur-  
12 ing which such employees will be needed;

13                   “(iv) evidence of contracts or written  
14 disclosures of employment terms and con-  
15 ditions in accordance with the Migrant and  
16 Seasonal Agricultural Worker Protection  
17 Act (29 U.S.C. 1801 et seq.), which have  
18 been provided to the nonimmigrant agricul-  
19 tural workers, or a sample of such contract  
20 or disclosure for unnamed workers;

21                   “(v) the information submitted to the  
22 State workforce agency pursuant to para-  
23 graph (3)(A)(i);



1           “(vi) the record of United States  
2 workers described in paragraph (3)(A)(iv)  
3 on the date of the request;

4           “(vii) evidence of offers of employ-  
5 ment made to United States workers as re-  
6 quired under paragraph (3)(B); and

7           “(viii) that the employer has complied  
8 with the conditions pursuant to (4)(A) and  
9 (4)(B).

10           “(C) EMPLOYMENT AUTHORIZATION WHEN  
11 CHANGING EMPLOYERS.—Nonimmigrant agri-  
12 cultural workers in the United States who are  
13 identified in a petition submitted pursuant to  
14 subparagraph (A) and are in lawful status may  
15 commence employment with their designated  
16 agricultural employer after such employer has  
17 submitted such petition to the Secretary of  
18 Homeland Security.

19           “(3) EMPLOYMENT OF UNITED STATES WORK-  
20 ERS.—

21           “(A) RECRUITMENT.—

22           “(i) FILING A JOB OFFER WITH THE  
23 LOCAL OFFICE OF THE STATE WORKFORCE  
24 AGENCY.—Not later than 60 days before  
25 the date on which the employer desires to

1 employ a nonimmigrant agricultural work-  
2 er, the employer shall submit the job post-  
3 ing for such worker to the local office of  
4 the State workforce agency where the job  
5 site is located and authorize the posting of  
6 the job opportunity on ‘America’s Job  
7 Bank’ or other Electronic Job Registry for  
8 a period of 45 days. Nothing in this clause  
9 may be construed to require the employer  
10 to file an interstate job order under section  
11 653.500 of title 20, Code of Federal Regu-  
12 lations.

13 “(ii) CONSTRUCTION.—Nothing in  
14 clause (i) may be construed to cause a list-  
15 ing referred to in clause (i) to be treated  
16 as an interstate job order under section  
17 653.500 of title 20, Code of Federal Regu-  
18 lations (or similar successor regulation).

19 “(iii) RECORD OF UNITED STATES  
20 WORKERS.—An employer shall keep a  
21 record of all eligible, able, willing, and  
22 qualified United States workers who apply  
23 for agricultural employment with the em-  
24 ployer for the agricultural employment for

1           which the nonimmigrant agricultural non-  
2           immigrant workers are sought.

3           “(B) REQUIREMENT TO HIRE.—

4                 “(i) UNITED STATES WORKERS.—An  
5           employer may not seek a nonimmigrant ag-  
6           ricultural worker for agricultural employ-  
7           ment unless the employer offers such em-  
8           ployment to any equally or better qualified  
9           United States worker who will be available  
10          at the time and place of need and who ap-  
11          plies for such employment during the re-  
12          cruitment period.

13                 “(ii) BLUE CARD STATUS.—Except as  
14          provided in clause (iii), the employer shall,  
15          for each job to be filled by a nonimmigrant  
16          agricultural worker, offer the job to any el-  
17          igible alien with blue card status who—

18                         “(I) applies for such job;

19                         “(II) is equally or better qualified  
20                         for the job; and

21                         “(III) will be available at the  
22                         time and place of need.

23                 “(iii) EXCEPTION.—Notwithstanding  
24          clauses (i) and (ii), the employer may hire  
25          a nonimmigrant described in section

1                   101(a)(15)(H)(ii)(a) for agricultural em-  
2                   ployment if—

3                   “**(I)** such worker worked for the  
4                   employer for 3 years during the 4-  
5                   year period ending on the date on  
6                   which the program authorized under  
7                   section 218 (as in effect on the date  
8                   of the enactment of the Agricultural  
9                   Worker Program Act of 2013) is ter-  
10                  minated; and

11                  “**(II)** the employer pays such  
12                  worker the adverse effect wage rate  
13                  calculated under subsection (f)(5).

14                  “**(4)** **ADDITIONAL PROGRAM REQUIREMENTS**  
15                  **FOR DESIGNATED AGRICULTURAL EMPLOYERS.—**  
16                  Each designated agricultural employer shall comply  
17                  with the following requirements:

18                  “**(A)** **NO DISPLACEMENT OF UNITED**  
19                  **STATES WORKERS.—**

20                  “**(i)** **IN GENERAL.—**The employer  
21                  shall not displace a United States worker  
22                  employed by the employer, other than for  
23                  good cause, during the period of employ-  
24                  ment of the nonimmigrant agricultural  
25                  worker and for a period of 30 days pre-

1 ceding such period in the occupation and  
2 at the location of employment for which  
3 the employer seeks to employ non-  
4 immigrant agricultural workers.

5 “(ii) LABOR DISPUTE.—The employer  
6 shall not employ a nonimmigrant agricul-  
7 tural worker for a specific job for which  
8 the employer is requesting a nonimmigrant  
9 agricultural worker because the former oc-  
10 cupant of the job is on strike or being  
11 locked out in the course of a labor dispute.

12 “(B) GUARANTEE OF EMPLOYMENT FOR  
13 CONTRACT AGRICULTURAL WORKERS.—

14 “(i) OFFER TO CONTRACT WORKER.—  
15 The employer shall guarantee to offer con-  
16 tract agricultural workers employment for  
17 the hourly equivalent of at least 75 percent  
18 of the work days of the total period of em-  
19 ployment, beginning with the first work  
20 day after the arrival of the worker at the  
21 place of employment and ending on the ex-  
22 piration date specified in the job offer. In  
23 this clause, the term ‘hourly equivalent’  
24 means the number of hours in the work  
25 days as stated in the job offer and shall ex-

1 clude the worker's Sabbath and Federal  
2 holidays. If the employer affords the con-  
3 tract agricultural worker less employment  
4 than the number of hours required under  
5 this subparagraph, the employer shall pay  
6 such worker the amount the worker would  
7 have earned had the worker worked the  
8 guaranteed number of hours.

9 “(ii) FAILURE TO WORK.—Any hours  
10 which the worker fails to work, up to a  
11 maximum of the number of hours specified  
12 in the job offer for a work day, when the  
13 worker has been offered an opportunity to  
14 do so, and all hours of work actually per-  
15 formed (including voluntary work in excess  
16 of the number of hours specified in the job  
17 offer in a work day, on the worker's Sab-  
18 bath, or on Federal holidays) may be  
19 counted by the employer in calculating  
20 whether the period of guaranteed employ-  
21 ment has been met.

22 “(iii) CONTRACT IMPOSSIBILITY.—If,  
23 before the expiration of the period of em-  
24 ployment specified in the job offer, the  
25 services of a contract agricultural worker

1 are no longer required for reasons beyond  
2 the control of the employer due to any  
3 form of natural disaster, including a flood,  
4 hurricane, freeze, earthquake, fire,  
5 drought, plant or animal disease or pest  
6 infestation, or regulatory drought, before  
7 the guarantee in subparagraph (A) is ful-  
8 filled, the employer—

9 “(I) may terminate the worker’s  
10 employment;

11 “(II) shall fulfill the employment  
12 guarantee described in subparagraph  
13 (B) for the work days that have  
14 elapsed from the first work day after  
15 the arrival of the worker to the termi-  
16 nation of employment;

17 “(III) shall make efforts to  
18 transfer the worker to other com-  
19 parable employment acceptable to the  
20 worker; and

21 “(IV) if such a transfer does not  
22 take place, shall provide the return  
23 transportation required under sub-  
24 paragraph (J).

25 “(C) WORKERS’ COMPENSATION.—

1                   “(i) REQUIREMENT TO PROVIDE.—If  
2                   a job referred to in paragraph (3) is not  
3                   covered by the State workers’ compensa-  
4                   tion law, the employer shall provide, at no  
5                   cost to the nonimmigrant agricultural  
6                   worker, insurance covering injury and dis-  
7                   ease arising out of, and in the course of,  
8                   such job.

9                   “(ii) BENEFITS.—The insurance re-  
10                  quired to be provided under clause (i) shall  
11                  provide benefits at least equal to those pro-  
12                  vided under and pursuant to State’s work-  
13                  ers’ compensation law for comparable em-  
14                  ployment.

15                  “(D) PROHIBITION FOR USE FOR NON-  
16                  AGRICULTURAL SERVICES.—The employer may  
17                  not employ a nonimmigrant agricultural worker  
18                  for employment other than agricultural employ-  
19                  ment.

20                  “(E) WAGES.—The employer shall pay the  
21                  wage required under subsection (f).

22                  “(F) DEDUCTION OF WAGES.—The em-  
23                  ployer shall make only deductions from a non-  
24                  immigrant agricultural worker’s wages that are  
25                  authorized by law or are reasonable and cus-





1 through a State, county, or local gov-  
2 ernment program and such public  
3 housing units normally require pay-  
4 ments from tenants, such payments  
5 shall be made by the employer directly  
6 to the landlord.

7 “(II) DEPOSITS.—Deposits for  
8 bedding or other similar incidentals  
9 related to housing shall not be col-  
10 lected from workers by employers who  
11 provide housing for such workers.

12 “(III) DAMAGES.—The employer  
13 may require any worker who is re-  
14 sponsible for damage to housing that  
15 did not result from normal wear and  
16 tear related to habitation to reimburse  
17 the employer for the reasonable cost  
18 of repairing such damage.

19 “(iv) HOUSING ALLOWANCE ALTER-  
20 NATIVE.—

21 “(I) IN GENERAL.—The employer  
22 may provide a reasonable housing al-  
23 lowance instead of providing housing  
24 under clause (i). Upon the request of  
25 a worker seeking assistance in locat-

1           ing housing, the employer shall make  
2           a good faith effort to assist the work-  
3           er in identifying and locating housing  
4           in the area of intended employment.  
5           An employer who offers a housing al-  
6           lowance to a worker or assists a work-  
7           er in locating housing, which the  
8           worker occupies shall not be deemed a  
9           housing provided under section 203 of  
10          the Migrant and Seasonal Agricultural  
11          Worker Protection Act (29 U.S.C.  
12          1823) solely by virtue of providing  
13          such housing allowance. No housing  
14          allowance may be used for housing  
15          that is owned or controlled by the em-  
16          ployer.

17                   “(II) CERTIFICATION REQUIRE-  
18                   MENT.—Contract agricultural workers  
19                   may only be provided a housing allow-  
20                   ance if the Governor of the State in  
21                   which the place of employment is lo-  
22                   cated certifies to the Secretary that  
23                   there is adequate housing available in  
24                   the area of intended employment for  
25                   migrant farm workers and contract

1 agricultural workers who are seeking  
2 temporary housing while employed in  
3 agricultural work. Such certification  
4 shall expire after 3 years unless re-  
5 newed by the Governor of the State.

6 “(III) AMOUNT OF ALLOW-  
7 ANCE.—

8 “(aa) NONMETROPOLITAN  
9 COUNTIES.—If the place of em-  
10 ployment of the workers provided  
11 an allowance under this clause is  
12 a nonmetropolitan county, the  
13 amount of the housing allowance  
14 under this clause shall be equal  
15 to the average fair market rental  
16 for existing housing in nonmetro-  
17 politan counties in the State in  
18 which the place of employment is  
19 located, as established by the  
20 Secretary of Housing and Urban  
21 Development pursuant to section  
22 8(c) of the United States Hous-  
23 ing Act of 1937 (42 U.S.C.  
24 1437f(c)), based on a 2-bedroom

1 dwelling unit and an assumption  
2 of 2 persons per bedroom.

3 “(bb) METROPOLITAN  
4 COUNTIES.—If the place of em-  
5 ployment of the workers provided  
6 an allowance under this clause is  
7 a metropolitan county, the  
8 amount of the housing allowance  
9 under this clause shall be equal  
10 to the average fair market rental  
11 for existing housing in metropoli-  
12 tan counties in the State in  
13 which the place of employment is  
14 located, as established by the  
15 Secretary of Housing and Urban  
16 Development pursuant to section  
17 8(e) of the United States Hous-  
18 ing Act of 1937 (42 U.S.C.  
19 1437f(c)), based on a 2-bedroom  
20 dwelling unit and an assumption  
21 of 2 persons per bedroom.

22 “(v) EXCEPTION FOR COMMUTING  
23 WORKERS.—Nothing in this subparagraph  
24 may be construed to require an employer  
25 to provide housing or a housing allowance

1 to workers who reside outside of the  
2 United States if their place of residence is  
3 within normal commuting distance and the  
4 job site is within 50 miles of an inter-  
5 national land border of the United States.

6 “(H) WORKSITE TRANSPORTATION FOR  
7 CONTRACT WORKERS.—During the period a  
8 designated agricultural employer employs a con-  
9 tract worker, such employer shall, at the em-  
10 ployer’s option, provide or reimburse the con-  
11 tract worker for the cost of transportation from  
12 the contract worker’s residence in the United  
13 States to the contract worker’s place of employ-  
14 ment.

15 “(I) REIMBURSEMENT OF TRANSPOR-  
16 TATION TO PLACE OF EMPLOYMENT.—

17 “(i) IN GENERAL.—Except as pro-  
18 vided in subclause (II) a contract agricul-  
19 tural worker who completes at least 27  
20 months under his or her contract with the  
21 same designated agricultural employer  
22 shall be reimbursed by that employer for  
23 the cost of the worker’s transportation and  
24 subsistence from the place of employment

1 to the place from which the worker came  
2 from abroad to work for the employer.

3 “(ii) LIMITATION.—Except as pro-  
4 vided in clause (iii), the amount of reim-  
5 bursement provided under clause (i) to a  
6 worker shall not exceed the lesser of—

7 “(I) the actual cost to the worker  
8 of the transportation and subsistence  
9 involved; or

10 “(II) the most economical and  
11 reasonable common carrier transpor-  
12 tation charges and subsistence costs  
13 for the distance involved.

14 “(iii) DISTANCE TRAVELED.—The em-  
15 ployer shall not be required to reimburse a  
16 worker under clause (i) if—

17 “(I) the distance traveled is 100  
18 miles or less; or

19 “(II) the worker is not residing  
20 in employer-provided housing or hous-  
21 ing secured through an allowance de-  
22 scribed in subclause (I)(iv).

23 “(J) REIMBURSEMENT OF TRANSPOR-  
24 TATION FROM PLACE OF EMPLOYMENT.—

25 “(i) IN GENERAL.—

1                   “(I) IN GENERAL.—Except as  
2                   provided in subclause (II), a contract  
3                   agricultural worker who completes at  
4                   least 75 percent of a contract for a  
5                   designated agricultural employer shall  
6                   be reimbursed by the employer for the  
7                   cost of the worker’s transportation  
8                   and subsistence from the place of em-  
9                   ployment to the place from which the  
10                  worker came to work for the em-  
11                  ployer.

12                  “(II) EXCEPTION.—If a contract  
13                  agricultural worker was employed by  
14                  another designated agricultural work-  
15                  er after terminating employment with  
16                  the designated agricultural employer  
17                  described in subclause (I) and before  
18                  returning to the place outside the  
19                  United States from which the worker  
20                  came, the subsequent designated agri-  
21                  cultural employer shall reimburse the  
22                  worker for the costs described in sub-  
23                  clause (I).

24                  “(III) SINGLE TRIP.—A contract  
25                  agricultural worker is only entitled to



1 be reimbursed by a designated agri-  
2 cultural employer under this subpara-  
3 graph for travel to the place from  
4 which the worker came at the time  
5 the worker is leaving the Program.

6 “(ii) LIMITATION.—Except as pro-  
7 vided in clause (iii), the amount of reim-  
8 bursement provided under clause (i) to a  
9 worker shall not exceed the lesser of—

10 “(I) the actual cost to the worker  
11 of the transportation and subsistence  
12 involved; or

13 “(II) the most economical and  
14 reasonable common carrier transpor-  
15 tation charges and subsistence costs  
16 for the distance involved.

17 “(iii) DISTANCE TRAVELED.—The em-  
18 ployer shall not be required to reimburse a  
19 worker under clause (i) if—

20 “(I) the distance traveled is 100  
21 miles or less; or

22 “(II) the worker is not residing  
23 in employer-provided housing or hous-  
24 ing secured through an allowance de-  
25 scribed in subclause (I)(iv).

1                   “(iv) EARLY TERMINATION.—If a con-  
2                   tract agricultural worker is laid off or the  
3                   worker’s employment is terminated for  
4                   contract impossibility (as described in sub-  
5                   paragraph (C)(iii)) before completing 75  
6                   percent of such contract, the employer  
7                   shall reimburse the worker for the costs  
8                   described in clause (i)(I).

9                   “(5) VIOLATION OF PROGRAM REQUIRE-  
10                  MENTS.—If the Secretary determines, after an op-  
11                  portunity for a hearing, that a designated agricul-  
12                  tural employer has violated a term under this section  
13                  the Secretary may—

14                   “(A) impose penalties, including fines; and

15                   “(B) for serious violations, disqualify the  
16                  employer from future enrollment in the Pro-  
17                  gram for a period of not more than 3 years.

18                  “(f) WAGES.—

19                   “(1) WAGE RATE REQUIREMENT.—

20                   “(A) IN GENERAL.—A nonimmigrant agri-  
21                  cultural worker employed by a designated agri-  
22                  cultural employer shall be paid the wage rate  
23                  for such employment set forth in paragraph (3).

24                   “(B) WORKERS PAID ON A PIECE RATE OR  
25                  OTHER INCENTIVE BASIS.—If an employer pays

1 by the piece rate or other incentive method and  
2 requires one or more minimum productivity  
3 standards as a condition of job retention, such  
4 standards shall be specified in the job offer and  
5 be no more than those which have been nor-  
6 mally required (at the time of the employee's  
7 initial entry into the country as a nonimmigrant  
8 agricultural worker) by other employers for the  
9 activity in the geographic area of the job, unless  
10 the Secretary approves a higher standard.

11 “(2) JOB CATEGORIES.—For purposes of para-  
12 graph (1), each nonimmigrant agricultural worker  
13 employed by such employer shall be assigned to 1 of  
14 the following standard occupational classifications,  
15 as defined by the Bureau of Labor Statistics:

16 “(A) First-Line Supervisors of Farming,  
17 Fishing, and Forestry Workers (45-1011).

18 “(B) Animal Breeders (45-2021).

19 “(C) Graders and Sorters, Agricultural  
20 Products (45-2041).

21 “(D) Agricultural equipment operator (45-  
22 2091).

23 “(E) Farmworkers and Laborers, Crop,  
24 Nursery, and Greenhouse (45-2092).



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1 “(bb) \$9.40 for fiscal year 2015;

2 and

3 “(cc) \$9.64 for fiscal year 2016;

4 and

5 “(IV) for the category described in

6 paragraph (2)(F)—

7 “(aa) \$10.82 for fiscal year

8 2014;

9 “(bb) \$11.09 for fiscal year

10 2015; and

11 “(cc) \$11.37 for fiscal year 2016;

12 “(B) SUBSEQUENT YEARS.—The Secretary

13 shall increase the hourly wage rates set forth in

14 clauses (i) through (iv) of subparagraph (A),

15 for each fiscal year after the fiscal years de-

16 scribed in subparagraph (A) by an amount

17 equal to—

18 “(i) 1.5 percent, if the percentage in-

19 crease in the Employment Cost Index for

20 wages and salaries during the previous fis-

21 cal year, as calculated by the Bureau of

22 Labor Statistics, is less than 1.5 percent;

23 “(ii) the percentage increase in such

24 Employment Cost Index, if such percent-

1           age increase is between 1.5 percent and  
2           2.5 percent, inclusive; or

3           “(iii) 2.5 percent, if such percentage  
4           increase is greater than 2.5 percent.

5           “(C) AGRICULTURAL SUPERVISORS AND  
6           ANIMAL BREEDERS.—Not later than September  
7           1, 2015, and annually thereafter, the Secretary,  
8           in consultation with the Secretary of Labor,  
9           shall establish the prevailing wage for the next  
10          fiscal year for each of the job categories set out  
11          in subparagraphs (A) and (B) of paragraph (2).

12          “(D) SURVEY BY BUREAU OF LABOR STA-  
13          TISTICS.—Not later than April 15, 2015, the  
14          Bureau of Labor Statistics shall consult with  
15          the Secretary to expand the Occupational and  
16          Employment Survey to survey agricultural pro-  
17          ducers and contractors and produce improved  
18          wage data by State and the job categories set  
19          out in subparagraphs (A) through (F) of para-  
20          graph (2).

21          “(4) CONSIDERATION.—In determining the  
22          wage rate under paragraph (3), the Secretary may  
23          consider appropriate factors, including—

24                 “(A) whether the employment of additional  
25                 alien workers at the prevailing wage will ad-

1           versely affect the wages and working conditions  
2           of workers in the United States similarly em-  
3           ployed;

4           “(B) whether the employment in the  
5           United States of an alien admitted under sec-  
6           tion 101(a)(15)(H)(ii)(a) or unauthorized aliens  
7           in the agricultural workforce has depressed  
8           wages of United States workers engaged in ag-  
9           ricultural employment below the levels that  
10          would otherwise have prevailed if such aliens  
11          had not been employed in the United States;

12          “(C) whether wages of agricultural workers  
13          are sufficient to support such workers and their  
14          families at a level above the poverty thresholds  
15          determined by the Bureau of Census;

16          “(D) the wages paid workers in the United  
17          States who are not employed in agricultural em-  
18          ployment but who are employed in comparable  
19          employment;

20          “(E) the continued exclusion of employers  
21          of nonimmigrant alien workers in agriculture  
22          from the payment of taxes under chapter 21 of  
23          the Internal Revenue Code of 1986 (26 U.S.C.  
24          3101 et seq.) and chapter 23 of such Code (26  
25          U.S.C. 3301 et seq.);

1           “(F) the impact of farm labor costs in the  
2 United States on the movement of agricultural  
3 production to foreign countries;

4           “(G) a comparison of the expenses and  
5 cost structure of foreign agricultural producers  
6 to the expenses incurred by agricultural pro-  
7 ducers based in the United States; and

8           “(H) the accuracy and reliability of the  
9 Occupational and Employment Survey.

10           “(5) ADVERSE EFFECT WAGE RATE.—

11           “(A) PROHIBITION OF MODIFICATION.—

12 The adverse effect wage rates in effect on April  
13 15, 2013, for nonimmigrants admitted under  
14 101(a)(15)(H)(ii)(a)—

15           “(i) shall remain in effect until the  
16 date described in section 2233 of the Agri-  
17 cultural Worker Program Act of 2013; and

18           “(ii) may not be modified except as  
19 provided in subparagraph (B).

20           “(B) EXCEPTION.—Until the Secretary es-  
21 tablishes the wage rates required under para-  
22 graph (3)(C), the adverse effect wage rates in  
23 effect on the date of the enactment of the Agri-  
24 cultural Worker Program Act of 2013 shall  
25 be—



1 “(i) deemed to be such wage rates;

2 and

3 “(ii) after September 1, 2015, ad-  
4 justed annually in accordance with para-  
5 graph (3)(B).

6 “(6) EQUAL WAGES, BENEFITS, AND WORKING  
7 CONDITIONS.—

8 “(A) PREFERENTIAL TREATMENT OF  
9 ALIENS PROHIBITED.—

10 “(i) IN GENERAL.—The employer’s  
11 job offer must offer to United States work-  
12 ers no less than the same benefits, wages,  
13 and working conditions that the employer  
14 is offering, intends to offer, or will provide  
15 to nonimmigrant workers. Conversely, no  
16 job offer may impose on United States  
17 workers any restrictions or obligations  
18 which will not be imposed on the employ-  
19 er’s nonimmigrants.

20 “(ii) SIMILARLY SITUATED U.S. WORK-  
21 ERS.—Except as provided in paragraph  
22 (3), all similarly situated U.S. workers em-  
23 ployed at the same place of employment in  
24 the same occupational classification as the  
25 nonimmigrant workers must be provided

1 the same wages, benefits, and working con-  
2 ditions described in this section.

3 “(iii) EXCEPTION.—Notwithstanding  
4 subparagraph (2), an employer is not re-  
5 quired to provide housing for similarly sit-  
6 uated United States workers, other than  
7 United States workers recruited and hired  
8 pursuant to an offer of employment in con-  
9 nection with an application.

10 “(B) ATTESTATION.—

11 “(i) IN GENERAL.—Each designated  
12 agricultural employer shall include an at-  
13 testation that the employer is or is not a  
14 Program dependent employer in its peti-  
15 tion for nonimmigrant agricultural workers  
16 under paragraph (2).

17 “(ii) PROGRAM DEPENDENT EM-  
18 PLOYER DETERMINATION.—Each des-  
19 ignated agricultural employer shall annu-  
20 ally determine whether the employer is a  
21 Program dependent employer, with at least  
22 60 percent of its employees who are not  
23 United States workers, based upon—

24 “(I) the total number of employ-  
25 ees employed by an employer during

1 the preceding calendar year, as evi-  
2 denced by the employer's payroll  
3 records; and

4 “(II) the employer's E-Verify  
5 records indicating the citizenship and  
6 alien status of each employee em-  
7 ployed by the employer.

8 “(C) HOUSING EXCEPTION.—An employer  
9 described in subparagraph (A) shall only be re-  
10 quired to provide housing to United States  
11 workers in accordance with subsection  
12 (e)(4)(H) if such workers do not reside within  
13 100 miles of their place of employment.

14 “(g) WORKER PROTECTIONS AND DISPUTE RESOLU-  
15 TION.—

16 “(1) EQUALITY OF TREATMENT.—Non-  
17 immigrant agricultural workers shall not be denied  
18 any right or remedy under any Federal, State, or  
19 local labor or employment law applicable to United  
20 States workers engaged in agricultural employment.

21 “(2) APPLICABILITY OF THE MIGRANT AND  
22 SEASONAL AGRICULTURAL WORKER PROTECTION  
23 ACT.—

24 “(A) MIGRANT AND SEASONAL AGRICUL-  
25 TURAL WORKER PROTECTION ACT.—Non-

1 immigrant agricultural workers shall be consid-  
2 ered migrant agricultural workers for purposes  
3 of the Migrant and Seasonal Agricultural Work-  
4 er Protection Act (29 U.S.C. 1801 et seq.).

5 “(B) ELIGIBILITY OF NONIMMIGRANT AG-  
6 RICULTURAL WORKERS FOR CERTAIN LEGAL  
7 ASSISTANCE.—A nonimmigrant agricultural  
8 worker shall be considered to be lawfully admit-  
9 ted for permanent residence for purposes of es-  
10 tablishing eligibility for legal services under the  
11 Legal Services Corporation Act (42 U.S.C.  
12 2996 et seq.) on matters relating to wages,  
13 housing, transportation, and other employment  
14 rights.

15 “(C) MEDIATION.—

16 “(i) FREE MEDIATION SERVICES.—  
17 The Federal Mediation and Conciliation  
18 Service shall be available to assist in re-  
19 solving disputes arising under this section  
20 between nonimmigrant agricultural work-  
21 ers and designated agricultural employers  
22 without charge to the parties.

23 “(ii) COMPLAINT.—If a nonimmigrant  
24 agricultural worker files a complaint under  
25 section 504 of the Migrant and Seasonal

1 Agricultural Worker Protection Act (29  
2 U.S.C. 1854), not later than 60 days after  
3 the filing of proof of service of the com-  
4 plaint, a party to the action may file a re-  
5 quest with the Federal Mediation and Con-  
6 ciliation Service to assist the parties in  
7 reaching a satisfactory resolution of all  
8 issues involving all parties to the dispute.

9 “(iii) NOTICE.—Upon filing a request  
10 under clause (ii) and giving of notice to the  
11 parties, the parties shall attempt mediation  
12 within the period specified in clause (iv).

13 “(iv) 90-DAY LIMIT.—The Federal  
14 Mediation and Conciliation Service may  
15 conduct mediation or other nonbinding dis-  
16 pute resolution activities for a period not  
17 to exceed 90 days beginning on the date on  
18 which the Federal Mediation and Concilia-  
19 tion Service receives a request for assist-  
20 ance under clause (ii) unless the parties  
21 agree to an extension of such period.

22 “(v) AUTHORIZATION OF APPROPRIA-  
23 TIONS.—

24 “(I) IN GENERAL.—Subject to  
25 clause (II), there are authorized to be

1                   appropriated to the Federal Mediation  
2                   and Conciliation Service \$500,000 for  
3                   each fiscal year to carry out this sub-  
4                   paragraph.

5                   “(II)        MEDIATION.—Notwith-  
6                   standing any other provision of law,  
7                   the Director of the Federal Mediation  
8                   and Conciliation Service is author-  
9                   ized—

10                   “(aa) to conduct the medi-  
11                   ation or other dispute resolution  
12                   activities from any other account  
13                   containing amounts available to  
14                   the Director; and

15                   “(bb) to reimburse such ac-  
16                   count with amounts appropriated  
17                   pursuant to subclause (I).

18                   “(vi)   PRIVATE   MEDIATION.—If all  
19                   parties agree, a private mediator may be  
20                   employed as an alternative to the Federal  
21                   Mediation and Conciliation Service.

22                   “(3)   OTHER RIGHTS.—Nonimmigrant agricul-  
23                   tural workers shall be entitled to the rights granted  
24                   to other classes of aliens under sections 242(h) and  
25                   245E.

1           “(4) WAIVER OF RIGHTS.—Agreements by non-  
2 immigrant agricultural workers to waive or modify  
3 any rights or protections under this section shall be  
4 considered void or contrary to public policy except as  
5 provided in a collective bargaining agreement with a  
6 bona fide labor organization.

7           “(h) ENFORCEMENT AUTHORITY.—

8           “(1) REVIEW.—The Secretary of Homeland Se-  
9 curity shall review petitions submitted by designated  
10 agricultural employers under subsection (e)(2) for  
11 completeness or obvious inaccuracies.

12           “(2) INVESTIGATION OF COMPLAINTS.—

13           “(A) AGGRIEVED PERSON OR THIRD-PARTY  
14 COMPLAINTS.—

15           “(i) PROCESS.—The Secretary of  
16 Labor shall establish a process for the re-  
17 ceipt, investigation, and disposition of com-  
18 plaints respecting a designated agricultural  
19 employer’s failure to meet a condition spec-  
20 ified in subsection (e), or an employer’s  
21 misrepresentation of material facts in a pe-  
22 tition under subsection (e)(2).

23           “(ii) FILING.—Any aggrieved person  
24 or organization, including bargaining rep-  
25 resentatives, may file a complaint referred

1 to in clause (i) not later than 1 year after  
2 the date of the failure or misrepresenta-  
3 tion, respectively.

4 “(iii) INVESTIGATION OR HEARING.—  
5 The Secretary of Labor shall conduct an  
6 investigation if there is reasonable cause to  
7 believe that such failure or misrepresenta-  
8 tion has occurred.

9 “(B) DETERMINATION ON COMPLAINT.—  
10 Under such process, the Secretary of Labor  
11 shall provide, not later than 30 days after the  
12 date on which such a complaint is filed, for a  
13 determination as to whether or not a reasonable  
14 basis exists to make a finding described in sub-  
15 paragraph (C), (D), (E), or (F). If the Sec-  
16 retary of Labor determines that such a reason-  
17 able basis exists, the Secretary of Labor shall  
18 provide for notice of such determination to the  
19 interested parties and an opportunity for a  
20 hearing on the complaint, in accordance with  
21 section 556 of title 5, United States Code, with-  
22 in 60 days after the date of the determination.  
23 If such a hearing is requested, the Secretary of  
24 Labor shall make a finding concerning the mat-  
25 ter not later than 60 days after the date of the



1 hearing. In the case of similar complaints re-  
2 specting the same applicant, the Secretary of  
3 Labor may consolidate the hearings under this  
4 subparagraph on such complaints.

5 “(C) FAILURE TO MEET CONDITIONS.—If  
6 the Secretary of Labor finds, after notice and  
7 opportunity for a hearing, a failure to meet a  
8 condition under subsection (e) or (f), or made  
9 a material misrepresentation of fact in a peti-  
10 tion under subsection (e)(2)—

11 “(i) the Secretary of Labor shall no-  
12 tify the Secretary of such finding and may,  
13 in addition, impose such other administra-  
14 tive remedies (including civil money pen-  
15 alties in an amount not to exceed \$1,000  
16 per violation) as the Secretary of Labor  
17 determines to be appropriate; and

18 “(ii) the Secretary may disqualify the  
19 designated agricultural employer from the  
20 employment of nonimmigrant agricultural  
21 workers for a period of 1 year.

22 “(D) WILLFUL FAILURES AND WILLFUL  
23 MISREPRESENTATIONS.—If the Secretary of  
24 Labor finds, after notice and opportunity for  
25 hearing, a willful failure to meet a condition

1 under subsection (e) or (f) or a willful misrepre-  
2 sentation of a material fact in an application or  
3 petition under paragraph (1) or (2) of sub-  
4 section (e)—

5 “(i) the Secretary of Labor shall no-  
6 tify the Secretary of such finding and may,  
7 in addition, impose such other administra-  
8 tive remedies (including civil money pen-  
9 alties in an amount not to exceed \$5,000  
10 per violation) as the Secretary of Labor  
11 determines to be appropriate;

12 “(ii) the Secretary of Labor may seek  
13 appropriate legal or equitable relief to ef-  
14 fectuate the purposes of subsection (e)(8);  
15 and

16 “(iii) the Secretary may disqualify the  
17 designated agricultural employer from the  
18 employment of nonimmigrant agricultural  
19 workers for a period of 2 years.

20 “(E) DISPLACEMENT OF UNITED STATES  
21 WORKERS.—If the Secretary of Labor finds,  
22 after notice and opportunity for hearing, a will-  
23 ful failure to meet a condition under subsection  
24 (e) or (f) or a willful misrepresentation of a ma-  
25 terial fact in an application or petition under

1 paragraph (1) or (2) of subsection (e), in the  
2 course of which failure or misrepresentation the  
3 employer displaced a United States worker em-  
4 ployed by the employer during the period of em-  
5 ployment on the employer's petition under sub-  
6 section (e)(2) or during the period of 30 days  
7 preceding such period of employment—

8 “(i) the Secretary of Labor shall no-  
9 tify the Secretary of such finding and may,  
10 in addition, impose such other administra-  
11 tive remedies (including civil money pen-  
12 alties in an amount not to exceed \$15,000  
13 per violation) as the Secretary of Labor  
14 determines to be appropriate; and

15 “(ii) the Secretary may disqualify the  
16 employer from the employment of non-  
17 immigrant agricultural workers for a pe-  
18 riod of 3 years.

19 “(F) FAILURES TO PAY WAGES OR RE-  
20 QUIRED BENEFITS.—If the Secretary of Labor  
21 finds, after notice and opportunity for a hear-  
22 ing, that the employer has failed to pay the  
23 wages, or provide the housing allowance, trans-  
24 portation, subsistence reimbursement, or guar-  
25 antee of employment required under subsection

1 (e)(4) and (f), the Secretary of Labor shall as-  
2 sess payment of back wages, or other required  
3 benefits, due any United States worker or non-  
4 immigrant agricultural worker employed by the  
5 employer in the specific employment in ques-  
6 tion. The back wages or other required benefits  
7 required under subsection (e) and (f) shall be  
8 equal to the difference between the amount that  
9 should have been paid and the amount that ac-  
10 tually was paid to such worker.

11 “(G) DISPOSITION OF PENALTIES.—Civil  
12 penalties collected under this paragraph shall be  
13 deposited into the Comprehensive Immigration  
14 Reform Trust Fund established under section  
15 6(a)(1) of the Border Security, Economic Op-  
16 portunity, and Immigration Modernization Act.

17 “(3) LIMITATIONS ON CIVIL MONEY PEN-  
18 ALTIES.—The Secretary of Labor shall not impose  
19 total civil money penalties with respect to a petition  
20 under subsection (e)(2) in excess of \$90,000.

21 “(4) ELECTION.—A nonimmigrant agricultural  
22 worker who has filed an administrative complaint  
23 with the Secretary of Labor may not maintain a civil  
24 action under paragraph (2) unless a complaint based  
25 on the same violation filed with the Secretary of

1 Labor under subsection (a)(1) is withdrawn before  
2 the filing of such action, in which case the rights  
3 and remedies available under this subsection shall be  
4 exclusive.

5 “(5) PRECLUSIVE EFFECT.—Any settlement by  
6 a nonimmigrant agricultural worker, a designated  
7 agricultural employer, or any person reached  
8 through the mediation process required under sub-  
9 section (g)(2)(C) shall preclude any right of action  
10 arising out of the same facts between the parties in  
11 any Federal or State court or administrative pro-  
12 ceeding, unless specifically provided otherwise in the  
13 settlement agreement.

14 “(6) SETTLEMENTS.—Any settlement by the  
15 Secretary of Labor on behalf of a designated agricul-  
16 tural worker on behalf of a nonimmigrant agricul-  
17 tural worker of a complaint filed with the Secretary  
18 of Labor under this section or any finding by the  
19 Secretary of Labor under this subsection shall pre-  
20 clude any right of action arising out of the same  
21 facts between the parties under any Federal or State  
22 court or administrative proceeding, unless specifi-  
23 cally provided otherwise in the settlement agreement.

24 “(7) STATUTORY CONSTRUCTION.—Nothing in  
25 this subsection may be construed as limiting the au-

1       thority of the Secretary of Labor to conduct any  
2       compliance investigation under any other labor law,  
3       including any law affecting migrant and seasonal ag-  
4       ricultural workers, or, in the absence of a complaint  
5       under this section, under paragraph (1), (3), or (4)  
6       of subsection (e), in the settlement agreement.

7               “(8) DISCRIMINATION PROHIBITED.—It is a  
8       violation of this subsection for any person to intimi-  
9       date, threaten, restrain, coerce, blacklist, discharge,  
10      or in any other manner discriminate against an em-  
11      ployee, including a former employee or an applicant  
12      for employment, because the employee—

13              “(A) has disclosed information to the em-  
14      ployer, or to any other person, that the em-  
15      ployee reasonably believes evidences a violation  
16      of subsection (e), or any rule or regulation re-  
17      lating to subsection (e); or

18              “(B) cooperates or seeks to cooperate in an  
19      investigation or other proceeding concerning the  
20      employer’s compliance with the requirements  
21      under subsection (e) or any rule or regulation  
22      pertaining to subsection (e).

23              “(9) ROLE OF ASSOCIATIONS.—

24              “(A) VIOLATION BY A MEMBER OF AN AS-  
25      SOCIATION.—

1           “(i) IN GENERAL.—If an association  
2           acting as the agent of an employer files an  
3           application on behalf of such employer, the  
4           employer is fully responsible for such appli-  
5           cation, and for complying with the terms  
6           and conditions of subsection (e). If such an  
7           employer is determined to have violated  
8           any requirement described in this sub-  
9           section, the penalty for such violation shall  
10          apply only to that employer except as pro-  
11          vided in clause (ii).

12           “(ii) COLLECTIVE RESPONSIBILITY.—  
13          If the Secretary of Labor determines that  
14          the association or other members of the as-  
15          sociation participated in, had knowledge of,  
16          or reason to know of a violation described  
17          in clause (i), the penalty shall also be in-  
18          voked against the association and complicit  
19          association members.

20           “(B) VIOLATIONS BY AN ASSOCIATION  
21          ACTING AS AN EMPLOYER.—

22           “(i) IN GENERAL.—If an association  
23          filing an application as a sole or joint em-  
24          ployer is determined to have violated any  
25          requirement described in this section, the

1 penalty for such violation shall apply only  
2 to the association except as provided in  
3 clause (ii).

4 “(ii) MEMBER RESPONSIBILITY.—If  
5 the Secretary of Labor determines that 1  
6 or more association members participated  
7 in, had knowledge of, or reason to know of  
8 the violation described in clause (i), the  
9 penalty shall be invoked against all  
10 complicit association members.

11 “(i) SPECIAL NONIMMIGRANT VISA PROCESSING AND  
12 WAGE DETERMINATION PROCEDURES FOR CERTAIN AG-  
13 RICULTURAL OCCUPATIONS.—

14 “(1) FINDING.—Certain industries possess  
15 unique occupational characteristics that necessitate  
16 the Secretary of Agriculture adopt special proce-  
17 dures relating to housing, pay, and visa program ap-  
18 plication requirements for those industries.

19 “(2) SPECIAL PROCEDURES INDUSTRIES DE-  
20 FINED.—In this subsection, the term ‘Special Proce-  
21 dures Industries’ means—

22 “(A) shepherding and goat herding;

23 “(B) itinerant commercial beekeeping and  
24 pollination;

25 “(C) open range production of livestock;



1                   “(D) itinerant animal shearing;

2                   “(E) custom combining industries; and

3                   “(F) any other industry designated by the  
4           Secretary, upon petition by an employer, as a  
5           Special Procedures Industry.

6           “(3) WORK LOCATIONS.—The Secretary shall  
7           allow designated agricultural employers in a Special  
8           Procedures Industry that do not operate in a single  
9           fixed-site location to provide, as part of application  
10          and job description under the Program, a list of an-  
11          ticipated work locations, which—

12                   “(A) may include an anticipated itinerary;  
13           and

14                   “(B) may be subsequently amended by the  
15           employer, after notice to the Secretary.

16           “(4) WAGE RATES.—The Secretary may estab-  
17           lish monthly, weekly, or biweekly wage rates for oc-  
18           cupations in a Special Procedures Industry for a  
19           State or other geographic area. For an employer in  
20           those Special Industries that typically pay a monthly  
21           wage, the Secretary shall require that workers will  
22           be paid not less frequently than monthly and at a  
23           rate no less than the legally required monthly cash  
24           wage for such employer as of the date of enactment

1 and in an amount as re-determined annually by the  
2 Secretary of Agriculture through rulemaking.

3 “(5) HOUSING.—The Secretary shall allow for  
4 the provision of housing or a housing allowance by  
5 employers in Special Procedures Industries and  
6 allow housing suitable for workers employed in re-  
7 mote locations.

8 “(6) ALLERGY LIMITATION.—An employer en-  
9 gaged in the commercial beekeeping or pollination  
10 services industry may require that an applicant be  
11 free from bee pollen or honey-related allergies.

12 “(7) APPLICATION.—An individual employer in  
13 Special Procedures Industry may file visa program  
14 applications on its own behalf, including with use of  
15 an agent, or in conjunction with an association of  
16 employers, and in any case the employer’s applica-  
17 tion may be part of several related applications sub-  
18 mitted simultaneously that constitute a master ap-  
19 plication.

20 “(8) RULEMAKING.—The Secretary of Agri-  
21 culture, after consultation with employers and em-  
22 ployee representatives, shall publish for notice and  
23 comment proposed regulations relating to housing,  
24 pay and application procedures for Special Proce-  
25 dure Industries.

1 “(j) MISCELLANEOUS PROVISIONS.—

2 “(1) DISQUALIFICATION OF NONIMMIGRANT AG-  
3 RICULTURAL WORKERS FROM FINANCIAL ASSIST-  
4 ANCE.—An alien admitted as a nonimmigrant agri-  
5 cultural worker is not eligible for any program of fi-  
6 nancial assistance under Federal law (whether  
7 through grant, loan, guarantee, or otherwise) on the  
8 basis of financial need, as such programs are identi-  
9 fied by the Secretary in consultation with other  
10 agencies of the United States.

11 “(2) MONITORING REQUIREMENT.—

12 “(A) IN GENERAL.—The Secretary shall  
13 monitor the movement of nonimmigrant agricul-  
14 tural workers through—

15 “(i) the Employment Verification Sys-  
16 tem described in section 274A(b); and

17 “(ii) the electronic monitoring system  
18 established pursuant to subparagraph (B).

19 “(B) ELECTRONIC MONITORING SYSTEM.—  
20 The Secretary of Homeland Security, through  
21 the Director of U.S. Citizenship and Immigra-  
22 tion Services, shall establish an electronic moni-  
23 toring system, which shall—

24 “(i) be modeled on the Student and  
25 Exchange Visitor Information System

1 (SEVIS) and the SEVIS II tracking sys-  
2 tem administered by U.S. Immigration and  
3 Customs Enforcement;

4 “(ii) monitor the presence and em-  
5 ployment of nonimmigrant agricultural  
6 workers; and

7 “(iii) assist in ensuring the compli-  
8 ance of designated agricultural employers  
9 and nonimmigrant agricultural workers  
10 with the requirements of the Program.”.

11 (b) RULEMAKING.—The Secretary of Agriculture  
12 shall issue regulations to carry out section 218A of the Im-  
13 migration and Nationality Act, as added by subsection (a),  
14 not later than 1 year after the date of the enactment of  
15 this Act.

16 (c) CLERICAL AMENDMENT.—The table of contents  
17 in the first section of the Immigration and Nationality Act  
18 (8 U.S.C. 1101 et seq.) is amended by inserting after the  
19 item relation to section 219 the following:

“Sec. 218A. Nonimmigrant agricultural worker program.”.

20 (d) EFFECTIVE DATE.—The amendments made by  
21 this section shall take effect on October 1, 2014.

22 **SEC. 2233. TRANSITION OF H-2A WORKER PROGRAM.**

23 (a) SUNSET OF PROGRAM.—An employer may not pe-  
24 tition to employ an alien present in the United States pur-  
25 suant to section 101(a)(15)(H)(ii)(a) of the Immigration

1 and Nationality Act (8 U.S.C. 1101(a)(15)(H)(ii)(a))  
2 after the date that is 1 year after the effective date of  
3 the regulations issued pursuant to section 2241(b).

4 (b) CONFORMING AMENDMENTS.—

5 (1) REPEAL OF H-2A NONIMMIGRANT CAT-  
6 EGORY.—Section 101(a)(15)(H)(ii) of the Immigra-  
7 tion and Nationality Act (8 U.S.C.  
8 1101(a)(15)(H)(ii)) is amended by striking sub-  
9 clause (a).

10 (2) REPEAL OF ADMISSION REQUIREMENTS FOR  
11 H-2A WORKER.—Section 218 of the Immigration and  
12 Nationality Act (8 U.S.C. 1188) is repealed.

13 (3) CONFORMING AMENDMENTS.—

14 (A) AMENDMENT OF PETITION REQUIRE-  
15 MENTS.—Section 214(c)(1) of the Immigration  
16 and Nationality Act (8 U.S.C. 1184(g)(9)) is  
17 amended by striking “For purposes of this sub-  
18 section” and all that follows.

19 (4) EFFECTIVE DATE.—The amendments made  
20 by this subsection shall take effect on the date that  
21 is 1 year after the effective date of the regulations  
22 issued pursuant to section 2241(b).

1 **SEC. 2234. REPORTS TO CONGRESS ON NONIMMIGRANT AG-**  
2 **RICULTURAL WORKERS.**

3 (a) ANNUAL REPORT BY SECRETARY OF AGRICULTURE.—Not later than September 30 of each year, the  
4 Secretary of Agriculture shall submit a report to Congress  
5 that identifies, for the previous year, the number,  
6 disaggregated by State and by occupation, of—

8 (1) job opportunities approved for employment  
9 of aliens admitted pursuant to clause (iii) or clause  
10 (iv) of section 101(a)(15)(W) of the Immigration  
11 and Nationality Act, as added by section 2232; and

12 (2) aliens actually admitted pursuant to each  
13 such clause.

14 (b) ANNUAL REPORT BY SECRETARY OF HOMELAND  
15 SECURITY.—Not later than September 30 of each year,  
16 the Secretary shall submit a report to Congress that identifies,  
17 for the previous year, the number of aliens described  
18 in subsection (a)(2) who—

19 (1) violated the terms of the nonimmigrant agricultural worker program established under section  
20 218A(b) of the Immigration and Nationality Act, as  
21 added by section 2232; and  
22

23 (2) have not departed from the United States.

1           **CHAPTER 3—OTHER PROVISIONS**

2   **SEC. 2241. RULEMAKING.**

3           (a) **CONSULTATION REQUIREMENT.**—In the course of  
4 promulgating any regulation necessary to implement this  
5 subtitle, or the amendments made by this subtitle, the Sec-  
6 retary, the Secretary of Agriculture, the Secretary of  
7 Labor, and the Secretary of State shall regularly consult  
8 with each other.

9           (b) **DEADLINE FOR ISSUANCE OF REGULATIONS.**—  
10 Except as provided in section 2232(b), all regulations to  
11 implement this subtitle and the amendments made by this  
12 subtitle shall be issued not later than 6 months after the  
13 date of the enactment of this Act.

14 **SEC. 2242. REPORTS TO CONGRESS.**

15           Not later than 180 days after the date of the enact-  
16 ment of this Act, the Secretary and the Secretary of Agri-  
17 culture shall jointly submit a report to Congress that de-  
18 scribes the measures being taken and the progress made  
19 in implementing this subtitle and the amendments made  
20 by this subtitle.

21 **SEC. 2243. EFFECTIVE DATE.**

22           This subtitle and the amendments made by this sub-  
23 title, except for sections 2221, 2242, and 2243, shall take  
24 effect on the date on which the regulations required under  
25 section 2241(e) are issued, regardless of whether such reg-

1 ulations are issued on an interim basis or on any other  
2 basis.

### 3 **Subtitle C—Future Immigration**

#### 4 **SEC. 2301. MERIT-BASED POINTS TRACK ONE.**

5 (a) IN GENERAL.—

6 (1) WORLDWIDE LEVEL OF MERIT-BASED IMMI-  
7 GRANTS.—Section 201(e) (8 U.S.C. 1151(e)) is  
8 amended to read as follows:

9 “(e) WORLDWIDE LEVEL OF MERIT-BASED IMMI-  
10 GRANTS.—

11 “(1) IN GENERAL.—

12 “(A) NUMERICAL LIMITATION.—Subject to  
13 paragraphs (2), (3), and (4), the worldwide  
14 level of merit-based immigrants is equal to  
15 120,000 for each fiscal year.

16 “(B) STATUS.—An alien admitted on the  
17 basis of a merit-based immigrant visa under  
18 this section shall have the status of an alien  
19 lawfully admitted for permanent residence.

20 “(2) ANNUAL INCREASE.—

21 “(A) IN GENERAL.—Subject to subpara-  
22 graph (B) and paragraph (3), if in any fiscal  
23 year the worldwide level of visas available for  
24 merit-based immigrants under this section—



1                   “(i) is less than 75 percent of the  
2                   number of applicants for such fiscal year,  
3                   the worldwide level shall increase by 5 per-  
4                   cent for the next fiscal year; and

5                   “(ii) is equal to or more than 75 per-  
6                   cent of such number, the worldwide level  
7                   for the next fiscal year shall be the same  
8                   as the worldwide level for such fiscal year,  
9                   minus any amount added to the worldwide  
10                  level for such fiscal year under paragraph  
11                  (4).

12                  “(B) LIMITATION ON INCREASE.—The  
13                  worldwide level of visas available for merit-  
14                  based immigrants shall not exceed 250,000.

15                  “(3) EMPLOYMENT CONSIDERATION.—The  
16                  worldwide level of visas available for merit-based im-  
17                  migrants may not be increased for a fiscal year  
18                  under paragraph (2) if the annual average unem-  
19                  ployment rate for the civilian labor force 18 years or  
20                  over in the United States, as determined by the Bu-  
21                  reau of Labor Statistics, for such previous fiscal  
22                  year is more than 8½ percent.

23                  “(4) RECAPTURE OF UNUSED VISAS.—The  
24                  worldwide level of merit-based immigrants described  
25                  in paragraph (1) for a fiscal year shall be increased

1 by the difference (if any) between the worldwide  
2 level established under paragraph (1) for the pre-  
3 vious fiscal year and the number of visas actually  
4 issued under this subsection during that fiscal year.  
5 Such visas shall be allocated for the following year  
6 pursuant to section 203(c)(3).”.

7 (2) MERIT-BASED IMMIGRANTS.—Section 203  
8 (8 U.S.C. 1153), as amended by section 213, is fur-  
9 ther amended by inserting after subsection (b) the  
10 following:

11 “(c) MERIT-BASED IMMIGRANTS.—

12 “(1) FISCAL YEARS 1 THROUGH 4.—For the  
13 first 4 fiscal years beginning after the date of enact-  
14 ment of the Border Security, Economic Opportunity,  
15 and Immigration Modernization Act, the worldwide  
16 level of merit-based immigrant visas made available  
17 under section 201(e)(1) shall be available for aliens  
18 described in section 203(b)(3) and in addition to any  
19 visas available for such aliens under such section.

20 “(2) SUBSEQUENT FISCAL YEARS.—Beginning  
21 with the fifth fiscal year beginning after the date of  
22 the enactment of the Border Security, Economic Op-  
23 portunity, and Immigration Modernization Act,  
24 aliens subject to the worldwide level specified in sec-

1       tion 201(e) for merit-based immigrants shall be allo-  
2       cated as follows:

3               “(A) 50 percent shall be available to appli-  
4               cants with the highest number of points allo-  
5               cated under tier 1 in paragraph (4).

6               “(B) 50 percent shall be available to appli-  
7               cants with the highest number of points allo-  
8               cated under tier 2 in paragraph (5).

9               “(3) UNUSED VISAS.—If the total number of  
10       visas allocated to tier 1 or tier 2 for a fiscal year  
11       are not granted during that fiscal year, such number  
12       may be added to the number of visas available sec-  
13       tion 201(e)(1) for the following fiscal year and allo-  
14       cated as follows:

15               “(A) If the unused visas were allocated for  
16               tier 1 in a fiscal year,  $\frac{2}{3}$  of such visas shall be  
17               available for aliens allocated visas under tier 1  
18               in the following fiscal year and  $\frac{1}{3}$  of such visas  
19               shall be available for aliens allocated visas  
20               under either tier 1 or tier 2 in the following fis-  
21               cal year.

22               “(B) If the unused visas were allocated for  
23               tier 2 in a fiscal year,  $\frac{2}{3}$  of such visas shall be  
24               available for aliens allocated visas under tier 2  
25               in the following fiscal year and  $\frac{1}{3}$  of such visas

1           shall be available for aliens allocated visas  
2           under either tier 1 or tier 2 in the following fis-  
3           cal year.

4           “(4) TIER 1.—The Secretary shall allocate  
5           points to each alien seeking to be a tier 1 merit-  
6           based immigrant as follows:

7                   “(A) EDUCATION.—

8                           “(i) IN GENERAL.—An alien may re-  
9                           ceived points under only one of the fol-  
10                          lowing categories:

11                                   “(I) An alien who has received a  
12                                   doctorate degree shall be allocated 15  
13                                   points.

14                                   “(II) An alien who has received a  
15                                   master’s degree shall be allocated 10  
16                                   points.

17                                   “(ii) An alien who has received a  
18                                   bachelor’s degree from an institution of  
19                                   higher education (as defined in section  
20                                   101(a) of the Higher Education Act of  
21                                   1965 (20 U.S.C. 1001(a)) shall be allo-  
22                                   cated 5 points.

23                   “(B) EMPLOYMENT EXPERIENCE.—An  
24           alien shall be allocated not more than 20 points  
25           as follows:

1                   “(i) 3 points for each year the alien  
2                   has been lawfully employed in a zone 5 oc-  
3                   cupation in the United States.

4                   “(ii) 2 points for each year the alien  
5                   has been lawfully employed in a zone 4 oc-  
6                   cupation in the United States.

7                   “(C) EMPLOYMENT RELATED TO EDU-  
8                   CATION.—An alien who in the United States  
9                   and is employed full-time or has an offer of full-  
10                  time employment in a field related to the alien’s  
11                  education—

12                  “(i) in a zone 5 occupation shall be al-  
13                  located 10 points; or

14                  “(ii) in a zone 4 occupation shall be  
15                  allocated 8 points.

16                  “(D) ENTREPRENEURSHIP.—An alien who  
17                  is an entrepreneur in business that employs at  
18                  least 2 employee in a zone 4 occupation or a  
19                  zone 5 occupation shall be allocated 10 points.

20                  “(E) HIGH DEMAND OCCUPATION.—An  
21                  alien who is employed full-time in the United  
22                  States or has an offer of full-time employment  
23                  in a high demand occupation high demand tier  
24                  1 occupation shall be allocated 10 points.

1           “(F) CIVIC INVOLVEMENT.—An alien who  
2           has attested that he or she has engaged in a  
3           significant amount of community service, as de-  
4           termined by the Secretary, shall be allocated 2  
5           points.

6           “(G) ENGLISH LANGUAGE.—An alien who  
7           received a score of 80 or more on the Test of  
8           English as a Foreign Language, or an equiva-  
9           lent score on a similar test, as determined by  
10          the Secretary, shall be allocated points 10  
11          points.

12          “(H) SIBLINGS AND MARRIED SONS AND  
13          DAUGHTERS OF CITIZENS.—An alien who is the  
14          sibling of a citizen of the United States or who  
15          is more than 31 years of age and is the married  
16          son or married daughter of a citizen of the  
17          United States shall be allocated 10 points.

18          “(I) AGE.—An alien who is—

19                 “(i) between 18 and 24 years of age  
20                 shall be allocated 8 points;

21                 “(ii) between 25 and 32 years of age  
22                 shall be allocated 6 points; or

23                 “(iii) between 33 and 37 years of age  
24                 shall be allocated 4 points.

1           “(J) COUNTRY OF ORIGIN.—An alien who  
2 is a national of a country of which fewer than  
3 50,000 nationals were lawfully admitted to per-  
4 manent residence in the United States in the  
5 previous 5 years shall be allocated 5 points.

6           “(5) TIER 2.—The Secretary shall allocate  
7 points to each alien seeking to be a tier 2 merit-  
8 based immigrant as follows:

9           “(A) EMPLOYMENT EXPERIENCE.—An  
10 alien shall be allocated 2 points for each year  
11 the alien has been lawfully employed in the  
12 United States, for a total of not more than 20  
13 points.

14           “(B) SPECIAL EMPLOYMENT CRITERIA.—  
15 An alien who is employed full-time in the  
16 United States, or has an offer of full-time em-  
17 ployment—

18           “(i) in a high demand tier 2 occupa-  
19 tion shall be allocated 10 points; or

20           “(ii) in a zone 1 occupation or zone 2  
21 occupation shall be allocated 10 points.

22           “(C) CAREGIVER.—An alien who is or has  
23 been a primary caregiver shall be allocated 10  
24 points.

1           “(D)       EXCEPTIONAL       EMPLOYMENT  
2           RECORD.—An alien who has a record of excep-  
3           tional employment, as determined by the Sec-  
4           retary, shall be allocated 10 points. In deter-  
5           mining a record of exceptional employment, the  
6           Secretary shall consider factors including pro-  
7           motions, longevity, changes in occupations from  
8           a lower job zone to a higher job zone , good  
9           safety record, and an increases in pay.

10           “(E) CIVIC INVOLVEMENT.—An alien who  
11           has demonstrated significant shall civic involve-  
12           ment shall be allocated 2 points.

13           “(F) ENGLISH LANGUAGE.—An alien who  
14           received a score on the Test of English as a  
15           Foreign Language, or an equivalent score on a  
16           similar test, as determined by the Secretary of  
17           Homeland Security of—

18                   “(i) 75 or more shall be allocated  
19                   points 10 points; or

20                   “(ii) more than 54 and less than 75  
21                   shall be allocated 5 points.

22           “(G) SIBLINGS AND MARRIED SONS AND  
23           DAUGHTERS OF CITIZENS.—An alien who is the  
24           sibling of a citizen of the United States or is  
25           over the age of 31 and is the married son or



1 married daughter of a citizen of the United  
2 States shall be allocated 10 points.

3 “(H) AGE.—An alien who is—

4 “(i) between 18 and 24 years of age  
5 shall be allocated 8 points;

6 “(ii) between 25 and 32 years of age  
7 shall be allocated 6 points; or

8 “(iii) between 33 and 37 years of age  
9 shall be allocated 4 points.

10 “(I) COUNTRY OF ORIGIN.—An alien who  
11 is a national of a country of which fewer than  
12 50,000 nationals were lawfully admitted to per-  
13 manent residence in the United States in the  
14 previous 5 years shall be allocated 5 points.

15 “(6) FEE.—An alien who is allocated a visa  
16 under this section shall pay a fee of \$500.

17 “(7) ELIGIBILITY OF ALIENS IN REGISTERED  
18 PROVISIONAL IMMIGRANT STATUS.—An alien who  
19 was granted registered provisional immigrant status  
20 may be granted a merit-based immigrant visa under  
21 section 201(e) and may begin accruing points under  
22 subsections (b), (d), and (e) no earlier than the date  
23 that is 10 years after the date of the enactment of  
24 the Border Security, Economic Opportunity, and  
25 Immigration Modernization Act.

1           “(8) INELIGIBILITY OF ALIENS WITH PENDING  
2           OR APPROVED PETITIONS.—An alien who has a peti-  
3           tion pending or approved in another immigrant cat-  
4           egory under this section or section 201 may not  
5           apply for a merit-based immigrant visa.

6           “(9) DEFINITIONS.—In this subsection:

7           “(A) HIGH DEMAND TIER 1 OCCUPA-  
8           TION.—The term ‘high demand tier 1 occupa-  
9           tion’ means 1 of the 5 occupations for which  
10          the highest number of nonimmigrants described  
11          in section 101(a)(15)(H)(i) were sought to be  
12          admitted by employers during the previous fis-  
13          cal year.

14          “(B) HIGH DEMAND TIER 2 OCCUPA-  
15          TION.—The term ‘high demand tier 2 occupa-  
16          tion’ means 1 of the 5 occupations for which  
17          the highest number of positions were sought to  
18          become registered positions by employers under  
19          section 220(e) during the previous fiscal year.

20          “(C) SECRETARY.—The term ‘Secretary’  
21          means the Secretary of Homeland Security.

22          “(D) ZONE 1 OCCUPATION.—The term  
23          ‘zone 1 occupation’ means an occupation that  
24          requires little or no preparation and is classified  
25          as a zone 1 occupation on—

1                   “(i) the Occupational Information  
2                   Network Database (O\*NET) on the date  
3                   of the enactment of this Act; or

4                   “(ii) such Database or a similar suc-  
5                   cessor database, as designated by the Sec-  
6                   retary of Labor, after the date of the en-  
7                   actment of this Act.

8                   “(E) ZONE 2 OCCUPATION.—The term  
9                   ‘zone 2 occupation’ means an occupation that  
10                  requires some preparation and is classified as a  
11                  zone 2 occupation on—

12                  “(i) the Occupational Information  
13                  Network Database (O\*NET) on the date  
14                  of the enactment of this Act; or

15                  “(ii) such Database or a similar suc-  
16                  cessor database, as designated by the Sec-  
17                  retary of Labor, after the date of the en-  
18                  actment of this Act.

19                  “(F) ZONE 3 OCCUPATION.—The term  
20                  ‘zone 3 occupation’ means an occupation that  
21                  requires medium preparation and is classified  
22                  as a zone 3 occupation on—

23                  “(i) the Occupational Information  
24                  Network Database (O\*NET) on the date  
25                  of the enactment of this Act; or

1                   “(ii) such Database or a similar suc-  
2                   cessor database, as designated by the Sec-  
3                   retary of Labor, after the date of the en-  
4                   actment of this Act.

5                   “(G) ZONE 4 OCCUPATION.—The term  
6                   ‘zone 3 occupation’ means an occupation that  
7                   requires considerable preparation and is classi-  
8                   fied as a zone 4 occupation on—

9                   “(i) the Occupational Information  
10                  Network Database (O\*NET) on the date  
11                  of the enactment of this Act; or

12                  “(ii) such Database or a similar suc-  
13                  cessor database, as designated by the Sec-  
14                  retary of Labor, after the date of the en-  
15                  actment of this Act.

16                  “(H) ZONE 5 OCCUPATION.—The term  
17                  ‘zone 5 occupation’ means an occupation that  
18                  requires extensive preparation and is classified  
19                  as a zone 5 occupation on—

20                  “(i) the Occupational Information  
21                  Network Database (O\*NET) on the date  
22                  of the enactment of this Act; or

23                  “(ii) such Database or a similar suc-  
24                  cessor database, as designated by the Sec-

1                   retary of Labor, after the date of the en-  
2                   actment of this Act.”.

3           (b) MODIFICATION OF POINTS.—The Secretary may  
4 submit to Congress a proposal to modify the number of  
5 points allocated under subsection (c) of section 203 of the  
6 Immigration and Nationality Act (8 U.S.C. 1153), as  
7 amended by subsection (a).

8           (c) CONFORMING AMENDMENT.—Section 203(d) of  
9 the Immigration and Nationality Act (8 U.S.C. 1153(d)),  
10 as amended by section 213(a)(2)(B) of this Act, is further  
11 amended by striking “(a) or (b)” and inserting “(a), (b),  
12 or (c)”.

13           (d) EFFECTIVE DATE.—The amendments made by  
14 this section shall take effect on the first day of the first  
15 fiscal year beginning after the date of the enactment of  
16 this Act.

17 **SEC. 2302. MERIT-BASED TRACK TWO.**

18           (a) IN GENERAL.—In addition to any immigrant visa  
19 made available under the Immigration and Nationality Act  
20 (8 U.S.C. 1101 et seq.), as amended by this Act, the Sec-  
21 retary of State shall allocate merit-based immigrant visas  
22 as described in this section.

23           (b) STATUS.—An alien admitted on the basis of a  
24 merit-based immigrant visa under this section shall have  
25 the status of an alien lawfully admitted for permanent res-

1 idence (as that term is defined in section 101(a)(20) of  
2 the Immigration and Nationality Act (8 U.S.C.  
3 1101(a)(20)).

4 (c) ELIGIBILITY.—Beginning on October 1, 2014, the  
5 following aliens shall be eligible for merit-based immigrant  
6 visas under this section:

7 (1) EMPLOYMENT-BASED IMMIGRANTS.—An  
8 alien who is the beneficiary of a petition filed before  
9 the date of the enactment of this Act to accord sta-  
10 tus under section 203(b) of the Immigration and  
11 Nationality Act, if the visa has not been issued with-  
12 in 5 years after the date on which such petition was  
13 filed.

14 (2) FAMILY-BASED IMMIGRANTS.—Subject to  
15 subsection (d), an alien who is the beneficiary of a  
16 petition filed to accord status under section 203(a)  
17 of the Immigration and Nationality Act—

18 (A) prior to the date of the enactment of  
19 this Act, if the visa was not issued within 5  
20 years after the date on which such petition was  
21 filed; or

22 (B) after such date of enactment, to ac-  
23 cord status under paragraph (3) or (4) of sec-  
24 tion 203(a) of the Immigration and Nationality  
25 Act (8 U.S.C. 1153 (a)), as in effect the day

1 before the effective date specified in section  
2 217(a)(3 )of this Act, and the visa was not  
3 issued within 5 years after the date on which  
4 petition was filed.

5 (3) LONG-TERM ALIEN WORKERS AND OTHER  
6 MERIT-BASED IMMIGRANTS.—An alien who—

7 (A) is not admitted pursuant to subpara-  
8 graph (W) of section 101(a)(15) of the Immi-  
9 gration and Nationality Act (8 U.S.C.  
10 1101(a)(15)); and

11 (B) has been lawfully present in the  
12 United States for not less than 10 years; and

13 (d) ALLOCATION OF EMPLOYMENT-SPONSORED  
14 MERIT-BASED IMMIGRANT VISAS.—In each of the fiscal  
15 years 2015 through and including 2021, the Secretary of  
16 State shall allocate to aliens described in subsection (c)(1)  
17 a number of merit-based immigrant visas equal to  $\frac{1}{7}$  of  
18 the number of aliens described in subsection (c)(1) whose  
19 visas had not been issued as of the date of the enactment  
20 of this Act.

21 (e) ALLOCATION OF FAMILY-SPONSORED MERIT-  
22 BASED IMMIGRANT VISAS.—The visas authorized by sub-  
23 section (c)(2) shall be allocated as follows:

24 (1) SPOUSES AND CHILDREN OF PERMANENT  
25 RESIDENTS.—Petitions to accord status under sec-

1       tion 203(a)(2)(A) of the Immigration and Nation-  
2       ality Act (8 U.S.C. 1153(a)(2)(A)) of the Immigra-  
3       tion and Nationality Act, as in effect the day before  
4       the effective date specified in section 217(a)(3) of  
5       this Act, are automatically converted to petitions to  
6       accord status to the same beneficiaries as immediate  
7       relatives under section 201(b)(2)(A) of the Immigra-  
8       tion and Nationality Act (8 U.S.C. 1151(b)(2)(A)).

9           (2) OTHER FAMILY MEMBERS.—In each of the  
10       fiscal years 2015 through and including 2021, the  
11       Secretary of State shall allocate to the aliens de-  
12       scribed in subsection (c)(2)(A), other than those  
13       aliens described in paragraph (1), a number of tran-  
14       sitional merit-based immigrant visas equal to  $\frac{1}{7}$  of  
15       the difference between—

16           (A) the number of aliens described in sub-  
17       section (c)(2)(A) whose visas had not been  
18       issued as of the date of the enactment of this  
19       Act; and

20           (B) the number of aliens described in  
21       paragraph (1).

22           (3) ORDER OF ISSUANCE FOR PREVIOUSLY  
23       FILED APPLICATIONS.—Subject to paragraphs (1)  
24       and (2), the visas authorized by subsection (c)(2)(A)  
25       shall be issued in the order in which the petitions to



1 accord status under section 203(a) of the Immigra-  
2 tion and Nationality Act were filed (8 U.S.C.  
3 1153(a)).

4 (4) SUBSEQUENTLY FILED APPLICATIONS.—In  
5 fiscal year 2022, the Secretary of State shall allocate  
6 to the aliens described in subsection (c)(2)(B), the  
7 number of merit-based immigrant visas equal to  $\frac{1}{2}$   
8 of the number of aliens described in subsection  
9 (c)(2)(B) whose visas had not been issued by Octo-  
10 ber 1, 2021. In fiscal year 2023, the Secretary of  
11 State shall allocate to the aliens described in sub-  
12 section (c)(2)(B), the number of merit-based immi-  
13 grant visas equal to the number of aliens described  
14 in subsection (c)(2)(B) whose visas had not been  
15 issued by October 1, 2022.

16 (5) ORDER OF ISSUANCE FOR SUBSEQUENTLY  
17 FILED APPLICATIONS.—Subject to paragraph (4),  
18 the visas authorized by subsection (c)(2)(B) shall be  
19 issued in the order in which the petitions to accord  
20 status under section 203(a) of the Immigration and  
21 Nationality Act were filed, as in effect the day be-  
22 fore the effective date specified in section 217(a)(3)  
23 of this Act.

24 (f) ELIGIBILITY IN YEARS AFTER 2028.—Beginning  
25 in fiscal year 2029, aliens eligible for adjustment of status

1 under paragraph (c)(3) of this section must be lawfully  
2 present in an employment authorized status for 20 years  
3 prior to filing an application for adjustment of status.

4 (g) REGISTERED PROVISIONAL IMMIGRANTS.—An  
5 alien granted registered provisional status under section  
6 201 of this Act is not eligible to receive a merit-based im-  
7 migrant visa under section 201(e) of the Immigration and  
8 Nationality Act, as amended by section 2301, until 10  
9 years after the date of the enactment of this Act.

10 **SEC. 2303. REPEAL OF THE DIVERSITY VISA PROGRAM.**

11 (a) IN GENERAL.—Title II (8 U.S.C. 1151 et seq.)  
12 is amended—

13 (1) in section 201 (8 U.S.C. 1151)—

14 (A) in subsection (a)—

15 (i) in paragraph (1), by adding “and”  
16 at the end;

17 (ii) in paragraph (2), by striking “;  
18 and” at the end and inserting a period;

19 and

20 (iii) by striking paragraph (3); and

21 (B) by striking subsection (e);

22 (2) in section 203 (8 U.S.C. 1153)—

23 (A) by striking subsection (c);

24 (B) in subsection (d), by striking “(a), (b),  
25 or (c)” and inserting “(a) or (b)

1 (C) in subsection (e)—

2 (i) by striking paragraph (2); and

3 (ii) by redesignating paragraph (3) as  
4 paragraph (2);

5 (D) in subsection (f), by striking “(a), (b),  
6 or (c) of this section” and inserting “(a) or  
7 (b)”; and

8 (E) in subsection (g), by striking “(a), (b),  
9 and (c)” and inserting “(a) and (b)”; and

10 (3) in section 204 (8 U.S.C. 1154)—

11 (A) in subsection (a)(1), by striking sub-  
12 paragraph (I); and

13 (B) in subsection (e), by striking “(a), (b),  
14 or (c)” and inserting “(a) or (b)”.

15 (b) EFFECTIVE DATE AND APPLICATION.—

16 (1) EFFECTIVE DATE.—The amendments made  
17 by this section shall take effect on October 1, 2014.

18 (2) APPLICATION.—An alien who receives a no-  
19 tification from the Secretary that the alien was se-  
20 lected to receive a diversity immigrant visa under  
21 section 203(c) of the Immigration and Nationality  
22 Act (8 U.S.C. 1153(c)) for fiscal year 2013 or fiscal  
23 year 2014 shall remain eligible to receive such visa  
24 under the rules of such section, as in effect on Sep-  
25 tember 30, 2014. No alien may be allocated such a

1 diversity immigrant visa for a fiscal year after fiscal  
2 year 2015.

3 **SEC. 2304. WORLD-WIDE LEVELS AND RECAPTURE OF UN-**  
4 **USED IMMIGRANT VISAS.**

5 (a) EMPLOYMENT-BASED IMMIGRANTS.—Section  
6 201(d) (8 U.S.C. 1151(d)) is amended to read as follows:

7 “(d) WORLDWIDE LEVEL OF EMPLOYMENT-BASED  
8 IMMIGRANTS.—

9 “(1) IN GENERAL.—

10 “(A) WORLDWIDE LEVEL.—For a fiscal  
11 year after fiscal year 2015, the worldwide level  
12 of employment-based immigrants under this  
13 subsection is equal to the sum of—

14 “(i) 140,000; and

15 “(ii) the number computed under  
16 paragraph (2).

17 “(B) FISCAL YEAR 2015.—For fiscal year  
18 2015, the worldwide level of employment-based  
19 immigrants under this subsection is equal to  
20 the sum of—

21 “(i) 140,000;

22 “(ii) the number computed under  
23 paragraph (2); and

24 “(iii) the number computed under  
25 paragraph (3).

1           “(2) PREVIOUS FISCAL YEAR.—The number  
2           computed under this paragraph for a fiscal year is  
3           the difference, if any, between the maximum number  
4           of visas which may be issued under section  
5           203(a)(relating to family-sponsored immigrants)  
6           during the previous fiscal year and the number of  
7           visas issued under that section during that year.

8           “(3) UNUSED VISAS.—The number computed  
9           under this paragraph is the difference, if any, be-  
10          tween—

11                   “(A) the sum of the worldwide levels estab-  
12                   lished under paragraph (1) for fiscal years  
13                   1992 through and including 2013; and

14                   “(B) the number of visas actually issued  
15                   under section 203(b) during such fiscal years.”.

16          (b) FAMILY-SPONSORED IMMIGRANTS.—Section  
17          201(c) (8 U.S.C. 1151(c)) is amended to read as follows:

18           “(c) WORLDWIDE LEVEL OF FAMILY-SPONSORED IM-  
19          MIGRANTS.—

20                   “(1) IN GENERAL.—

21                   “(A) WORLDWIDE LEVEL.—Subject to  
22                   subparagraph (C), for each fiscal year after fis-  
23                   cal year 2015, the worldwide level of family-  
24                   sponsored immigrants under this subsection for  
25                   a fiscal year is equal to the sum of—

1                   “(i) 480,000 minus the number com-  
2                   puted under paragraph (2); and

3                   “(ii) the number computed under  
4                   paragraph (3).

5                   “(B) FISCAL YEAR 2015.—Subject to sub-  
6                   paragraph (C), for fiscal year 2015, the world-  
7                   wide level of family-based immigrants under  
8                   this subsection for a fiscal year after fiscal year  
9                   2015 is equal to the sum of—

10                   “(i) 480,000 minus the number com-  
11                   puted under paragraph (2);

12                   “(ii) the number computed under  
13                   paragraph (3); and

14                   “(iii) the number computed under  
15                   paragraph (4).

16                   “(C) LIMITATION.—The number computed  
17                   under subparagraph (A)(i) or (B)(i) may not be  
18                   less than 226,000. The number computed under  
19                   subparagraph (A)(i) or (B)(i) may not be less  
20                   than 226,000, except that beginning on the  
21                   date that is 18 months after the date of the en-  
22                   actment of the Border Security, Economic Op-  
23                   portunity, and Immigration Modernization Act,  
24                   the number computed under subparagraph  
25                   (A)(i) or (B)(i) may not be less than 161,000.

1           “(2) IMMEDIATE RELATIVES.—The number  
2           computed under this paragraph for a fiscal year is  
3           the number of aliens described in subparagraph (A)  
4           or (B) of subsection (b)(2) who were issued immi-  
5           grant visas, or who otherwise acquired the status of  
6           an alien lawfully admitted to the United States for  
7           permanent residence, in the previous fiscal year.

8           “(3) PREVIOUS FISCAL YEAR.—The number  
9           computed under this paragraph for a fiscal year is  
10          the difference, if any, between the maximum number  
11          of visas which may be issued under section 203(b)  
12          (relating to employment-based immigrants) during  
13          the previous fiscal year and the number of visas  
14          issued under that section during that year.

15          “(4) UNUSED VISAS.—The number computed  
16          under this paragraph is the difference, if any, be-  
17          tween—

18                 “(A) the sum of the worldwide levels estab-  
19                 lished under paragraph (1) for fiscal years  
20                 1992 through and including 2013; and

21                 “(B) the number of visas actually issued  
22                 under section 203(a) during such fiscal years.”.

23          (c) EFFECTIVE DATE.—The amendments made by  
24          this Act shall take effect on the first day of the first fiscal  
25          year beginning after the date of the enactment of this Act.

1 **SEC. 2305. RECLASSIFICATION OF SPOUSES AND MINOR**  
2 **CHILDREN OF LAWFUL PERMANENT RESI-**  
3 **DENTS AS IMMEDIATE RELATIVES.**

4 (a) IMMEDIATE RELATIVES.—Section 201(b)(2) (8  
5 U.S.C. 1151(b)(2)) is amended to read as follows:

6 “(2)(A) Aliens who are immediate relatives.

7 “(B) In this paragraph, the term ‘immediate  
8 relative’ means—

9 “(i) a child, spouse, or parent of a citizen  
10 of the United States, except that in the case of  
11 such a parent such citizen shall be at least 21  
12 years of age;

13 “(ii) a child or spouse of an alien lawfully  
14 admitted for permanent residence;

15 “(iii) the child or spouse of an alien de-  
16 scribed in clause (i), who is accompanying or  
17 following to join the alien;

18 “(iv) the child or spouse of an alien de-  
19 scribed in clause (ii), who is accompanying or  
20 following to join the alien;

21 “(v) an alien admitted under section  
22 211(a) on the basis of a prior issuance of a visa  
23 to the alien’s accompanying parent who is an  
24 immediate relative; and



1           “(vi) an alien born to an alien lawfully ad-  
2           mitted for permanent residence during a tem-  
3           porary visit abroad.

4           “(C) If an alien who was the spouse or child of  
5           a citizen of the United States or of an alien lawfully  
6           admitted for permanent residence and was not le-  
7           gally separated from the citizen or lawful permanent  
8           resident at the time of the citizen’s or lawful perma-  
9           nent resident’s death files a petition under section  
10          204(a)(1)(A)(ii) not later than 2 years after the date  
11          of the citizen’s or permanent resident’s death, the  
12          alien spouse (and each child of the alien) shall re-  
13          main, for purposes of this paragraph, an immediate  
14          relative during the period beginning on the date of  
15          the citizen’s or permanent resident’s death and end-  
16          ing on the date on which the alien spouse remarries.

17          “(D) An alien who has filed a petition under  
18          clause (iii) or (iv) of section 204(a)(1)(A) shall re-  
19          main, for purposes of this paragraph, an immediate  
20          relative if the United States citizen or lawful perma-  
21          nent resident spouse or parent loses United States  
22          citizenship on account of the abuse.”.

23          (b) ALLOCATION OF IMMIGRANT VISAS.—Section  
24          203(a) (8 U.S.C. 1153(a)) is amended—

1           (1) in paragraph (1), by striking “23,400,” and  
2           inserting “20 percent of the worldwide level of fam-  
3           ily-sponsored immigrants under section 201(c)”;

4           (2) by striking paragraph (2) and inserting the  
5           following:

6           “(2) UNMARRIED SONS AND UNMARRIED  
7           DAUGHTERS OF PERMANENT RESIDENT ALIENS.—  
8           Qualified immigrants who are the unmarried sons or  
9           unmarried daughters (but are not the children) of  
10          an alien lawfully admitted for permanent residence  
11          shall be allocated visas in a number not to exceed 20  
12          percent of the worldwide level of family-sponsored  
13          immigrants under section 201(c), plus any visas not  
14          required for the class specified in paragraph (1).”;

15          (3) in paragraph (3) —

16                (A) by striking “23,400,” and inserting  
17                “20 percent of the worldwide level of family-  
18                sponsored immigrants under section 201(c)”;  
19                and

20                (B) by striking “classes specified in para-  
21                graphs (1) and (2).” and inserting “class speci-  
22                fied in paragraph (2).”; and

23          (4) in paragraph (4)—

24                (A) by striking “65,000,” and inserting  
25                “40 percent of the worldwide level of family-

1 sponsored immigrants under section 201(e)”;  
2 and

3 (B) by striking “classes specified in para-  
4 graphs (1) through (3).” and inserting “class  
5 specified in paragraph (3).”.

6 (c) TERMINATION OF REGISTRATION.—Section  
7 203(g) (8 U.S.C. 1153(g)) is amended to read as follows:

8 “(g) LISTS.—

9 “(1) IN GENERAL.—For purposes of carrying  
10 out the orderly administration of this title, the Sec-  
11 retary of State may make reasonable estimates of  
12 the anticipated numbers of immigrant visas to be  
13 issued during any quarter of any fiscal year within  
14 each of the categories under subsections (a), (b),  
15 and (c) and may rely upon such estimates in author-  
16 izing the issuance of visas.

17 “(2) TERMINATION OF REGISTRATION.—

18 “(A) INFORMATION DISSEMINATION.—Not  
19 later than 180 days after the date of the enact-  
20 ment of the Border Security, Economic Oppor-  
21 tunity, and Immigration Modernization Act, the  
22 Secretary of Homeland Security and the Sec-  
23 retary of State shall adopt a plan to broadly  
24 disseminate information to the public regarding  
25 termination of registration procedures described

1 in subparagraphs (B) and (C), including proce-  
2 dures for notifying the Department of Home-  
3 land Security and the Department of State of  
4 any change of address on the part of a peti-  
5 tioner or a beneficiary of an immigrant visa pe-  
6 tition.

7 “(B) TERMINATION FOR FAILURE TO AD-  
8 JUST.—The Secretary of Homeland Security  
9 shall terminate the registration of any alien who  
10 has evidenced an intention to acquire lawful  
11 permanent residence under section 245 and who  
12 fails to apply to adjust status within 1 year fol-  
13 lowing notification to the alien of the avail-  
14 ability of an immigrant visa.

15 “(C) TERMINATION FOR FAILURE TO  
16 APPLY.—The Secretary of State shall terminate  
17 the registration of any alien not described in  
18 subparagraph (B) who fails to apply for an im-  
19 migrant visa within 1 year following notification  
20 to the alien of the availability of such visa.

21 “(3) REINSTATEMENT.—The registration of  
22 any alien that was terminated under paragraph (2)  
23 shall be reinstated if the alien establishes within 2  
24 years following the date of notification of the avail-

1 ability of such visa demonstrates that such failure to  
2 apply was due to good cause.”.

3 (d) TECHNICAL AND CONFORMING AMENDMENTS.—

4 (1) DEFINITIONS.—Section 101(a)(15)(K)(ii)  
5 (8 U.S.C. 1101(a)(15)(K)(ii)) is amended by strik-  
6 ing “section 201(b)(2)(A)(i)” and inserting “section  
7 201(b)(2) (other than clause (v) or (vi) of subpara-  
8 graph (A))”.

9 (2) PER COUNTRY LEVEL.—Section  
10 202(a)(1)(A) (8 U.S.C. 1152(a)(1)(A)) is amended  
11 by striking “section 201(b)(2)(A)(i)” and inserting  
12 “section 201(b)(2) (other than clause (v) or (vi) of  
13 subparagraph (A))”.

14 (3) RULES FOR DETERMINING WHETHER CER-  
15 TAIN ALIENS ARE IMMEDIATE RELATIVES.—Section  
16 201(f) (8 U.S.C. 1151(f)) is amended—

17 (A) in paragraph (1), by striking “para-  
18 graphs (2) and (3),” and inserting “paragraph  
19 (2),”;

20 (B) by striking paragraph (2);

21 (C) by redesignating paragraphs (3) and  
22 (4) as paragraphs (2) and (3), respectively; and

23 (D) in paragraph (3), as redesignated by  
24 subparagraph (C), by striking “through (3)”  
25 and inserting “and (2)”.

1           (4) NUMERICAL LIMITATION TO ANY SINGLE  
2 FOREIGN STATE.—Section 202 (8 U.S.C. 1152) is  
3 amended—

4           (A) in subsection (a)(4)—

5                 (i) by striking subparagraphs (A) and  
6                 (B);

7                 (ii) by redesignating subparagraphs  
8                 (C) and (D) as subparagraphs (A) and  
9                 (B), respectively; and

10                (iii) in subparagraph (A), as redesign-  
11                ated by clause (ii), by striking “section  
12                203(a)(2)(B)” and inserting “section  
13                203(a)(2)”;

14                (B) in subsection (e), in the flush matter  
15                following paragraph (3), by striking “, or as  
16                limiting the number of visas that may be issued  
17                under section 203(a)(2)(A) pursuant to sub-  
18                section (a)(4)(A)”.

19           (5) ALLOCATION OF IMMIGRANT VISAS.—Sec-  
20 tion 203(h) (8 U.S.C. 1153(h)) is amended—

21           (A) in paragraph (1)—

22                 (i) in the matter preceding subpara-  
23                 graph (A), by striking “subsections  
24                 (a)(2)(A) and (d)” and inserting “sub-  
25                 section (d)”;

1 (ii) in subparagraph (A), by striking  
2 “becomes available for such alien (or, in  
3 the case of subsection (d), the date on  
4 which an immigrant visa number became  
5 available for the alien’s parent),” and in-  
6 serting “became available for the alien’s  
7 parent,”; and

8 (iii) in subparagraph (B), by striking  
9 “applicable”;

10 (B) by amending paragraph (2) to read as  
11 follows:

12 “(2) PETITIONS DESCRIBED.—The petition de-  
13 scribed in this paragraph is a petition filed under  
14 section 204 for classification of the alien’s parent  
15 under subsection (a), (b), or (c).”; and

16 (C) by amending paragraph (3) to read as  
17 follows:

18 “(3) RETENTION OF PRIORITY DATE.—

19 “(A) PETITIONS FILED FOR CHILDREN.—  
20 For a petition originally filed to classify a child  
21 under subsection (d), if the age of the alien is  
22 determined under paragraph (1) to be 21 years  
23 of age or older on the date that a visa number  
24 becomes available to the alien’s parent who was  
25 the principal beneficiary of the petition, then,

1           upon the parent’s admission to lawful perma-  
2           nent residence in the United States, the petition  
3           shall automatically be converted to a petition  
4           filed by the parent for classification of the alien  
5           under subsection (a)(2) and the petition shall  
6           retain the priority date established by the origi-  
7           nal petition.

8           “(B) FAMILY AND EMPLOYMENT-BASED  
9           PETITIONS.—The priority date for any family-  
10          or employment-based petition shall be the date  
11          of filing of the petition with the Secretary of  
12          Homeland Security (or the Secretary of State,  
13          if applicable), unless the filing of the petition  
14          was preceded by the filing of a labor certifi-  
15          cation with the Secretary of Labor, in which  
16          case that date shall constitute the priority date.  
17          The beneficiary of any petition shall retain his  
18          or her earliest priority date based on any peti-  
19          tion filed on his or her behalf that was approv-  
20          able when filed, regardless of the category of  
21          subsequent petitions.”.

22          (6) PROCEDURE FOR GRANTING IMMIGRANT  
23          STATUS.—Section 204 (8 U.S.C. 1154) is amend-  
24          ed—

25                   (A) in subsection (a)(1)—



1 (i) in subparagraph (A)—

2 (I) in clause (i), by inserting “or  
3 alien lawfully admitted for permanent  
4 residence” after “citizen of the United  
5 States”;

6 (II) in clause (ii), by striking  
7 “described in the second sentence of  
8 section 201(b)(2)(A)(i) also” and in-  
9 serting “or alien child described in  
10 section 201(b)(2)(C)”;

11 (III) in clause (iii)—

12 (aa) in subclause (I)(aa), by  
13 striking “United States citizen”  
14 and inserting “citizen of the  
15 United States or lawful perma-  
16 nent resident”; and

17 (bb) in subclause (II)(aa)—

18 (AA) in subitem (AA),  
19 by striking the semicolon at  
20 the end and inserting “or  
21 lawful permanent resident;”;

22 (BB) in subitem  
23 (BB)—

24 (cc) by inserting “or  
25 lawful permanent resident”

1 after “a citizen of the  
2 United States”; and

3 (dd) by striking  
4 “States;” and inserting  
5 “States or lawful permanent  
6 resident;”; and

7 (CC) by amending subitem (CC) to read as follows:

8 “(CC) who was a bona fide spouse of a citizen  
9 of the United States or a lawful permanent resident  
10 within the past 2 years and—

11 “(aaa) whose spouse died within the past  
12 2 years;

13 “(bbb) whose spouse renounced citizenship  
14 status or renounced or lost status as a lawful  
15 permanent resident within the past 2 years re-  
16 lated to an incident of domestic violence; or

17 “(ccc) who demonstrates a connection be-  
18 tween the legal termination of the marriage  
19 within the past 2 years and battering or ex-  
20 treme cruelty by the spouse who is a citizen of  
21 the United States or a lawful permanent resi-  
22 dent spouse;”;

23 (IV) in clause (iv), by inserting  
24 “or lawful permanent resident” after

1 “citizen” each place that term ap-  
2 pears;

3 (V) in clause (v)(I), by inserting  
4 “or lawful permanent resident” after  
5 “citizen”; and

6 (VI) in clause (vi)—

7 (aa) by striking “citizen-  
8 ship,” and inserting “citizenship  
9 or lawful permanent resident sta-  
10 tus,”; and

11 (bb) by inserting “or lawful  
12 permanent resident” after “abus-  
13 er’s citizenship”;

14 (ii) by striking subparagraph (B);

15 (iii) in subparagraph (C), by striking  
16 “subparagraph (A)(iii), (A)(iv), (B)(ii), or  
17 (B)(iii)” and inserting “clause (iii) or (iv)  
18 of subparagraph (A)”;

19 (iv) in subparagraph (J), by striking  
20 “or clause (ii) or (iii) of subparagraph  
21 (B)”;

22 (B) in subsection (a), by striking para-  
23 graph (2);

24 (C) in subsection (c)(1), by striking “or  
25 preference status”; and

1 (D) in subsection (h), by striking “or a pe-  
2 tition filed under subsection (a)(1)(B)(ii)”.

3 (7) EXCLUDABLE ALIENS.—Section  
4 212(d)(12)(B) (8 U.S.C. 1182(d)(12)(B)) is amend-  
5 ed by striking “section 201(b)(2)(A)” and inserting  
6 “section 201(b)(2) (other than subparagraph  
7 (A)(vi))”.

8 (8) ADMISSION OF NONIMMIGRANTS.—Section  
9 214(r)(3)(A) (8 U.S.C. 1184(r)(3)(A)) is amended  
10 by striking “section 201(b)(2)(A)(i).” and inserting  
11 “section 201(b)(2) (other than clause (v) or (vi) of  
12 subparagraph (A)).”.

13 (9) REFUGEE CRISIS IN IRAQ ACT OF 2007.—  
14 Section 1243(a)(4) of the Refugee Crisis in Iraq Act  
15 of 2007 (8 U.S.C. 1157 note) is amended by strik-  
16 ing “section 201(b)(2)(A)(i)” and inserting “section  
17 201(b)(2) (other than clause (v) or (vi) of subpara-  
18 graph (A))”.

19 (10) PROCESSING OF VISA APPLICATIONS.—  
20 Section 233 of the Department of State Authoriza-  
21 tion Act, Fiscal Year 2003 (8 U.S.C. 1201 note) is  
22 amended by striking “section 201(b)(2)(A)(i)” and  
23 inserting “section 201(b)(2) (other than clause (v)  
24 or (vi) of subparagraph (A))”.

1           (11) ADJUSTMENT OF STATUS.—Section 245(a)  
2           (8 U.S.C. 1255(a)) is amended to read as follows:

3           “(a)(1) The status of an alien who was inspected and  
4 admitted or paroled into the United States or the status  
5 of any other alien having an approved petition for classi-  
6 fication as a VAWA self-petitioner may be adjusted by the  
7 Attorney General or the Secretary of Homeland Security,  
8 in the Attorney General’s or the Secretary’s discretion and  
9 under such regulations as the Attorney General or Sec-  
10 retary may prescribe, to that of an alien lawfully admitted  
11 for permanent residence (regardless of whether the alien  
12 has already been admitted for permanent residence) if—

13           “(A) the alien makes an application for such  
14 adjustment;

15           “(B) the alien is eligible to receive an immi-  
16 grant visa and is admissible to the United States for  
17 permanent residence; and

18           “(C) subject to paragraph (2), an immigrant  
19 visa is immediately available to the alien at the time  
20 the alien’s application is filed.

21           “(2)(A) An application that is based on a petition ap-  
22 proved or approvable under subparagraph (A) or (B) of  
23 section 204(a)(1) may be filed without regard to the limi-  
24 tation set forth in paragraph (1)(C).

1           “(B) An application for adjustment filed for an alien  
2 under this paragraph may not be approved until such time  
3 as an immigrant visa becomes available for the alien.”.

4           (e) EFFECTIVE DATE.—The amendments made by  
5 this section shall take effect on the date of the enactment  
6 of this Act.

7 **SEC. 2306. NUMERICAL LIMITATIONS ON INDIVIDUAL FOR-**  
8 **EIGN STATES.**

9           (a) NUMERICAL LIMITATION TO ANY SINGLE FOR-  
10 EIGN STATE.—Section 202(a)(2) (8 U.S.C. 1152(a)(2)) is  
11 amended—

12           (1) in the paragraph heading, by striking  
13 “AND EMPLOYMENT-BASED”;

14           (2) by striking “(3), (4), and (5),” and insert-  
15 ing “(3) and (4),”;

16           (3) by striking “subsections (a) and (b) of sec-  
17 tion 203” and inserting “section 203(a)”;

18           (4) by striking “7” and inserting “15”; and

19           (5) by striking “such subsections” and inserting  
20 “such section”.

21           (b) CONFORMING AMENDMENTS.—Section 202 (8  
22 U.S.C. 1152) is amended—

23           (1) in subsection (a)—

1                   (A) in paragraph (3), by striking “both  
2                   subsections (a) and (b) of section 203” and in-  
3                   serting “section 203(a)”; and

4                   (B) by striking paragraph (5); and

5                   (2) by amending subsection (e) to read as fol-  
6                   lows:

7                   “(e) SPECIAL RULES FOR COUNTRIES AT CEILING.—  
8                   If it is determined that the total number of immigrant  
9                   visas made available under section 203(a) to natives of  
10                  any single foreign state or dependent area will exceed the  
11                  numerical limitation specified in subsection (a)(2) in any  
12                  fiscal year, in determining the allotment of immigrant visa  
13                  numbers to natives under section 203(a), visa numbers  
14                  with respect to natives of that state or area shall be allo-  
15                  cated (to the extent practicable and otherwise consistent  
16                  with this section and section 203) in a manner so that,  
17                  except as provided in subsection (a)(4), the proportion of  
18                  the visa numbers made available under each of paragraphs  
19                  (1) through (4) of section 203(a) is equal to the ratio of  
20                  the total number of visas made available under the respec-  
21                  tive paragraph to the total number of visas made available  
22                  under section 203(a).”.

23                  (c) COUNTRY-SPECIFIC OFFSET.—Section 2 of the  
24                  Chinese Student Protection Act of 1992 (8 U.S.C. 1255  
25                  note) is amended—

1           (1) in subsection (a), by striking “subsection  
2           (e)” and inserting “subsection (d)”; and

3           (2) by striking subsection (d) and redesignating  
4           subsection (e) as subsection (d).

5           (d) **EFFECTIVE DATE.**—The amendments made by  
6 this section shall take effect 1 year after the date of the  
7 enactment of this Act.

8 **SEC. 2307. ALLOCATION OF IMMIGRANT VISAS.**

9           (a) **PREFERENCE ALLOCATION FOR FAMILY-BASED**  
10 **IMMIGRANTS.**—

11           (1) **IN GENERAL.**—Section 203(a) (8 U.S.C.  
12           1153(a)) is amended to read as follows:

13           “(a) **PREFERENCE ALLOCATION FOR FAMILY-BASED**  
14 **IMMIGRANTS.**—Aliens subject to the worldwide level speci-  
15 fied in section 201(c) for family-based immigrants shall  
16 be allotted visas as follows:

17           “(1) **SONS AND DAUGHTERS OF CITIZENS.**—  
18           Qualified immigrants who are—

19           “(A) the unmarried sons or unmarried  
20           daughters but not the children of citizens of the  
21           United States shall be allocated visas in a num-  
22           ber not to exceed 35 percent of the worldwide  
23           level authorized in section 201(c), plus the sum  
24           of—



1                   “(i) the number of visas not required  
2                   for the class specified in paragraph (2) for  
3                   the current fiscal year; and

4                   “(ii) the number of visas not required  
5                   for the class specified in subparagraph (B);  
6                   or

7                   “(B) the married sons or married daugh-  
8                   ters of citizens of the United States who are  
9                   under 31 years of age at the time of filing a pe-  
10                  tition under section 204 shall be allocated visas  
11                  in a number not to exceed 25 percent of the  
12                  worldwide level authorized in section 201(c),  
13                  plus the number of any visas not required for  
14                  the class specified in subparagraph (A) current  
15                  fiscal year.

16                  “(2) SONS AND DAUGHTERS OF RESIDENTS.—  
17                  Qualified immigrants who are the unmarried sons or  
18                  unmarried daughters of aliens admitted for perma-  
19                  nent residence shall be allocated visas in a number  
20                  not to exceed 40 percent of the worldwide level au-  
21                  thorized in section 201(c), plus any visas not re-  
22                  quired for the class specified in paragraph (1)(A).”.

23                  (2) CONFORMING AMENDMENTS.—

1 (A) PROCEDURE FOR GRANTING IMMI-  
2 GRANT STATUS.—Section 204 (8 U.S.C. 1154)  
3 is amended—

4 (i) in subsection (a)(1)(A)(i), by strik-  
5 ing “(1), (3), or (4) of section 203(a)” and  
6 inserting “subparagraph (A) or (B) of sec-  
7 tion 203(a)(1)”; and

8 (ii) in subsection (f)(1), by striking  
9 “section 201(b), 203(a)(1), or 203(a)(3),”  
10 and inserting “section 201(b) or subpara-  
11 graph (A) or (B) of section 203(a)(1)”.

12 (B) AUTOMATIC CONVERSION.—For the  
13 purposes of any petition pending or approved  
14 based on a relationship described—

15 (i) in subparagraph (A) of section  
16 203(a)(1) of the Immigration and Nation-  
17 ality Act (8 U.S.C. 1153(a)(1)), as amend-  
18 ed by paragraph (1), and notwithstanding  
19 the age of the alien, such a petition shall  
20 be deemed reclassified as a petition based  
21 on a relationship described in subpara-  
22 graph (B) of such section 203(a)(1) upon  
23 the marriage of such alien; or

24 (ii) in subparagraph (B) of such sec-  
25 tion 203(a)(1), such a petition shall be

1           deemed reclassified as a petition based on  
2           a relationship described in subparagraph  
3           (A) of such section 203(a)(1) upon the  
4           legal termination of marriage or death of  
5           such alien’s spouse.

6           (3) EFFECTIVE DATE.—The amendments made  
7           by this subsection shall take effect on the first day  
8           of the first fiscal year that begins at least 18 months  
9           following the date of the enactment of this Act.

10          (b) PREFERENCE ALLOCATION FOR EMPLOYMENT-  
11 BASED IMMIGRANTS.—Section 201(b)(1) (8 U.S.C.  
12 1151(b)(1)) is amended by adding at the end the fol-  
13 lowing:

14                   “(F) Derivative beneficiaries as described  
15                   in section 203(d) of employment-based immi-  
16                   grants under section 203(b).

17                   “(G) Aliens with extraordinary ability in  
18                   the sciences, arts, education, business, or ath-  
19                   letics which has been demonstrated by sus-  
20                   tained national or international acclaim, if, with  
21                   respect to any such alien—

22                           “(i) the achievements of such alien  
23                           have been recognized in the field through  
24                           extensive documentation;

1           “(ii) such alien seeks to enter the  
2           United States to continue work in the area  
3           of extraordinary ability; and

4           “(iii) the entry of such alien into the  
5           United States will substantially benefit  
6           prospectively the United States.

7           “(H) Aliens who are outstanding profes-  
8           sors and researchers if, with respect to any  
9           such alien—

10           “(i) the alien is recognized inter-  
11           nationally as outstanding in a specific aca-  
12           demic area;

13           “(ii) the alien has at least 3 years of  
14           experience in teaching or research in the  
15           academic area; and

16           “(iii) the alien seeks to enter the  
17           United States—

18           “(I) to be employed in for a  
19           tenured position (or tenure-track posi-  
20           tion) within a not for profit university  
21           or institution of higher education to  
22           teach in the academic area;

23           “(II) for employment in a com-  
24           parable position with a not for profit  
25           university or institution of higher edu-

1 cation , or a governmental research  
2 organization, to conduct research in  
3 the area; or

4 “(III) for employment in a com-  
5 parable position to conduct research  
6 in the area with a department, divi-  
7 sion, or institute of a private em-  
8 ployer, if the department, division, or  
9 institute employs at least 3 persons  
10 full-time in research activities and has  
11 achieved documented accomplishments  
12 in an academic field.

13 “(I) Aliens who are multinational execu-  
14 tives and managers if, with respect to any such  
15 alien—

16 “(i) in the 3 years preceding the time  
17 of the alien’s application for classification  
18 and admission into the United States  
19 under this subparagraph, the alien has  
20 been employed for at least 1 year by a firm  
21 or corporation or other legal entity or an  
22 affiliate or subsidiary thereof; and

23 “(ii) the alien seeks to enter the  
24 United States in order to continue to  
25 render services to the same employer or to

1           a subsidiary or affiliate thereof in a capac-  
2           ity that is managerial or executive.

3           “(J) Aliens who have earned a doctorate  
4           degree.

5           “(K) Alien physicians who have completed  
6           the foreign residency requirements under sec-  
7           tion 212(e) or obtained a waiver of these re-  
8           quirements or an exemption requested by an in-  
9           terested State agency or by an interested Fed-  
10          eral agency under section 214(l), including  
11          those alien physicians who completed such serv-  
12          ice before the date of the enactment of the Bor-  
13          der Security, Economic Opportunity, and Immi-  
14          gration Modernization Act.”.

15          (c) TECHNICAL AND CONFORMING AMENDMENTS.—

16           (1) PROCEDURE FOR GRANTING IMMIGRANT  
17          STATUS.—Section 204(a)(1)(E) (8 U.S.C.  
18          1154(a)(1)(E)) is amended by striking “under sec-  
19          tion 203(b)(1)(A)” and inserting “under subpara-  
20          graph (G), (H), (I), (J) or (K) of section 201(b)(1),  
21          or section”.

22           (2) TREATMENT OF DERIVATIVE FAMILY MEM-  
23          BERS.—Section 203(d) (8 U.S.C. 1153(d)) is  
24          amended to read as follows:

1           “(d) TREATMENT OF FAMILY MEMBERS.—If accom-  
2 panying or following to join a spouse or parent issued a  
3 visa under subsection (a), (b), or (c), subparagraph (G),  
4 (H), (I), (j), or (K) of section 201(b)(1), or section  
5 201(b)(2), a spouse or child as defined in subparagraph  
6 (A), (B), (C), (D), or (E) of section 101(b)(1) shall be  
7 entitled to the same immigrant status and the same order  
8 of consideration provided in the respective subsection.”.

9           (3) ALIENS WHO ARE PRIORITY WORKERS OR  
10 MEMBERS OF THE PROFESSIONS HOLDING AD-  
11 VANCED DEGREES.—Section 203(b) (8 U.S.C.  
12 1153(b)) is amended—

13           (A) in the matter preceding paragraph (1),  
14 by striking “Aliens” and inserting “Other than  
15 aliens described in paragraph (1) or (2)(B),  
16 aliens”;

17           (B) in paragraph (1) by striking the mat-  
18 ter preceding subparagraph (A) and inserting  
19 “Aliens described in any of the following sub-  
20 paragraphs be admitted to the United States  
21 without respect to the worldwide level specified  
22 in section 201(d)”;

23           (C) by amending (2) to read as follows:

1           “(2) ALIENS WHO ARE MEMBERS OF THE PRO-  
2           FESSIONS HOLDING ADVANCED DEGREES OR AD-  
3           VANCED DEGREES IN A STEM FIELD.—

4           “(A) PROFESSIONS HOLDING ADVANCED  
5           DEGREES.—Visas shall be made available, in a  
6           number not to exceed 40 percent of the world-  
7           wide level authorized in section 201(d), plus  
8           any visas not required for the classes specified  
9           in paragraph (5), to qualified immigrants who  
10          are members of the professions holding ad-  
11          vanced degrees or their equivalent whose serv-  
12          ices in the sciences, arts, professions, or busi-  
13          ness are sought by an employer in the United  
14          States, including alien physicians holding for-  
15          eign medical degrees that have been deemed  
16          sufficient for acceptance by an accredited  
17          United States medical residency or fellowship  
18          program.

19          “(B) ADVANCED DEGREES IN A STEM  
20          FIELD.—

21                 “(i) IN GENERAL.—A qualified immi-  
22                 grant shall be admitted to the United  
23                 States without respect to the worldwide  
24                 level specified in section 201(d) if such im-  
25                 migrant—



1                   “(I) has earned a graduate de-  
2                   gree at the level of master’s or higher  
3                   in a field of science, technology, engi-  
4                   neering, or mathematics from an ac-  
5                   credited United States institution of  
6                   higher education

7                   “(II) has an offer of employment  
8                   from a United States employer in a  
9                   field related to such degree; and

10                   “(III) earned the qualifying grad-  
11                   uate degree within the 5 years imme-  
12                   diately prior to the initial filing date  
13                   of the petition under which the non-  
14                   immigrant is a beneficiary.

15                   “(ii) UNITED STATES DOCTORAL IN-  
16                   STITUTION OF HIGHER EDUCATION.—In  
17                   this subparagraph, the term ‘United States  
18                   doctoral institution of higher education’  
19                   means an institution that—

20                   “(I) is described in section  
21                   101(a) of the Higher Education Act  
22                   of 1965 (20 U.S.C. 1001(a)) or is a  
23                   proprietary institution of higher edu-  
24                   cation (as defined in section 102(b) of  
25                   such Act (20 U.S.C. 1002(b)));



1 waive the requirements of subparagraph  
2 (A) that an alien’s services in the sciences,  
3 arts, professions, or business be sought by  
4 an employer in the United States.

5 “(ii) PHYSICIANS WORKING IN SHORT-  
6 AGE AREAS OR VETERANS FACILITIES.—

7 “(I) IN GENERAL.—The Sec-  
8 retary shall grant a national interest  
9 waiver pursuant to clause (i) on be-  
10 half of any alien physician with re-  
11 spect to whom a petition for pref-  
12 erence classification has been filed  
13 under subparagraph (A) if—

14 “(aa) the alien physician  
15 agrees to work full time as a phy-  
16 sician practicing primary care,  
17 specialty medicine, or a combina-  
18 tion thereof, in an area or areas  
19 designated by the Secretary of  
20 Health and Human Services as  
21 having a shortage of health care  
22 professionals or at a health care  
23 facility under the jurisdiction of  
24 the Secretary of Veterans Affairs;  
25 or

1                   “(bb) the alien physician is  
2                   pursuing such waiver based upon  
3                   service at a facility or facilities  
4                   that serve patients who reside in  
5                   a geographic area or areas des-  
6                   ignated by the Secretary of  
7                   Health and Human Services as  
8                   having a shortage of health care  
9                   professionals (without regard to  
10                  whether such facility or facilities  
11                  are located within such an area)  
12                  and a Federal agency or a local,  
13                  county, regional, or State depart-  
14                  ment of public health determines  
15                  that the alien physician’s work at  
16                  such facility was or will be in the  
17                  public interest.

18                  “(II) PROHIBITION.—

19                  “(aa) No permanent resi-  
20                  dent visa may be issued to an  
21                  alien physician described in sub-  
22                  clause (I) by the Secretary of  
23                  State under section 204(b), and  
24                  the Secretary of Homeland Secu-  
25                  rity may not adjust the status of

1 such an alien physician from that  
2 of a nonimmigrant alien to that  
3 of a permanent resident alien  
4 under section 245, until such  
5 time as the alien has worked full  
6 time as a physician for an aggregate  
7 of 5 years (not including the  
8 time served in the status of an  
9 alien described in section  
10 101(a)(15)(J)), in an area or  
11 areas designated by the Secretary  
12 of Health and Human Services  
13 as having a shortage of health  
14 care professionals or at a health  
15 care facility under the jurisdiction  
16 of the Secretary of Veterans  
17 Affairs; or at a facility or facilities  
18 meeting the requirements of  
19 subclause (I)(bb).

20 “(bb) The 5-year service re-  
21 quirement of item (aa) shall be  
22 counted from the date the alien  
23 physician begins work in the  
24 shortage area in any legal status  
25 and not the date an immigrant

1 visa petition is filed or approved.  
2 Such service shall be aggregated  
3 without regard to when such  
4 service began and without regard  
5 to whether such service began  
6 during or in conjunction with a  
7 course of graduate medical edu-  
8 cation.

9 “(cc) An alien physician  
10 shall not be required to submit  
11 an employment contract with a  
12 term exceeding the balance of the  
13 5-year commitment yet to be  
14 served, nor an employment con-  
15 tract dated within a minimum  
16 time period prior to filing of a  
17 visa petition pursuant to this  
18 subsection.

19 “(dd) An alien physician  
20 shall not be required to file addi-  
21 tional immigrant visa petitions  
22 upon a change of work location  
23 from the location approved in the  
24 original national interest immi-  
25 grant petition.



1 of aliens under subparagraph (A) shall not  
2 apply to an immigrant seeking admission  
3 or adjustment of status under paragraph  
4 (2)(A)(ii) of section 203(b).”.

5 (5) SKILLED WORKERS, PROFESSIONALS, AND  
6 OTHER WORKERS.—

7 (A) IN GENERAL.—Section 203(b)(3)(A)  
8 (8 U.S.C. 1153(b)(3)(A)) is amended by strik-  
9 ing “in a number not to exceed 28.6 percent of  
10 such worldwide level, plus any visas not re-  
11 quired for the classes specified in paragraphs  
12 (1) and (2),” and inserting “ in a number not  
13 to exceed 40 percent of the worldwide level au-  
14 thorized in section 201(d), plus any visas not  
15 required for the class specified in paragraph  
16 (2),”.

17 (B) MEDICAL LICENSE REQUIREMENTS.—  
18 Section 214(i)(2)(A) (8 U.S.C. 1184(i)(2)(A))  
19 is amended by adding at the end “including in  
20 the case of a medical doctor, the licensure re-  
21 quired to practice medicine in the United  
22 States,”.

23 (C) REPEAL OF LIMITATION ON OTHER  
24 WORKERS.—Section 203(b)(3) (8 U.S.C.  
25 1153(b)(3)) is amended—



- 1 (i) by striking subparagraph (B); and  
2 (ii) redesignated subparagraph (C) as  
3 subparagraph (B).

4 (6) CERTAIN SPECIAL IMMIGRANTS.—Section  
5 203(b)(4) (8 U.S.C. 1153(b)(4)) is amended by  
6 striking “in a number not to exceed 7.1 percent of  
7 such worldwide level,” and inserting “in a number  
8 not to exceed 10 percent of the worldwide level au-  
9 thorized in section 201(d), plus any visas not re-  
10 quired for the class specified in paragraph (3),”.

11 (7) EMPLOYMENT CREATION.—Section  
12 203(b)(5)(A) (8 U.S.C. 1153(b)(5)(A)) is amended  
13 by striking “in a number not to exceed 7.1 percent  
14 of such worldwide level,” and inserting “ in a num-  
15 ber not to exceed 10 percent of the worldwide level  
16 authorized in section 201(d), plus any visas not re-  
17 quired for the class specified in paragraph (4),”.

18 **SEC. 2308. V NONIMMIGRANT VISAS.**

19 (a) NONIMMIGRANT ELIGIBILITY.—Subparagraph  
20 (V) of section 101(a)(15) (8 U.S.C. 1101(a)(15)) is  
21 amended to read as follows:

22 “(V)(i) subject to section 214(q)(1) and  
23 section 212(a)(4), an alien who is the bene-  
24 ficiary of an approved petition under section  
25 203(a) as—

1                   “(I) the unmarried son or unmarried  
2                   daughter of a citizen of the United States;

3                   “(II) the unmarried son or unmarried  
4                   daughter of an alien lawfully admitted for  
5                   permanent residence; or

6                   “(III) the married son or married  
7                   daughter of a citizen of the United States  
8                   and who is under 31 years of age; or

9                   “(ii) subject to section 214(q)(2), an alien  
10                  who is—

11                   “(I) the sibling of a citizen of the  
12                   United States; or

13                   “(II) the married son or married  
14                   daughter of a citizen of the United States  
15                   and who is over 31 years of age.”.

16                  (b) EMPLOYMENT AND PERIOD OF ADMISSION OF  
17                  NONIMMIGRANTS DESCRIBED IN SECTION  
18                  101(A)(15)(V).—Section 214(q) (8 U.S.C. 1184(q)) is  
19                  amended to read as follows:

20                  “(q) NONIMMIGRANTS DESCRIBED IN SECTION  
21                  101(A)(15)(V).—

22                   “(1) CERTAIN SONS AND DAUGHTERS.—

23                   “(A) EMPLOYMENT AUTHORIZATION.—The  
24                   Secretary shall—

1           “(i) authorize a nonimmigrant admit-  
2           ted pursuant to section 101(a)(15)(V)(i) to  
3           engage in employment in the United States  
4           during the period of such nonimmigrant’s  
5           authorized admission; and

6           “(ii) provide such a nonimmigrant  
7           with an ‘employment authorized’ endorse-  
8           ment or other appropriate document signi-  
9           fying authorization of employment.

10           “(B) TERMINATION OF ADMISSION.—The  
11           period of authorized admission for such a non-  
12           immigrant shall terminate 30 days after the  
13           date on which—

14           “(i) such nonimmigrant’s application  
15           for an immigrant visa pursuant to the ap-  
16           proval of a petition under subsection (a) or  
17           (c) of section 203 is denied; or

18           “(ii) such nonimmigrant’s application  
19           for adjustment of status under section 245  
20           pursuant to the approval of such a petition  
21           is denied.

22           “(2) SIBLINGS AND SONS AND DAUGHTERS OF  
23           CITIZENS.—

24           “(A) EMPLOYMENT AUTHORIZATION.—The  
25           Secretary may not authorize a nonimmigrant

1 admitted pursuant to section 101(a)(15)(V)(ii)  
2 to engage in employment in the United States.

3 “(B) PERIOD OF ADMISSION.—The period  
4 of authorized admission as such a non-  
5 immigrant may not exceed 60 days per fiscal  
6 year.

7 “(C) TREATMENT OF PERIOD OF ADMIS-  
8 SION.—An alien admitted under section  
9 101(a)(15)(V) may not received an allocation of  
10 points pursuant to section 211 of this Act  
11 which is section 201(e) as amended for resi-  
12 dence in the United States while admitted as  
13 such a nonimmigrant.”.

14 (c) PUBLIC BENEFITS.—A noncitizen who is lawfully  
15 present in the United States pursuant to section  
16 101(a)(15)(V) of the Immigration and Nationality Act (8  
17 U.S.C. 1101(a)(15)(V)) is not eligible for any means-test-  
18 ed public benefits (as such term is defined in section 403  
19 of the Personal Responsibility and Work Opportunity Rec-  
20 onciliation Act of 1996 (8 U.S.C. 1613)). A noncitizen ad-  
21 mitted under this section is—

22 (1) not entitled to the premium assistance tax  
23 credit authorized under section 36B of the Internal  
24 Revenue Code of 1986;

1 (2) shall be subject to the rules applicable to in-  
 2 dividuals not lawfully present that are set forth in  
 3 subsection (e) of such section; and

4 (3) shall be subject to the rules applicable to in-  
 5 dividuals not lawfully present that are set forth in  
 6 section 1402(e) of the Patient Protection and Af-  
 7 fordable Care Act (42 U.S.C. 18071).

8 (d) EFFECTIVE DATE.—The amendments made by  
 9 this section shall take effect on the first day of the first  
 10 fiscal year beginning after the date of the enactment of  
 11 this Act.

12 **SEC. 2309. FIANCÉE AND FIANCÉ CHILD STATUS PROTEC-**  
 13 **TION.**

14 (a) DEFINITION.—Section 101(a)(15)(K) (8 U.S.C.  
 15 1101(a)(15)(K)(i) is amended—

16 (1) in clause (i), by inserting “or of an alien  
 17 lawfully admitted for permanent residence” after  
 18 “204(a)(1)(A)(viii)(I)”;

19 (2) in clause (ii), by inserting “or of an alien  
 20 lawfully admitted for permanent residence” after  
 21 “204(a)(1)(A)(viii)(I)”; and

22 (3) in clause (iii), by striking the semicolon and  
 23 inserting “, provided that a determination of the age  
 24 of such child is made using the age of the alien on  
 25 the date on which the fiancé, fiancée, or immigrant

1 visa petition is filed with the Secretary of Homeland  
2 Security to classify the alien’s parent as the fiancée  
3 or fiancé of a United States citizen or of an alien  
4 lawfully admitted for permanent residence (in the  
5 case of an alien parent described in clause (i)) or as  
6 the spouse of a citizen of the United States or of an  
7 alien lawfully admitted to permanent residence  
8 under section 201(b)(2)(A)(i) (in the case of an  
9 alien parent described in clause (ii));”.

10 (b) ADJUSTMENT OF STATUS AUTHORIZED.—Section  
11 214(d) (8 U.S.C. 1184(d)) is amended—

12 (1) by redesignating paragraphs (2) and (3) as  
13 paragraphs (3) and (4), respectively; and

14 (2) in paragraph (1), by striking “In the event”  
15 and all that follows through the end; and

16 (3) by inserting after paragraph (1) the fol-  
17 lowing:

18 “(2)(A) If an alien does not marry the petitioner  
19 under paragraph (1) within 3 months after the alien and  
20 the alien’s children are admitted into the United States,  
21 the visa previously issued under the provisions of section  
22 1101(a)(15)(K)(i) shall automatically expire and such  
23 alien and children shall be required to depart from the  
24 United States. If such aliens fail to depart from the

1 United States, they shall be placed in proceedings in ac-  
2 cordance with sections 240 and 241.

3 “(B) Subject to subparagraphs (C) and (D), if an  
4 alien marries the petitioner described in section  
5 101(a)(15)(K)(i) within 90 days after the alien is admit-  
6 ted into the United States, the Secretary or the Attorney  
7 General, subject to the provisions of section 245(d), may  
8 adjust the status of the alien, and any children accom-  
9 panying or following to join the alien, to that of an alien  
10 lawfully admitted for permanent residence on a conditional  
11 basis under section 216 if the alien and any such children  
12 apply for such adjustment and are not determined to be  
13 inadmissible to the United States. If the alien does not  
14 apply for such adjustment within 6 months after the mar-  
15 riage, the visa issued under the provisions of section  
16 1101(a)(15)(K) shall automatically expire.

17 “(C) Paragraphs (5) and (7)(A) of section 212(a)  
18 shall not apply to an alien who is eligible to apply for ad-  
19 justment of the alien’s status to an alien lawfully admitted  
20 for permanent residence under this section.

21 “(D) An alien eligible for a waiver of inadmissibility  
22 as otherwise authorized under this Act or the Border Se-  
23 curity, Economic Opportunity, and Immigration Mod-  
24 ernization Act shall be permitted to apply for adjustment

1 of the alien’s status to that of an alien lawfully admitted  
2 for permanent residence under this section.”.

3 (c) AGE DETERMINATION.—Section 245(d) (8 U.S.C.  
4 1255(d)) is amended—

5 (1) by inserting “(1)” before “The Attorney  
6 General” by striking “The Attorney General” and  
7 inserting “(1) The Secretary of Homeland Security”;

8 (2) in paragraph (1), as designated under para-  
9 graph (1) of this subsection, by striking “Attorney  
10 General” and inserting “Secretary”; and

11 (3) by adding at the end the following:

12 “(2) A determination of the age of an alien admitted  
13 to the United States under section 101(a)(15)(K)(iii) shall  
14 be made, for purposes of adjustment to the status of an  
15 alien lawfully admitted for permanent residence on a con-  
16 ditional basis under section 216, using the age of the alien  
17 on the date on which the fiancé, fiancée, or immigrant visa  
18 petition was filed with the Secretary of Homeland Security  
19 to classify the alien’s parent as the fiancée or fiancé of  
20 a United States citizen or of an alien lawfully admitted  
21 to permanent residence (in the case of an alien parent ad-  
22 mitted to the United States under section  
23 101(a)(15)(K)(i)) or as the spouse of a United States cit-  
24 izen or of an alien lawfully admitted to permanent resi-  
25 dence under section 201(b)(2)(A)(i) (in the case of an



1 alien parent admitted to the United States under section  
2 101(a)(15)(K)(ii).”.

3 (d) APPLICABILITY.—The amendments made by this  
4 section shall apply to all petitions or applications described  
5 in such amendments that are pending as of the date of  
6 the enactment of the Border Security, Economic Oppor-  
7 tunity, and Immigration Modernization Act.

8 (e) TECHNICAL AND CONFORMING AMENDMENTS.—

9 (1) DEFINITIONS.—Section 101(a)(15)(K) (8  
10 U.S.C. 1101(a)(15)(K)), as amended by subsection  
11 (a), if further amended—

12 (A) in clause (ii), by striking “section  
13 201(b)(2)(A)(i)” and inserting “section  
14 201(b)(2)”; and

15 (B) in clause (iii), by striking “section  
16 201(b)(2)(A)(i)” and inserting “section  
17 201(b)(2)”.

18 (2) AGE DETERMINATION.—Section paragraph  
19 (2) of section 245(d) (8 U.S.C. 1255(d)), as add by  
20 subsection (c), is further amended by striking sec-  
21 tion “201(b)(2)(A)(i)” and inserting “201(b)(2)”.

22 (3) EFFECTIVE DATE.—The amendments made  
23 by this subsection shall take effect on the first day  
24 of the first fiscal year beginning no earlier than 1  
25 year after the date of the enactment of this Act.

1 **SEC. 2310. EQUAL TREATMENT FOR ALL STEPCHILDREN.**

2 Section 101(b)(1)(B) (8 U.S.C. 1101(b)(1)(B)) is  
3 amended by striking “eighteen years” and inserting “21  
4 years”.

5 **SEC. 2311. INTERNATIONAL ADOPTION HARMONIZATION.**

6 (a) MODIFICATION OF ADOPTION AGE REQUIRE-  
7 MENTS.—Section 101(b)(1) (8 U.S.C. 1101(b)(1)) is  
8 amended—

9 (1) in subparagraph (E)—

10 (A) by striking “(E)(i)” and inserting  
11 “(E)”;

12 (B) by striking “sixteen” and inserting  
13 “18”;

14 (C) by striking “; or” and inserting a  
15 semicolon; and

16 (D) by striking clause (ii);

17 (2) in subparagraph (F)—

18 (A) by striking “(F)(i)” and inserting  
19 “(F)”;

20 (B) by striking “sixteen” and inserting  
21 “18”;

22 (C) by striking “Attorney General” and in-  
23 serting “Secretary of Homeland Security”; and

24 (D) by striking clause (ii); and

25 (3) in subparagraph (G), by striking “16” and  
26 inserting “18”.

1 (b) HARMONIZING ADOPTIONS BETWEEN HAGUE  
2 CONVENTION AND NON-HAGUE-CONVENTION COUN-  
3 TRIES.—Section 212(a)(1)(C)(ii) (8 U.S.C.  
4 1182(a)(1)(C)(ii)) is amended by striking “section  
5 101(b)(1)(F),” and inserting “subparagraph (F) or (G)  
6 of section 101(b)(1),”.

7 **SEC. 2312. RELIEF FOR ORPHANS, WIDOWS, AND WID-**  
8 **OWERS.**

9 (a) IN GENERAL.—

10 (1) SPECIAL RULE FOR ORPHANS AND  
11 SPOUSES.—In applying clauses (iii) and (iv) of sec-  
12 tion 201(b)(2)(A) of the Immigration and Nation-  
13 ality Act, as added by section 102(a) of this Act, to  
14 an alien whose citizen or lawful permanent resident  
15 relative died before the date of the enactment of this  
16 Act, the alien relative may file the classification peti-  
17 tion under section 204(a)(1)(A)(ii) of such Act, as  
18 amended by section 102(c)(4)(A)(i)(II) of this Act,  
19 not later than 2 years after the date of the enact-  
20 ment of this Act.

21 (2) ELIGIBILITY FOR PAROLE.—If an alien was  
22 excluded, deported, removed, or departed voluntarily  
23 before the date of the enactment of this Act based  
24 solely upon the alien’s lack of classification as an  
25 immediate relative (as defined in section

1       201(b)(2)(A)(iv) of the Immigration and Nationality  
2       Act, as amended by section 102(a) of this Act) due  
3       to the death of such citizen or resident—

4               (A) such alien shall be eligible for parole  
5       into the United States pursuant to the Sec-  
6       retary’s discretionary authority under section  
7       212(d)(5) of such Act (8 U.S.C. 1182(d)(5));  
8       and

9               (B) such alien’s application for adjustment  
10       of status shall be considered notwithstanding  
11       section 212(a)(9) of such Act (8 U.S.C.  
12       1182(a)(9)).

13       (3) ELIGIBILITY FOR PAROLE.—If an alien de-  
14       scribed in section 204(l) of the Immigration and Na-  
15       tionality Act (8 U.S.C. 1154(l)), was excluded, de-  
16       ported, removed, or departed voluntarily before the  
17       date of the enactment of this Act—

18               (A) such alien shall be eligible for parole  
19       into the United States pursuant to the Sec-  
20       retary’s discretionary authority under section  
21       212(d)(5) of such Act (8 U.S.C. 1182(d)(5));  
22       and

23               (B) such alien’s application for adjustment  
24       of status shall be considered notwithstanding

1           section 212(a)(9) of such Act (8 U.S.C.  
2           1182(a)(9)).

3           (b) PROCESSING OF IMMIGRANT VISAS AND DERIVA-  
4           TIVE PETITIONS.—

5           (1) IN GENERAL.—Section 204(b) (8 U.S.C.  
6           1154(b)) is amended—

7                   (A) by striking “After an investigation”  
8                   and inserting “(1) After an investigation”; and

9                   (B) by adding at the end the following:

10           “(2)(A) Any alien described in subparagraph (B)  
11           whose qualifying relative died before the completion of im-  
12           migrant visa processing may have an immigrant visa ap-  
13           plication adjudicated as if such death had not occurred.  
14           An immigrant visa issued before the death of the quali-  
15           fying relative shall remain valid after such death.

16           “(B) An alien described in this subparagraph is an  
17           alien who—

18                   “(i) is an immediate relative (as described in  
19                   section 201(b)(2)(A));

20                   “(ii) is a family-sponsored immigrant (as de-  
21                   scribed in subsection (a) or (d) of section 203);

22                   “(iii) is a derivative beneficiary of an employ-  
23                   ment-based immigrant under section 203(b) (as de-  
24                   scribed in section 203(d)); or

1           “(iv) is the spouse or child of a refugee (as de-  
2           scribed in section 207(c)(2)) or an asylee (as de-  
3           scribed in section 208(b)(3)).”.

4           (2) TRANSITION PERIOD.—

5           (A) IN GENERAL.—Notwithstanding a de-  
6           nial or revocation of an application for an immi-  
7           grant visa for an alien whose qualifying relative  
8           died before the date of the enactment of this  
9           Act, such application may be renewed by the  
10          alien through a motion to reopen, without fee.

11          (B) INAPPLICABILITY OF BARS TO  
12          ENTRY.—Notwithstanding section 212(a)(9) of  
13          the Immigration and Nationality Act (8 U.S.C.  
14          1182(a)(9)), an alien’s application for an immi-  
15          grant visa shall be considered if the alien was  
16          excluded, deported, removed, or departed volun-  
17          tarily before the date of the enactment of this  
18          Act.

19          (c) NATURALIZATION.—Section 319(a) (8 U.S.C.  
20          1430(a)) is amended by striking “States,” and inserting  
21          “States (or if the spouse is deceased, the spouse was a  
22          citizen of the United States),”.

23          (d) WAIVERS OF INADMISSIBILITY.—Section 212 (8  
24          U.S.C. 1182) is amended by adding at the end the fol-  
25          lowing:

1           “(v) CONTINUED WAIVER ELIGIBILITY FOR WIDOWS,  
2 WIDOWERS, AND ORPHANS.—In the case of an alien who  
3 would have been statutorily eligible for any waiver of inad-  
4 missibility under this Act but for the death of a qualifying  
5 relative, the eligibility of such alien shall be preserved as  
6 if the death had not occurred and the death of the quali-  
7 fying relative shall be the functional equivalent of hardship  
8 for purposes of any waiver of inadmissibility which re-  
9 quires a showing of hardship.”.

10           (e) SURVIVING RELATIVE CONSIDERATION FOR CER-  
11 TAIN PETITIONS AND APPLICATIONS.—Section 204(l)(1)  
12 (8 U.S.C. 1154(l)(1)) is amended—

13           (1) by striking “who resided in the United  
14 States at the time of the death of the qualifying rel-  
15 ative and who continues to reside in the United  
16 States”; and

17           (2) by striking “related applications,” and in-  
18 serting “related applications (including affidavits of  
19 support),”.

20           (f) IMMEDIATE RELATIVES.—Section 201(b)(2)(A)(i)  
21 (8 U.S.C. 1151(b)(2)(A)(i)) is amended by striking “with-  
22 in 2 years after such date”.

23           (g) FAMILY-SPONSORED IMMIGRANTS.—Section  
24 212(a)(4)(C)(i) (8 U.S.C. 1182(a)(4)(C)(i)) is amended—

1           (1) in subclause (I), by striking “, or” and in-  
2           serting a semicolon;

3           (2) in subclause (II), by striking “or” at the  
4           end; and

5           (3) by adding at the end the following:

6                                   “(IV) the status as a surviving  
7                                   relative under 204(l); or”.

8   **SEC. 2313. DISCRETIONARY AUTHORITY WITH RESPECT TO**  
9                                   **REMOVAL, DEPORTATION OR INADMIS-**  
10                                  **SIBILITY OF CITIZEN AND RESIDENT IMME-**  
11                                  **DIATE FAMILY MEMBERS.**

12           (a) APPLICATIONS FOR RELIEF FROM REMOVAL.—  
13   Section 240(c)(4) (8 U.S.C. 1229a(c)(4)) is amended by  
14   adding at the end the following:

15                                  “(D) JUDICIAL DISCRETION.—In the case  
16                                  of an alien subject to removal, deportation, or  
17                                  exclusion, the immigration judge may exercise  
18                                  discretion to decline to order the alien removed,  
19                                  deported or excluded from the United States  
20                                  and terminate proceedings if the judge deter-  
21                                  mines that such removal, deportation, or exclu-  
22                                  sion is against the public interest or would re-  
23                                  sult in hardship to the alien’s United States cit-  
24                                  izen or permanent resident parent of a child,  
25                                  spouse, or child, or the judge determines the



1 alien is prima facie eligible for naturalization  
2 except that this subparagraph shall not apply to  
3 an alien whom the judge determines—

4 “(i) is described in—

5 “(I) subparagraph (B), (C),  
6 (D)(ii), (E), (H), (I), or (J) of section  
7 212(a)(2);

8 “(II) section 212(a)(3);

9 “(III) subparagraph (A), (C), or  
10 (D) of section 212(a)(10); or

11 “(IV) paragraph (2)(A)(ii),  
12 (2)(A)(v), (2)(F), (4), or (6) of sec-  
13 tion 237(a); or

14 “(ii) has—

15 “(I) engaged in conduct de-  
16 scribed in paragraph (8) or (9) of sec-  
17 tion 103 of the Trafficking Victims  
18 Protection Act of 2000 (22 U.S.C.  
19 7102); or

20 “(II) a felony conviction de-  
21 scribed in section 101(a)(43) that  
22 would have been classified as an ag-  
23 gravated felony at the time of convic-  
24 tion.”.

1 (b) SECRETARY'S DISCRETION.—Section 212 (8  
2 U.S.C. 1182), as amended by section 2312(d), is further  
3 amended by adding at the end the following:

4 “(w) SECRETARY'S DISCRETION.—In the case of an  
5 alien inadmissible under this section, the Secretary of  
6 Homeland Security may exercise discretion to waive a  
7 ground of inadmissibility if the Secretary determines that  
8 such refusal of admission is against the public interest or  
9 would result in hardship to the alien's United States cit-  
10 izen or permanent resident parent, spouse, or child except  
11 that this subparagraph shall not apply to an alien whom  
12 the Secretary determines—

13 “(1) is described in—

14 “(A) subparagraph (B), (C), (D)(ii), (E),  
15 (H), (I), of subsection (a)(2);

16 “(B) subsection (a)(3);

17 “(C) subparagraph (A), (C), or (D) of sub-  
18 section (a)(10);

19 “(D) paragraphs (2)(A)(ii), (2)(A)(v),  
20 (2)(F), or (6) of section 237(a); or

21 “(E) section 240(c)(4)(D)(ii)(II); or

22 “(2) has—

23 “(A) engaged in conduct described in para-  
24 graph (8) or (9) of section 103 of the Traf-



1 education (as defined in section  
2 101(a) of the Higher Education Act  
3 of 1965 (20 U.S.C. 1001(a)), and had  
4 not yet reached the age of 16 years at  
5 the time of initial entry to the United  
6 States.”.

7 (b) ALIENS UNLAWFULLY PRESENT.—Section  
8 212(a)(9)(B)(v) (8 U.S.C. 1181(a)(9)(B)(v) is amended—  
9 (1) by striking “spouse or son or daughter” and  
10 inserting “spouse, son, daughter, or parent”; and  
11 (2) by striking “extreme”.

12 (c) PREVIOUS IMMIGRATION VIOLATIONS.—Section  
13 212(a)(9)(C)(i) (8 U.S.C. 1182(a)(9)(C)(i)) is amended  
14 by adding “, other than an alien described in clause (iii)  
15 or (iv) of subparagraph (B),” after “Any alien”.

16 (d) FALSE CLAIMS.—

17 (1) INADMISSIBILITY.—

18 (A) IN GENERAL.—Section 212(a)(6)(C)  
19 (8 U.S.C. 1182(a)(6)(C)) is amended to read as  
20 follows:

21 “(C) MISREPRESENTATION.—

22 “(i) IN GENERAL.—Any alien who, by  
23 fraud or willfully misrepresenting a mate-  
24 rial fact, seeks to procure (or within the  
25 last 3 years has sought to procure or has

1           procured) a visa, other documentation, or  
2           admission into the United States or other  
3           benefit provided under this Act is inadmis-  
4           sible.

5           “(ii) FALSELY CLAIMING CITIZEN-  
6           SHIP.—

7                   “(I) INADMISSIBILITY.—Subject  
8                   to subclause (II), any alien who know-  
9                   ingly misrepresents himself or herself  
10                  to be a citizen of the United States  
11                  for any purpose or benefit under this  
12                  chapter (including section 274A) or  
13                  any other Federal or State law is in-  
14                  admissible.

15                  “(II) SPECIAL RULE FOR CHIL-  
16                  DREN.—An alien shall not be inadmis-  
17                  sible under this clause if the misrepre-  
18                  sentation described in subclause (I)  
19                  was made by the alien when the  
20                  alien—

21                          “(aa) was under 18 years of  
22                          age; or

23                          “(bb) otherwise lacked the  
24                          mental competence to knowingly

1                   misrepresent a claim of United  
2                   States citizenship.

3                   “(iii) WAIVER.—The Attorney General  
4                   or the Secretary of Homeland Security  
5                   may, in the discretion of the Attorney Gen-  
6                   eral or the Secretary, waive the application  
7                   of clause (i) or (ii)(I) for an alien, regard-  
8                   less whether the alien is within or outside  
9                   the United States, if the Attorney General  
10                  or the Secretary find that a determination  
11                  of inadmissibility to the United States for  
12                  such alien would—

13                   “(I) result in extreme hardship to  
14                   the alien or to the alien’s parent,  
15                   spouse, son, or daughter who is a cit-  
16                   izen of the United States or an alien  
17                   lawfully admitted for permanent resi-  
18                   dence; or

19                   “(II) in the case of a VAWA self-  
20                   petitioner, result in significant hard-  
21                   ship to the alien or a parent or child  
22                   of the alien who is a citizen of the  
23                   United States, an alien lawfully ad-  
24                   mitted for permanent residence, or a  
25                   qualified alien (as defined in section

1                   431 of the Personal Responsibility  
2                   and Work Opportunity Reconciliation  
3                   Act of 1996 (8 U.S.C. 1641(b)).

4                   “(iv) LIMITATION ON REVIEW.—No  
5                   court shall have jurisdiction to review a de-  
6                   cision or action of the Attorney General or  
7                   the Secretary regarding a waiver under  
8                   clause (iii).”.

9                   (B) CONFORMING AMENDMENT.—Section  
10                  212 (8 U.S.C. 1182) is amended by striking  
11                  subsection (i).

12                  (2) DEPORTABILITY.—Section 237(a)(3)(D) (8  
13                  U.S.C. 1227(a)(3)(D)) is amended to read as fol-  
14                  lows:

15                  “(D) FALSELY CLAIMING CITIZENSHIP.—  
16                  Any alien described in section 212(a)(6)(C)(ii)  
17                  is deportable.”.

18 **SEC. 2315. CONTINUOUS PRESENCE.**

19                  Section 240A(d)(1) (8 U.S.C. 1229b(d)(1)) is amend-  
20                  ed to read as follows:

21                  “(1) TERMINATION OF CONTINUOUS PERIOD.—  
22                  For purposes of this section, any period of contin-  
23                  uous residence or continuous physical presence in  
24                  the United States shall be deemed to end, except in  
25                  the case of an alien who applies for cancellation of

1 removal under subsection (b)(2), on the date that a  
2 notice to appear is filed with the Executive Office  
3 for Immigration Review pursuant to section 240.”.

4 **SEC. 2316. GLOBAL HEALTH CARE COOPERATION.**

5 (a) TEMPORARY ABSENCE OF ALIENS PROVIDING  
6 HEALTH CARE IN DEVELOPING COUNTRIES.—

7 (1) IN GENERAL.—Title III (8 U.S.C. 1401 et  
8 seq.) is amended by inserting after section 317 the  
9 following:

10 **“SEC. 317A. TEMPORARY ABSENCE OF ALIENS PROVIDING**  
11 **HEALTH CARE IN DEVELOPING COUNTRIES.**

12 “(a) IN GENERAL.—Notwithstanding any other pro-  
13 vision of this Act, the Secretary of Homeland Security  
14 shall allow an eligible alien and the spouse or child of such  
15 alien to reside in a candidate country during the period  
16 that the eligible alien is working as a physician or other  
17 health care worker in a candidate country. During such  
18 period the eligible alien and such spouse or child shall be  
19 considered—

20 “(1) to be physically present and residing in the  
21 United States for purposes of naturalization under  
22 section 316(a); and

23 “(2) to meet the continuous residency require-  
24 ments under section 316(b).

25 “(b) DEFINITIONS.—In this section:



1           “(1) CANDIDATE COUNTRY.—The term ‘can-  
2       didate country’ means a country that the Secretary  
3       of State determines to be—

4           “(A) eligible for assistance from the Inter-  
5       national Development Association, in which the  
6       per capita income of the country is equal to or  
7       less than the historical ceiling of the Inter-  
8       national Development Association for the appli-  
9       cable fiscal year, as defined by the International  
10      Bank for Reconstruction and Development;

11          “(B) classified as a lower middle income  
12      country in the then most recent edition of the  
13      World Development Report for Reconstruction  
14      and Development published by the International  
15      Bank for Reconstruction and Development and  
16      having an income greater than the historical  
17      ceiling for International Development Associa-  
18      tion eligibility for the applicable fiscal year; or

19          “(C) qualified to be a candidate country  
20      due to special circumstances, including natural  
21      disasters or public health emergencies.

22          “(2) ELIGIBLE ALIEN.—The term ‘eligible  
23      alien’ means an alien who—

24          “(A) has been lawfully admitted to the  
25      United States for permanent residence; and

1                   “(B) is a physician or other healthcare  
2                   worker.

3           “(c) CONSULTATION.—The Secretary of Homeland  
4 Security shall consult with the Secretary of State in car-  
5 rying out this section.

6           “(d) PUBLICATION.—The Secretary of State shall  
7 publish—

8                   “(1) not later than 180 days after the date of  
9                   the enactment of the Border Security, Economic Op-  
10                  portunity, and Immigration Modernization Act, a list  
11                  of candidate countries;

12                  “(2) an updated version of the list required by  
13                  paragraph (1) not less often than once each year;  
14                  and

15                  “(3) an amendment to the list required by  
16                  paragraph (1) at the time any country qualifies as  
17                  a candidate country due to special circumstances  
18                  under subsection (b)(1)(C).”.

19           (2) RULEMAKING.—

20                   (A) REQUIREMENT.—Not later than 180  
21                   days after the date of the enactment of this  
22                   Act, the Secretary shall promulgate regulations  
23                   to carry out the amendments made by this sub-  
24                   section.

1 (B) CONTENT.—The regulations promul-  
2 gated pursuant to subparagraph (A) shall—

3 (i) permit an eligible alien (as defined  
4 in section 317A of the Immigration and  
5 Nationality Act, as added by subsection  
6 (a)) and the spouse or child of the eligible  
7 alien to reside in a foreign country to work  
8 as a physician or other healthcare worker  
9 as described in subsection (a) of such sec-  
10 tion 317A for not less than a 12-month pe-  
11 riod and not more than a 24-month period,  
12 and shall permit the Secretary to extend  
13 such period for an additional period not to  
14 exceed 12 months, if the Secretary deter-  
15 mines that such country has a continuing  
16 need for such a physician or other  
17 healthcare worker;

18 (ii) provide for the issuance of docu-  
19 ments by the Secretary to such eligible  
20 alien, and such spouse or child, if appro-  
21 priate, to demonstrate that such eligible  
22 alien, and such spouse or child, if appro-  
23 priate, is authorized to reside in such  
24 country under such section 317A; and

1 (iii) provide for an expedited process  
2 through which the Secretary shall review  
3 applications for such an eligible alien to re-  
4 side in a foreign country pursuant to sub-  
5 section (a) of such section 317A if the Sec-  
6 retary of State determines a country is a  
7 candidate country pursuant to subsection  
8 (b)(1)(C) of such section 317A.

9 (3) TECHNICAL AND CONFORMING AMEND-  
10 MENTS.—

11 (A) DEFINITION.—Section  
12 101(a)(13)(C)(ii) (8 U.S.C. 1101(a)(13)(C)(ii))  
13 is amended by adding “except in the case of an  
14 eligible alien, or the spouse or child of such  
15 alien, who is authorized to be absent from the  
16 United States under section 317A,” at the end.

17 (B) DOCUMENTARY REQUIREMENTS.—Sec-  
18 tion 211(b) (8 U.S.C. 1181(b)) is amended by  
19 inserting “, including an eligible alien author-  
20 ized to reside in a foreign country under section  
21 317A and the spouse or child of such eligible  
22 alien, if appropriate,” after “101(a)(27)(A),”.

23 (C) INELIGIBLE ALIENS.—Section  
24 212(a)(7)(A)(i)(I) (8 U.S.C.  
25 1182(a)(7)(A)(i)(I)) is amended by inserting

1 “other than an eligible alien authorized to re-  
2 side in a foreign country under section 317A  
3 and the spouse or child of such eligible alien, if  
4 appropriate,” after “Act,”.

5 (4) CLERICAL AMENDMENT.—The table of con-  
6 tents of such Act is amended by inserting after the  
7 item relating to section 317 the following:

“Sec. 317A. Temporary absence of aliens providing health care in developing  
countries.”.

8 (b) ATTESTATION BY HEALTH CARE WORKERS.—

9 (1) ATTESTATION REQUIREMENT.—Section  
10 212(a)(5) (8 U.S.C. 1182(a)(5)) is amended by add-  
11 ing at the end the following:

12 “(E) HEALTH CARE WORKERS WITH  
13 OTHER OBLIGATIONS.—

14 “(i) IN GENERAL.—An alien who  
15 seeks to enter the United States for the  
16 purpose of performing labor as a physician  
17 or other health care worker is inadmissible  
18 unless the alien submits to the Secretary of  
19 Homeland Security or the Secretary of  
20 State, as appropriate, an attestation that  
21 the alien is not seeking to enter the United  
22 States for such purpose during any period  
23 in which the alien has an outstanding obli-  
24 gation to the government of the alien’s

1 country of origin or the alien's country of  
2 residence.

3 “(ii) OBLIGATION DEFINED.—In this  
4 subparagraph, the term ‘obligation’ means  
5 an obligation incurred as part of a valid,  
6 voluntary individual agreement in which  
7 the alien received financial assistance to  
8 defray the costs of education or training to  
9 qualify as a physician or other health care  
10 worker in consideration for a commitment  
11 to work as a physician or other health care  
12 worker in the alien's country of origin or  
13 the alien's country of residence.

14 “(iii) WAIVER.—The Secretary of  
15 Homeland Security may waive a finding of  
16 inadmissibility under clause (i) if the Sec-  
17 retary determines that—

18 “(I) the obligation was incurred  
19 by coercion or other improper means;

20 “(II) the alien and the govern-  
21 ment of the country to which the alien  
22 has an outstanding obligation have  
23 reached a valid, voluntary agreement,  
24 pursuant to which the alien's obliga-  
25 tion has been deemed satisfied, or the

1 alien has shown to the satisfaction of  
2 the Secretary that the alien has been  
3 unable to reach such an agreement  
4 because of coercion or other improper  
5 means; or

6 “(III) the obligation should not  
7 be enforced due to other extraordinary  
8 circumstances, including undue hard-  
9 ship that would be suffered by the  
10 alien in the absence of a waiver.”.

11 (2) EFFECTIVE DATE.—The amendment made  
12 by paragraph (1) shall take effect on the date that  
13 is 180 days after the date of the enactment of this  
14 Act.

15 (3) APPLICATION.—Not later than the effective  
16 date described in paragraph (2), the Secretary of  
17 Homeland Security shall begin to carry out subpara-  
18 graph (E) of section 212(a)(5) of the Immigration  
19 and Nationality Act, as added by paragraph (1), in-  
20 cluding the requirement for the attestation and the  
21 granting of a waiver described in clause (iii) of such  
22 subparagraph (E), regardless of whether regulations  
23 to implement such subparagraph have been promul-  
24 gated.

1 **SEC. 2317. EXTENSION AND IMPROVEMENT OF THE IRAQI**  
2 **SPECIAL IMMIGRANT VISA PROGRAM.**

3 The Refugee Crisis in Iraq Act of 2007 (8 U.S.C.  
4 1157 note) is amended—

5 (1) in section 1242, by amended subsection (c)  
6 to read as follows:

7 “(c) IMPROVED APPLICATION PROCESS.—Not later  
8 than 120 days after the date of the enactment of the Bor-  
9 der Security, Economic Opportunity, and Immigration  
10 Modernization Act, the Secretary of State and the Sec-  
11 retary of Homeland Security, in consultation with the Sec-  
12 retary of Defense, shall improve the efficiency by which  
13 applications for special immigrant visas under section  
14 1244(a) are processed so that all steps incidental to the  
15 issuance of such visas, including required screenings and  
16 background checks, are completed not later than 9 months  
17 after the date on which an eligible alien applies for such  
18 visa.”; and

19 (2) in section 1244—

20 (A) subsection (b)—

21 (i) in paragraph (1)—

22 (I) by amending subparagraph

23 (B) to read as follows:

24 “(B) was or is employed in Iraq on or  
25 after March 20, 2003, for not less than 1 year,  
26 by, or on behalf of—



1 “(i) the United States Government;

2 “(ii) a media or nongovernmental or-  
3 ganization headquartered in the United  
4 States; or

5 “(iii) an organization or entity closely  
6 associated with the United States mission  
7 in Iraq that has received United States  
8 Government funding through an official  
9 and documented contract, award, grant, or  
10 cooperative agreement;”;

11 (II) in subparagraph (C), by  
12 striking “United States Government”  
13 and inserting “an entity or organiza-  
14 tion described in subparagraph (B)”;  
15 and

16 (III) in subparagraph (D), by  
17 striking by striking “United States  
18 Government.” and inserting “such en-  
19 tity or organization.”;

20 (ii) in paragraph (4)—

21 (I) by striking “A recommenda-  
22 tion” and inserting the following:

23 “(A) IN GENERAL.—Except as provided  
24 under subparagraph (B), a recommendation”;

1 (II) by striking “United States  
2 Government prior” and inserting “an  
3 entity or organization described in  
4 paragraph (1)(B) prior”; and

5 (III) by adding at the end the  
6 following:

7 “(B) REVIEW PROCESS FOR DENIAL BY  
8 CHIEF OF MISSION.—

9 “(i) IN GENERAL.—An applicant who  
10 has been denied Chief of Mission approval  
11 required by subparagraph (A) shall—

12 “(I) receive a written decision;  
13 and

14 “(II) be provided 120 days from  
15 the date of the decision to request re-  
16 opening of the decision to provide ad-  
17 ditional information, clarify existing  
18 information, or explain any unfavor-  
19 able information.

20 “(ii) SENIOR COORDINATOR.—The  
21 Secretary of State shall designate, in the  
22 Embassy of the United States in Baghdad,  
23 Iraq, a senior coordinator responsible for  
24 overseeing the efficiency and integrity of

1 the processing of special immigrant visas  
2 under this section, who shall be given—

3 “(I) sufficiently high security  
4 clearance to review Chief of Mission  
5 denials in cases that appear to have  
6 relied upon insufficient or incorrect  
7 information; and

8 “(II) responsibility for ensuring  
9 that an applicant described in clause  
10 (i) receives the information described  
11 in clause (i)(I).”; and

12 (B) in subsection (c)(3), by adding at the  
13 end the following:

14 “(C) SUBSEQUENT FISCAL YEARS.—Not-  
15 withstanding subparagraphs (A) and (B), and  
16 consistent with subsection (b), any unused bal-  
17 ance of the total number of principal aliens who  
18 may be provided special immigrant status under  
19 this section in fiscal years 2008 through 2012  
20 may be carried forward and provided through  
21 the end of fiscal year 2018.”; and

22 (3) in section 1248, by adding at the end the  
23 following:

24 “(f) REPORT ON IMPROVEMENTS.—

1           “(1) IN GENERAL.—Not later than 120 days  
2 after the date of the enactment of the Border Secu-  
3 rity, Economic Opportunity, and Immigration Mod-  
4 ernization Act, the Secretary of State and the Sec-  
5 retary of Homeland Security, in consultation with  
6 the Secretary of Defense, shall submit a report, with  
7 a classified annex, if necessary, to—

8           “(A) the Committee on the Judiciary of  
9 the Senate;

10           “(B) the Committee on Foreign Relations  
11 of the Senate;

12           “(C) the Committee on the Judiciary of  
13 the House of Representatives; and

14           “(D) the Committee on Foreign Affairs of  
15 the House of Representatives.

16           “(2) CONTENTS.—The report submitted under  
17 paragraph (1) shall describe the implementation of  
18 improvements to the processing of applications for  
19 special immigrant visas under section 1244(a), in-  
20 cluding information relating to—

21           “(A) enhancing existing systems for con-  
22 ducting background and security checks of per-  
23 sons applying for special immigrant status,  
24 which shall—

25           “(i) support immigration security; and

1                   “(ii) provide for the orderly processing  
2                   of such applications without delay;

3                   “(B) the financial, security, and personnel  
4                   considerations and resources necessary to carry  
5                   out this subtitle;

6                   “(C) the number of aliens who have ap-  
7                   plied for special immigrant visas under section  
8                   1244 during each month of the preceding fiscal  
9                   year;

10                  “(D) the reasons for the failure to expedi-  
11                  tiously process any applications that have been  
12                  pending for longer than 9 months;

13                  “(E) the total number of applications that  
14                  are pending due to the failure—

15                         “(i) to receive approval from the Chief  
16                         of Mission;

17                         “(ii) for U.S. Citizenship and Immi-  
18                         gration Services to complete the adjudica-  
19                         tion of the Form I-360;

20                         “(iii) to conduct a visa interview; or

21                         “(iv) to issue the visa to an eligible  
22                         alien;

23                         “(F) the average wait times for an appli-  
24                         cant at each of the stages described in subpara-  
25                         graph (E);

1           “(G) the number of denials or rejections at  
2 each of the stages described in subparagraph  
3 (E); and

4           “(H) a breakdown of reasons for denials at  
5 by the Chief of Mission based on the categories  
6 already made available to denied special immi-  
7 grant visa applicants in the denial letter sent to  
8 them by the Chief of Mission.

9           “(g) PUBLIC QUARTERLY REPORTS .—Not later than  
10 120 days after the date of the enactment of the Border  
11 Security, Economic Opportunity, and Immigration Mod-  
12 ernization Act, and every 3 months thereafter, the Sec-  
13 retary of State and the Secretary of Homeland Security,  
14 in consultation with the Secretary of Defense, shall pub-  
15 lish a report on the website of the Department of State  
16 that describes the efficiency improvements made in the  
17 process by which applications for special immigrant visas  
18 under section 1244(a) are processed, including informa-  
19 tion described in subparagraphs (C) through (H) of sub-  
20 section (f)(2).”.

21 **SEC. 2318. EXTENSION AND IMPROVEMENT OF THE AF-**  
22 **GHAN SPECIAL IMMIGRANT VISA PROGRAM.**

23           Section 602(b) of the Afghan Allies Protection Act  
24 of 2009 (8 U.S.C. 1101 note) is amended—

25           (1) in paragraph (2)—

1 (A) in subparagraph (A)—

2 (i) by amending clause (ii) to read as  
3 follows:

4 “(ii) was or is employed in Afghani-  
5 stan on or after October 7, 2001, for not  
6 less than 1 year, by, or on behalf of—

7 “(I) the United States Govern-  
8 ment;

9 “(II) a media or nongovern-  
10 mental organization headquartered in  
11 the United States; or

12 “(III) an organization or entity  
13 closely associated with the United  
14 States mission in Afghanistan that  
15 has received United States Govern-  
16 ment funding through an official and  
17 documented contract, award, grant, or  
18 cooperative agreement;”;

19 (ii) in clause (iii), by striking “United  
20 States Government” and inserting “an en-  
21 tity or organization described in clause  
22 (ii)”;

23 (iii) in clause (iv), by striking by  
24 striking “United States Government.” and  
25 inserting “such entity or organization.”;

1 (B) by amending subparagraph (B) to read  
2 as follows:

3 “(B) FAMILY MEMBERS.—An alien is de-  
4 scribed in this subparagraph if the alien is—

5 “(i) the spouse or minor child of a  
6 principal alien described in subparagraph  
7 (A) who is accompanying or following to  
8 join the principal alien in the United  
9 States; or

10 “(ii)(I) the spouse, child, parent or  
11 sibling of a principal alien described in  
12 subparagraph (A), whether or not accom-  
13 panying or following to join; and

14 “(II) has experienced or is experi-  
15 encing an ongoing serious threat as a con-  
16 sequence of the qualifying employment of a  
17 principal alien described in subparagraph  
18 (A).”; and

19 (C) in subparagraph (D)—

20 (i) by striking “A recommendation”  
21 and inserting the following:

22 “(i) IN GENERAL.—Except as pro-  
23 vided under clause (ii), a recommenda-  
24 tion”;



1 (ii) by striking “United States Gov-  
2 ernment prior” and inserting “an entity or  
3 organization described in paragraph  
4 (2)(A)(ii) prior”; and

5 (iii) by adding at the end the fol-  
6 lowing:

7 “(ii) REVIEW PROCESS FOR DENIAL  
8 BY CHIEF OF MISSION.—

9 “(I) IN GENERAL.—An applicant  
10 who has been denied Chief of Mission  
11 approval shall—

12 “(aa) receive a written deci-  
13 sion; and

14 “(bb) be provided 120 days  
15 from the date of receipt of such  
16 opinion to request reconsider-  
17 ation of the decision to provide  
18 additional information, clarify ex-  
19 isting information, or explain any  
20 unfavorable information..

21 “(II) SENIOR COORDINATOR.—

22 The Secretary of State shall des-  
23 ignate, in the Embassy of the United  
24 States in Kabul, Afghanistan, a senior  
25 coordinator responsible for overseeing

1 the efficiency and integrity of the  
2 processing of special immigrant visas  
3 under this section, who shall be  
4 given—

5 “(aa) sufficiently high secu-  
6 rity clearance to review Chief of  
7 Mission denials in cases that ap-  
8 pear to have relied upon insuffi-  
9 cient or incorrect information;  
10 and

11 “(bb) responsibility for en-  
12 suring that an applicant de-  
13 scribed in subclause (I) receives  
14 the information described in sub-  
15 clause (I)(aa).”;

16 (2) in paragraph (3)(C), by amending clause  
17 (iii) to read as follows:

18 “(iii) FISCAL YEARS 2014 THROUGH  
19 2018.—For each of the fiscal years 2014  
20 through 2018, the total number of prin-  
21 cipal aliens who may be provided special  
22 immigrant status under this section may  
23 not exceed the sum of—

24 “(I) 5,000;

1                   “(II) the difference between the  
2                   number of special immigrant visas al-  
3                   located under this section for fiscal  
4                   years 2009 through 2013 and the  
5                   number of such allocated visas that  
6                   were issued; and

7                   “(III) any unused balance of the  
8                   total number of principal aliens who  
9                   may be provided special immigrant  
10                  status in fiscal years 2014 through  
11                  2018 that have been carried for-  
12                  ward.”;

13                  (3) in paragraph (4)—

14                         (A) in the heading, by striking “PROHIBI-  
15                         TION ON FEES.—”and inserting “APPLICATION  
16                         PROCESS.—”;

17                         (B) by striking “The Secretary” and in-  
18                         serting the following:

19                                 “(A) IN GENERAL.—Not later than 120  
20                                 days after the date of enactment of the Border  
21                                 Security, Economic Opportunity, and Immigra-  
22                                 tion Modernization Act, the Secretary of State  
23                                 and the Secretary of Homeland Security, in  
24                                 consultation with the Secretary of Defense,  
25                                 shall improve the efficiency by which applica-

1           tions for special immigrant visas under para-  
2           graph (1) are processed so that all steps inci-  
3           dental to the issuance of such visas, including  
4           required screenings and background checks, are  
5           completed not later than 6 months after the  
6           date on which an eligible alien applies for such  
7           visa.

8                   “(B) PROHIBITION ON FEES.—The Sec-  
9           retary”; and

10           (4) by adding at the end the following:

11                   “(12) REPORT ON IMPROVEMENTS.—Not later  
12           than 120 days after the date of the enactment of the  
13           Border Security, Economic Opportunity, and Immig-  
14           ration Modernization Act, the Secretary of State  
15           and the Secretary of Homeland Security, in con-  
16           sultation with the Secretary of Defense, shall submit  
17           to the appropriate committees a report, with a clas-  
18           sified annex, if necessary, that describes the imple-  
19           mentation of improvements to the processing of ap-  
20           plications for special immigrant visas under this sub-  
21           section, including information relating to—

22                   “(A) enhancing existing systems for con-  
23           ducting background and security checks of per-  
24           sons applying for special immigrant status,  
25           which shall—

1 “(i) support immigration security; and

2 “(ii) provide for the orderly processing

3 of such applications without delay;

4 “(B) the financial, security, and personnel

5 considerations and resources necessary to carry

6 out this section;

7 “(C) the number of aliens who have ap-

8 plied for special immigrant visas under this

9 subsection during each month of the preceding

10 fiscal year;

11 “(D) the reasons for the failure to expedi-

12 tiously process any applications that have been

13 pending for longer than 9 months;

14 “(E) the total number of applications that

15 are pending due to the failure—

16 “(i) to receive approval from the Chief

17 of Mission;

18 “(ii) for U.S. Citizenship and Immi-

19 gration Services to complete the adjudica-

20 tion of the Form I-360;

21 “(iii) to conduct a visa interview; or

22 “(iv) to issue the visa to an eligible

23 alien;

1           “(F) the average wait times for an appli-  
2           cant at each of the stages described in subpara-  
3           graph (E);

4           “(G) the number of denials or rejections at  
5           each of the stages described in subparagraph  
6           (E); and

7           “(H) a breakdown of reasons for denials  
8           by the Chief of Mission based on the categories  
9           already made available to denied special immi-  
10          grant visa applicants in the denial letter sent to  
11          them by the Chief of Mission.

12          “(13) PUBLIC QUARTERLY REPORTS .—Not  
13          later than 120 days after the date of the enactment  
14          of the Border Security, Economic Opportunity, and  
15          Immigration Modernization Act, and every 3 months  
16          thereafter, the Secretary of State and the Secretary  
17          of Homeland Security, in consultation with the Sec-  
18          retary of Defense, shall publish a report on the  
19          website of the Department of State that describes  
20          the efficiency improvements made in the process by  
21          which applications for special immigrant visas under  
22          this subsection are processed, including information  
23          described in subparagraph (C) through (H) of para-  
24          graph (12).”.

1 **SEC. 2319. ELIMINATION OF SUNSETS FOR CERTAIN VISA**  
2 **PROGRAMS.**

3 (a) SPECIAL IMMIGRANT NONMINISTER RELIGIOUS  
4 WORKER PROGRAM.—Section 101(a)(27)(C)(ii) (8 U.S.C.  
5 1101 (a)(27)(C)(ii)) is amended in subclauses (II) and  
6 (III) by striking “before September 30, 2015,” both places  
7 such term appears.

8 (b) EB -5 REGIONAL CENTER PROGRAM.—Section  
9 610(b) of the Departments of Commerce, Justice, and  
10 State, the Judiciary, and Related Agencies Appropriations  
11 Act, 1993 (Public Law 102–395; 8 U.S.C. 1153 note) is  
12 amended by striking “until September 30, 2015”.

13 **Subtitle D—Conrad State 30 and**  
14 **Physician Access**

15 **SEC. 2401. CONRAD STATE 30 PROGRAM.**

16 Section 220(c) of the Immigration and Nationality  
17 Technical Corrections Act of 1994 (Public Law 103–416;  
18 8 U.S.C. 1182 note) is amended by striking “and before  
19 September 30, 2015”.

20 **SEC. 2402. RETAINING PHYSICIANS WHO HAVE PRACTICED**  
21 **IN MEDICALLY UNDERSERVED COMMU-**  
22 **NITIES.**

23 Section 201(b)(1) (8 U.S.C. 1151(b)(1)), as amended  
24 by section 217(b), is further amended by adding at the  
25 end the following:

1           “(L)(i) Alien physicians who have completed  
2           service requirements of a waiver requested under  
3           section 203(b)(2)(B)(ii), including alien physicians  
4           who completed such service before the date of the  
5           enactment of the Border Security, Economic Oppor-  
6           tunity, and Immigration Modernization Act and any  
7           spouses or children of such alien physicians.

8           “(ii) Nothing in this subparagraph may be con-  
9           strued—

10           “(I) to prevent the filing of a petition with  
11           the Secretary of Homeland Security for classi-  
12           fication under section 204(a) or the filing of an  
13           application for adjustment of status under sec-  
14           tion 245 by an alien physician described in this  
15           subparagraph prior to the date by which such  
16           alien physician has completed the service de-  
17           scribed in section 214(l) or worked full-time as  
18           a physician for an aggregate of 5 years at the  
19           location identified in the section 214(l) waiver  
20           or in an area or areas designated by the Sec-  
21           retary of Health and Human Services as having  
22           a shortage of health care professionals; or

23           “(II) to permit the Secretary of Homeland  
24           Security to grant such a petition or application



1           until the alien has satisfied all the requirements  
2           of the waiver received under section 214(l).”.

3 **SEC. 2403. EMPLOYMENT PROTECTIONS FOR PHYSICIANS.**

4           (a) IN GENERAL.—Section 214(l)(1)(C) (8 U.S.C.  
5 1184(l)(1)(C)) is amended by striking clauses (i) and (ii)  
6 and inserting the following:

7                   “(i) the alien demonstrates a bona fide  
8           offer of full-time employment, at a health care  
9           organization, which employment has been deter-  
10          mined by the Secretary of Homeland Security  
11          to be in the public interest; and

12                   “(ii) the alien agrees to begin employment  
13          with the health facility or health care organiza-  
14          tion in a geographic area or areas which are  
15          designated by the Secretary of Health and  
16          Human Services as having a shortage of health  
17          care professionals by the later of the date that  
18          is 90 days after receiving such waiver, 90 days  
19          after completing graduate medical education or  
20          training under a program approved pursuant to  
21          section 212(j)(1), or 90 days after receiving  
22          nonimmigrant status or employment authoriza-  
23          tion, and agrees to continue to work for a total  
24          of not less than 3 years in any status author-

1            ized for such employment under this subsection  
2            unless—

3                    “(I) the Secretary determines that ex-  
4                    tenuating circumstances exist that justify a  
5                    lesser period of employment at such facility  
6                    or organization, in which case the alien  
7                    shall demonstrate another bona fide offer  
8                    of employment at a health facility or  
9                    health care organization, for the remainder  
10                  of such 3-year period;

11                  “(II) the interested State agency that  
12                  requested the waiver attests that extenu-  
13                  ating circumstances exist that justify a  
14                  lesser period of employment at such facility  
15                  or organization in which case the alien  
16                  shall demonstrate another bona fide offer  
17                  of employment at a health facility or  
18                  health care organization so designated by  
19                  the Secretary of Health and Human Serv-  
20                  ices, for the remainder of such 3-year pe-  
21                  riod; or

22                  “(III) if the alien elects not to pursue  
23                  a determination of extenuating cir-  
24                  cumstances pursuant to subclause (I) or  
25                  (II), the alien terminates the alien’s em-

1           ployment relationship with such facility or  
2           organization, in which case the alien shall  
3           be employed for the remainder of such 3-  
4           year period, and 1 additional year for each  
5           termination, at another health facility or  
6           health care organization in a geographic  
7           area or areas which are designated by the  
8           Secretary of Health and Human Services  
9           as having a shortage of health care profes-  
10          sionals; and”.

11          (b) CONTRACT REQUIREMENTS.—Section 214(l) (8  
12 U.S.C. 1184(l)) is amended by adding at the end the fol-  
13 lowing:

14          “(4) An alien granted a waiver under paragraph  
15 (1)(C) shall enter into an employment agreement with the  
16 contracting health facility or health care organization  
17 that—

18               “(A) specifies the maximum number of on-call  
19               hours per week (which may be a monthly average)  
20               that the alien will be expected to be available and  
21               the compensation the alien will receive for on-call  
22               time;

23               “(B) specifies whether the contracting facility  
24               or organization will pay for the alien’s malpractice  
25               insurance premiums, including whether the employer

1 will provide malpractice insurance and, if so, the  
2 amount of such insurance that will be provided;

3 “(C) describes all of the work locations that the  
4 alien will work and a statement that the contracting  
5 facility or organization will not add additional work  
6 locations without the approval of the Federal agency  
7 or State agency that requested the waiver; and

8 “(D) does not include a non-compete provision.

9 “(5) An alien granted a waiver under paragraph  
10 (1)(C) whose employment relationship with a health facil-  
11 ity or health care organization terminates during the 3-  
12 year service period required by such paragraph—

13 “(A) shall have a period of 120 days beginning  
14 on the date of such termination of employment to  
15 submit to the Secretary of Homeland Security appli-  
16 cations or petitions to commence employment with  
17 another contracting health facility or health care or-  
18 ganization in a geographic area or areas which are  
19 designated by the Secretary of Health and Human  
20 Services as having a shortage of health care profes-  
21 sionals; and

22 “(B) shall be considered to be maintaining law-  
23 ful status in an authorized stay during the 120-day  
24 period referred to in subsection (A).”.

1 **SEC. 2404. ALLOTMENT OF CONRAD 30 WAIVERS.**

2 (a) IN GENERAL.—Section 214(l) (8 U.S.C. 1184(l)),  
3 as amended by section 333(b), is further amended by add-  
4 ing at the end the following:

5 “(6)(A)(i) All States shall be allotted a total of 35  
6 waivers under paragraph (1)(B) for a fiscal year if 90 per-  
7 cent of the waivers available to the States receiving at  
8 least 5 waivers were used in the previous fiscal year.

9 “(ii) When an allocation has occurred under clause  
10 (i), all States shall be allotted an additional 5 waivers  
11 under paragraph (1)(B) for each subsequent fiscal year  
12 if 90 percent of the waivers available to the States receiv-  
13 ing at least 5 waivers were used in the previous fiscal year.  
14 If the States are allotted 45 or more waivers for a fiscal  
15 year, the States will only receive an additional increase  
16 of 5 waivers the following fiscal year if 95 percent of the  
17 waivers available to the States receiving at least 1 waiver  
18 were used in the previous fiscal year.

19 “(B) Any increase in allotments under subparagraph  
20 (A) shall be maintained indefinitely, unless in a fiscal year,  
21 the total number of such waivers granted is 5 percent  
22 lower than in the last year in which there was an increase  
23 in the number of waivers allotted pursuant to this para-  
24 graph, in which case—

1           “(i) the number of waivers allotted shall be de-  
2           creased by 5 for all States beginning in the next fis-  
3           cal year; and

4           “(ii) each additional 5 percent decrease in such  
5           waivers granted from the last year in which there  
6           was an increase in the allotment, shall result in an  
7           additional decrease of 5 waivers allotted for all  
8           States, provided that the number of waivers allotted  
9           for all States shall not drop below 30.”.

10          (b)    ACADEMIC    MEDICAL    CENTERS.—Section  
11   214(l)(1)(D) (8 U.S.C. 1184(l)(1)(D)) is amended—

12           (1) in clause (ii), by striking “and” at the end;

13           (2) in clause (iii), by striking the period at the  
14           end and inserting “; and”; and

15           (3) by adding at the end the following:

16                   “(iv) in the case of a request by an inter-  
17           ested State agency—

18                           “(I) the head of such agency deter-  
19                           mines that the alien is to practice medicine  
20                           in, or be on the faculty of a residency pro-  
21                           gram at, an academic medical center (as  
22                           that term is defined in section  
23                           411.355(e)(2) of title 42, Code of Federal  
24                           Regulation, or similar successor regula-  
25                           tion), without regard to whether such facil-

1           ity is located within an area designated by  
2           the Secretary of Health and Human Serv-  
3           ices as having a shortage of health care  
4           professionals; and

5                   “(II) the head of such agency deter-  
6           mines that—

7                           “(aa) the alien physician’s work  
8                           is in the public interest; and

9                           “(bb) the grant of such waiver  
10                          would not cause the number of the  
11                          waivers granted on behalf of aliens for  
12                          such State for a fiscal year (within  
13                          the limitation in subparagraph (B)  
14                          and subject to paragraph (6)) in ac-  
15                          cordance with the conditions of this  
16                          clause to exceed 3.”.

17 **SEC. 2405. AMENDMENTS TO THE PROCEDURES, DEFINI-**  
18 **TIONS, AND OTHER PROVISIONS RELATED TO**  
19 **PHYSICIAN IMMIGRATION.**

20           (a) DUAL INTENT FOR PHYSICIANS SEEKING GRAD-  
21 UATE MEDICAL TRAINING.—Section 214(b) (8 U.S.C.  
22 1184(b)) is amended by striking “(other than a non-  
23 immigrant described in subparagraph (L) or (V) of section  
24 101(a)(15), and other than a nonimmigrant described in  
25 any provision of section 101(a)(15)(H)(i) except subclause

1 (b1) of such section)” and inserting “(other than a non-  
2 immigrant described in subparagraph (L) or (V) of section  
3 101(a)(15), a nonimmigrant described in any provision of  
4 section 101(a)(15)(H)(i), except subclause (b1) of such  
5 section, and an alien coming to the United States to re-  
6 ceive graduate medical education or training as described  
7 in section 212(j) or to take examinations required to re-  
8 ceive graduate medical education or training as described  
9 in section 212(j))”.

10 (b) ALLOWABLE VISA STATUS FOR PHYSICIANS FUL-  
11 FILLING WAIVER REQUIREMENTS IN MEDICALLY UNDER-  
12 SERVED AREAS.—Section 214(l)(2)(A) (8 U.S.C.  
13 1184(l)(2)(A)) is amended by striking “an alien described  
14 in section 101(a)(15)(H)(i)(b).” and inserting “any status  
15 authorized for employment under this Act.”.

16 (c) PHYSICIAN NATIONAL INTEREST WAIVER CLARI-  
17 FICATIONS.—Section 203(b)(2)(B)(ii)(I) (8 U.S.C.  
18 1153(b)(2)(B)(ii)(I)) is amended by striking items (aa)  
19 and (bb) and inserting the following:

20 “(aa) the alien physician agrees to  
21 work on a full-time basis practicing pri-  
22 mary care, specialty medicine, or a com-  
23 bination thereof, in an area or areas des-  
24 ignated by the Secretary of Health and  
25 Human Services as having a shortage of



1 health care professionals, or at a health  
2 care facility under the jurisdiction of the  
3 Secretary of Veterans Affairs; or

4 “(bb) the alien physician is pursuing  
5 such waiver based upon service at a facility  
6 or facilities that serve patients who reside  
7 in a geographic area or areas designated  
8 by the Secretary of Health and Human  
9 Services as having a shortage of health  
10 care professionals (without regard to  
11 whether such facility or facilities are lo-  
12 cated within such an area) and a Federal  
13 agency, or a local, county, regional, or  
14 State department of public health deter-  
15 mines the alien physician’s work was or  
16 will be in the public interest.”.

17 (d) SHORT TERM WORK AUTHORIZATION FOR PHY-  
18 SICIANS COMPLETING THEIR RESIDENCIES.—A physician  
19 completing graduate medical education or training as de-  
20 scribed in section 212(j) of the Immigration and Nation-  
21 ality Act (8 U.S.C. 1182(j)) as a nonimmigrant described  
22 section 101(a)(15)(H)(i) of such Act (8 U.S.C.  
23 1101(a)(15)(H)(i)) shall have such nonimmigrant status  
24 automatically extended until October 1 of the fiscal year  
25 for which a petition for a continuation of such non-

1 immigrant status has been submitted in a timely manner  
2 and where the employment start date for the beneficiary  
3 of such petition is October 1 of that fiscal year. Such phy-  
4 sician shall be authorized to be employed incident to status  
5 during the period between the filing of such petition and  
6 October 1 of such fiscal year. However, the physician's  
7 status and employment authorization shall terminate 30  
8 days from the date such petition is rejected, denied or re-  
9 voked. A physician's status and employment authorization  
10 will automatically extend to October 1 of the next fiscal  
11 year if all visas as described in such section  
12 101(a)(15)(H)(i) authorized to be issued for the fiscal  
13 year have been issued.

14 (e) APPLICABILITY OF SECTION 212(e) TO SPOUSES  
15 AND CHILDREN OF J-1 EXCHANGE VISITORS.—A spouse  
16 or child of an exchange visitor described in section  
17 101(a)(15)(J) of the Immigration and Nationality Act (8  
18 U.S.C. 1101(a)(15)(J)) shall not be subject to the require-  
19 ments of section 212(e) of the Immigration and Nation-  
20 ality Act (8 U.S.C. 1182(e)).

## 21 **Subtitle E—Integration**

### 22 **SEC. 2501. DEFINITIONS.**

23 In this subtitle:

24 (1) CHIEF.—The term “Chief” means the Chief  
25 of the Office.

1           (2) FOUNDATION.—The term “Foundation”  
2 means the United States Citizenship Foundation es-  
3 tablished pursuant to section 2531.

4           (3) IEACA GRANTS.—The term “IEACA  
5 grants” means Initial Entry, Adjustment, and Citi-  
6 zenship Assistance grants authorized under section  
7 2537.

8           (4) IMMIGRANT INTEGRATION.—The term “im-  
9 migrant integration” means the process by which  
10 immigrants—

11                 (A) join the mainstream of civic life by en-  
12 gaging and sharing ownership in their local  
13 community, the United States, and the prin-  
14 ciples of the Constitution;

15                 (B) attain financial self-sufficiency and up-  
16 ward economic mobility for themselves and their  
17 family members; and

18                 (C) acquire English language skills and re-  
19 lated cultural knowledge necessary to effectively  
20 participate in their community.

21           (5) LINGUISTIC INTEGRATION.—The term “lin-  
22 guistic integration” means the acquisition, by limited  
23 English proficient individuals, of English language  
24 skills and related cultural knowledge necessary to

1        meaningfully and effectively fulfill their roles as  
2        community members, family members, and workers.

3            (6) OFFICE.—The term “Office” means the Of-  
4        fice of Citizenship and New Americans established in  
5        U.S. Citizenship and Immigration Services under  
6        section 2511.

7            (7) RECEIVING COMMUNITIES.—The term “re-  
8        ceiving communities” means the long-term residents  
9        of the communities in which immigrants settle.

10           (8) TASK FORCE.—The term “Task Force”  
11        means the Task Force on New Americans estab-  
12        lished pursuant to section 2521.

13           (9) USCF COUNCIL.—The term “USCF Coun-  
14        cil” means the Council of Directors of the Founda-  
15        tion.

16           **CHAPTER 1—CITIZENSHIP AND NEW**  
17           **AMERICANS**

18           **Subchapter A—Office of Citizenship and New**  
19           **Americans**

20           **SEC. 2511. OFFICE OF CITIZENSHIP AND NEW AMERICANS.**

21           (a) RENAMING OFFICE OF CITIZENSHIP.—

22            (1) IN GENERAL.—Beginning on the date of the  
23        enactment of this Act, the Office of Citizenship in  
24        U.S. Citizenship and Immigration Services shall be

1 referred to as the “Office of Citizenship and New  
2 Americans”.

3 (2) REFERENCES.—Any reference in a law, reg-  
4 ulation, document, paper, or other record of the  
5 United States to the Office of Citizenship in U.S.  
6 Citizenship and Immigration Services shall be  
7 deemed to be a reference to the Office of Citizenship  
8 and New Americans.

9 (3) TECHNICAL AND CONFORMING AMEND-  
10 MENTS.—Section 451 of the Homeland Security Act  
11 of 2002 (6 U.S.C. 271) is amended—

12 (A) in the section heading, by striking  
13 “**BUREAU OF**” and inserting “**U.S.**”;

14 (B) in subsection (a)(1), by striking “the  
15 ’Bureau of” and inserting “‘U.S.’”;

16 (C) by striking “the Bureau of” each place  
17 such terms appears and inserting “‘U.S.’”; and

18 (D) in subsection (f)—

19 (i) by amending the subsection head-  
20 ing to read as follows: “OFFICE OF CITI-  
21 ZENSHIP AND NEW AMERICANS”; and

22 (ii) by striking paragraph (1) and in-  
23 serting the following:

24 “(1) CHIEF.—The Office of Citizenship and  
25 New Americans shall be within U.S. Citizenship and

1 Immigration Services and shall be headed by the  
2 Chief of the Office of Citizenship and New Ameri-  
3 cans.”.

4 (b) FUNCTIONS.—Section 451(f) of such Act (6  
5 U.S.C. 271(f)), as amended by subsection (a)(3)(D), is  
6 further amended by striking paragraph (2) and inserting  
7 the following:

8 “(2) FUNCTIONS.—The Chief of the Office of  
9 Citizenship and New Americans shall—

10 “(A) promote institutions and training on  
11 citizenship responsibilities for aliens interested  
12 in becoming naturalized citizens of the United  
13 States, including the development of edu-  
14 cational materials for such aliens;

15 “(B) provide general leadership, consulta-  
16 tion, and coordination of the immigrant integra-  
17 tion programs across the Federal Government  
18 and with State and local entities;

19 “(C) advise the Director of U.S. Citizen-  
20 ship and Immigration Services, the Secretary of  
21 Homeland Security, and the Domestic Policy  
22 Council on—

23 “(i) the challenges and opportunities  
24 relating to the linguistic, economic, and  
25 civic integration of immigrants and their

1 young children and progress in meeting in-  
2 tegration goals and indicators; and

3 “(ii) immigrant integration consider-  
4 ations relating to Federal budgets;

5 “(D) establish national goals for intro-  
6 ducing new immigrants into the United States  
7 and measure the degree to which such goals are  
8 met;

9 “(E) evaluate the scale, quality, and effec-  
10 tiveness of Federal Government efforts in immi-  
11 grant integration and provide advice on appro-  
12 priate actions;

13 “(F) identify the integration implications  
14 of new or proposed immigration policies and  
15 provide recommendations for addressing such  
16 implications;

17 “(G) continue the efforts of the Task  
18 Force on New Americans established by Execu-  
19 tive Order 13404 (71 Fed. Reg. 33593);

20 “(H) serve as a liaison and intermediary  
21 with State and local governments and other en-  
22 tities to assist in establishing local goals, task  
23 forces, and councils to assist in—

24 “(i) introducing immigrants into the  
25 United States; and

1                   “(ii) promoting citizenship education  
2                   and awareness among aliens interested in  
3                   becoming naturalized citizens of the United  
4                   States;

5                   “(I) coordinate with other Federal agencies  
6                   to provide information to State and local gov-  
7                   ernments on the demand for existing Federal  
8                   and State English acquisition and citizenship  
9                   education programs and best practices for im-  
10                  migrants who recently arrived in the United  
11                  States;

12                  “(J) assist States in coordinating the ac-  
13                  tivities of the grant programs authorized under  
14                  sections 2537 and 2538 of the Border Security,  
15                  Economic Opportunity, and Immigration Mod-  
16                  ernization Act;

17                  “(K) submit a biennial report to the appro-  
18                  priate congressional committees that describes  
19                  the activities of the Office of Citizenship and  
20                  New Americans; and

21                  “(L) carry out such other functions and  
22                  activities as Secretary may assign.”.

23                  (c) EFFECTIVE DATE.—The amendments made by  
24                  subsections (a) and (b) shall take effect on the date that  
25                  is 1 year after the date of the enactment of this Act.



1           **Subchapter B—Task Force on New**  
2                                   **Americans**

3 **SEC. 2521. ESTABLISHMENT.**

4           (a) IN GENERAL.—The Secretary shall establish a  
5 Task Force on New Americans.

6           (b) FULLY FUNCTIONAL.—The Task Force shall be  
7 fully functional not later than 18 months after the date  
8 of the enactment of this Act.

9 **SEC. 2522. PURPOSE.**

10          The purposes of the Task Force are—

11               (1) to establish a coordinated Federal program  
12               and policy response to immigrant integration issues;  
13               and

14               (2) to advise and assist the Secretary in identi-  
15               fying and fostering policies to carry out the policies  
16               and goals established under this chapter.

17 **SEC. 2523. MEMBERSHIP.**

18           (a) IN GENERAL.—The Task Force shall be com-  
19 prised of—

20               (1) the Secretary, who shall serve as Chair of  
21               the Task Force;

22               (2) the Secretary of the Treasury;

23               (3) the Attorney General;

24               (4) the Secretary of Commerce;

25               (5) the Secretary of Labor;

1           (6) the Secretary of Health and Human Serv-  
2       ices;

3           (7) the Secretary of Housing and Urban Devel-  
4       opment;

5           (8) the Secretary of Transportation;

6           (9) the Secretary of Education;

7           (10) the Director of the Office of Management  
8       and Budget;

9           (11) the Administrator of the Small Business  
10      Administration;

11          (12) the Director of the Domestic Policy Coun-  
12      cil; and

13          (13) the Director of the National Economic  
14      Council.

15      (b) DELEGATION.—A member of the Task Force may  
16      delegate a senior official, at the Assistant Secretary, Dep-  
17      uty Administrator, Deputy Director, or Assistant Attorney  
18      General level to perform the functions of a Task Force  
19      member described in section 2524.

20      **SEC. 2524. FUNCTIONS.**

21      (a) MEETINGS; FUNCTIONS.—The Task Force  
22      shall—

23          (1) meet at the call of the Chair; and

24          (2) perform such functions as the Secretary  
25      may prescribe.

1 (b) COORDINATED RESPONSE.—The Task Force  
2 shall work with executive branch agencies—

3 (1) to provide a coordinated Federal response  
4 to issues that impact the lives of new immigrants  
5 and receiving communities, including—

6 (A) access to youth and adult education  
7 programming;

8 (B) workforce training;

9 (C) health care policy;

10 (D) access to naturalization; and

11 (E) community development challenges;

12 and

13 (2) to ensure that Federal programs and poli-  
14 cies adequately address such impacts.

15 (c) LIAISONS.—Members of the Task Force shall  
16 serve as liaisons to their respective agencies to ensure the  
17 quality and timeliness of their agency’s participation in ac-  
18 tivities of the Task Force, including—

19 (1) creating integration goals and indicators;

20 (2) implementing the biannual consultation  
21 process with the agency’s State and local counter-  
22 parts; and

23 (3) reporting on agency data collection, policy,  
24 and program efforts relating to achieving the goals  
25 and indicators referred to in paragraph (1).

1 (d) RECOMMENDATIONS.—Not later than 18 months  
2 after the end of the period specified in section 2521(b),  
3 the Task Force shall—

4 (1) provide recommendations to the Domestic  
5 Policy Council and the Secretary on the effects of  
6 pending legislation and executive branch policy pro-  
7 posals;

8 (2) suggest changes to Federal programs or  
9 policies to address issues of special importance to  
10 new immigrants and receiving communities;

11 (3) review and recommend changes to policies  
12 that have a distinct impact on new immigrants and  
13 receiving communities; and

14 (4) assist in the development of legislative and  
15 policy proposals of special importance to new immi-  
16 grants and receiving communities.

17 **CHAPTER 2—PUBLIC-PRIVATE**  
18 **PARTNERSHIP**

19 **SEC. 2531. ESTABLISHMENT OF UNITED STATES CITIZEN-**  
20 **SHIP FOUNDATION.**

21 The Secretary, acting through the Director of U.S.  
22 Citizenship and Immigration Services, is authorized to es-  
23 tablish a nonprofit corporation, which shall be known as  
24 the “United States Citizenship Foundation”.

1 **SEC. 2532. FUNDING.**

2 (a) GIFTS TO FOUNDATION.—In order to carry out  
3 the purposes set forth in section 2533, the Foundation  
4 may—

5 (1) solicit, accept, and make gifts of money and  
6 other property in accordance with section 501(c)(3)  
7 of the Internal Revenue Code of 1986;

8 (2) engage in coordinated work with the De-  
9 partment, including the Office and U.S. Citizenship  
10 and Immigration Services; and

11 (3) accept, hold, administer, invest, and spend  
12 any gift, devise, or bequest of real or personal prop-  
13 erty made to the Foundation.

14 (b) GIFTS TO OFFICE OF CITIZENSHIP AND NEW  
15 AMERICANS.—The Office may accept gifts from the Foun-  
16 dation to support the functions of the Office.

17 **SEC. 2533. PURPOSES.**

18 The purposes of the Foundation are—

19 (1) to expand citizenship preparation programs  
20 for permanent residents;

21 (2) to provide direct assistance for aliens seek-  
22 ing provisional immigrant status, legal permanent  
23 resident status, or naturalization as a United States  
24 citizen; and

25 (3) to coordinate immigrant integration with  
26 State and local entities.

1 **SEC. 2534. AUTHORIZED ACTIVITIES.**

2 The Foundation shall carry out its purpose by—

3 (1) making United States citizenship instruc-  
4 tion and naturalization application services acces-  
5 sible to low-income and other underserved perma-  
6 nent resident populations;

7 (2) developing, identifying, and sharing best  
8 practices in United States citizenship preparation;

9 (3) supporting innovative and creative solutions  
10 to barriers faced by those seeking naturalization;

11 (4) increasing the use of, and access to, tech-  
12 nology in United States citizenship preparation pro-  
13 grams;

14 (5) engaging receiving communities in the  
15 United States citizenship and civic integration proc-  
16 ess;

17 (6) administering the New Citizens Award Pro-  
18 gram to recognize, in each calendar year, not more  
19 than 10 United States citizens who—

20 (A) have made outstanding contributions  
21 to the United States; and

22 (B) have been naturalized during the 10-  
23 year period ending on the date of such recogni-  
24 tion;

25 (7) fostering public education and awareness;

1           (8) coordinate its immigrant integration efforts  
2 with the Office;

3           (9) awarding grants to eligible public or private  
4 nonprofit organizations under section 2537.

5           (10) awarding grants to State and local govern-  
6 ments under section 2538.

7 **SEC. 2535. COUNCIL OF DIRECTORS.**

8           (a) MEMBERS.—The Foundation shall have a Council  
9 of Directors, which shall be comprised of—

10           (1) the Director of U.S. Citizenship and Immi-  
11 gration Services;

12           (2) the Chief of the Office of Citizenship and  
13 New Americans; and

14           (3) 10 directors, appointed by the ex-officio di-  
15 rectors designated in paragraphs (1) and (2), from  
16 national community-based organizations that pro-  
17 mote and assist permanent residents with natu-  
18 ralization.

19           (b) APPOINTMENT OF EXECUTIVE DIRECTOR.—The  
20 USCF Council shall appoint an Executive Director, who  
21 shall oversee the day-to-day operations of the Foundation.

22 **SEC. 2536. POWERS.**

23           The Executive Director is authorized to carry out the  
24 purposes set forth in section 2533 on behalf of the Foun-  
25 dation by—

1           (1) accepting, holding, administering, investing,  
2           and spending any gift, devise, or bequest of real or  
3           personal property made to the Foundation;

4           (2) entering into contracts and other financial  
5           assistance agreements with individuals, public or pri-  
6           vate organizations, professional societies, and gov-  
7           ernment agencies to carry out the functions of the  
8           Foundation;

9           (3) entering into such other contracts, leases,  
10          cooperative agreements, and other transactions as  
11          the Executive Director considers appropriate to  
12          carry out the activities of the Foundation; and

13          (4) charging such fees for professional services  
14          furnished by the Foundation as the Executive Direc-  
15          tor determines reasonable and appropriate.

16 **SEC. 2537. INITIAL ENTRY, ADJUSTMENT, AND CITIZENSHIP**  
17 **ASSISTANCE GRANT PROGRAM.**

18          (a) **AUTHORIZATION.**—The Secretary, acting through  
19 the Director of U.S. Citizenship and Immigration Serv-  
20 ices, may award Initial Entry, Adjustment, and Citizen-  
21 ship Assistance grants to eligible public or private, non-  
22 profit organizations.

23          (b) **USE OF GRANT FUNDS.**—IEACA grants shall be  
24 used for the design and implementation of programs that



1 provide direct assistance, within the scope of the author-  
2 ized practice of immigration law—

3 (1) to aliens who are preparing an initial appli-  
4 cation for registered provisional immigrant status  
5 under section 245B of the Immigration and Nation-  
6 ality Act, as added by section 2101 of this Act, in-  
7 cluding assisting applicants in—

8 (A) screening to assess prospective appli-  
9 cants' potential eligibility or lack of eligibility;

10 (B) completing applications;

11 (C) gathering proof of identification, em-  
12 ployment, residence, and tax payment;

13 (D) gathering proof of relationships of eli-  
14 gible family members;

15 (E) applying for any waivers for which ap-  
16 plicants and qualifying family members may be  
17 eligible; and

18 (F) any other assistance that the Secretary  
19 or grantee considers useful to aliens who are in-  
20 terested in applying for registered provisional  
21 immigrant status;

22 (2) to aliens seeking to adjust their status  
23 under section 2211 or 2212 of this Act or section  
24 245, 245B, or 245C of the Immigration and Nation-  
25 ality Act;

1           (3) to legal permanent residents seeking to be-  
2           come naturalized United States citizens; and

3           (4) to applicants on—

4                 (A) the rights and responsibilities of  
5           United States citizenship;

6                 (B) civics-based English as a second lan-  
7           guage;

8                 (C) civics, with a special emphasis on com-  
9           mon values and traditions of Americans, includ-  
10          ing an understanding of the history of the  
11          United States and the principles of the Con-  
12          stitution; and

13                 (D) applying for United States citizenship.

14 **SEC. 2538. PILOT PROGRAM TO PROMOTE IMMIGRANT IN-**  
15 **TEGRATION AT STATE AND LOCAL LEVELS.**

16           (a) GRANTS AUTHORIZED.—The Chief shall establish  
17 a pilot program through which the Chief may award  
18 grants, on a competitive basis, to States and local govern-  
19 ments or other qualifying entities, in collaboration with  
20 State and local governments —

21                 (1) to establish New Immigrant Councils to  
22           carry out programs to integrate new immigrants; or

23                 (2) to carry out programs to integrate new im-  
24           migrants.

1 (b) APPLICATION.—A State or local government de-  
2 siring a grant under this section shall submit an applica-  
3 tion to the Chief at such time, in such manner, and con-  
4 taining such information as the Chief may reasonably re-  
5 quire, including—

6 (1) a proposal to meet an objective or combina-  
7 tion of objectives set forth in subsection (d)(3);

8 (2) the number of new immigrants in the appli-  
9 cant's jurisdiction; and

10 (3) a description of the challenges in intro-  
11 ducing and integrating new immigrants into the  
12 State or local community.

13 (c) PRIORITY.—In awarding grants under this sec-  
14 tion, the Chief shall give priority to States and local gov-  
15 ernments or other qualifying entities that—

16 (1) use matching funds from non-Federal  
17 sources, which may include in-kind contributions;

18 (2) demonstrate collaboration with public and  
19 private entities to achieve the goals of the com-  
20 prehensive plan developed pursuant to subsection  
21 (d)(3);

22 (3) are 1 of the 10 States with the highest rate  
23 of foreign-born residents; or

24 (4) have experienced a large increase in the  
25 population of immigrants during the most recent 10-

1 year period relative to past migration patterns,  
2 based on data compiled by the Office of Immigration  
3 Statistics or the United States Census Bureau.

4 (d) AUTHORIZED ACTIVITIES.—A grant awarded  
5 under this subsection may be used—

6 (1) to form a New Immigrant Council, which  
7 shall—

8 (A) consist of between 15 and 19 individ-  
9 uals, inclusive, from the State, local govern-  
10 ment, or qualifying organization;

11 (B) include, to the extent practicable, rep-  
12 resentatives from—

13 (i) business;

14 (ii) faith-based organizations;

15 (iii) civic organizations;

16 (iv) philanthropic organizations;

17 (v) nonprofit organizations, including  
18 those with experience working with immi-  
19 grant communities;

20 (vi) key education stakeholders, such  
21 as State educational agencies, local edu-  
22 cational agencies, community colleges, and  
23 teachers;

24 (vii) State adult education offices;

1 (viii) State or local public libraries;

2 and

3 (ix) State or local governments; and

4 (C) meet not less frequently than once  
5 each quarter;

6 (2) to provide subgrants to local communities,  
7 city governments, municipalities, nonprofit organiza-  
8 tions (including veterans' and patriotic organiza-  
9 tions) or other qualifying entities;

10 (3) to develop, implement, expand, or enhance  
11 a comprehensive plan to introduce and integrate new  
12 immigrants into the State by—

13 (A) improving English language skills;

14 (B) engaging caretakers with limited  
15 English proficiency in their child's education  
16 through interactive parent and child literacy ac-  
17 tivities;

18 (C) improving and expanding access to  
19 workforce training programs;

20 (D) teaching United States history, civics  
21 education, citizenship rights, and responsibil-  
22 ities;

23 (E) promoting an understanding of the  
24 form of government and history of the United  
25 States and the principles of the Constitution;

1 (F) improving financial literacy; and

2 (G) focusing on other key areas of impor-

3 tance to integration in our society; and

4 (4) to engage receiving communities in the citi-  
5 zenship and civic integration process by—

6 (A) increasing local service capacity;

7 (B) building meaningful connections be-  
8 tween newer immigrants and long-time resi-  
9 dents;

10 (C) communicating the contributions of re-  
11 ceiving communities and new immigrants; and

12 (D) engaging leaders from all sectors of  
13 the community.

14 (e) REPORTING AND EVALUATION.—

15 (1) ANNUAL REPORT.—Each grant recipient  
16 shall submit an annual report to the Office that de-  
17 scribes—

18 (A) the activities undertaken by the grant  
19 recipient, including how such activities meet the  
20 goals of the Office, the Foundation, and the  
21 comprehensive plan described in subsection  
22 (d)(3);

23 (B) the geographic areas being served;

24 (C) the number of immigrants in such  
25 areas; and

1 (D) the primary languages spoken in such  
2 areas.

3 (2) ANNUAL EVALUATION.—The Chief shall  
4 conduct an annual evaluation of the grant program  
5 established under this section—

6 (A) to assess and improve the effectiveness  
7 of such grant program;

8 (B) to assess the future needs of immi-  
9 grants and of State and local governments re-  
10 lated to immigrants; and

11 (C) to ensure that grantees recipients and  
12 subgrantees are acting within the scope and  
13 purpose of this subchapter.

14 **SEC. 2539. NATURALIZATION CEREMONIES.**

15 (a) IN GENERAL.—The Chief, in consultation with  
16 the Director of the National Park Service, the Archivist  
17 of the United States, and other appropriate Federal offi-  
18 cials, shall develop and implement a strategy to enhance  
19 the public awareness of naturalization ceremonies.

20 (b) VENUES.—In developing the strategy under sub-  
21 section (a), the Secretary shall consider the use of out-  
22 standing and historic locations as venues for select natu-  
23 ralization ceremonies.

24 (c) REPORTING REQUIREMENT.—The Secretary shall  
25 annually submit a report to Congress that contains—

1 (1) the content of the strategy developed under  
2 subsection (a); and

3 (2) the progress made towards the implementa-  
4 tion of such strategy.

### 5 **CHAPTER 3—FUNDING**

#### 6 **SEC. 2541. AUTHORIZATION OF APPROPRIATIONS.**

7 (a) OFFICE OF CITIZENSHIP AND NEW AMERI-  
8 CANS.—In addition to any amounts otherwise made avail-  
9 able to the Office, there are authorized to be appropriated  
10 to carry out the functions described in section 451(f)(2)  
11 of the Homeland Security Act of 2002 (6 U.S.C.  
12 271(f)(2)), as amended by section 2511(b)—

13 (1) \$10,000,000 for the 5-year period ending  
14 on September 30, 2018; and

15 (2) such sums as may be necessary for fiscal  
16 year 2019 and subsequent fiscal years.

17 (b) GRANT PROGRAMS.—There are authorized to be  
18 appropriated to implement the grant programs authorized  
19 under sections 2537 and 2538, and to implement the  
20 strategy under section 2539—

21 (1) \$100,000,000 for the 5-year period ending  
22 on September 30, 2018; and

23 (2) such sums as may be necessary for fiscal  
24 year 2019 and subsequent fiscal years.



1           **CHAPTER 4—REDUCE BARRIERS TO**  
2                           **NATURALIZATION**

3   **SEC. 2551. WAIVER OF ENGLISH REQUIREMENT FOR SEN-**  
4                           **IOR NEW AMERICANS.**

5           Section 312 (8 U.S.C. 1423) is amended by striking  
6 subsection (b) and inserting the following:

7           “(b) The requirements under subsection (a) shall not  
8 apply to any person who—

9                   “(1) is unable to comply with such require-  
10           ments because of physical or developmental disability  
11           or mental impairment; or

12                   “(2) on the date on which the person’s applica-  
13           tion for naturalization is filed under section 334—

14                           “(A) is older than 65 years of age; and

15                           “(B) has been living in the United States  
16           for periods totaling at least 5 years after being  
17           lawfully admitted for permanent residence.

18           “(c) The requirement under subsection (a)(1) shall  
19 not apply to any person who, on the date on which the  
20 person’s application for naturalization is filed under sec-  
21 tion 334—

22                   “(1) is older than 50 years of age and has been  
23           living in the United States for periods totaling at  
24           least 20 years after being lawfully admitted for per-  
25           manent residence;

1           “(2) is older than 55 years of age and has been  
2 living in the United States for periods totaling at  
3 least 15 years after being lawfully admitted for per-  
4 manent residence; or

5           “(3) is older than 60 years of age and has been  
6 living in the United States for periods totaling at  
7 least 10 years after being lawfully admitted for per-  
8 manent residence.

9           “(d) The Secretary of Homeland Security may waive,  
10 on a case-by-case basis, the requirement under subsection  
11 (a)(2) on behalf of any person who, on the date on which  
12 the person’s application for naturalization is filed under  
13 section 334—

14           “(1) is older than 60 years of age; and

15           “(2) has been living in the United States for  
16 periods totaling at least 10 years after being lawfully  
17 admitted for permanent residence.”.

18 **SEC. 2552. FILING OF APPLICATIONS NOT REQUIRING REG-**

19 **ULAR INTERNET ACCESS.**

20 (a) **ELECTRONIC FILING NOT REQUIRED.—**

21           (1) **IN GENERAL.—**The Secretary may not re-  
22 quire that an applicant or petitioner for permanent  
23 residence or citizenship of the United States use an  
24 electronic method to file any application, or access to  
25 a customer account.

1           (2) SUNSET DATE.—This subsection shall cease  
2           to be effective on October 1, 2020.

3           (b) NOTIFICATION REQUIREMENT.—Beginning on  
4           October 1, 2020, the Secretary may not require that an  
5           applicant or petitioner for permanent residence or citizen-  
6           ship of the United States use an electronic method to file  
7           any application, or access to a customer account unless  
8           the Secretary notifies the Committee on Homeland Secu-  
9           rity and Governmental Affairs of the Senate and the Com-  
10          mittee on Homeland Security of the House of Representa-  
11          tives of such requirement not later than 30 days before  
12          the effective date of such requirement.

## 13                   **TITLE III—INTERIOR**

## 14                   **ENFORCEMENT**

### 15                   **Subtitle A—Employment**

### 16                   **Verification System**

17          **SEC. 3101. UNLAWFUL EMPLOYMENT OF UNAUTHORIZED**  
18                   **ALIENS.**

19           (a) IN GENERAL.—Section 274A (8 U.S.C. 1324a)  
20          is amended to read as follows:

21          **“SEC. 274A. UNLAWFUL EMPLOYMENT OF ALIENS.**

22           **“(a) MAKING EMPLOYMENT OF UNAUTHORIZED**  
23          **ALIENS UNLAWFUL.—**

24           **“(1) IN GENERAL.—It is unlawful for an em-**  
25          **ployer—**

1           “(A) to hire, recruit, or refer for a fee an  
2 alien for employment in the United States  
3 knowing that the alien is an unauthorized alien  
4 with respect to such employment; or

5           “(B) to hire, recruit, or refer for a fee for  
6 employment in the United States an individual  
7 without complying with the requirements under  
8 subsections (c) and (d).

9           “(2) CONTINUING EMPLOYMENT.—

10           “(A) PROHIBITION ON CONTINUED EM-  
11 PLOYMENT OF UNAUTHORIZED ALIENS.—It is  
12 unlawful for an employer, after hiring an alien  
13 for employment, to continue to employ the alien  
14 in the United States knowing that the alien is  
15 (or has become) an unauthorized alien with re-  
16 spect to such employment.

17           “(B) PROHIBITION ON CONSIDERATION OF  
18 PREVIOUS UNAUTHORIZED STATUS.—Nothing  
19 in this section may be construed to prohibit the  
20 employment of an individual who is authorized  
21 for employment in the United States if such in-  
22 dividual was previously an unauthorized alien.

23           “(3) USE OF LABOR THROUGH CONTRACT.—

24           For purposes of this section, any employer that uses  
25 a contract, subcontract, or exchange to obtain the

1 labor of an alien in the United States while knowing  
2 that the alien is an unauthorized alien with respect  
3 to performing such labor shall be considered to have  
4 hired the alien for employment in the United States  
5 in violation of paragraph (1)(A).

6 “(4) USE OF STATE EMPLOYMENT AGENCY  
7 DOCUMENTATION.—For purposes of paragraphs  
8 (1)(B), (5), and (6), an employer shall be deemed to  
9 have complied with the requirements under sub-  
10 section (c) with respect to the hiring of an individual  
11 who was referred for such employment by a State  
12 employment agency (as defined by the Secretary) if  
13 the employer has and retains (for the period and in  
14 the manner described in subsection (c)(3)) appro-  
15 priate documentation of such referral by such agen-  
16 cy, certifying that such agency has complied with the  
17 procedures described in subsection (c) with respect  
18 to the individual’s referral. An employer that relies  
19 on a State agency’s certification of compliance with  
20 subsection (c) under this paragraph may utilize and  
21 retain the State agency’s certification of compliance  
22 with the procedures described in subsection (d), if  
23 any, in the manner provided under this paragraph.

24 “(5) GOOD FAITH DEFENSE.—

1           “(A) DEFENSE.—An employer, person, or  
2           entity that hires, employs, recruits, or refers in-  
3           dividuals for employment in the United States,  
4           or is otherwise obligated to comply with the re-  
5           quirements under this section and establishes  
6           good faith compliance with the requirements  
7           under paragraphs (1) through (4) of subsection  
8           (c) and subsection (d)—

9                   “(i) has established an affirmative de-  
10                  fense that the employer, person, or entity  
11                  has not violated paragraph (1)(A) with re-  
12                  spect to hiring and employing; and

13                   “(ii) has established compliance with  
14                  its obligations under subparagraph (A) and  
15                  (B) of paragraph (1) and subsection (c)  
16                  unless the Secretary demonstrates that the  
17                  employer had knowledge that an individ-  
18                  uals hired, employed, recruited, or referred  
19                  by the employer, person, or entity is an au-  
20                  thorized alien.

21           “(B)           FAILURE           TO           OBTAIN  
22           VERIFICATION.—An employer that has made  
23           the inquiry under subsection (d) with respect to  
24           an individual, but has not received an appro-  
25           priate verification of the identity and work eligi-

1 bility of such individual from the System within  
2 the time period specified in subsection (d)(4)(C)  
3 may retain the defense under subparagraph (A)  
4 if the employer timely records in the System the  
5 reasons the employer continues to employ the  
6 individual.

7 “(C) EXCEPTION FOR CERTAIN EMPLOY-  
8 ERS.—An employer who is not required to par-  
9 ticipate in the System or who is participating in  
10 the System on a voluntary basis pursuant to  
11 subsection (d)(2)(I) has established an affirma-  
12 tive defense under subparagraph (A) and need  
13 not demonstrate compliance with the require-  
14 ments under subsection (d).

15 “(6) GOOD FAITH COMPLIANCE.—

16 “(A) IN GENERAL.—Except as otherwise  
17 provided in this subsection, an employer, per-  
18 son, or entity is considered to have complied  
19 with a requirement under this subsection not-  
20 withstanding a technical or procedural failure  
21 to meet such requirement if there was a good  
22 faith attempt to comply with the requirement.

23 “(B) EXCEPTION IF FAILURE TO CORRECT  
24 AFTER NOTICE.—Subparagraph (A) shall not  
25 apply if—

1 “(i) the failure is not de minimis;

2 “(ii) the Secretary of Homeland Secu-  
3 rity has explained to the employer, person,  
4 or entity the basis for the failure and why  
5 it is not de minimis;

6 “(iii) the employer, person, or entity  
7 has been provided a period of not less than  
8 30 days (beginning after the date of the  
9 explanation) to correct the failure; and

10 “(iv) the employer, person, or entity  
11 has not corrected the failure voluntarily  
12 within such period.

13 “(C) EXCEPTION FOR PATTERN OR PRAC-  
14 TICE VIOLATORS.—Subparagraph (A) shall not  
15 apply to an employer, person, or entity that has  
16 engaged or is engaging in a pattern or practice  
17 of violations of paragraph (1)(A) or (2).

18 “(7) PRESUMPTION.—After the date on which  
19 an employer is required to participate in the System  
20 under subsection (d), the employer is presumed to  
21 have acted with knowledge for purposes of para-  
22 graph (1)(A) if the employer hires, employs, re-  
23 cruits, or refers an employee and fails to make an  
24 inquiry to verify the employment authorization sta-  
25 tus of the employee through the System.



1           “(8) CONTINUED APPLICATION OF WORKFORCE  
2           AND LABOR PROTECTION REMEDIES DESPITE UNAU-  
3           THORIZED EMPLOYMENT.—An employer may not  
4           deny an employee back pay or any other remedy pro-  
5           vided under any Federal, State, or local law relating  
6           to workplace rights, and a court may not prohibit an  
7           employee from pursuing other causes of action giv-  
8           ing rise to liability, except any reinstatement remedy  
9           prohibited by Federal law, on account of the employ-  
10          ee’s status as an unauthorized alien, either during or  
11          after the period of employment by the employer.

12          “(9) AVAILABILITY OF REINSTATEMENT AND  
13          RELIEF.—Reinstatement and all other appropriate  
14          relief shall be available to individuals who—

15                 “(A) are lawfully present in the United  
16                 States at the time such relief is requested; and

17                 “(B) lost employment authorized status  
18                 due to the unlawful acts of the employer and  
19                 for whom reinstatement would restore such sta-  
20                 tus.

21          “(b) DEFINITIONS.—In this section:

22                 “(1) COMMISSIONER.—The term ‘Commis-  
23                 sioner’ means the Commissioner of Social Security.

1           “(2) DEPARTMENT.—Except as otherwise pro-  
2           vided, the term ‘Department’ means the Department  
3           of Homeland Security.

4           “(3) EMPLOYER.—The term ‘employer’ means  
5           any person or entity, including an agency or depart-  
6           ment of a Federal, State, or local government, an  
7           agent, or a System service provider, that hires, em-  
8           ploys, recruits, or refers for a fee an individual for  
9           employment in the United States that is not casual,  
10          sporadic, irregular, or intermittent (as defined by  
11          the Secretary).

12          “(4) EMPLOYMENT AUTHORIZED STATUS.—The  
13          term ‘employment authorized status’ means, with re-  
14          spect to an individual, that the individual is author-  
15          ized to be employed in the United States under the  
16          immigration laws of the United States.

17          “(5) SECRETARY.—Except as otherwise specifi-  
18          cally provided, the term ‘Secretary’ means the Sec-  
19          retary of Homeland Security.

20          “(6) SYSTEM.—The term ‘System’ means the  
21          Employment Verification System established under  
22          subsection (d).

23          “(7) UNAUTHORIZED ALIEN.—The term ‘unau-  
24          thorized alien’ means an alien who, with respect to

1 employment in the United States at a particular  
2 time—

3 “(A) is not lawfully admitted for perma-  
4 nent residence; or

5 “(B) is not authorized to be employed  
6 under this Act or by the Secretary.

7 “(8) WORKPLACE RIGHTS.—The term ‘work-  
8 place rights’ means rights guaranteed under Fed-  
9 eral, State, or local labor or employment laws, in-  
10 cluding laws concerning wages and hours, benefits  
11 and employment standards, labor relations, work-  
12 place health and safety, work-related injuries, non-  
13 discrimination, and retaliation for exercising rights  
14 under such laws.

15 “(c) DOCUMENT VERIFICATION REQUIREMENTS.—  
16 Any employer hiring an individual for employment in the  
17 United States shall comply with the following require-  
18 ments and the requirements under subsection (d) to verify  
19 that the individual has employment authorized status:

20 “(1) ATTESTATION AFTER EXAMINATION OF  
21 DOCUMENTATION.—

22 “(A) IN GENERAL.—

23 “(i) EXAMINATION BY EMPLOYER.—

24 An employer shall attest, under penalty of  
25 perjury on a form prescribed by the Sec-



1           Border Security, Economic Oppor-  
2           tunity, and Immigration Moderniza-  
3           tion Act;

4                   “(II) shall be available as—

5                           “(aa) a paper form;

6                           “(bb) a form that may be  
7                   completed by an employer via  
8                   telephone;

9                           “(cc) an electronic form; or

10                           “(dd) a form that is inte-  
11                   grated electronically with the re-  
12                   quirements under subsection (d).

13                   “(ii) ATTESTATION.—Each such form  
14           shall require the employer to sign an attes-  
15           tation with a handwritten, electronic, or  
16           digital pin code signature, according to  
17           standards prescribed by the Secretary.

18                   “(iii) COMPLIANCE.—An employer has  
19           complied with the requirements under this  
20           paragraph with respect to examination of  
21           the documents included in subclauses (I)  
22           and (II) of subparagraph (A)(i) if—

23                           “(I) the employer has, in good  
24                   faith, followed applicable regulations

1 and any written procedures or instruc-  
2 tions provided by the Secretary; and

3 “(II) a reasonable person would  
4 conclude that the documentation is  
5 genuine and relates to the individual  
6 presenting such documentation.

7 “(C) DOCUMENTS ESTABLISHING IDEN-  
8 TITY AND EMPLOYMENT AUTHORIZED STA-  
9 TUS.—A document is specified in this subpara-  
10 graph if the document is unexpired (unless the  
11 validity of the document is extended by law)  
12 and is 1 of the following:

13 “(i) A United States passport or pass-  
14 port card issued to an individual pursuant  
15 to the Secretary of State’s authority under  
16 the Act entitled ‘An Act to regulate the  
17 issue and validity of passports, and for  
18 other purposes’, approved July 3, 1926 (22  
19 U.S.C. 211a).

20 “(ii) A document issued to an alien  
21 evidencing that the alien is lawfully admit-  
22 ted for permanent residence or another  
23 document issued to an individual evidenc-  
24 ing the individual’s employment authorized

1 status, as designated by the Secretary, if  
2 the document—

3 “(I) contains a photograph of the  
4 individual, or such other personal  
5 identifying information relating to the  
6 individual as the Secretary deter-  
7 mines, by regulation, to be sufficient  
8 for the purposes of this subparagraph;

9 “(II) is evidence of employment  
10 authorized status; and

11 “(III) contains security features  
12 to make the document resistant to  
13 tampering, counterfeiting, and fraudu-  
14 lent use.

15 “(iii) An enhanced driver’s license or  
16 identification card issued to a national of  
17 the United States by a State or a federally  
18 recognized Indian tribe that—

19 “(I) meets the requirements  
20 under section 202 of the REAL ID  
21 Act of 2005 (division B of Public Law  
22 109–13; 49 U.S.C. 30301 note); and

23 “(II) the Secretary has certified  
24 by notice published in the Federal  
25 Register and through appropriate no-

1                   tice directly to employers registered in  
2                   the System 3 months prior to publica-  
3                   tion that such enhanced license or  
4                   card is suitable for use under this  
5                   subparagraph based upon the accu-  
6                   racy and security of the issuance proc-  
7                   ess, security features on the docu-  
8                   ment, and such other factors as the  
9                   Secretary may prescribe.

10                   “(iv) A passport issued by the appro-  
11                   priate authority of a foreign country ac-  
12                   companied by a Form I-94 or Form I-94A  
13                   (or similar successor form), or other docu-  
14                   mentation as designated by the Secretary  
15                   that specifies the individual’s status in the  
16                   United States and the duration of such  
17                   status if the proposed employment is not  
18                   in conflict with any restriction or limitation  
19                   specified on such form or documentation.

20                   “(v) A passport issued by the Fed-  
21                   erated States of Micronesia or the Repub-  
22                   lic of the Marshall Islands with evidence of  
23                   nonimmigrant admission to the United  
24                   States under the Compact of Free Associa-  
25                   tion between the United States and the



1 Federated States of Micronesia or the Re-  
2 public of the Marshall Islands.

3 “(D) DOCUMENTS ESTABLISHING IDEN-  
4 TITY OF INDIVIDUAL.—A document is specified  
5 in this subparagraph if the document is unex-  
6 pired (unless the validity of the document is ex-  
7 tended by law) and is 1 of the following:

8 “(i) A driver’s license or identity card  
9 that is not described in subparagraph  
10 (C)(iii) and is issued to an individual by a  
11 State or an outlying possession of the  
12 United States, a federally recognized In-  
13 dian tribe, or an agency (including mili-  
14 tary) of the Federal Government if the  
15 driver’s license or identity card includes, at  
16 a minimum—

17 “(I) the individual’s photograph,  
18 name, date of birth, gender, and driv-  
19 er’s license or identification card num-  
20 ber, and

21 “(II) security features to make  
22 the license or card resistant to tam-  
23 pering, counterfeiting, and fraudulent  
24 use.

25 “(ii) A voter registration card.

1           “(iii) A document that complies with  
2           the requirements under section 7209(b)(1)  
3           of the Intelligence Reform and Terrorism  
4           Prevention Act of 2004 (Public Law 108–  
5           458; 8 U.S.C. 1185 note).

6           “(iv) For individuals under 18 years  
7           of age who are unable to present a docu-  
8           ment listed in clause (i) or (ii), documenta-  
9           tion of personal identity of such other type  
10          as the Secretary determines will provide a  
11          reliable means of identification, which may  
12          include an attestation as to the individual’s  
13          identity by a person 21 years of age or  
14          older under penalty of perjury.

15          “(E) DOCUMENTS EVIDENCING EMPLOY-  
16          MENT AUTHORIZATION.—A document is speci-  
17          fied in this subparagraph if the document is un-  
18          expired (unless the validity of the document is  
19          extended by law) and is 1 of the following:

20               “(i) A social security account number  
21               card issued by the Commissioner, other  
22               than a card which specifies on its face that  
23               the card is not valid to evidence employ-  
24               ment authorized status or has other simi-  
25               lar words of limitation.

1                   “(ii) Any other documentation evi-  
2                   dencing employment authorized status that  
3                   the Secretary determines and publishes in  
4                   the Federal Register and through appro-  
5                   priate notice directly to employers reg-  
6                   istered within the System to be acceptable  
7                   for purposes of this subparagraph if such  
8                   documentation, including any electronic se-  
9                   curity measures linked to such documenta-  
10                  tion, contains security features to make  
11                  such documentation resistant to tam-  
12                  pering, counterfeiting, and fraudulent use.

13                  “(F) IDENTITY AUTHENTICATION MECHA-  
14                  NISM.—

15                  “(i) DEFINITIONS.—In this subpara-  
16                  graph:

17                         “(I) COVERED IDENTITY DOCU-  
18                         MENT.—The term ‘covered identity  
19                         document’ means a valid—

20                                 “(aa) United States pass-  
21                                 port, passport card, or a docu-  
22                                 ment evidencing lawful perma-  
23                                 nent residence status or employ-  
24                                 ment authorized status issued to  
25                                 an alien;

1                   “(bb) enhanced driver’s li-  
2                   cense or identity card issued by a  
3                   participating State; or

4                   “(cc) photograph and appro-  
5                   priate identifying information  
6                   provided by the Secretary of  
7                   State pursuant to the granting of  
8                   a visa.

9                   “(II) PARTICIPATING STATE.—  
10                  The term ‘participating State’ means  
11                  a State that has an agreement with  
12                  the Secretary to provide the Sec-  
13                  retary, for purposes of identity  
14                  verification in the System, with photo-  
15                  graphs and appropriate identifying in-  
16                  formation maintained by the State.

17                  “(ii) REQUIREMENT FOR IDENTITY  
18                  AUTHENTICATION.—In addition to  
19                  verifying the documents specified in sub-  
20                  paragraph (C), (D), or (E) and utilizing  
21                  the System under subsection (d), each em-  
22                  ployer shall use an identity authentication  
23                  mechanism described in clause (iii) or pro-  
24                  vided in clause (iv) after it becomes avail-

1 able to verify the identity of each indi-  
2 vidual the employer seeks to hire.

3 “(iii) PHOTO TOOL.—

4 “(I) USE REQUIREMENT.—An  
5 employer seeking to hire an individual  
6 who has a covered identity document  
7 shall verify the identity of such indi-  
8 vidual using the photo tool described  
9 in subclause (II).

10 “(II) DEVELOPMENT REQUIRE-  
11 MENT.—The Secretary shall develop  
12 and maintain a photo tool that en-  
13 ables employers to match the photo on  
14 a covered identity document provided  
15 to the employer to a photo maintained  
16 by a U.S. Citizenship and Immigra-  
17 tion Services database.

18 “(iv) ADDITIONAL SECURITY MEAS-  
19 URES.—

20 “(I) USE REQUIREMENT.—An  
21 employer seeking to hire an individual  
22 whose identity may not be verified  
23 using the photo tool described in  
24 clause (iii) shall verify the identity of  
25 such individual using the additional

1 security measures described in sub-  
2 clause (II).

3 “(II) DEVELOPMENT REQUIRE-  
4 MENT.—The Secretary shall develop,  
5 after publication in the Federal Reg-  
6 ister and an opportunity for public  
7 comment, specific and effective addi-  
8 tional security measures to adequately  
9 verify the identity of an individual  
10 whose identity may not be verified  
11 using the photo tool described in  
12 clause (iii). Such additional security  
13 measures—

14 “(aa) shall be kept up-to-  
15 date with technological advances;  
16 and

17 “(bb) shall provide a means  
18 of identity authentication in a  
19 manner that provides a high level  
20 of certainty as to the identity of  
21 such individual, using immigra-  
22 tion and identifying information  
23 that may include review of iden-  
24 tity documents or background  
25 screening verification techniques

1 using publicly available informa-  
2 tion.

3 “(G) AUTHORITY TO PROHIBIT USE OF  
4 CERTAIN DOCUMENTS.—If the Secretary deter-  
5 mines, after publication in the Federal Register  
6 and an opportunity for public comment, that any  
7 document or class of documents specified in  
8 subparagraph (B), (C), or (D) does not reliably  
9 establish identity or that employment author-  
10 ized status is being used fraudulently to an un-  
11 acceptable degree, the Secretary—

12 “(i) may prohibit or restrict the use of  
13 such document or class of documents for  
14 purposes of this subsection; and

15 “(ii) shall directly notify all employers  
16 registered within the System of the prohi-  
17 bition through appropriate means.

18 “(H) AUTHORITY TO ALLOW USE OF CER-  
19 TAIN DOCUMENTS.—If the Secretary has deter-  
20 mined that another document or class of docu-  
21 ments, such as a document issued by a federally  
22 recognized Indian tribe, may be used to reliably  
23 establish identity or employment authorized sta-  
24 tus, the Secretary—

1           “(i) may allow the use of that docu-  
2           ment or class of documents for purposes of  
3           this subsection after publication in the  
4           Federal Register and an opportunity for  
5           public comment;

6           “(ii) shall publish a description of any  
7           such document or class of documents on  
8           the U.S. Citizenship and Immigration  
9           Services’ website; and

10           “(iii) shall directly notify all employ-  
11           ers registered within the System of the  
12           prohibition through appropriate means.

13           “(2) INDIVIDUAL ATTESTATION OF EMPLOY-  
14           MENT AUTHORIZATION.—An individual, upon com-  
15           mencing employment with an employer, shall—

16           “(A) attest, under penalty of perjury, on  
17           the form prescribed by the Secretary, that the  
18           individual is—

19           “(i) a national of the United States;

20           “(ii) an alien lawfully admitted for  
21           permanent residence;

22           “(iii) an alien who has employment  
23           authorized status; or

24           “(iv) otherwise authorized by the Sec-  
25           retary to be hired for such employment;



1           “(B) provide such attestation by a hand-  
2           written, electronic, or digital pin code signature;  
3           and

4           “(C) provide the individual’s social security  
5           account number to the Secretary, unless the in-  
6           dividual has not yet been issued such a number,  
7           on such form as the Secretary may require.

8           “(3) RETENTION OF VERIFICATION RECORD.—

9           “(A) IN GENERAL.—After completing a  
10          form for an individual in accordance with para-  
11          graphs (1) and (2), the employer shall retain a  
12          version of such completed form and make such  
13          form available for inspection by the Secretary  
14          or the Office of Special Counsel for Immigra-  
15          tion-Related Unfair Employment Practices of  
16          the Department of Justice during the period be-  
17          ginning on the hiring date of the individual and  
18          ending on the later of—

19                 “(i) the date that is 3 years after such  
20                 hiring date; or

21                 “(ii) the date that is 1 year after the  
22                 date on which the individual’s employment  
23                 with the employer is terminated.

24           “(B) REQUIREMENT FOR ELECTRONIC RE-  
25           TENTION.—The Secretary—

1                   “(i) shall permit an employer to retain  
2                   the form described in subparagraph (A) in  
3                   electronic form; and

4                   “(ii) may permit an employer to re-  
5                   tain such form in paper, microfiche, micro-  
6                   film, or other media.

7                   “(4) COPYING OF DOCUMENTATION AND REC-  
8                   ORDKEEPING.—The Secretary may promulgate regu-  
9                   lations regarding—

10                   “(A) copying documents and related infor-  
11                   mation pertaining to employment verification  
12                   presented by an individual under this sub-  
13                   section; and

14                   “(B) retaining such information during a  
15                   period not to exceed the required retention pe-  
16                   riod set forth in paragraph (3).

17                   “(5) PENALTIES.—An employer that fails to  
18                   comply with any requirement under this subsection  
19                   may be penalized under subsection (e)(4)(B).

20                   “(6) PROTECTION OF CIVIL RIGHTS.—

21                   “(A) IN GENERAL.—Nothing in this sec-  
22                   tion may be construed to diminish any rights  
23                   otherwise protected by Federal law.

24                   “(B) PROHIBITION ON DISCRIMINATION.—  
25                   An employer shall use the procedures for docu-

1           ment verification set forth in this paragraph for  
2           all employees without regard to race, color, reli-  
3           gion, sex, national origin, or, unless specifically  
4           permitted in this section, to citizenship status.

5           “(7) RECEIPTS.—The Secretary may authorize  
6           the use of receipts for replacement documents, and  
7           temporary evidence of employment authorization by  
8           an individual to meet a documentation requirement  
9           under this subsection on a temporary basis not to  
10          exceed 1 year, after which time the individual shall  
11          provide documentation sufficient to satisfy the docu-  
12          mentation requirements under this subsection.

13          “(8) NO AUTHORIZATION OF NATIONAL IDENTI-  
14          FICATION CARDS.—Nothing in this section may be  
15          construed to directly or indirectly authorize the  
16          issuance, use, or establishment of a national identi-  
17          fication card.

18          “(d) EMPLOYMENT VERIFICATION SYSTEM.—

19                 “(1) IN GENERAL.—

20                         “(A) ESTABLISHMENT.—The Secretary, in  
21                         consultation with the Commissioner, shall es-  
22                         tablish the Employment Verification System.

23                         “(B) MONITORING.—The Secretary shall  
24                         create the necessary processes to monitor—

1           “(i) the functioning of the System, in-  
2           cluding the volume of the workflow, the  
3           speed of processing of queries, the speed  
4           and accuracy of responses;

5           “(ii) the misuse of the System, includ-  
6           ing the prevention of fraud or identity  
7           theft;

8           “(iii) whether the use of the System  
9           results in wrongful adverse actions or dis-  
10          crimination based upon a prohibited factor  
11          against nationals of the United States or  
12          individuals who have employment author-  
13          ized status; and

14          “(iv) the security, integrity, and pri-  
15          vacy of the System.

16          “(C) PROCEDURES.—The Secretary—

17                 “(i) shall create processes to provide  
18                 an individual with direct access to the indi-  
19                 vidual’s case history in the System, includ-  
20                 ing—

21                         “(I) the identities of all persons  
22                         or entities that have queried the indi-  
23                         vidual through the System;

24                         “(II) the date of each such  
25                         query; and

1                   “(III) the System response for  
2                   each such query; and

3                   “(ii) in consultation with the Commis-  
4                   sioner, may develop—

5                   “(I) protocols to notify an indi-  
6                   vidual, in a timely manner through  
7                   the use of electronic correspondence  
8                   or mail, that a query for the indi-  
9                   vidual has been processed through the  
10                  System; or

11                  “(II) a process for the individual  
12                  to submit additional queries to the  
13                  System or notify the Secretary of po-  
14                  tential identity fraud.

15                  “(2) PARTICIPATION REQUIREMENTS.—

16                  “(A) FEDERAL GOVERNMENT.—Except as  
17                  provided in clause (ii), all agencies and depart-  
18                  ments in the executive, legislative, or judicial  
19                  branches of the Federal Government shall par-  
20                  ticipate in the System beginning on the earlier  
21                  of—

22                  “(i) the date of the enactment of the  
23                  Border Security, Economic Opportunity,  
24                  and Immigration Modernization Act, to the  
25                  extent required under section 402(e)(1) of

1 the Illegal Immigration Reform and Immigrant  
2 Responsibility Act of 1996 (division  
3 C of Public Law 104–208; 8 U.S.C.  
4 1324a) and as already implemented by  
5 each agency or department; or

6 “(ii) the date that is 90 days after the  
7 date of the enactment of the Border Security,  
8 Economic Opportunity, and Immigration  
9 Modernization Act.

10 “(B) FEDERAL CONTRACTORS.—Federal  
11 contractors shall participate in the System as  
12 provided in the final rule relating to employ-  
13 ment eligibility verification published in the  
14 Federal Register on November 14, 2008 (73  
15 Fed. Reg. 67,651), or any similar subsequent  
16 regulation, for which purpose references to E-  
17 Verify in the final rule shall be construed to  
18 apply to the System.

19 “(C) CRITICAL INFRASTRUCTURE.—

20 “(i) IN GENERAL.—Beginning on the  
21 date that is 1 year after the date on which  
22 regulations are published implementing  
23 this subsection, the Secretary may author-  
24 ize or direct any employer, person, or enti-  
25 ty responsible for granting access to, pro-

1 tecting, securing, operating, administering,  
2 or regulating part of the critical infrastruc-  
3 ture (as defined in section 1016(e) of the  
4 Critical Infrastructure Protection Act of  
5 2001 (42 U.S.C. 5195c(e))) to participate  
6 in the System to the extent the Secretary  
7 determines that such participation will as-  
8 sist in the protection of the critical infra-  
9 structure.

10 “(ii) NOTIFICATION TO EMPLOY-  
11 ERS.—The Secretary shall notify an em-  
12 ployer required to participate in the Sys-  
13 tem under this subparagraph not later  
14 than 90 days before the date on which the  
15 employer is required to participate.

16 “(D) EMPLOYERS WITH MORE THAN 5,000  
17 EMPLOYEES.—Not later than 2 years after reg-  
18 ulations are published implementing this sub-  
19 section, all employers with more than 5,000 em-  
20 ployees shall participate in the System with re-  
21 spect to all newly hired employees and employ-  
22 ees with expiring temporary employment au-  
23 thorization documents.

24 “(E) EMPLOYERS WITH MORE THAN 500  
25 EMPLOYEES.—Not later than 3 years after reg-

1           ulations are published implementing this sub-  
2           section, all employers with more than 500 em-  
3           ployees shall participate in the System with re-  
4           spect to all newly hired employees and employ-  
5           ees with expiring temporary employment au-  
6           thorization documents.

7           “(F) AGRICULTURAL LABOR OR SERV-  
8           ICES.—With respect to an employee performing  
9           agricultural labor or services (as defined for  
10          purposes of section 101(a)(15)(H)(ii)(a)), this  
11          paragraph shall not apply with respect to the  
12          verification of the employee until the date that  
13          is 4 years after the date of the enactment of the  
14          Legal Workforce Act. An employee described in  
15          this clause shall not be counted for purposes of  
16          subparagraph (D) or (E).

17          “(G) ALL EMPLOYERS.—Except as pro-  
18          vided in subparagraph (I), not later than 4  
19          years after regulations are published imple-  
20          menting this subsection, all employers shall par-  
21          ticipate in the System with respect to all newly  
22          hired employees and employees with expiring  
23          temporary employment authorization docu-  
24          ments.



1                   “(H) TRIBAL GOVERNMENT EMPLOY-  
2                   ERS.—

3                   “(i) RULEMAKING.—In developing  
4                   regulations to implement this subsection,  
5                   the Secretary shall—

6                   “(I) consider the effects of this  
7                   section on federally recognized Indian  
8                   tribes and tribal members; and

9                   “(II) consult with the govern-  
10                  ments of federally recognized Indian  
11                  tribes.

12                  “(ii) REQUIRED PARTICIPATION.—Not  
13                  later than 5 years after regulations are  
14                  published implementing this subsection, all  
15                  employers owned by, or entities of, the gov-  
16                  ernment of a federally recognized Indian  
17                  tribe shall participate in the System with  
18                  respect to all newly hired employees with  
19                  expiring temporary employment authoriza-  
20                  tion documents.

21                  “(I) IMMIGRATION LAW VIOLATORS.—

22                  “(i) ORDERS FINDING VIOLATIONS.—  
23                  An order finding any employer to have vio-  
24                  lated this section or section 274C may, in  
25                  the Secretary’s discretion, require the em-

1            employer to participate in the System with re-  
2            spect to newly hired employees and em-  
3            ployees with expiring temporary employ-  
4            ment authorization documents, if such em-  
5            ployer is not otherwise required to partici-  
6            pate in the System under this section. The  
7            Secretary shall monitor such employer's  
8            compliance with System procedures.

9            “(ii) PATTERN OR PRACTICE OF VIO-  
10            LATIONS.—The Secretary may require an  
11            employer that is required to participate in  
12            the System with respect to newly hired em-  
13            ployees to participate in the System with  
14            respect to the employer's current employ-  
15            ees if the employer is determined by the  
16            Secretary or other appropriate authority to  
17            have engaged in a pattern or practice of  
18            violations of the immigration laws of the  
19            United States.

20            “(J) VOLUNTARY PARTICIPATION.—The  
21            Secretary may permit any employer that is not  
22            required to participate in the System under this  
23            section to do so on a voluntary basis.

24            “(3) CONSEQUENCE OF FAILURE TO PARTICI-  
25            PATE.—

1           “(A) IN GENERAL.—Except as provided in  
2           subparagraph (B), the failure, other than a de  
3           minimis or inadvertent failure, of an employer  
4           that is required to participate in the System to  
5           comply with the requirements of the System  
6           with respect to an individual—

7                   “(i) shall be treated as a violation of  
8                   subsection (a)(1)(B) with respect to that  
9                   individual; and

10                   “(ii) creates a rebuttable presumption  
11                   that the employer has violated paragraph  
12                   (1)(A) or (2) of subsection (a).

13           “(B) EXCEPTION.—

14                   “(i) IN GENERAL.—Subparagraph (A)  
15                   shall not apply in a criminal prosecution.

16                   “(ii) USE AS EVIDENCE.—Nothing in  
17                   this paragraph may be construed to limit  
18                   the use in the prosecution of a Federal  
19                   crime, in a manner otherwise consistent  
20                   with Federal criminal law and procedure,  
21                   of evidence relating to the employer’s fail-  
22                   ure to comply with requirements of the  
23                   System.

24           “(4) PROCEDURES FOR PARTICIPANTS IN THE  
25           SYSTEM.—

1           “(A) IN GENERAL.—An employer partici-  
2           pating in the System shall register such partici-  
3           pation with the Secretary and, when hiring any  
4           individual for employment in the United States,  
5           shall comply with the following:

6                   “(i) REGISTRATION OF EMPLOYERS.—  
7           The Secretary, through notice in the Fed-  
8           eral Register, shall prescribe procedures  
9           that employers shall be required to follow  
10          to register with the System.

11                   “(ii) UPDATING INFORMATION.—The  
12          employer is responsible for providing notice  
13          of any change to the information required  
14          under subclauses (I), (II), and (III) of  
15          clause (v) before conducting any further  
16          inquiries within the System, or on such  
17          other schedule as the Secretary may pre-  
18          scribe.

19                   “(iii) TRAINING.—The Secretary shall  
20          require employers to undergo such training  
21          as the Secretary determines to be nec-  
22          essary to ensure proper use, protection of  
23          civil rights and civil liberties, privacy, in-  
24          tegrity, and security of the System. To the  
25          extent practicable, such training shall be

1 made available electronically on the U.S.  
2 Citizenship and Immigration Services'  
3 website.

4 “(iv) NOTIFICATION TO EMPLOY-  
5 EES.—The employer shall inform individ-  
6 uals hired for employment that the Sys-  
7 tem—

8 “(I) will be used by the employer;

9 “(II) may be used for immigra-  
10 tion enforcement purposes; and

11 “(III) may not be used to dis-  
12 criminate or to take adverse action  
13 against a national of the United  
14 States or an alien who has employ-  
15 ment authorized status.

16 “(v) PROVISION OF ADDITIONAL IN-  
17 FORMATION.—The employer shall obtain  
18 from the individual (and the individual  
19 shall provide) and shall record in such  
20 manner as the Secretary may specify—

21 “(I) the individual’s social secu-  
22 rity account number;

23 “(II) if the individual does not  
24 attest to United States citizenship or  
25 noncitizen nationality under sub-

1 section (c)(2), such identification or  
2 authorization number established by  
3 the Department as the Secretary shall  
4 specify; and

5 “(III) such other information as  
6 the Secretary may require to deter-  
7 mine the identity and employment au-  
8 thorization of an individual.

9 “(vi) PRESENTATION OF DOCUMENTA-  
10 TION.—The employer, and the individual  
11 whose identity and employment authorized  
12 status are being confirmed, shall fulfill the  
13 requirements under subsection (c).

14 “(B) SEEKING CONFIRMATION.—

15 “(i) IN GENERAL.—An employer shall  
16 use the System to confirm the identity and  
17 employment authorized status of any indi-  
18 vidual during—

19 “(I) the period beginning on the  
20 date on which the individual accepts  
21 an offer of employment and ending 3  
22 business days after the date on which  
23 employment begins; or

24 “(II) such other reasonable pe-  
25 riod as the Secretary may prescribe.

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1           “(ii) LIMITATION.—An employer may  
2           not make the starting date of an individ-  
3           ual’s employment or training or any other  
4           term and condition of employment depend-  
5           ent on the receipt of a confirmation of  
6           identity and employment authorized status  
7           by the System.

8           “(iii) REVERIFICATION.—If an indi-  
9           vidual has a limited period of employment  
10          authorized status, the individual’s em-  
11          ployer shall reverify such status through  
12          the System not later than 3 business days  
13          after the last day of such period.

14          “(iv) OTHER EMPLOYMENT.—For em-  
15          ployers directed by the Secretary to par-  
16          ticipate in the System under paragraph  
17          (2)(C)(i) to protect critical infrastructure  
18          or otherwise specified circumstances in this  
19          section to verify their entire workforce, the  
20          System may be used for initial verification  
21          of an individual who was hired before the  
22          employer became subject to the System,  
23          and the employer shall initiate all required  
24          procedures on or before such date as the  
25          Secretary shall specify.

1 “(v) NOTIFICATION.—

2 “(I) IN GENERAL.—The Sec-  
3 retary shall provide, and the employer  
4 shall utilize, as part of the System, a  
5 method of notifying employers of a  
6 confirmation or nonconfirmation of an  
7 individual’s identity and employment  
8 authorized status, or a notice that  
9 further action is required to verify  
10 such identity or employment eligibility  
11 (referred to in this subsection as a  
12 ‘further action notice’).

13 “(II) PROCEDURES.—The Sec-  
14 retary shall establish procedures—

15 “(aa) to directly notify the  
16 individual and the employer of a  
17 confirmation, nonconfirmation, or  
18 further action notice; and

19 “(bb) to provide information  
20 about filing an administrative ap-  
21 peal under paragraph (6) and a  
22 hearing before an administrative  
23 law judge under paragraph (7).

24 “(III) IMPLEMENTATION.—The  
25 Secretary may provide for a phased-in



1 implementation of the notification re-  
2 quirements under this clause, as ap-  
3 propriate. The notification system  
4 shall cover all inquiries not later than  
5 1 year from the date of the enactment  
6 of the Border Security, Economic Op-  
7 portunity, and Immigration Mod-  
8 ernization Act.

9 “(C) CONFIRMATION OR NONCONFIRMA-  
10 TION.—

11 “(i) INITIAL RESPONSE.—

12 “(I) IN GENERAL.—Except as  
13 provided in subclause (II), the System  
14 shall provide—

15 “(aa) a confirmation of an  
16 individual’s identity and employ-  
17 ment authorized status or a fur-  
18 ther action notice at the time of  
19 the inquiry; and

20 “(bb) an appropriate code  
21 indicating such confirmation or  
22 such further action notice.

23 “(II) ALTERNATIVE DEAD-  
24 LINE.—If the System is unable to  
25 provide immediate confirmation or

1 further action notice for technological  
2 reasons or due to unforeseen cir-  
3 cumstances, the System shall provide  
4 a confirmation or further action notice  
5 not later than 3 business days after  
6 the initial inquiry.

7 “(ii) CONFIRMATION UPON INITIAL  
8 INQUIRY.—If the employer receives an ap-  
9 propriate confirmation of an individual’s  
10 identity and employment authorized status  
11 under the System, the employer shall  
12 record the confirmation in such manner as  
13 the Secretary may specify.

14 “(iii) FURTHER ACTION NOTICE AND  
15 LATER CONFIRMATION OR NONCONFIRMA-  
16 TION.—

17 “(I) NOTIFICATION AND AC-  
18 KNOWLEDGMENT THAT FURTHER AC-  
19 TION IS REQUIRED.—Not later than 3  
20 business days after an employer re-  
21 ceives a further action notice of an in-  
22 dividual’s identity or employment eli-  
23 gibility under the System, or during  
24 such other reasonable time as the Sec-  
25 retary may prescribe, the employer

1 shall notify the individual for whom  
2 the confirmation is sought of the fur-  
3 ther action notice and any procedures  
4 specified by the Secretary for address-  
5 ing such notice. The further action  
6 notice shall be given to the individual  
7 in writing and the employer shall ac-  
8 knowledge in the System under pen-  
9 alty of perjury that it provided the  
10 employee with the further action no-  
11 tice. The individual shall affirmatively  
12 acknowledge in writing, or in such  
13 other manner as the Secretary may  
14 specify, the receipt of the further ac-  
15 tion notice from the employer. If the  
16 individual refuses to acknowledge the  
17 receipt of the further action notice, or  
18 acknowledges in writing that the indi-  
19 vidual will not contest the further ac-  
20 tion notice under subclause (II), the  
21 employer shall notify the Secretary in  
22 such manner as the Secretary may  
23 specify.

24 “(II) CONTEST.—Not later than  
25 10 business days after receiving noti-

1           fication of a further action notice  
2           under subclause (I), the individual  
3           shall contact the appropriate Federal  
4           agency and, if the Secretary so re-  
5           quires, appear in person for purposes  
6           of verifying the individual's identity  
7           and employment eligibility. The Sec-  
8           retary, in consultation with the Com-  
9           missioner and other appropriate Fed-  
10          eral agencies, shall specify an avail-  
11          able secondary verification procedure  
12          to confirm the validity of information  
13          provided and to provide a confirma-  
14          tion or nonconfirmation. Any proce-  
15          dures for reexamination shall not limit  
16          in any way an employee's right to ap-  
17          peal a nonconfirmation.

18                   “(III) NO CONTEST.—If the indi-  
19                   vidual refuses to acknowledge receipt  
20                   of the further action notice, acknowl-  
21                   edges that the individual will not con-  
22                   test the further action notice as pro-  
23                   vided in subclause (I), or does not  
24                   contact the appropriate Federal agen-  
25                   cy within the period specified in sub-

1 clause (II), following expiration of the  
2 period specified in subclause (II), a  
3 nonconfirmation shall be issued. The  
4 employer shall record the noncon-  
5 firmation in such manner as the Sec-  
6 retary may specify and terminate the  
7 individual's employment. An individ-  
8 ual's failure to contest a further ac-  
9 tion notice shall not be considered an  
10 admission of guilt with respect to any  
11 violation of this section or any provi-  
12 sion of law.

13 “(IV) CONFIRMATION OR NON-  
14 CONFIRMATION.—Unless the period is  
15 extended in accordance with this sub-  
16 clause, the System shall provide a  
17 confirmation or nonconfirmation not  
18 later than 10 business days after the  
19 date on which the individual contests  
20 the further action notice under sub-  
21 clause (II). If the Secretary deter-  
22 mines that good cause exists, after  
23 taking into account adverse impacts  
24 to the employer, and including time to  
25 permit the individual to obtain and

1 provide needed evidence of identity or  
2 employment eligibility, the Secretary  
3 shall extend the period for providing  
4 confirmation or nonconfirmation for  
5 stated periods beyond 10 business  
6 days. When confirmation or noncon-  
7 firmation is provided, the confirma-  
8 tion system shall provide an appro-  
9 priate code indicating such confirma-  
10 tion or nonconfirmation.

11 “(V) REEXAMINATION.—Nothing  
12 in this section shall prevent the Sec-  
13 retary from establishing procedures to  
14 reexamine a case where a confirma-  
15 tion or nonconfirmation has been pro-  
16 vided if subsequently received infor-  
17 mation indicates that the confirmation  
18 or nonconfirmation may not have been  
19 correct. Any procedures for reexam-  
20 ination shall not limit in any way an  
21 employee’s right to appeal a noncon-  
22 firmation.

23 “(VI) EMPLOYEE PROTEC-  
24 TIONS.—An employer may not termi-  
25 nate employment or take any other

1           adverse action against an individual  
2           solely because of a failure of the indi-  
3           vidual to have identity and employ-  
4           ment eligibility confirmed under this  
5           subsection until—

6                   “(aa) a nonconfirmation has  
7                   been issued;

8                   “(bb) if the further action  
9                   notice was contested, the period  
10                  to timely file an administrative  
11                  appeal has expired without an  
12                  appeal; or

13                  “(cc) if an administrative  
14                  appeal has been filed, the non-  
15                  confirmation has been upheld.

16                  “(iv) NOTICE OF NONCONFIRMA-  
17                  TION.—Not later than 3 business days  
18                  after an employer receives a nonconfirma-  
19                  tion, or during such other reasonable time  
20                  as the Secretary may provide, the employer  
21                  shall notify the individual who is the sub-  
22                  ject of the nonconfirmation, and provide  
23                  information about filing an administrative  
24                  appeal pursuant to paragraph (6) and re-  
25                  quest for a hearing before an administra-

1           tive law judge pursuant to paragraph (7).  
2           The nonconfirmation notice shall be given  
3           to the individual in writing and the em-  
4           ployer shall acknowledge in the System  
5           under penalty of perjury that it provided  
6           the notice (or adequately attempted to pro-  
7           vide notice, but was unable to do so despite  
8           reasonable efforts). The individual shall af-  
9           firmatively acknowledge in writing, or in  
10          such other manner as the Secretary may  
11          prescribe, the receipt of the nonconfirma-  
12          tion notice from the employer. If the indi-  
13          vidual refuses or fails to acknowledge the  
14          receipt of the nonconfirmation notice, the  
15          employer shall notify the Secretary in such  
16          manner as the Secretary may prescribe.

17           “(D) CONSEQUENCES OF NONCONFIRMA-  
18          TION.—

19           “(i) TERMINATION OF CONTINUED  
20          EMPLOYMENT.—Except as provided in  
21          clause (iii), an employer that has received  
22          a nonconfirmation regarding an individual  
23          and has made reasonable efforts to notify  
24          the individual in accordance with subpara-  
25          graph (C)(iv) shall terminate the employ-



1           ment of the individual upon the expiration  
2           of the time period specified in paragraph  
3           (6)(A) for filing an administrative appeal  
4           and paragraph (7)(A) for requesting a  
5           hearing before an administrative law judge.

6           “(ii)    CONTINUED    EMPLOYMENT  
7           AFTER   NONCONFIRMATION.—If the em-  
8           ployer continues to employ an individual  
9           after receiving nonconfirmation and ex-  
10          haustion of all appeals or expiration of all  
11          rights to appeal if not appealed, in viola-  
12          tion of clause (i), a rebuttable presumption  
13          is created that the employer has violated  
14          paragraphs (1)(A) and (2) of subsection  
15          (a). Such presumption shall not apply in  
16          any prosecution under subsection (k)(1).

17          “(iii)   EFFECT OF ADMINISTRATIVE  
18          APPEAL OR REVIEW BY ADMINISTRATIVE  
19          LAW JUDGE.—If an individual files an ad-  
20          ministrative appeal of the nonconfirmation  
21          within the time period specified in para-  
22          graph (6)(A), or review by an administra-  
23          tive law judge specified in paragraph  
24          (7)(A), the employer shall not terminate  
25          the individual’s employment under this

1           subparagraph prior to the resolution of the  
2           administrative appeal unless the Secretary  
3           or Commissioner terminates the stay under  
4           paragraph (6)(B) or (7)(B).

5           “(E) OBLIGATION TO RESPOND TO QUE-  
6           RIES AND ADDITIONAL INFORMATION.—

7                   “(i) IN GENERAL.—Employers shall  
8           comply with requests for information from  
9           the Secretary and the Special Counsel for  
10          Immigration-Related Unfair Employment  
11          Practices of the Department of Justice, in-  
12          cluding queries concerning current and  
13          former employees, within the time frame  
14          during which records are required to be  
15          maintained under this section regarding  
16          such former employees, if such information  
17          relates to the functioning of the System,  
18          the accuracy of the responses provided by  
19          the System, or any suspected misuse, dis-  
20          crimination, fraud, or identity theft in the  
21          use of the System. Failure to comply with  
22          a request under this clause constitutes a  
23          violation of subsection (a)(1)(B).

24                   “(ii) ACTION BY INDIVIDUALS.—

1           “(I) IN GENERAL.—Individuals  
2           being verified through the System  
3           may be required to take further action  
4           to address questions identified by the  
5           Secretary or the Commissioner re-  
6           garding the documents relied upon for  
7           purposes of subsection (c).

8           “(II) NOTIFICATION.—Not later  
9           than 3 business days after the receipt  
10          of such questions regarding an indi-  
11          vidual, or during such other reason-  
12          able time as the Secretary may pre-  
13          scribe, the employer shall—

14                   “(aa) notify the individual of  
15                   any such requirement for further  
16                   actions; and

17                   “(bb) shall record the date  
18                   and manner of such notification.

19          “(III) ACKNOWLEDGMENT.—The  
20          individual shall acknowledge the noti-  
21          fication received from the employer  
22          under subclause (II) in writing, or in  
23          such other manner as the Secretary  
24          may prescribe.

25          “(iii) RULEMAKING.—

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1                   “(I) IN GENERAL.—The Sec-  
2                   retary, in consultation with the Com-  
3                   missioner, is authorized to issue regu-  
4                   lations implementing, clarifying, and  
5                   supplementing the requirements under  
6                   this subparagraph—

7                   “(aa) to facilitate the func-  
8                   tioning, accuracy, and fairness of  
9                   the System; or

10                   “(bb) to prevent misuse, dis-  
11                   crimination, fraud, or identity  
12                   theft in the use of the System.

13                   “(II) NOTICE.—The regulations  
14                   issued under subclause (I)—

15                   “(aa) shall be published in  
16                   the Federal Register; and

17                   “(bb) provide directly to all  
18                   employers registered in the Sys-  
19                   tem.

20                   “(F) DESIGNATED AGENTS.—The Sec-  
21                   retary shall establish a process—

22                   “(i) for certifying, on an annual basis  
23                   or at such times as the Secretary may pre-  
24                   scribe, designated agents and other System  
25                   service providers seeking access to the Sys-

1           tem to perform verification queries on be-  
2           half of employers, based upon training,  
3           usage, privacy, and security standards pre-  
4           scribed by the Secretary; and

5           “(ii) for ensuring that designated  
6           agents and other System service providers  
7           are subject to monitoring to the same ex-  
8           tent as direct access users.

9           “(G) REQUIREMENT TO PROVIDE INFOR-  
10          MATION.—

11           “(i) IN GENERAL.—No later than 3  
12           months after the date of the enactment of  
13           the Border Security, Economic Oppor-  
14           tunity, and Immigration Modernization  
15           Act, the Secretary, in consultation with the  
16           Secretary of Labor, the Secretary of Agri-  
17           culture, the Commissioner, the Attorney  
18           General, the Equal Employment Oppor-  
19           tunity Commission, and the Administrator  
20           of the Small Business Administration,  
21           shall commence a campaign to disseminate  
22           information respecting the procedures,  
23           rights, and remedies prescribed under this  
24           section.

1                   “(ii) CAMPAIGN REQUIREMENTS.—

2                   The campaign authorized under clause

3                   (i)—

4                   “ (I) shall be aimed at increasing

5                   the knowledge of employers, employ-

6                   ees, and the general public concerning

7                   employer and employee rights, respon-

8                   sibilities, and remedies under this sec-

9                   tion; and

10                  “(II) shall be coordinated with

11                  the public education campaign con-

12                  ducted by U.S. Citizenship and Immi-

13                  gration Services.

14                  “(iii) ASSESSMENT.—The Secretary

15                  shall assess the success of the campaign in

16                  achieving the goals of the campaign.

17                  “(iv) AUTHORITY TO CONTRACT.—In

18                  order to carry out and assess the campaign

19                  under this subparagraph, the Secretary

20                  may, to the extent deemed appropriate and

21                  subject to the availability of appropria-

22                  tions, contract with public and private or-

23                  ganizations for outreach and assessment

24                  activities under the campaign.

1                   “(v) AUTHORIZATION OF APPROPRIA-  
2                   TIONS.—There are authorized to be appro-  
3                   priated to carry out this paragraph  
4                   \$40,000,000 for each of the fiscal years  
5                   2014 through 2016.

6                   “(H) AUTHORITY TO MODIFY INFORMA-  
7                   TION REQUIREMENTS.—Based on a regular re-  
8                   view of the System and the document  
9                   verification procedures to identify misuse or  
10                  fraudulent use and to assess the security of the  
11                  documents and processes used to establish iden-  
12                  tity or employment authorized status, the Sec-  
13                  retary, in consultation with the Commissioner,  
14                  after publication of notice in the Federal Reg-  
15                  ister and an opportunity for public comment,  
16                  may modify, if the Secretary determines that  
17                  the modification is necessary to ensure that the  
18                  System accurately and reliably determines the  
19                  identity and employment authorized status of  
20                  employees and maintain existing protections  
21                  against misuse, discrimination, fraud, and iden-  
22                  tity theft—

23                               “(i) the information that shall be pre-  
24                               sented to the employer by a worker indi-  
25                               vidual;

1                   “(ii) the information that shall be pro-  
2                   vided to the System by the employer; and

3                   “(iii) the procedures that shall be fol-  
4                   lowed by employers with respect to the  
5                   process of verifying an individual through  
6                   the System.

7                   “(I) SELF-VERIFICATION.—Subject to ap-  
8                   propriate safeguards to prevent misuse of the  
9                   system, the Secretary, in consultation with the  
10                  Commissioner, shall establish a secure self-  
11                  verification procedure to permit an individual  
12                  who seeks to verify the individual’s own employ-  
13                  ment eligibility to contact the appropriate agen-  
14                  cy and, in a timely manner, correct or update  
15                  the information contained in the System.

16                  “(5) PROTECTION FROM LIABILITY FOR AC-  
17                  TIONS TAKEN ON THE BASIS OF INFORMATION PRO-  
18                  VIDED BY THE SYSTEM.—An employer shall not be  
19                  liable to a job applicant, an employee, the Federal  
20                  Government, or a State or local government, under  
21                  Federal, State, or local criminal or civil law for any  
22                  employment-related action taken with respect to a  
23                  job applicant or employee in good-faith reliance on  
24                  information provided by the System.

25                  “(6) ADMINISTRATIVE APPEAL.—



1           “(A) IN GENERAL.—An individual who is  
2 notified of a nonconfirmation may, not later  
3 than 10 business days after the date that such  
4 notice is received, file an administrative appeal  
5 of such nonconfirmation with the Commissioner  
6 if the notice is based on records maintained by  
7 the Commissioner, or in any other case, with  
8 the Secretary. An individual who did not timely  
9 contest a further action notice timely received  
10 by that individual for which the individual ac-  
11 knowledged receipt may not be granted a review  
12 under this paragraph.

13           “(B) ADMINISTRATIVE STAY OF NONCON-  
14 FIRMATION.—The nonconfirmation shall be  
15 automatically stayed upon the timely filing of  
16 an administrative appeal, unless the noncon-  
17 firmation resulted after the individual acknowl-  
18 edged receipt of the further action notice but  
19 failed to contact the appropriate agency within  
20 the time provided. The stay shall remain in ef-  
21 fect until the resolution of the appeal, unless  
22 the Secretary or the Commissioner terminates  
23 the stay based on a determination that the ad-  
24 ministrative appeal is frivolous or filed for pur-  
25 poses of delay.

1           “(C) REVIEW FOR ERROR.—The Secretary  
2           and the Commissioner shall develop procedures  
3           for resolving administrative appeals regarding  
4           nonconfirmations based upon the information  
5           that the individual has provided, including any  
6           additional evidence or argument that was not  
7           previously considered. Any such additional evi-  
8           dence or argument shall be filed within 10 busi-  
9           ness days of the date the appeal was originally  
10          filed. Appeals shall be resolved within 20 busi-  
11          ness days after the individual has submitted all  
12          evidence and arguments the individual wishes to  
13          submit, or has stated in writing that there is no  
14          additional evidence that the individual wishes to  
15          submit. The Secretary and the Commissioner  
16          may, on a case by case basis for good cause, ex-  
17          tend the filing and submission period in order  
18          to ensure accurate resolution of an appeal be-  
19          fore the Secretary or the Commissioner.

20          “(D) PREPONDERANCE OF EVIDENCE.—  
21          Administrative appeal under this paragraph  
22          shall be limited to whether a nonconfirmation  
23          notice is supported by a preponderance of the  
24          evidence.

1           “(E) DAMAGES, FEES, AND COSTS.—No  
2 money damages, fees or costs may be awarded  
3 in the administrative appeal process under this  
4 paragraph.

5           “(7) REVIEW BY ADMINISTRATIVE LAW  
6 JUDGE.—

7           “(A) IN GENERAL.—Not later than 30  
8 days after the date an individual receives a final  
9 determination on an administrative appeal  
10 under paragraph (6), the individual may obtain  
11 review of such determination by filing a com-  
12 plaint with an administrative law judge in ac-  
13 cordance with this paragraph.

14           “(B) STAY OF NONCONFIRMATION.—The  
15 nonconfirmation related to such final deter-  
16 mination shall be automatically stayed upon the  
17 timely filing of a complaint under this para-  
18 graph, and the stay shall remain in effect until  
19 the resolution of the complaint, unless the ad-  
20 ministrative law judge determines that the ac-  
21 tion is frivolous or filed for purposes of delay.

22           “(C) SERVICE.—The respondent to com-  
23 plaint filed under this paragraph is either the  
24 Secretary or the Commissioner, but not both,  
25 depending upon who issued the administrative

1 order under paragraph (6). In addition to serv-  
2 ing the respondent, the plaintiff shall serve the  
3 Attorney General.

4 “(D) AUTHORITY OF ADMINISTRATIVE  
5 LAW JUDGE.—

6 “(i) RULES OF PRACTICE.—The Sec-  
7 retary shall promulgate regulations regard-  
8 ing the rules of practice in appeals brought  
9 pursuant to this subsection.

10 “(ii) AUTHORITY OF ADMINISTRATIVE  
11 LAW JUDGE.—The administrative law  
12 judge shall have power to—

13 “(I) terminate a stay of a non-  
14 confirmation under subparagraph (B)  
15 if the administrative law judge deter-  
16 mines that the action is frivolous or  
17 filed for purposes of delay;

18 “(II) adduce evidence at a hear-  
19 ing;

20 “(III) compel by subpoena the  
21 attendance of witnesses and the pro-  
22 duction of evidence at any designated  
23 place or hearing;

24 “(IV) resolve claims of identity  
25 theft; and

1                   “(V) enter, upon the pleadings  
2                   and any evidence adduced at a hear-  
3                   ing, a decision affirming or reversing  
4                   the result of the agency, with or with-  
5                   out remanding the cause for a rehear-  
6                   ing.

7                   “(iii) SUBPOENA.—In case of contu-  
8                   macy or refusal to obey a subpoena law-  
9                   fully issued under this section and upon  
10                  application of the administrative law judge,  
11                  an appropriate district court of the United  
12                  States may issue an order requiring com-  
13                  pliance with such subpoena and any failure  
14                  to obey such order may be punished by  
15                  such court as a contempt of such court.

16                  “(iv) TRAINING.—An administrative  
17                  law judge hearing cases shall have special  
18                  training respecting employment authorized  
19                  status verification.

20                  “(E) ORDER BY ADMINISTRATIVE LAW  
21                  JUDGE.—

22                  “(i) IN GENERAL.—The administra-  
23                  tive law judge shall issue and cause to be  
24                  served to the parties in the proceeding an

1 order which may be appealed as provided  
2 in subparagraph (G).

3 “(ii) CONTENTS OF ORDER.—Such an  
4 order shall uphold or reverse the final de-  
5 termination on the request for reconsider-  
6 ation and order lost wages and other ap-  
7 propriate remedies as provided in subpara-  
8 graph (F).

9 “(F) COMPENSATION FOR ERROR.—

10 “(i) IN GENERAL.—In cases in which  
11 the administrative law judge reverses the  
12 final determination of the Secretary or the  
13 Commissioner made under paragraph (6),  
14 and the administrative law judge finds  
15 that—

16 “(I) the nonconfirmation was due  
17 to gross negligence or intentional mis-  
18 conduct of the employer, the adminis-  
19 trative law judge may order the em-  
20 ployer to pay the individual lost  
21 wages, and reasonable costs and attor-  
22 neys’ fees incurred during administra-  
23 tive and judicial review; or

24 “(II) such final determination  
25 was erroneous by reason of the neg-

1                   ligence of the Secretary or the Com-  
2                   missioner, the administrative law  
3                   judge may order the Secretary or the  
4                   Commissioner to pay the individual  
5                   lost wages, and reasonable costs and  
6                   attorneys' fees incurred during admin-  
7                   istrative and judicial review.

8                   “(ii)    CALCULATION    OF    LOST  
9                   WAGES.—Lost wages shall be calculated  
10                  based on the wage rate and work schedule  
11                  that prevailed prior to termination. The in-  
12                  dividual shall be compensated for wages  
13                  lost beginning on the first scheduled work  
14                  day after employment was terminated and  
15                  ending 120 days after completion of the  
16                  administrative law judge's review described  
17                  in this paragraph or the day after the indi-  
18                  vidual is reinstated or obtains employment  
19                  elsewhere, whichever occurs first. If the in-  
20                  dividual obtains employment elsewhere at a  
21                  lower wage rate, the individual shall be  
22                  compensated for the difference in wages  
23                  for the period ending 120 days after com-  
24                  pletion of the administrative law judge re-  
25                  view process. No lost wages shall be award-

1 ed for any period of time during which the  
2 individual was not in employment author-  
3 ized status.

4 “(iii) PAYMENT OF COMPENSATION.—  
5 Notwithstanding any other law, payment of  
6 compensation for lost wages, costs, and at-  
7 torneys’ fees under this paragraph, or com-  
8 promise settlements of the same, shall be  
9 made as provided by section 1304 of title  
10 31, United States Code. Appropriations  
11 made available to the Secretary or the  
12 Commissioner, accounts provided for under  
13 section 286, and funds from the Federal  
14 Old-Age and Survivors Insurance Trust  
15 Fund or the Federal Disability Insurance  
16 Trust Fund shall not be available to pay  
17 such compensation.

18 “(G) APPEAL.—No later than 45 days  
19 after the entry of such final order, any person  
20 adversely affected by such final order may seek  
21 review of such order in the United States Court  
22 of Appeals for the circuit in which the violation  
23 is alleged to have occurred or in which the em-  
24 ployer resides or transacts business.

25 “(8) MANAGEMENT OF THE SYSTEM.—



1           “(A) IN GENERAL.—The Secretary is au-  
2           thorized to establish, manage, and modify the  
3           System, which shall—

4                   “(i) respond to inquiries made by par-  
5                   ticipating employers at any time through  
6                   the internet, or such other means as the  
7                   Secretary may designate, concerning an in-  
8                   dividual’s identity and whether the indi-  
9                   vidual is in employment authorized status;

10                   “(ii) maintain records of the inquiries  
11                   that were made, of confirmations provided  
12                   (or not provided), and of the codes pro-  
13                   vided to employers as evidence of their  
14                   compliance with their obligations under the  
15                   System; and

16                   “(iii) provide information to, and re-  
17                   quire action by, employers and individuals  
18                   using the System.

19           “(B) DESIGN AND OPERATION OF SYS-  
20           TEM.—The System shall be designed and oper-  
21           ated—

22                   “(i) to maximize its reliability and  
23                   ease of use by employers consistent with  
24                   protecting the privacy and security of the

1 underlying information, and ensuring full  
2 notice of such use to employees;

3 “(ii) to maximize its ease of use by  
4 employees, including direct notification of  
5 its use, of results, and ability to challenge  
6 results;

7 “(iii) to respond accurately to all in-  
8 quires made by employers on whether in-  
9 dividuals are authorized to be employed  
10 and to register any times when the system  
11 is unable to receive inquiries;

12 “(iv) to maintain appropriate adminis-  
13 trative, technical, and physical safeguards  
14 to prevent unauthorized disclosure of per-  
15 sonal information, misuse by employers  
16 and employees, and discrimination;

17 “(v) to require regularly scheduled re-  
18 fresher training of all users of the System  
19 to ensure compliance with all procedures;

20 “(vi) to allow for auditing of the use  
21 of the System to detect misuse, discrimina-  
22 tion, fraud, and identity theft, and to pre-  
23 serve the integrity and security of the in-  
24 formation in all of the System, including—

1                   “(I) to develop and use tools and  
2                   processes to detect or prevent fraud  
3                   and identity theft, such as multiple  
4                   uses of the same identifying informa-  
5                   tion or documents to fraudulently gain  
6                   employment;

7                   “(II) to develop and use tools  
8                   and processes to detect and prevent  
9                   misuse of the system by employers  
10                  and employees;

11                  “(III) to develop tools and proc-  
12                  esses to detect anomalies in the use of  
13                  the system that may indicate potential  
14                  fraud or misuse of the system;

15                  “(IV) to audit documents and in-  
16                  formation submitted by employees to  
17                  employers, including authority to con-  
18                  duct interviews with employers and  
19                  employees, and obtain information  
20                  concerning employment from the em-  
21                  ployer;

22                  “(vii) to confirm identity and employ-  
23                  ment authorization through verification  
24                  and comparison of records as determined  
25                  necessary by the Secretary;

1 “(viii) to confirm electronically the  
2 issuance of the employment authorization  
3 or identity document and—

4 “(I) if such photograph is avail-  
5 able, to display the digital photograph  
6 that the issuer placed on the docu-  
7 ment so that the employer can com-  
8 pare the photograph displayed to the  
9 photograph on the document pre-  
10 sented by the employee; or

11 “(II) if a photograph is not avail-  
12 able from the issuer, to confirm the  
13 authenticity of the document using  
14 such alternative procedures as the  
15 Secretary may specify; and

16 “(ix) to provide appropriate notifica-  
17 tion directly to employers registered with  
18 the System of all changes made by the  
19 Secretary or the Commissioner related to  
20 allowed and prohibited documents, and use  
21 of the System.

22 “(C) SAFEGUARDS TO THE SYSTEM.—

23 “(i) REQUIREMENT TO DEVELOP.—  
24 The Secretary, in consultation with the  
25 Commissioner and other appropriate Fed-

1           eral and State agencies, shall develop poli-  
2           cies and procedures to ensure protection of  
3           the privacy and security of personally iden-  
4           tifiable information and identifiers con-  
5           tained in the records accessed or main-  
6           tained by the System. The Secretary, in  
7           consultation with the Commissioner and  
8           other appropriate Federal and State agen-  
9           cies, shall develop and deploy appropriate  
10          privacy and security training for the Fed-  
11          eral and State employees accessing the  
12          records under the System.

13               “(ii) PRIVACY AUDITS.—The Sec-  
14          retary, acting through the Chief Privacy  
15          Officer of the Department, shall conduct  
16          regular privacy audits of the policies and  
17          procedures established under clause (i), in-  
18          cluding any collection, use, dissemination,  
19          and maintenance of personally identifiable  
20          information and any associated informa-  
21          tion technology systems, as well as scope of  
22          requests for this information. The Chief  
23          Privacy Officer shall review the results of  
24          the audits and recommend to the Secretary

1 any changes necessary to improve the pri-  
2 vacy protections of the program.

3 “(iii) RECORDS SECURITY PRO-  
4 GRAM.—Any person, including a private  
5 third party vendor, who retains document  
6 verification or System data pursuant to  
7 this section shall implement an effective  
8 records security program that—

9 “(I) ensures that only authorized  
10 personnel have access to document  
11 verification or System data; and

12 “(II) ensures that whenever such  
13 data is created, completed, updated,  
14 modified, altered, or corrected in elec-  
15 tronic format, a secure and perma-  
16 nent record is created that establishes  
17 the date of access, the identity of the  
18 individual who accessed the electronic  
19 record, and the particular action  
20 taken.

21 “(iv) RECORDS SECURITY PRO-  
22 GRAM.—In addition to the security meas-  
23 ures described in clause (iii), a private  
24 third party vendor who retains document  
25 verification or System data pursuant to

1 this section shall implement an effective  
2 records security program that—

3 “(I) provides for backup and re-  
4 covery of any records maintained in  
5 electronic format to protect against  
6 information loss, such as power inter-  
7 ruptions; and

8 “(II) ensures that employees are  
9 trained to minimize the risk of unau-  
10 thorized or accidental alteration or  
11 erasure of such data in electronic for-  
12 mat.

13 “(v) AUTHORIZED PERSONNEL DE-  
14 FINED.—In this subparagraph, the term  
15 ‘authorized personnel’ means anyone reg-  
16 istered as a System user, or anyone with  
17 partial or full responsibility for completion  
18 of employment authorization verification or  
19 retention of data in connection with em-  
20 ployment authorization verification on be-  
21 half of an employer.

22 “(D) RESPONSIBILITIES OF THE SEC-  
23 RETARY.—

24 “(i) IN GENERAL.—As part of the  
25 System, the Secretary shall maintain a re-

1           liable, secure method, which, operating  
2           through the System and within the time  
3           periods specified, compares the name, alien  
4           identification or authorization number, or  
5           other information as determined relevant  
6           by the Secretary, provided in an inquiry  
7           against such information maintained or  
8           accessed by the Secretary in order to con-  
9           firm (or not confirm) the validity of the in-  
10          formation provided, the correspondence of  
11          the name and number, whether the alien  
12          has employment authorized status (or, to  
13          the extent that the Secretary determines to  
14          be feasible and appropriate, whether the  
15          records available to the Secretary verify  
16          the identity or status of a national of the  
17          United States), and such other information  
18          as the Secretary may prescribe.

19                 “(ii) PHOTOGRAPH DISPLAY.—As part  
20          of the System, the Secretary shall establish  
21          a reliable, secure method, which, operating  
22          through the System, displays the digital  
23          photograph described in subparagraph  
24          (B)(viii)(I).



1                   “(iii) TIMING OF NOTICES.—The Sec-  
2                   retary shall have authority to prescribe  
3                   when a confirmation, nonconfirmation, or  
4                   further action notice shall be issued.

5                   “(iv) USE OF INFORMATION.—The  
6                   Secretary shall perform regular audits  
7                   under the System, as described in subpara-  
8                   graph (B)(vi) and shall utilize the informa-  
9                   tion obtained from such audits, as well as  
10                  any information obtained from the Com-  
11                  missioner pursuant to part E of title XI of  
12                  the Social Security Act (42 U.S.C. 1301 et  
13                  seq.), for the purposes of this section and  
14                  to administer and enforce the immigration  
15                  laws.

16                  “(v) AVAILABLE FACILITIES AND AL-  
17                  TERNATIVE ACCOMMODATIONS.—The Sec-  
18                  retary shall make appropriate arrange-  
19                  ments and develop standards to allow em-  
20                  ployers or employees, including remote  
21                  hires, who are otherwise unable to access  
22                  the System to use electronic and telephonic  
23                  formats (including video conferencing,  
24                  scanning technology, and other available  
25                  technologies), Federal Government facili-

1 ties, public facilities, or other available lo-  
2 cations in order to utilize the System.

3 “(vi) IDENTITY FRAUD PROTEC-  
4 TION.—To prevent identity fraud, not later  
5 than 18 months after the date of the en-  
6 actment of the Border Security, Economic  
7 Opportunity, and Immigration Moderniza-  
8 tion Act, the Secretary shall—

9 “(I) in consultation with the  
10 Commissioner, establish a program to  
11 provide a reliable, secure method for  
12 an individual to temporarily suspend  
13 or limit the use of the individual’s so-  
14 cial security account number or other  
15 identifying information for verification  
16 by the System; and

17 “(II) for each individual being  
18 verified through the System—

19 “(aa) notify the individual  
20 that the individual has the option  
21 to limit the use of the individ-  
22 ual’s social security account num-  
23 ber or other identifying informa-  
24 tion for verification by the Sys-  
25 tem; and

1                   “(bb) provide instructions to  
2                   the individuals for exercising the  
3                   option referred to in item (aa).

4                   “(vii) PROTECTION FROM MULTIPLE  
5                   USE.—The Secretary and the Commis-  
6                   sioner shall establish a procedure for iden-  
7                   tifying and handling a situation in which a  
8                   social security account number has been  
9                   identified to be subject to unusual multiple  
10                  use in the System or is otherwise suspected  
11                  or determined to have been compromised  
12                  by identity fraud.

13                  “(viii) MONITORING AND COMPLIANCE  
14                  UNIT.—The Secretary shall establish or  
15                  designate a monitoring and compliance  
16                  unit to detect and reduce identity fraud  
17                  and other misuse of the System.

18                  “(ix) CIVIL RIGHTS AND CIVIL LIB-  
19                  ERTIES ASSESSMENTS.—

20                  “(I) REQUIREMENT TO CON-  
21                  DUCT.—The Secretary shall conduct  
22                  regular civil rights and civil liberties  
23                  assessments of the System, including  
24                  participation by employers, other pri-

1 vate entities, and Federal, State, and  
2 local government entities.

3 “(II) REQUIREMENT TO RE-  
4 SPOND.—Employers, other private en-  
5 tities, and Federal, State, and local  
6 entities shall timely respond to any re-  
7 quest in connection with such an as-  
8 sessment.

9 “(III) ASSESSMENT AND REC-  
10 OMMENDATIONS.—The Officer for  
11 Civil Rights and Civil Liberties of the  
12 Department shall review the results of  
13 each such assessment and recommend  
14 to the Secretary any changes nec-  
15 essary to improve the civil rights and  
16 civil liberties protections of the Sys-  
17 tem.

18 “(E) GRANTS TO STATES.—

19 “(i) IN GENERAL.—The Secretary  
20 shall create and administer a grant pro-  
21 gram to help provide funding for States  
22 that grant—

23 “(I) the Secretary access to driv-  
24 er’s license information as needed to  
25 confirm that a driver’s license pre-

1                   sented under subsection (c)(1)(C)(i)  
2                   confirms the identity of the subject of  
3                   the System check, and that a driver's  
4                   license matches the State's records;  
5                   and

6                   “(II) such assistance as the Sec-  
7                   retary may request in order to resolve  
8                   further action notices or nonconfirma-  
9                   tions relating to such information.

10                   “(ii) CONSTRUCTION WITH THE DRIV-  
11                   ER'S PRIVACY PROTECTION ACT OF 1994.—  
12                   The provision of a photograph to the Sec-  
13                   retary as described in clause (i) may not be  
14                   construed as a violation of section 2721 of  
15                   title 18, United States Code, and is a per-  
16                   missible use under subsection (b)(1) of  
17                   that section.

18                   “(iii) AUTHORIZATION OF APPROPRIA-  
19                   TIONS.—There is authorized to be appro-  
20                   priated to the Secretary \$250,000,000 to  
21                   carry out this subparagraph.

22                   “(F) RESPONSIBILITIES OF THE SEC-  
23                   RETARY OF STATE.—As part of the System, the  
24                   Secretary of State shall provide to the Sec-  
25                   retary access to passport and visa information

1 as needed to confirm that a passport, passport  
2 card, or visa presented under subsection  
3 (c)(1)(B) confirms the identity of the subject of  
4 the System check, and that a passport, passport  
5 card, or visa photograph matches the Secretary  
6 of State's records, and shall provide such assist-  
7 ance as the Secretary may request in order to  
8 resolve further action notices or nonconfirma-  
9 tions relating to such information.

10 “(G) UPDATING INFORMATION.—The  
11 Commissioner, the Secretary, and the Secretary  
12 of State shall update their information in a  
13 manner that promotes maximum accuracy and  
14 shall provide a process for the prompt correc-  
15 tion of erroneous information.

16 “(9) LIMITATION ON USE OF THE SYSTEM.—  
17 Notwithstanding any other provision of law, nothing  
18 in this subsection may be construed to permit or  
19 allow any department, bureau, or other agency of  
20 the United States Government or any other entity to  
21 utilize any information, database, or other records  
22 assembled under this subsection for any purpose  
23 other than for employment verification or to ensure  
24 secure, appropriate and nondiscriminatory use of the  
25 System.

1           “(10) ANNUAL REPORT AND CERTIFICATION.—  
2           Not later than 18 months after the promulgation of  
3           regulations to implement this subsection, and annu-  
4           ally thereafter, the Secretary shall submit to Con-  
5           gress a report that includes the following:

6                   “(A) An assessment of the accuracy rates  
7                   of further action notices and other System no-  
8                   tices provided by employers to individuals who  
9                   are authorized to be employed in the United  
10                  States.

11                  “(B) An assessment of the accuracy rates  
12                  of further action notices and other System no-  
13                  tices provided directly (by the System) in a  
14                  timely fashion to individuals who are not au-  
15                  thorized to be employed in the United States.

16                  “(C) An assessment of any challenges  
17                  faced by small employers in utilizing the Sys-  
18                  tem.

19                  “(D) An assessment of the rate of em-  
20                  ployer noncompliance (in addition to failure to  
21                  provide required notices in a timely fashion) in  
22                  each of the following categories:

23                          “(i) Taking adverse action based on a  
24                          further action notice.

1           “(ii) Use of the System for non-  
2 employees or other individuals before they  
3 are offered employment.

4           “(iii) Use of the System to reverify  
5 employment authorized status of current  
6 employees except if authorized to do so.

7           “(iv) Use of the System selectively,  
8 except in cases in which such use is au-  
9 thorized.

10           “(v) Use of the System to deny em-  
11 ployment or post-employment benefits or  
12 otherwise interfere with labor rights.

13           “(vi) Requiring employees or appli-  
14 cants to use any self-verification feature or  
15 to provide self-verification results.

16           “(vii) Discouraging individuals who  
17 receive a further action notice from chal-  
18 lenging the further action notice or appeal-  
19 ing a determination made by the System.

20           “(E) An assessment of the rate of em-  
21 ployee noncompliance in each of the following  
22 categories:

23           “(i) Obtaining employment when un-  
24 authorized with an employer complying  
25 with the System in good faith.



1                   “(ii) Failure to provide required docu-  
2                   ments in a timely manner.

3                   “(iii) Attempting to use fraudulent  
4                   documents or documents not related to the  
5                   individual.

6                   “(iv) Misuse of the administrative ap-  
7                   peal and judicial review process.

8                   “(F) An assessment of the amount of time  
9                   taken for—

10                   “(i) the System to provide the con-  
11                   firmation or further action notice;

12                   “(ii) individuals to contest further ac-  
13                   tion notices;

14                   “(iii) the System to provide a con-  
15                   firmation or nonconfirmation of a con-  
16                   tested further action notice;

17                   “(iv) individuals to file an administra-  
18                   tive appeal of a nonconfirmation; and

19                   “(v) resolving administrative appeals  
20                   regarding nonconfirmations.

21                   “(11) ANNUAL GAO STUDY AND REPORT.—

22                   “(A) REQUIREMENT.—The Comptroller  
23                   General shall, for each year, undertake a study  
24                   to evaluate the accuracy, efficiency, integrity,  
25                   and impact of the System.

1           “(B) REPORT.—Not later than 18 months  
2 after the promulgation of regulations to imple-  
3 ment this subsection, and yearly thereafter, the  
4 Comptroller General shall submit to Congress a  
5 report containing the findings of the study car-  
6 ried out under this paragraph. Each such re-  
7 port shall include, at a minimum, the following:

8           “(i) An assessment of System per-  
9 formance with respect to the rate at which  
10 individuals who are eligible for employment  
11 in the United States are correctly approved  
12 within the required periods, including a  
13 separate assessment of such rate for na-  
14 tionals and aliens.

15           “(ii) An assessment of the privacy and  
16 confidentiality of the System and of the  
17 overall security of the System with respect  
18 to cybertheft and theft or misuse of private  
19 data.

20           “(iii) An assessment of whether the  
21 System is being implemented in a manner  
22 that is not discriminatory or used for retal-  
23 iation against employees.

24           “(iv) An assessment of the most com-  
25 mon causes for the erroneous issuance of

1 nonconfirmations by the System and rec-  
2 ommendations to correct such causes.

3 “(v) The recommendations of the  
4 Comptroller General regarding System im-  
5 provements.

6 “(vi) An assessment of the frequency  
7 and magnitude of changes made to the  
8 System and the impact on the ability for  
9 employers to comply in good faith.

10 “(vii) An assessment of the direct and  
11 indirect costs incurred by employers in  
12 complying with the System, including costs  
13 associated with retaining potential employ-  
14 ees through the administrative appeals  
15 process and receiving a nonconfirmation.

16 “(viii) An assessment of any backlogs  
17 or delays in the System providing the con-  
18 firmation or further action notice and im-  
19 pacts to hiring by employers.

20 “(e) COMPLIANCE.—

21 “(1) COMPLAINTS AND INVESTIGATIONS.—The  
22 Secretary shall establish procedures—

23 “(A) for individuals and entities to file  
24 complaints respecting potential violations of  
25 subsections (a) or (f)(1);

1           “(B) for the investigation of those com-  
2           plaints which the Secretary deems appropriate  
3           to investigate; and

4           “(C) for providing notification to the Spe-  
5           cial Counsel for Immigration-Related Unfair  
6           Employment Practices of the Department of  
7           Justice of potential violations of section 274B.

8           “(2) AUTHORITY IN INVESTIGATIONS.—In con-  
9           ducting investigations and proceedings under this  
10          subsection—

11           “(A) immigration officers shall have rea-  
12           sonable access to examine evidence of the em-  
13           ployer being investigated;

14           “(B) immigration officers designated by  
15           the Secretary, and administrative law judges  
16           and other persons authorized to conduct pro-  
17           ceedings under this section, may compel by sub-  
18           poena the attendance of relevant witnesses and  
19           the production of relevant evidence at any des-  
20           ignated place in an investigation or case under  
21           this subsection. In case of refusal to fully com-  
22           ply with a subpoena lawfully issued under this  
23           paragraph, the Secretary may request that the  
24           Attorney General apply in an appropriate dis-  
25           trict court of the United States for an order re-

1           quiring compliance with the subpoena, and any  
2           failure to obey such order may be punished by  
3           the court as contempt. Failure to cooperate  
4           with the subpoena shall be subject to further  
5           penalties, including but not limited to further  
6           fines and the voiding of any mitigation of pen-  
7           alties or termination of proceedings under para-  
8           graph (4)(D); and

9           “(C) the Secretary, in cooperation with the  
10          Commissioner and Attorney General, and in  
11          consultation with other relevant agencies, shall  
12          establish a Joint Employment Fraud Task  
13          Force consisting of, at a minimum—

14                 “(i) the System’s compliance per-  
15                 sonnel;

16                 “(ii) immigration law enforcement of-  
17                 ficers;

18                 “(iii) personnel of the Office of Spe-  
19                 cial Counsel for Immigration-Related Un-  
20                 fair Employment Practices of the Depart-  
21                 ment of Justice;

22                 “(iv) personnel of the Office for Civil  
23                 Rights and Civil Liberties of the Depart-  
24                 ment; and

1                   “(v) personnel of Office of Inspector  
2                   General of the Social Security Administra-  
3                   tion.

4                   “(3) COMPLIANCE PROCEDURES.—

5                   “(A) PRE-PENALTY NOTICE.—If the Sec-  
6                   retary has reasonable cause to believe that  
7                   there has been a civil violation of this section,  
8                   the Secretary shall issue to the employer con-  
9                   cerned a written notice of the Department’s in-  
10                  tention to issue a claim for a monetary or other  
11                  penalty. Such pre-penalty notice shall:

12                   “(i) describe the violation;

13                   “(ii) specify the laws and regulations  
14                  allegedly violated;

15                   “(iii) disclose the material facts which  
16                  establish the alleged violation;

17                   “(iv) describe the penalty sought to be  
18                  imposed; and

19                   “(v) inform such employer that such  
20                  employer shall have a reasonable oppor-  
21                  tunity to make representations as to why a  
22                  monetary or other penalty should not be  
23                  imposed.

24                   “(B) EMPLOYER’S RESPONSE.—Whenever  
25                  any employer receives written pre-penalty notice

1 of a fine or other penalty in accordance with  
2 subparagraph (A), the employer may, within 60  
3 days from receipt of such notice, file with the  
4 Secretary its written response to the notice.  
5 The response may include any relevant evidence  
6 or proffer of evidence that the employer wishes  
7 to present with respect to whether the employer  
8 violated this section and whether, if so, the pen-  
9 alty should be mitigated, and shall be filed and  
10 considered in accordance with procedures to be  
11 established by the Secretary.

12 “(C) RIGHT TO A HEARING.—Before  
13 issuance of an order imposing a penalty on any  
14 employer, person, or entity, the employer, per-  
15 son, or entity shall be entitled to a hearing be-  
16 fore an administrative law judge, if requested  
17 within 60 days of the notice of penalty. The  
18 hearing shall be held at the nearest location  
19 practicable to the place where the employer,  
20 person, or entity resides or of the place where  
21 the alleged violation occurred.

22 “(D) ISSUANCE OF ORDERS.—If no hear-  
23 ing is so requested, the Secretary’s imposition  
24 of the order shall constitute a final and  
25 unappealable order. If a hearing is requested

1 and the administrative law judge determines,  
2 upon clear and convincing evidence received,  
3 that there was a violation, the administrative  
4 law judge shall issue the final determination  
5 with a written penalty claim. The penalty claim  
6 shall specify all charges in the information pro-  
7 vided under clauses (i) through (iii) of subpara-  
8 graph (A) and any mitigation of the penalty  
9 that the administrative law judge deems appro-  
10 priate under paragraph (4)(D).

11 “(4) CIVIL PENALTIES.—

12 “(A) HIRING OR CONTINUING TO EMPLOY  
13 UNAUTHORIZED ALIENS.—Any employer that  
14 violates any provision of subsection (a)(1)(A) or  
15 (a)(2) shall—

16 “(i) pay a civil penalty of not less  
17 than \$3,500 and not more than \$7,500 for  
18 each unauthorized alien with respect to  
19 which each violation of either subsection  
20 (a)(1)(A) or (a)(2) occurred;

21 “(ii) if the employer has previously  
22 been fined as a result of a previous en-  
23 forcement action or previous violation  
24 under this paragraph, pay a civil penalty of  
25 not less than \$5,000 and not more than



1           \$15,000 for each unauthorized alien with  
2           respect to which a violation of either sub-  
3           section (a)(1)(A) or (a)(2) occurred; and

4           “‘(iii) if the employer has previously  
5           been fined more than once under this para-  
6           graph, pay a civil penalty of not less than  
7           \$10,000 and not more than \$25,000 for  
8           each unauthorized alien with respect to  
9           which a violation of either subsection  
10          (a)(1)(A) or (a)(2) occurred.

11          “(B) ENHANCED PENALTIES.—After the  
12          Secretary certifies to Congress that the System  
13          has been established, implemented, and made  
14          mandatory for use by all employers in the  
15          United States, the Secretary may establish an  
16          enhanced civil penalty for an employer who—

17                 “(i) fails to query the System to verify  
18                 the identify and work authorized status of  
19                 an individual; and

20                 “(ii) violates a Federal, State, or local  
21                 law related to—

22                         “(I) the payment of wages;

23                         “(II) hours worked by employees;

24                                 or

1                   “(III) workplace health and safe-  
2                   ty.

3                   “(C) RECORDKEEPING OR VERIFICATION  
4 PRACTICES.—Any employer that violates or fails  
5 to comply with any requirement under sub-  
6 section (a)(1)(B), other than a minor or inad-  
7 vertent failure, as determined by the Secretary,  
8 shall pay a civil penalty of—

9                   “(i) not less than \$500 and not more  
10                  than \$2,000 for each violation;

11                  “(ii) if an employer has previously  
12                  been fined under this paragraph, not less  
13                  than \$1,000 and not more than \$4,000 for  
14                  each violation; and

15                  “(iii) if an employer has previously  
16                  been fined more than once under this para-  
17                  graph, not less than \$2,000 and not more  
18                  than \$8,000 for each violation.

19                  “(D) OTHER PENALTIES.—The Secretary  
20                  may impose additional penalties for violations,  
21                  including cease and desist orders, specially de-  
22                  signed compliance plans to prevent further vio-  
23                  lations, suspended fines to take effect in the  
24                  event of a further violation, and in appropriate  
25                  cases, the remedy provided by paragraph (f)(2).

1           “(E) MITIGATION.—The Secretary or, if  
2           an employer requests a hearing, the administra-  
3           tive law judge, is authorized, upon such terms  
4           and conditions as the Secretary or administra-  
5           tive law judge deems reasonable and just and in  
6           accordance with such procedures as the Sec-  
7           retary may establish or any procedures estab-  
8           lished governing the administrative law judge’s  
9           assessment of penalties, to reduce or mitigate  
10          penalties imposed upon employers, based upon  
11          factors including, the employer’s hiring volume,  
12          compliance history, good-faith implementation  
13          of a compliance program, the size and level of  
14          sophistication of the employer, and voluntary  
15          disclosure of violations of this subsection to the  
16          Secretary. The Secretary or administrative law  
17          judge shall not mitigate a penalty below the  
18          minimum penalty provided by this section, ex-  
19          cept that the Secretary may, in the case of an  
20          employer subject to penalty for recordkeeping  
21          or verification violations only who has not pre-  
22          viously been penalized under this section, in the  
23          Secretary’s or administrative law judge’s discre-  
24          tion, mitigate the penalty below the statutory  
25          minimum or remit it entirely. In any case where

1 a civil money penalty has been imposed on an  
2 employer under section 274B for an action or  
3 omission that is also a violation of this section,  
4 the Secretary or administrative law judge shall  
5 mitigate any civil money penalty under this sec-  
6 tion by the amount of the penalty imposed  
7 under section 274B.

8 “(F) EFFECTIVE DATE.—The civil money  
9 penalty amounts and the enhanced penalties  
10 provided by subparagraphs (A), (B), and (C) of  
11 this paragraph and by subsection (f)(2) shall  
12 apply to violations of this section committed on  
13 or after the date that is 1 year after the date  
14 of the enactment of the Border Security, Eco-  
15 nomic Opportunity, and Immigration Mod-  
16 ernization Act. For violations committed prior  
17 to such date of enactment, the civil money pen-  
18 alty amounts provided by regulations imple-  
19 menting this section as in effect the day before  
20 such date of enactment with respect to knowing  
21 hiring or continuing employment, verification,  
22 or indemnity bond violations, as appropriate,  
23 shall apply.

24 “(5) ORDER OF INTERNAL REVIEW AND CER-  
25 TIFICATION OF COMPLIANCE.—

1           “(A) EMPLOYER COMPLIANCE.—If the  
2 Secretary has reasonable cause to believe that  
3 an employer has failed to comply with this sec-  
4 tion, the Secretary is authorized, at any time,  
5 to require that the employer certify that it is in  
6 compliance with this section, or has instituted a  
7 program to come into compliance.

8           “(B) EMPLOYER CERTIFICATION.—

9           “(i) REQUIREMENT.—Except as pro-  
10 vided in subparagraph (C), not later than  
11 60 days after receiving a notice from the  
12 Secretary requiring a certification under  
13 subparagraph (A), an official with respon-  
14 sibility for, and authority to bind the com-  
15 pany on, all hiring and immigration com-  
16 pliance notices shall certify under penalty  
17 of perjury that the employer is in conform-  
18 ance with the requirements of paragraphs  
19 (1) through (4) of subsection (c), per-  
20 taining to document verification require-  
21 ments, and with subsection (d), pertaining  
22 to the System (once the System is imple-  
23 mented with respect to that employer ac-  
24 cording to the requirements of subsection  
25 (d)(1)), and with any additional require-

1           ments that the Secretary may promulgate  
2           by regulation pursuant to subsection (e) or  
3           (d) or that the employer has instituted a  
4           program to come into compliance with  
5           these requirements.

6           “(ii) APPLICATION.—Clause (i) shall  
7           not apply until the date that the Secretary  
8           certifies to Congress that the System has  
9           been established, implemented, and made  
10          mandatory for use by all employers in the  
11          United States.

12          “(C) EXTENSION OF DEADLINE.—At the  
13          request of the employer, the Secretary may ex-  
14          tend the 60-day deadline for good cause.

15          “(D) STANDARDS OR METHODS.—The Sec-  
16          retary is authorized to publish in the Federal  
17          Register standards or methods for such certifi-  
18          cation, require specific recordkeeping practices  
19          with respect to such certifications, and audit  
20          the records thereof at any time. This authority  
21          shall not be construed to diminish or qualify  
22          any other penalty provided by this section.

23          “(6) REQUIREMENTS FOR REVIEW OF A FINAL  
24          DETERMINATION.—With respect to judicial review of

1 a final determination or penalty claim issued under  
2 paragraph (3)(C), the following requirements apply:

3 “(A) DEADLINE.—The petition for review  
4 must be filed no later than 30 days after the  
5 date of the final determination or penalty claim  
6 issued under paragraph (3)(C).

7 “(B) VENUE AND FORMS.—The petition  
8 for review shall be filed with the court of ap-  
9 peals for the judicial circuit where the employ-  
10 er’s principal place of business was located  
11 when the final determination or penalty claim  
12 was made. The record and briefs do not have  
13 to be printed. The court shall review the pro-  
14 ceeding on a typewritten or electronically filed  
15 record and briefs.

16 “(C) SERVICE.—The respondent is the  
17 Secretary. In addition to serving the respond-  
18 ent, the petitioner shall serve the Attorney Gen-  
19 eral.

20 “(D) PETITIONER’S BRIEF.—The peti-  
21 tioner shall serve and file a brief in connection  
22 with a petition for judicial review not later than  
23 40 days after the date on which the administra-  
24 tive record is available, and may serve and file  
25 a reply brief not later than 14 days after serv-

1 ice of the brief of the respondent, and the court  
2 may not extend these deadlines, except for good  
3 cause shown. If a petitioner fails to file a brief  
4 within the time provided in this paragraph, the  
5 court shall dismiss the appeal unless a manifest  
6 injustice would result.

7 “(E) SCOPE AND STANDARD FOR RE-  
8 VIEW.—The court of appeals shall conduct a de  
9 novo review of the administrative record on  
10 which the final determination was based and  
11 any additional evidence that the Court finds  
12 was previously unavailable at the time of the  
13 administrative hearing.

14 “(F) EXHAUSTION OF ADMINISTRATIVE  
15 REMEDIES.—A court may review a final deter-  
16 mination under paragraph (3)(C) only if—

17 “(i) the petitioner has exhausted all  
18 administrative remedies available to the pe-  
19 titioner as of right, including any adminis-  
20 trative remedies established by regulation,  
21 and

22 “(ii) another court has not decided  
23 the validity of the order, unless the review-  
24 ing court finds that the petition presents  
25 grounds that could not have been pre-



1           sented in the prior judicial proceeding or  
2           that the remedy provided by the prior pro-  
3           ceeding was inadequate or ineffective to  
4           test the validity of the order.

5           “(G) ENFORCEMENT OF ORDERS.—If the  
6           final determination issued against the employer  
7           under this subsection is not subjected to review  
8           as provided in this paragraph, the Attorney  
9           General, upon request by the Secretary, may  
10          bring a civil action to enforce compliance with  
11          the final determination in any appropriate dis-  
12          trict court of the United States. The court, on  
13          a proper showing, shall issue a temporary re-  
14          straining order or a preliminary or permanent  
15          injunction requiring that the employer comply  
16          with the final determination issued against that  
17          employer under this subsection. In any such  
18          civil action, the validity and appropriateness of  
19          the final determination shall not be subject to  
20          review

21          “(7) CREATION OF LIEN.—If any employer lia-  
22          ble for a fee or penalty under this section neglects  
23          or refuses to pay such liability after demand and  
24          fails to file a petition for review (if applicable) as  
25          provided in paragraph (6), the amount of the fee or

1 penalty shall be a lien in favor of the United States  
2 on all property and rights to property, whether real  
3 or personal, belonging to such employer. If a petition  
4 for review is filed as provided in paragraph (6), the  
5 lien shall arise upon the entry of a final judgment  
6 by the court. The lien continues for 20 years or until  
7 the liability is satisfied, remitted, set aside, or termi-  
8 nated.

9 “(8) FILING NOTICE OF LIEN.—

10 “(A) PLACE FOR FILING.—The notice re-  
11 ferred to in paragraph (7) shall be filed as de-  
12 scribed in 1 of the following:

13 “(i) UNDER STATE LAWS.—

14 “(I) REAL PROPERTY.—In the  
15 case of real property, in 1 office with-  
16 in the State (or the county, or other  
17 governmental subdivision), as des-  
18 ignated by the laws of such State, in  
19 which the property subject to the lien  
20 is situated.

21 “(II) PERSONAL PROPERTY.—In  
22 the case of personal property, whether  
23 tangible or intangible, in 1 office with-  
24 in the State (or the county, or other  
25 governmental subdivision), as des-

1                   ignated by the laws of such State, in  
2                   which the property subject to the lien  
3                   is situated, except that State law  
4                   merely conforming to or reenacting  
5                   Federal law establishing a national fil-  
6                   ing system does not constitute a sec-  
7                   ond office for filing as designated by  
8                   the laws of such State.

9                   “(ii) WITH CLERK OF DISTRICT  
10                  COURT.—In the office of the clerk of the  
11                  United States district court for the judicial  
12                  district in which the property subject to  
13                  the lien is situated, whenever the State has  
14                  not by law designated 1 office which meets  
15                  the requirements of clause (i).

16                  “(iii) WITH RECORDER OF DEEDS OF  
17                  THE DISTRICT OF COLUMBIA.—In the of-  
18                  fice of the Recorder of Deeds of the Dis-  
19                  trict of Columbia, if the property subject to  
20                  the lien is situated in the District of Co-  
21                  lumbia.

22                  “(B) SITUS OF PROPERTY SUBJECT TO  
23                  LIEN.—For purposes of subparagraph (A),  
24                  property shall be deemed to be situated as fol-  
25                  lows:

1                   “(i) REAL PROPERTY.—In the case of  
2                   real property, at its physical location.

3                   “(ii) PERSONAL PROPERTY.—In the  
4                   case of personal property, whether tangible  
5                   or intangible, at the residence of the tax-  
6                   payer at the time the notice of lien is filed.

7                   “(C) DETERMINATION OR RESIDENCE.—  
8                   For purposes of subparagraph (A)(ii), the resi-  
9                   dence of a corporation or partnership shall be  
10                  deemed to be the place at which the principal  
11                  executive office of the business is located, and  
12                  the residence of a taxpayer whose residence is  
13                  outside the United States shall be deemed to be  
14                  in the District of Columbia.

15                  “(D) EFFECT OF FILING NOTICE OF  
16                  LIEN.—

17                  “(i) IN GENERAL.—Upon filing of a  
18                  notice of lien in the manner described in  
19                  this paragraph, the lien shall be valid  
20                  against any purchaser, holder of a security  
21                  interest, mechanic’s lien, or judgment lien  
22                  creditor, except with respect to properties  
23                  or transactions specified in subsection (b),  
24                  (c), or (d) of section 6323 of the Internal  
25                  Revenue Code of 1986 for which a notice

1 of tax lien properly filed on the same date  
2 would not be valid.

3 “(ii) NOTICE OF LIEN.—The notice of  
4 lien shall be considered a notice of lien for  
5 taxes payable to the United States for the  
6 purpose of any State or local law providing  
7 for the filing of a notice of a tax lien. A  
8 notice of lien that is registered, recorded,  
9 docketed, or indexed in accordance with  
10 the rules and requirements relating to  
11 judgments of the courts of the State where  
12 the notice of lien is registered, recorded,  
13 docketed, or indexed shall be considered  
14 for all purposes as the filing prescribed by  
15 this section.

16 “(iii) OTHER PROVISIONS.—The pro-  
17 visions of section 3201(e) of title 28,  
18 United States Code, shall apply to liens  
19 filed as prescribed by this paragraph.

20 “(E) ENFORCEMENT OF A LIEN.—A lien  
21 obtained through this paragraph shall be con-  
22 sidered a debt as defined by section 3002 of  
23 title 28, United States Code and enforceable  
24 pursuant to chapter 176 of such title.

1           “(9) ATTORNEY GENERAL ADJUDICATION.—

2           The Attorney General shall have jurisdiction to adju-  
3           dicate administrative proceedings under this sub-  
4           section. Such proceedings shall be conducted in ac-  
5           cordance with requirements of section 554 of title 5,  
6           United States Code.

7           “(f) CRIMINAL AND CIVIL PENALTIES AND INJUNC-  
8           TIONS.—

9           “(1) PROHIBITION OF INDEMNITY BONDS.—It  
10          is unlawful for an employer, in the hiring of any in-  
11          dividual, to require the individual to post a bond or  
12          security, to pay or agree to pay an amount, or other-  
13          wise to provide a financial guarantee or indemnity,  
14          against any potential liability arising under this sec-  
15          tion relating to such hiring of the individual.

16          “(2) CIVIL PENALTY.—Any employer who is de-  
17          termined, after notice and opportunity for mitigation  
18          of the monetary penalty under subsection (e), to  
19          have violated paragraph (1) shall be subject to a  
20          civil penalty of \$10,000 for each violation and to an  
21          administrative order requiring the return of any  
22          amounts received in violation of such paragraph to  
23          the employee or, if the employee cannot be located,  
24          to the general fund of the Treasury.

25          “(g) GOVERNMENT CONTRACTS.—

1           “(1) CONTRACTORS AND RECIPIENTS.—When-  
2           ever an employer who is a Federal contractor (mean-  
3           ing an employer who holds a Federal contract,  
4           grant, or cooperative agreement, or reasonably may  
5           be expected to submit an offer for or be awarded a  
6           government contract) is determined by the Secretary  
7           to have violated of this section more than 3 occa-  
8           sions or is convicted of a crime under this section,  
9           the employer shall be considered for debarment from  
10          the receipt of Federal contracts, grants, or coopera-  
11          tive agreements in accordance with the procedures  
12          and standards and for the periods prescribed by the  
13          Federal Acquisition Regulation. However, any ad-  
14          ministrative determination of liability for civil pen-  
15          alty by the Secretary or the Attorney General shall  
16          not be reviewable in any debarment proceeding.

17          “(2) INADVERTENT VIOLATIONS.—Inadvertent  
18          violations of recordkeeping or verification require-  
19          ments, in the absence of any other violations of this  
20          section, shall not be a basis for determining that an  
21          employer is a repeat violator for purposes of this  
22          subsection.

23          “(3) OTHER REMEDIES AVAILABLE.—Nothing  
24          in this subsection shall be construed to modify or  
25          limit any remedy available to any agency or official

1 of the Federal Government for violation of any con-  
2 tractual requirement to participate in the System, as  
3 provided in the final rule relating to employment eli-  
4 gibility verification published in the Federal Register  
5 on November 14, 2008 (73 Fed. Reg. 67,651), or  
6 any similar subsequent regulation.

7 “(h) PREEMPTION.—The provisions of this section  
8 preempt any State or local law, ordinance, policy, or rule,  
9 including any criminal or civil fine or penalty structure,  
10 relating to the hiring, continued employment, or status  
11 verification for employment eligibility purposes, of unau-  
12 thorized aliens. A State, locality, municipality, or political  
13 subdivision may exercise its authority over business licens-  
14 ing and similar laws as a penalty for failure to use the  
15 System.

16 “(i) DEPOSIT OF AMOUNTS RECEIVED.—Except as  
17 otherwise specified, civil penalties collected under this sec-  
18 tion shall be deposited by the Secretary into the Com-  
19 prehensive Immigration Reform Trust Fund established  
20 under section 6 of the Border Security, Economic Oppor-  
21 tunity, and Immigration Modernization Act.

22 “(j) CHALLENGES TO VALIDITY OF THE SYSTEM.—  
23 “(1) IN GENERAL.—Any right, benefit, or claim  
24 not otherwise waived or limited pursuant to this sec-  
25 tion is available in an action instituted in the United



1 States District Court for the District of Columbia,  
2 but shall be limited to determinations of—

3 “(A) whether this section, or any regula-  
4 tion issued to implement this section, violates  
5 the Constitution of the United States; or

6 “(B) whether such a regulation issued by  
7 or under the authority of the Secretary to im-  
8 plement this section, is contrary to applicable  
9 provisions of this section or was issued in viola-  
10 tion of title 5, chapter 5, United States Code.

11 “(2) DEADLINES FOR BRINGING ACTIONS.—  
12 Any action instituted under this subsection must be  
13 filed no later than 180 days after the date the chal-  
14 lenged section or regulation described in subpara-  
15 graph (A) or (B) of paragraph (1) becomes effective.  
16 No court shall have jurisdiction to review any chal-  
17 lenge described in subparagraph (B) after the time  
18 period specified in this subsection expires.

19 “(k) CRIMINAL PENALTIES AND INJUNCTIONS FOR  
20 PATTERN OR PRACTICE VIOLATIONS.—

21 “(1) PATTERN AND PRACTICE.—Any employer  
22 who engages in a pattern or practice of knowing vio-  
23 lations of subsection (a)(1)(A) or (a)(2) shall be  
24 fined under title 18, United States Code, no more  
25 than \$10,000 for each unauthorized alien with re-

1       spect to whom such violation occurs, imprisoned for  
2       not more than 2 years for the entire pattern or prac-  
3       tice, or both.

4               “(2) TERM OF IMPRISONMENT.—The maximum  
5       term of imprisonment of a person convicted of any  
6       criminal offense under the United States Code shall  
7       be increased by 5 years if the offense is committed  
8       as part of a pattern or practice of violations of sub-  
9       section (a)(1)(A) or (a)(2).

10              “(3) ENJOINING OF PATTERN OR PRACTICE  
11       VIOLATIONS.—Whenever the Secretary or the Attor-  
12       ney General has reasonable cause to believe that an  
13       employer is engaged in a pattern or practice of em-  
14       ployment in violation of subsection (a)(1)(A) or  
15       (a)(2), the Attorney General may bring a civil action  
16       in the appropriate district court of the United States  
17       requesting such relief, including a permanent or  
18       temporary injunction, restraining order, or other  
19       order against the employer, as the Secretary or At-  
20       torney General deems necessary.

21              “(1) CRIMINAL PENALTIES FOR UNLAWFUL AND  
22       ABUSIVE EMPLOYMENT.—

23              “(1) IN GENERAL.—Any person who, during  
24       any 12-month period, knowingly employs or hires,  
25       employs, recruits, or refers for employment 10 or

1 more individuals within the United States who are  
2 under the control and supervision of such person—

3 “(A) knowing that the individuals are un-  
4 authorized aliens; and

5 “(B) under conditions that violate section  
6 5(a) of the Occupational Safety and Health Act  
7 of 1970 (29 U.S.C. 654(a) (relating to occupa-  
8 tional safety and health), section 6 or 7 of the  
9 Fair Labor Standards Act of 1938 (29 U.S.C.  
10 206 and 207) (relating to minimum wages and  
11 maximum hours of employment), section 3142  
12 of title 40, United States Code, (relating to re-  
13 quired wages on construction contracts), or sec-  
14 tions 6703 or 6704 of title 41, United States  
15 Code, (relating to required wages on service  
16 contracts)

17 shall be fined under title 18, United States Code, or  
18 imprisoned for not more than 10 years, or both.

19 “(2) ATTEMPT AND CONSPIRACY.—Any person  
20 who attempts or conspires to commit any offense  
21 under this section shall be punished in the same  
22 manner as a person who completes the offense.”.

23 (b) REPORT ON USE OF THE SYSTEM IN THE AGRI-  
24 CULTURAL INDUSTRY.—Not later than 18 months after  
25 the date of the enactment of this Act, the Secretary shall

1 submit to Congress a report that assesses implementation  
2 of the Employment Verification System established under  
3 section 274A(d) of the Immigration and Nationality Act,  
4 as amended by subsection (a), in the agricultural industry,  
5 including the use of such System technology in agriculture  
6 industry hiring processes, user, contractor, and third-  
7 party employer agent employment practices, timing and  
8 logistics regarding employment verification and  
9 reverification processes to meet agriculture industry prac-  
10 tices, and identification of potential challenges and modi-  
11 fications to meet the unique needs of the agriculture in-  
12 dustry. Such report shall review—

13           (1) the modality of access, training and out-  
14 reach, customer support, processes for further action  
15 notices and secondary verifications for short-term  
16 workers, monitoring, and compliance procedures for  
17 such System;

18           (2) the interaction of such System with the  
19 process to admit nonimmigrant workers pursuant to  
20 section 218 or 218A of the Immigration and Nation-  
21 ality Act (8 U.S.C. 1188 et seq.) and with enforce-  
22 ment of the immigration laws; and

23           (3) the collaborative use of processes of other  
24 Federal and State agencies that intersect with the  
25 agriculture industry.

1 (c) REPORT ON IMPACT OF THE SYSTEM ON EM-  
2 PLOYERS.—Not later than 18 months after the date of  
3 the enactment of this Act, the Secretary shall submit to  
4 Congress a report that assesses—

5 (1) the implementation of the Employment  
6 Verification System established under section  
7 274A(d) of the Immigration and Nationality Act, as  
8 amended by subsection (a), by employers;

9 (2) any adverse impact on the revenues, busi-  
10 ness processes, or profitability of employers required  
11 to use such System; and

12 (3) the economic impact of such System on  
13 small businesses.

14 (d) GOVERNMENT ACCOUNTABILITY OFFICE STUDY  
15 OF THE EFFECTS OF DOCUMENT REQUIREMENTS ON EM-  
16 PLOYMENT AUTHORIZED PERSONS AND EMPLOYERS.—

17 (1) STUDY.—The Comptroller General of the  
18 United States shall carry out a study of the effects  
19 of the documentary requirements of section 274A of  
20 the Immigration and Nationality Act, as amended by  
21 subsection (a), on employers, nationals of the United  
22 States and individuals with employment authorized  
23 status, and challenges such employers, nationals or  
24 individuals may face in obtaining the documentation  
25 required by that section.

1           (2) REPORT.—Not later than 4 years after the  
2 enactment of this Act, the Comptroller General shall  
3 submit to Congress a report containing the findings  
4 of the study carried out under paragraph (1). Such  
5 report shall include, at a minimum, the following:

6           (A) An assessment of available information  
7 regarding the number of working age nationals  
8 of the United States and individuals who have  
9 employment authorized status who lack docu-  
10 ments required for employment by such section  
11 274A.

12           (B) A description of the additional steps  
13 required for individuals who have employment  
14 authorized status and do not possess the docu-  
15 ments required by such section 274A to obtain  
16 such documents.

17           (C) A general assessment of the average fi-  
18 nancial costs for individuals who have employ-  
19 ment authorized status who do not possess the  
20 documents required by such section 274A to ob-  
21 tain such documents.

22           (D) A general assessment of the average  
23 financial costs and challenged for employers  
24 who have been required to participate in the

1           Employment Verification System established by  
2           subsection (d) of such section 274A.

3           (E) A description of the barriers to indi-  
4           viduals who have employment authorized status  
5           in obtaining the documents required by such  
6           section 274A, including barriers imposed by the  
7           executive branch of the Government.

8           (F) Any particular challenges facing indi-  
9           viduals who have employment authorized status  
10          who are members of a federally recognized In-  
11          dian tribe in complying with the provisions of  
12          such section 274A.

13          (e) REPEAL OF PILOT PROGRAMS AND E-VERIFY  
14          AND TRANSITION PROCEDURES.—

15               (1) REPEAL.—Sections 401, 402, 403, 404,  
16               and 405 of the Illegal Immigration Reform and Im-  
17               migrant Responsibility Act of 1996 (division C of  
18               Public Law 104–208; 8 U.S.C. 1324a note) are re-  
19               pealed.

20               (2) TRANSITION PROCEDURES.—Any employer  
21               who was participating in the E-Verify Program de-  
22               scribed in section 403 of the Illegal Immigration Re-  
23               form and Immigrant Responsibility Act of 1996 (di-  
24               vision C of Public Law 104–208; 8 U.S.C. 1324a  
25               note), as in effect on the minute before the date of

1 the enactment of this Act, shall participate in the  
2 System described in subsection (d) of section 274A  
3 of the Immigration and Nationality Act, as amended  
4 by subsection (a) to the same extent and in the same  
5 manner that the employer participated in such E-  
6 Verify Program.

7 (3) CONSTRUCTION.—The repeal made by para-  
8 graph (1) may not be construed to limit the author-  
9 ity of the Secretary to allow or continue to allow the  
10 participation in such System of employers who have  
11 participated in such E-Verify Program, as in effect  
12 on the day before the date of the enactment of this  
13 Act.

14 (f) CONFORMING AMENDMENT.—Paragraph (3) of  
15 section 274(a) (8 U.S.C. 1324(a)) is repealed.

16 **SEC. 3102. INCREASING SECURITY AND INTEGRITY OF SO-**  
17 **CIAL SECURITY CARDS.**

18 (a) FRAUD-RESISTANT, TAMPER-RESISTANT, WEAR-  
19 RESISTANT, AND IDENTITY THEFT-RESISTANT SOCIAL  
20 SECURITY CARDS.—

21 (1) ISSUANCE.—

22 (A) PRELIMINARY WORK.—Not later than  
23 180 days after the date of the enactment of this  
24 title, the Commissioner of Social Security shall  
25 begin work to administer and issue fraud-resist-



1 ant, tamper-resistant, wear-resistant, and iden-  
2 tity theft-resistant social security cards.

3 (B) COMPLETION.—Not later than 5 years  
4 after the date of enactment of this title, the  
5 Commissioner of Social Security shall issue only  
6 social security cards determined to be fraud-re-  
7 sistant, tamper-resistant, wear-resistant, and  
8 identity theft-resistant social security cards.

9 (2) AMENDMENT.—Section 205(c)(2)(G) of the  
10 Social Security Act (42 U.S.C. 405(c)(2)(G)) is  
11 amended by striking the second sentence and insert-  
12 ing the following: “The social security card shall be  
13 fraud-resistant, tamper-resistant, wear-resistant, and  
14 identity theft-resistant.”.

15 (3) APPROPRIATION.—Out of any money in the  
16 Treasury of the United States not otherwise appro-  
17 priated, there is appropriated to the Commissioner  
18 of Social Security an additional amount for “Limita-  
19 tion on Administrative Expenses” for the purpose of  
20 carrying out the amendments made by this sub-  
21 section, \$1,000,000,000 for fiscal year 2014, to re-  
22 main available until expended.

23 (4) EMERGENCY DESIGNATION FOR CONGRES-  
24 SIONAL ENFORCEMENT.—In the Senate, amounts  
25 made available under this subsection are designated

1 as an emergency requirement pursuant to section  
2 403(a) of S. Con. Res. 13 (111th Congress), the  
3 concurrent resolution on the budget for fiscal year  
4 2010.

5 (5) EMERGENCY DESIGNATION FOR STATUTORY  
6 PAYGO.—Amounts made available under this sub-  
7 section are designated as an emergency requirement  
8 under section 4(g) of the Statutory Pay-As-You-Go  
9 Act of 2010 (Public Law 111–139; 2 U.S.C.  
10 933(g)).

11 (b) MULTIPLE CARDS.—Section 205(e)(2)(G) of the  
12 Social Security Act (42 U.S.C. 405(e)(2)(G)), as amended  
13 by subsection (a)(2), is amended—

14 (1) by inserting “(i)” after “(G)”; and

15 (2) by adding at the end the following:

16 “(ii) The Commissioner of Social Security shall re-  
17 strict the issuance of multiple replacement social security  
18 cards to any individual to 3 per year and 10 for the life  
19 of the individual, except that the Commissioner may allow  
20 for reasonable exceptions from the limits under this clause  
21 on a case-by-case basis in compelling circumstances.”.

22 (c) CRIMINAL PENALTIES.—

23 (1) SOCIAL SECURITY FRAUD.—

1 (A) IN GENERAL.—Chapter 47 of title 18,  
2 United States Code, is amended by inserting at  
3 the end the following:

4 **“§ 1041. Social security fraud.**

5 “Any person who—

6 “(1) knowingly possesses or uses a social secu-  
7 rity account number or social security card knowing  
8 that the number or card was obtained from the  
9 Commissioner of Social Security by means of fraud  
10 or false statement;

11 “(2) knowingly and falsely represents a number  
12 to be the social security account number assigned by  
13 the Commissioner of Social Security to him or her  
14 or to another person, when such number is known  
15 not to be the social security account number as-  
16 signed by the Commissioner of Social Security to  
17 him or her or to such other person;

18 “(3) knowingly, and without lawful authority,  
19 buys, sells, or possesses with intent to buy or sell a  
20 social security account number or a social security  
21 card that is or purports to be a number or card  
22 issued by the Commissioner of Social Security;

23 “(4) knowingly alters, counterfeits, forges, or  
24 falsely makes a social security account number or a  
25 social security card;

1           “(5) knowingly uses, distributes, or transfers a  
2           social security account number or a social security  
3           card knowing the number or card to be intentionally  
4           altered, counterfeited, forged, falsely made, or sto-  
5           len; or

6           “(6) without lawful authority, knowingly pro-  
7           duces or acquires for any person a social security ac-  
8           count number, a social security card, or a number  
9           or card that purports to be a social security account  
10          number or social security card,

11 shall be fined under this title, imprisoned not more than  
12 5 years, or both.”.

13                       (B) TABLE OF SECTIONS AMENDMENT.—

14           The table of sections for chapter 47 of title 18,  
15           United States Code, is amended by adding after  
16           the item relating to section 1040 the following:

“Sec. 1041. Social security fraud.”.

17                       (2) INFORMATION DISCLOSURE.—

18                       (A) IN GENERAL.—Notwithstanding any  
19           other provision of law and subject to subpara-  
20           graph (B), the Commissioner of Social Security  
21           shall disclose for the purpose of investigating a  
22           violation of section 1041 of title 18, United  
23           States Code, or section 274A, section 274B, or  
24           section 274C of the Immigration and Nation-  
25           ality Act (8 U.S.C. 1324a, 1324b, 1324c), pro-

1 vided that such request is in writing and from  
2 an officer in a supervisory position or higher of-  
3 ficial, the following records of the Social Secu-  
4 rity Administration to any Federal law enforce-  
5 ment agency that requests such records:

6 (i) Records concerning the identity,  
7 address, location, or financial institution  
8 accounts of the holder of a social security  
9 account number or social security card.

10 (ii) Records concerning the applica-  
11 tion for and issuance of a social security  
12 account number or social security card.

13 (iii) Records concerning the existence  
14 or nonexistence of a social security account  
15 number or social security card.

16 (B) LIMITATION.—The Commissioner of  
17 Social Security shall not disclose any tax return  
18 or tax return information pursuant to subpara-  
19 graph (A) except as authorized by section 6103  
20 of the Internal Revenue Code of 1986.

21 **SEC. 3103. INCREASING SECURITY AND INTEGRITY OF IM-**  
22 **MIGRATION DOCUMENTS.**

23 Not later than 1 year after the date of the enactment  
24 of this Act, the Secretary shall submit a report to Con-  
25 gress on the feasibility, advantages, and disadvantages of

1 including, in addition to a photograph, other biometric in-  
2 formation on each employment authorization document  
3 issued by the Department.

4 **SEC. 3104. RESPONSIBILITIES OF THE SOCIAL SECURITY**  
5 **ADMINISTRATION.**

6 Title XI of the Social Security Act (42 U.S.C. 1301  
7 et seq.) is amended by adding at the end the following  
8 new part:

9 “PART E—EMPLOYMENT VERIFICATION  
10 “RESPONSIBILITIES OF THE COMMISSIONER OF SOCIAL  
11 SECURITY

12 “SEC. 1186. (a) CONFIRMATION OF EMPLOYMENT  
13 VERIFICATION DATA.—As part of the employment  
14 verification system established by the Secretary of Home-  
15 land Security under the provisions of section 274A of the  
16 Immigration and Nationality Act (8 U.S.C. 1324a) (in  
17 this section referred to as the ‘System’), the Commissioner  
18 of Social Security shall, subject to the provisions of section  
19 274A(d) of the Immigration and Nationality Act (8 U.S.C.  
20 1324a(d)), establish a reliable, secure method that, oper-  
21 ating through the System and within the time periods  
22 specified in section 274A(d) of such Act—

23 “(1) compares the name, date of birth, social  
24 security account number, and available citizenship  
25 information provided in an inquiry against such in-

1 formation maintained by the Commissioner in order  
2 to confirm (or not confirm) the validity of the infor-  
3 mation provided regarding an individual whose iden-  
4 tity and employment eligibility must be confirmed;

5 “(2) determines the correspondence of the  
6 name, date of birth, and number;

7 “(3) determines whether the name and number  
8 belong to an individual who is deceased according to  
9 the records maintained by the Commissioner;

10 “(4) determines whether an individual is a na-  
11 tional of the United States, as defined in section  
12 101(a)(22) of the Immigration and Nationality Act  
13 (8 U.S.C. 1101(a)(22)); and

14 “(5) determines whether the individual has pre-  
15 sented a social security account number that is not  
16 valid for employment.

17 “(b) PROHIBITION.—The System shall not disclose or  
18 release social security information to employers through  
19 the confirmation system (other than such confirmation or  
20 nonconfirmation, information provided by the employer to  
21 the System, or the reason for the issuance of a further  
22 action notice).”.

1 **SEC. 3105. IMPROVED PROHIBITION ON DISCRIMINATION**  
2 **BASED ON NATIONAL ORIGIN OR CITIZEN-**  
3 **SHIP STATUS.**

4 (a) IN GENERAL.—Section 274B(a) (8 U.S.C.  
5 1324b) is amended to read as follows:

6 “(a) PROHIBITION ON DISCRIMINATION BASED ON  
7 NATIONAL ORIGIN OR CITIZENSHIP STATUS.—

8 “(1) PROHIBITION ON DISCRIMINATION GEN-  
9 ERALLY.—It is an unfair immigration-related em-  
10 ployment practice for a person, other entity, or em-  
11 ployment agency, to discriminate against any indi-  
12 vidual (other than an unauthorized alien defined in  
13 section 274A(b)) because of such individual’s na-  
14 tional origin or citizenship status, with respect to the  
15 following:

16 “(A) The hiring of the individual for em-  
17 ployment.

18 “(B) The verification of the individual’s  
19 eligibility to work in the United States.

20 “(C) The discharging of the individual  
21 from employment.

22 “(2) EXCEPTIONS.—Paragraph (1) shall not  
23 apply to the following:

24 “(A) A person, other entity, or employer  
25 that employs 5 or fewer employees, except for  
26 an employment agency.



1           “(B) A person’s or entity’s discrimination  
2 because of an individual’s national origin if the  
3 discrimination with respect to that employer,  
4 person, or entity and that individual is covered  
5 under section 703 of the Civil Rights Act of  
6 1964 (42 U.S.C. 2000e-2), unless the discrimi-  
7 nation is related to an individual’s verification  
8 of employment authorization.

9           “(C) Discrimination because of citizenship  
10 status which—

11                   “(i) is otherwise required in order to  
12 comply with a provision of Federal, State,  
13 or local law related to law enforcement;

14                   “(ii) is required by Federal Govern-  
15 ment contract; or

16                   “(iii) the Secretary or Attorney Gen-  
17 eral determines to be essential for an em-  
18 ployer to do business with an agency or de-  
19 partment of the Federal Government or a  
20 State, local, or tribal government.

21           “(3) ADDITIONAL EXCEPTION PROVIDING  
22 RIGHT TO PREFER EQUALLY QUALIFIED CITIZENS.—  
23 Notwithstanding any other provision of this section,  
24 it is not an unfair immigration-related employment  
25 practice for an employer (as defined in section

1       274A(b)) to prefer to hire, recruit, or refer an indi-  
2       vidual who is a citizen or national of the United  
3       States over another individual who is an alien if the  
4       2 individuals are equally qualified.

5               “(4) UNFAIR IMMIGRATION-RELATED EMPLOY-  
6       MENT PRACTICES RELATING TO THE SYSTEM.—It is  
7       also an unfair immigration-related employment prac-  
8       tice for a person, other entity, or employment agen-  
9       cy—

10              “(A) to discharge or constructively dis-  
11       charge an individual solely due to a further ac-  
12       tion notice issued by the Employment  
13       Verification System created by section 274A  
14       until the administrative appeal described in sec-  
15       tion 274A(d)(6) is completed;

16              “(B) to use the System with regard to any  
17       person for any purpose except as authorized by  
18       section 274A(d);

19              “(C) to use the System to reverify the em-  
20       ployment authorization of a current employee,  
21       including an employee continuing in employ-  
22       ment, other than reverification in a situation  
23       authorized by regulation on the date of the en-  
24       actment of the Border Security, Economic Op-  
25       portunity, and Immigration Modernization Act,

1 reverification upon expiration of employment  
2 authorization, or as otherwise authorized under  
3 section 274A(d) or by regulation;

4 “(D) to use the System selectively for em-  
5 ployees, except where authorized by law;

6 “(E) to fail to provide to an individual any  
7 notice required in section 274A(d) within the  
8 relevant time period;

9 “(F) to use the System to deny workers’  
10 employment or post-employment benefits;

11 “(G) to misuse the System to discriminate  
12 based on national origin or citizenship status;

13 “(H) to require an employee or prospective  
14 employee to use any self-verification feature of  
15 the System or provide, as a condition of appli-  
16 cation or employment, any self-verification re-  
17 sults;

18 “(I) to use an immigration status  
19 verification system, service, or method other  
20 than those described in section 274A for pur-  
21 poses of verifying employment eligibility; or

22 “(J) to grant access to document  
23 verification or System data, to any individual or  
24 entity other than personnel authorized to have  
25 such access, or to fail to take reasonable safe-

1           guards to protect against unauthorized loss,  
2           use, alteration, or destruction of System data.

3           “(5) PROHIBITION OF INTIMIDATION OR RETAL-  
4           IATION.—It is also an unfair immigration-related  
5           employment practice for a person, other entity, or  
6           employment agency to intimidate, threaten, coerce,  
7           or retaliate against any individual—

8                   “(A) for the purpose of interfering with  
9                   any right or privilege secured under this sec-  
10                  tion; or

11                   “(B) because the individual intends to file  
12                   or has filed a charge or a complaint, testified,  
13                   assisted, or participated in any manner in an  
14                   investigation, proceeding, or hearing under this  
15                   section.

16           “(6) TREATMENT OF CERTAIN DOCUMENTARY  
17           PRACTICES AS EMPLOYMENT PRACTICES.—A per-  
18           son’s, other entity’s, or employment agency’s re-  
19           quest, for purposes of verifying employment eligi-  
20           bility, for more or different documents than are re-  
21           quired under section 274A, or for specific docu-  
22           ments, or refusing to honor documents tendered that  
23           reasonably appear to be genuine shall be treated as  
24           an unfair immigration-related employment practice.

1           “(7) EMPLOYMENT AGENCY DEFINED.—In this  
2           section, the term ‘employment agency’ means any  
3           employer, person, or entity regularly undertaking  
4           with or without compensation to procure employees  
5           for an employer or to procure for employees oppor-  
6           tunities to work for an employer and includes an  
7           agent of such employer, person, or entity.”.

8           (b) REFERRAL BY EEOC.—Section 274B(b) (8  
9           U.S.C. 1324b(b)) is amended by adding at the end the  
10          following:

11           “(3) REFERRAL BY EEOC.—The Equal Employ-  
12          ment Opportunity Commission shall refer all matters  
13          alleging immigration-related unfair employment  
14          practices filed with the Commission, including those  
15          alleging violations of paragraphs (1), (4), (5), and  
16          (6) of subsection (a) to the Special Counsel for Im-  
17          migration-Related Unfair Employment Practices of  
18          the Department of Justice.”;

19          (c) AUTHORIZATION OF APPROPRIATIONS.—Section  
20          274B(1)(3) (8 U.S.C. 1324b(1)(3)), is amended by striking  
21          the period at the end and inserting “and an additional  
22          \$40,000,000 for each of fiscal years 2014 through 2016.”.

23          (d) FINES.—

1           (1) IN GENERAL.—Section 274B(g)(2)(B) (8  
2 U.S.C. 1324b(g)(2)(B)) is amended by striking  
3 clause (vi) and inserting the following:

4                   “(iv) to pay any applicable civil pen-  
5 alties prescribed below, the amounts of  
6 which may be adjusted periodically to ac-  
7 count for inflation as provided by law—

8                           “(I) except as provided in sub-  
9 clauses (II) through (IV), to pay a  
10 civil penalty of not less than \$2,000  
11 and not more than \$5,000 for each in-  
12 dividual subjected to an unfair immi-  
13 gration-related employment practice;

14                           “(II) except as provided in sub-  
15 clauses (III) and (IV), in the case of  
16 an employer, person, or entity pre-  
17 viously subject to a single order under  
18 this paragraph, to pay a civil penalty  
19 of not less than \$4,000 and not more  
20 than \$10,000 for each individual sub-  
21 jected to an unfair immigration-re-  
22 lated employment practice;

23                           “(III) except as provided in sub-  
24 clause (IV), in the case of an em-  
25 ployer, person, or entity previously

1 subject to more than 1 order under  
2 this paragraph, to pay a civil penalty  
3 of not less than \$8,000 and not more  
4 than \$25,000 for each individual sub-  
5 jected to an unfair immigration-re-  
6 lated employment practice; and

7 “(IV) in the case of an unfair im-  
8 migration-related employment practice  
9 described in paragraphs (4) through  
10 (6) of subsection (a), to pay a civil  
11 penalty of not less than \$500 and not  
12 more than \$2,000 for each individual  
13 subjected to an unfair immigration-re-  
14 lated employment practice.”.

15 (2) EFFECTIVE DATE.—The amendment made  
16 by paragraph (1) shall take effect on the date that  
17 is 1 year after the date of the enactment of this Act  
18 and apply to violations occurring on or after such  
19 date of enactment.

20 **SEC. 3106. RULEMAKING.**

21 (a) INTERIM FINAL REGULATIONS.—

22 (1) IN GENERAL.—Not later than 1 year after  
23 the date of the enactment of this Act—

24 (A) the Secretary, shall issue regulations  
25 implementing sections 3101, 3104, and 3105,

1 and the amendments made by such sections;  
2 and

3 (B) the Attorney General shall issue regu-  
4 lations implementing section 3102 and the  
5 amendment made by such section.

6 (2) EFFECTIVE DATE.—Regulations issued pur-  
7 suant to paragraph (1) shall be effective immediately  
8 on an interim basis, but are subject to change and  
9 revision after public notice and opportunity for a pe-  
10 riod for public comment.

11 (b) FINAL REGULATIONS.—Within a reasonable time  
12 after publication of the interim regulations under sub-  
13 section (a), the Secretary, in consultation with the Com-  
14 missioner of Social Security and the Attorney General,  
15 shall publish final regulations implementing this subtitle.

16 **Subtitle B—Protecting United**  
17 **States Workers**

18 **SEC. 3201. PROTECTIONS FOR VICTIMS OF SERIOUS VIOLA-**  
19 **TIONS OF LABOR AND EMPLOYMENT LAW OR**  
20 **CRIME.**

21 (a) IN GENERAL.—Section 101(a)(15)(U) (8 U.S.C.  
22 1101(a)(15)(U)) is amended—

23 (1) in clause (i)—

24 (A) by amending subclause (I) to read as  
25 follows:



1 “(I) the alien—

2 “(aa) has suffered substantial  
3 physical or mental abuse or substan-  
4 tial harm as a result of having been a  
5 victim of criminal activity described in  
6 clause (iii) or of a covered violation  
7 described in clause (iv); or

8 “(bb) is a victim of criminal ac-  
9 tivity described in clause (iii) or of a  
10 covered violation described in clause  
11 (iv) and would suffer extreme hard-  
12 ship upon removal;”;

13 (B) in subclause (II), by inserting “, or a  
14 covered violation resulting in a claim described  
15 in clause (iv) that is not the subject of a frivo-  
16 lous lawsuit by the alien” before the semicolon  
17 at the end; and

18 (C) by amending subclauses (III) and (IV)  
19 to read as follows:

20 “(III) the alien (or in the case of an  
21 alien child who is younger than 16 years of  
22 age, the parent, guardian, or next friend of  
23 the alien) has been helpful, is being help-  
24 ful, or is likely to be helpful to—

1                   “(aa) a Federal, State, or local  
2 law enforcement official, a Federal,  
3 State, or local prosecutor, a Federal,  
4 State, or local judge, the Department  
5 of Homeland Security, the Equal Em-  
6 ployment Opportunity Commission,  
7 the Department of Labor, or other  
8 Federal or, State, or local authorities  
9 investigating or prosecuting criminal  
10 activity described in clause (iii); or

11                   “(bb) any Federal, State, or local  
12 governmental agency investigating,  
13 prosecuting, or seeking civil remedies  
14 for any cause of action, whether  
15 criminal, civil, or administrative, aris-  
16 ing from a covered violation described  
17 in clause (iv) and presents a certifi-  
18 cation from such Federal, State, or  
19 local governmental agency attesting  
20 that the alien has been helpful, is  
21 being helpful, or is likely to be helpful  
22 to such agency in the investigation,  
23 prosecution, or adjudication arising  
24 from a covered violation described in  
25 clause (iv); and

1                   “(IV) the criminal activity described  
2                   in clause (iii) or the covered violation de-  
3                   scribed in clause (iv)—

4                   “(aa) violated the laws of the  
5                   United States; or

6                   “(bb) occurred in the United  
7                   States (including Indian country and  
8                   military installations) or the terri-  
9                   tories and possessions of the United  
10                  States;”;

11               (2) in clause (ii)(II), by striking “and” at the  
12               end;

13               (3) by moving clause (iii) 2 ems to the left;

14               (4) in clause (iii)—

15                   (A) by inserting “stalking, child abuse  
16                   when the alien is a minor;” after “sexual exploi-  
17                   tation;”;

18                   (B) by inserting “fraud in foreign labor  
19                   contracting;” before “peonage;”; and

20                   (C) by striking “or” at the end and insert-  
21                   ing “and”; and

22               (5) by adding at the end the following:

23                   “(iv) a covered violation referred to in this  
24                   clause is—

1           “(I) a serious violation involving 1 or more  
2           of the following or any similar activity in viola-  
3           tion of any Federal, State, or local law, serious  
4           workplace abuse, exploitation, retaliation, or  
5           violation of whistleblower protections;

6           “(II) a violation giving rise to a civil cause  
7           of action under section 1595 of title 18, United  
8           States Code; or

9           “(III) a violation resulting in the depriva-  
10          tion of due process or constitutional rights.”.

11       (b) SAVINGS PROVISION.—Nothing in section  
12 101(a)(15)(U)(iv)(III) of the Immigration and Nationality  
13 Act, as added by subsection (a), may be construed as al-  
14 tering the definition of retaliation or discrimination under  
15 any other provision of law.

16       (c) TEMPORARY STAY OF REMOVAL.—Section 274A  
17 (8 U.S.C. 1324a), as amended by section 3101, is further  
18 amended—

19           (1) in subsection (e) by adding at the end the  
20           following:

21           “(10) CONDUCT IN ENFORCEMENT ACTIONS.—  
22           If the Secretary undertakes an enforcement action  
23           at a facility about which a bona fide workplace claim  
24           has been filed or is contemporaneously filed, or as  
25           a result of information provided to the Secretary in

1       retaliation against employees for exercising their  
2       rights related to a bona fide workplace claim, the  
3       Secretary shall ensure that—

4               “(A) any aliens arrested or detained who  
5               are necessary for the investigation or prosecu-  
6               tion of a bona fide workplace claim violations or  
7               criminal activity (as described in subparagraph  
8               (T) or (U) of section 101(a)(15)) are not re-  
9               moved from the United States until after the  
10              Secretary—

11               “(i) notifies the appropriate law en-  
12               forcement agency with jurisdiction over  
13               such violations or criminal activity; and

14               “(ii) provides such agency with the  
15               opportunity to interview such aliens;

16               “(B) no aliens entitled to a stay of removal  
17               or abeyance of removal proceedings under this  
18               section are removed; and

19               “(C) the Secretary shall stay the removal  
20               of an alien who—

21               “(i) has filed a covered violation de-  
22               scribed in clause (iv) of section  
23               101(a)(15)(U) and is the victim of the  
24               same violations under an existing inves-  
25               tigation;

1                   “(ii) is a material witness in any  
2                   pending or anticipated proceeding involving  
3                   a bona fide workplace claim or civil rights  
4                   claim; or

5                   “(iii) has filed for relief under such  
6                   section if the alien has is working with law  
7                   enforcement as described in clause (i)(III)  
8                   of such section.”; and

9                   (2) by adding at the end the following:

10                  “(m) VICTIMS OF CRIMINAL ACTIVITY OR LABOR  
11                  AND EMPLOYMENT VIOLATIONS.—The Secretary of  
12                  Homeland Security may permit an alien to remain tempo-  
13                  rarily in the United States and authorize the alien to en-  
14                  gage in employment in the United States if the Secretary  
15                  determines that the alien—

16                   “(1) has filed for relief under section  
17                   101(a)(15)(U); or

18                   “(2)(A) has filed, or is a material witness to, a  
19                   bona fide claim or proceedings resulting from a cov-  
20                   ered violation (as defined in section  
21                   101(a)(15)(U)(iv)); and

22                   “(B) has been helpful, is being helpful, or is  
23                   likely to be helpful, in the investigation, prosecution  
24                   of, or pursuit of civil remedies related to the claim  
25                   arising from a covered violation, to—

1                   “(i) a Federal, State, or local law enforce-  
2                   ment official;

3                   “(ii) a Federal, State, or local prosecutor;

4                   “(iii) a Federal, State, or local judge;

5                   “(iv) the Department of Homeland Secu-  
6                   rity;

7                   “(v) the Equal Employment Opportunity  
8                   Commission; or

9                   “(vi) the Department of Labor.”.

10               (d) CONFORMING AMENDMENTS.—Section 214(p) (8  
11 U.S.C. 1184(p)) is amended—

12               (1) in paragraph (1), by striking “in section  
13               101(a)(15)(U)(iii).” both places it appears and in-  
14               serting “in clause (iii) of section 101(a)(15)(U) or  
15               investigating, prosecuting, or seeking civil remedies  
16               for claims resulting from a covered violation de-  
17               scribed in clause (iv) of such section.”; and

18               (2) in the first sentence of paragraph (6)—

19               (A) by striking “in section  
20               101(a)(15)(U)(iii)” and inserting “in clause  
21               (iii) of section 101(a)(15)(U) or claims result-  
22               ing from a covered violation described in clause  
23               (iv) of such section”; and

1                   (B) by inserting “or claim arising from a  
2                   covered violation” after “prosecution of such  
3                   criminal activity”.

4           (e) MODIFICATION OF LIMITATION ON AUTHORITY  
5 TO ADJUST STATUS FOR VICTIMS OF CRIMES.—Section  
6 245(m)(1) (8 U.S.C. 1255(m)(1)) is amended, in the mat-  
7 ter before subparagraph (A), by inserting “or an investiga-  
8 tion or prosecution regarding a workplace or civil rights  
9 claim” after “prosecution”.

10          (f) EXPANSION OF LIMITATION ON SOURCES OF IN-  
11 FORMATION THAT MAY BE USED TO MAKE ADVERSE  
12 DETERMINATIONS.—

13                   (1) IN GENERAL.—Section 384(a)(1) of the Il-  
14 legal Immigration Reform and Immigrant Responsi-  
15 bility Act of 1996 (8 U.S.C. 1367(a)(1)) is amend-  
16 ed—

17                   (A) in each of subparagraphs (A) through  
18                   (D), by striking the comma at the end and in-  
19                   serting a semicolon;

20                   (B) subparagraph (E), by striking “the  
21                   criminal activity,” and inserting “abuse and the  
22                   criminal activity or bona fide workplace claim  
23                   (as defined in subsection (e));”;



1 (C) in subparagraph (F), by striking “, the  
2 trafficker or perpetrator,” and inserting “), the  
3 trafficker or perpetrator; or”; and

4 (D) by inserting after subparagraph (F)  
5 the following:

6 “(G) the alien’s employer.”

7 (2) WORKPLACE CLAIM DEFINED.—Section 384  
8 of the Illegal Immigration Reform and Immigrant  
9 Responsibility Act of 1996 (8 U.S.C. 1367) is  
10 amended by adding at the end the following:

11 “(e) WORKPLACE CLAIMS.—

12 “(1) WORKPLACE CLAIMS DEFINED.—

13 “(A) IN GENERAL.—In section (a)(1), the  
14 term ‘workplace claim’ means any claim, peti-  
15 tion, charge, complaint, or grievance filed with,  
16 or submitted to, a Federal, State, or local agen-  
17 cy or court, relating to the violation of applica-  
18 ble Federal, State, or local labor or employment  
19 laws.

20 “(B) CONSTRUCTIONS.—Subparagraph (A)  
21 may not be construed to alter what constitutes  
22 retaliation or discrimination under any other  
23 provision of law.

24 “(2) PENALTY FOR FALSE CLAIMS.—Any per-  
25 son who knowingly presents a false or fraudulent

1 claim to a law enforcement official in relation to a  
2 covered violation for the purpose of obtaining a ben-  
3 efit under this section shall be subject to a civil pen-  
4 alty of not more than \$1,000.

5 “(3) LIMITATION ON STAY OF ADVERSE DETER-  
6 MINATIONS.—In the case of an alien applying for  
7 status under section 101(a)(15)(U) of the Immigra-  
8 tion and Nationality Act and seeking relief under  
9 this section, the prohibition on adverse determina-  
10 tions under subsection (a) shall expire on the date  
11 that the alien’s application for status under such  
12 section is denied and all opportunities for appeal of  
13 the denial have been exhausted.”.

14 (g) REMOVAL PROCEEDINGS.—Section 239(e) (8  
15 U.S.C. 1229(e)) is amended—

16 (1) in paragraph (1)—

17 (A) by striking “In cases where” and in-  
18 serting “If”; and

19 (B) by striking “paragraph (2),” and in-  
20 serting “paragraph (2) or as a result of infor-  
21 mation provided to the Secretary of Homeland  
22 Security in retaliation against individuals for  
23 exercising or attempting to exercise their em-  
24 ployment rights or other legal rights,”; and

1           (2) in paragraph (2), by adding at the end the  
2 following:

3           “(C) At a facility about which a bona fide  
4 workplace claim has been filed or is contem-  
5 poraneously filed.”.

6 **SEC. 3202. EMPLOYMENT VERIFICATION SYSTEM EDU-**  
7 **CATION FUNDING.**

8           (a) **DISPOSITION OF CIVIL PENALTIES.**—Penalties  
9 collected under subsections (e)(4) and (f)(3) of section  
10 274A of the Immigration and Nationality Act, amended  
11 by section 3101, shall be deposited, as offsetting receipts,  
12 into the Comprehensive Immigration Reform Trust Fund  
13 established under section 6(a)(1).

14           (b) **EXPENDITURES.**—Amounts deposited into the  
15 Trust Fund under subsection (a) shall be made available  
16 to the Secretary to provide education to employers and  
17 employees regarding the requirements, obligations, and  
18 rights under the Employment Verification System.

19           (c) **DETERMINATION OF BUDGETARY EFFECTS.**—

20           (1) **EMERGENCY DESIGNATION FOR CONGRES-**  
21 **SIONAL ENFORCEMENT.**—In the Senate, amounts  
22 made available under this section are designated as  
23 an emergency requirement pursuant to section  
24 403(a) of S. Con. Res. 13 (111th Congress), the

1 concurrent resolution on the budget for fiscal year  
2 2010.

3 (2) EMERGENCY DESIGNATION FOR STATUTORY  
4 PAYGO.—Amounts made available under this section  
5 are designated as an emergency requirement under  
6 section 4(g) of the Statutory Pay-As-You-Go Act of  
7 2010 (Public Law 111–139; 2 U.S.C. 933(g)).

8 **SEC. 3203. DIRECTIVE TO THE UNITED STATES SEN-**  
9 **TENCING COMMISSION.**

10 (a) IN GENERAL.—Pursuant to its authority under  
11 section 994 of title 28, United States Code, and in accord-  
12 ance with subsection (b), the United States Sentencing  
13 Commission shall promulgate sentencing guidelines or  
14 amend existing sentencing guidelines to modify, if appro-  
15 priate, the penalties imposed on persons convicted of of-  
16 fenses under—

17 (1) section 274A of the Immigration and Na-  
18 tionality Act (8 U.S.C. 1324a), as amended by sec-  
19 tion 3101;

20 (2) section 16 of the Fair Labor Standards Act  
21 of 1938 (29 U.S.C. 216); and

22 (3) any other Federal law covering similar con-  
23 duct.

24 (b) REQUIREMENTS.—In carrying out subsection (a),  
25 the Sentencing Commission shall provide sentencing en-

1 hancements for any person convicted of an offense de-  
2 scribed in subsection (a) if such offense involves—

3 (1) the intentional confiscation of identification  
4 documents;

5 (2) corruption, bribery, extortion, or robbery;

6 (3) sexual abuse;

7 (4) serious bodily injury;

8 (5) an intent to defraud; or

9 (6) a pattern of conduct involving multiple vio-  
10 lations of law that—

11 (A) creates, through knowing and inten-  
12 tional conduct, a risk to the health or safety of  
13 any victim; or

14 (B) denies payments due to victims for  
15 work completed.

16 **SEC. 3204. CONFIDENTIALITY FOR VICTIMS OF CRIME.**

17 Section 384 of the Illegal Immigration Reform and  
18 Immigrant Responsibility Act of 1996 (8 U.S.C. 1367) is  
19 amended—

20 (1) in subsection (a)—

21 (A) in the matter preceding paragraph

22 (1)—

23 (i) by striking “in no case may”; and

24 (ii) by inserting “or, with respect to  
25 subparagraphs (E) and (F) and paragraph

1           (2), any other official or employee of a cer-  
2           tifying agency, may not” after “Depart-  
3           ments)””; and

4           (B) in paragraph (2), by striking “who is  
5           a beneficiary of an application” and inserting  
6           “applying for”; and

7           (2) in subsection (b)—

8           (A) in paragraph (4), by striking “bat-  
9           tered”; and

10          (B) by adding at the end the following:

11          “(8)(A) Subsection (a)(2) may not be construed  
12          to prevent the disclosure of—

13                 “(i) information that prosecutors are con-  
14                 stitutionally obligated to disclose to provide  
15                 statements by witnesses and certain other docu-  
16                 ments to defendants in a pending Federal  
17                 criminal proceeding; or

18                 “(ii) information in a civil proceeding in  
19                 which a judge orders that such information be  
20                 disclosed in connection with a witness testifying  
21                 in such proceeding.

22          “(B) All information disclosed during litigation  
23          pursuant to the exception set forth in this paragraph  
24          for any purpose other than the purpose ordered in  
25          the proceeding—

1                   “(i) may not be disclosed to any non-  
2                   required party;

3                   “(ii) shall be filed under seal, with all per-  
4                   sonally identifying information redacted except  
5                   the witness’s first name; and

6                   “(iii) shall be returned to the disclosing  
7                   party at the conclusion of the proceeding.”.

## 8                   **Subtitle C—Other Provisions**

### 9                   **SEC. 3301. FUNDING.**

10                   (a) ESTABLISHMENT OF THE INTERIOR ENFORCE-  
11                   MENT ACCOUNT.—There is hereby established in the  
12                   Treasury of the United States an account which shall be  
13                   known as the Interior Enforcement Account.

14                   (b) APPROPRIATIONS.—There are authorized to be  
15                   appropriated to the Interior Enforcement Account  
16                   \$1,000,000,000 to carry out this title and the amend-  
17                   ments made by this title, including the following appro-  
18                   priations:

19                   (1) In each of the 5 years beginning on the date  
20                   of the enactment of this Act, the appropriations nec-  
21                   essary to increase to a level not less than 5,000, by  
22                   the end of such 5-year period, the total number of  
23                   personnel of the Department assigned exclusively or  
24                   principally to an office or offices in U.S. Citizenship  
25                   and Immigration Services and U.S. Immigration and

1 Customs Enforcement (and consistent with the mis-  
2 sions of such agencies), dedicated to administering  
3 the System, and monitoring and enforcing compli-  
4 ance with sections 274A, 274B, and 274C of the  
5 Immigration and Nationality Act (8 U.S.C. 1324a,  
6 1324b, and 1324c), including compliance with the  
7 requirements of the Electronic Verification System  
8 established under section 274A(d) of the Immigra-  
9 tion and Nationality Act (8 U.S.C. 1324a(d)), as  
10 amended by section 3101. Such personnel shall per-  
11 form compliance and monitoring functions, including  
12 the following:

13 (A) Verify compliance of employers partici-  
14 pating in such System with the requirements  
15 for participation that are prescribed by the Sec-  
16 retary.

17 (B) Monitor such System for multiple uses  
18 of social security account numbers and immi-  
19 gration identification numbers that could indi-  
20 cate identity theft or fraud.

21 (C) Monitor such System to identify dis-  
22 criminatory or unfair practices.

23 (D) Monitor such System to identify em-  
24 ployers who are not using such System prop-  
25 erly, including employers who fail to make



1 available appropriate records with respect to  
2 their queries and any notices of confirmation,  
3 nonconfirmation, or further action.

4 (E) Identify instances in which an em-  
5 ployee alleges that an employer violated the em-  
6 ployee's privacy or civil rights, or misused such  
7 System, and create procedures for an employee  
8 to report such an allegation.

9 (F) Analyze and audit the use of such Sys-  
10 tem and the data obtained through such System  
11 to identify fraud trends, including fraud trends  
12 across industries, geographical areas, or em-  
13 ployer size.

14 (G) Analyze and audit the use of such Sys-  
15 tem and the data obtained through such System  
16 to develop compliance tools as necessary to re-  
17 spond to changing patterns of fraud.

18 (H) Provide employers with additional  
19 training and other information on the proper  
20 use of such System, including training related  
21 to privacy and employee rights.

22 (I) Perform threshold evaluation of cases  
23 for referral to the Special Counsel for Immigra-  
24 tion-Related Unfair Employment Practices of  
25 the Department of Justice or the Equal Em-

1           ployment Opportunity Commission, and other  
2           officials or agencies with responsibility for en-  
3           forcing anti-discrimination, civil rights, privacy,  
4           or worker protection laws, as may be appro-  
5           priate.

6           (J) Any other compliance and monitoring  
7           activities that the Secretary determines are nec-  
8           essary to ensure the functioning of such Sys-  
9           tem.

10          (K) Investigate identity theft and fraud de-  
11          tected through such System and undertake the  
12          necessary enforcement or referral actions.

13          (L) Investigate use of or access to fraudu-  
14          lent documents and undertake the necessary en-  
15          forcement actions.

16          (M) Perform any other investigations that  
17          the Secretary determines are necessary to en-  
18          sure the lawful functioning of such System, and  
19          undertake any enforcement actions necessary as  
20          a result of such investigations.

21          (2) The appropriations necessary to acquire, in-  
22          stall, and maintain technological equipment nec-  
23          essary to support the functioning of such System  
24          and the connectivity between U.S. Citizenship and  
25          Immigration Services and U.S. Immigration and

1 Customs Enforcement, the Department of Justice,  
2 and other agencies or officials with respect to the  
3 sharing of information to support such System and  
4 related immigration enforcement actions.

5 (3) The appropriations necessary to establish a  
6 robust redress process for employees who wish to ap-  
7 peal contested nonconfirmations to ensure the accu-  
8 racy and fairness of such System.

9 (4) The appropriations necessary to provide a  
10 means by which individuals may access their own  
11 employment authorization data to ensure the accu-  
12 racy of such data, independent of an individual's em-  
13 ployer.

14 (5) To carry out the identity authentication  
15 mechanisms described in section 274A(c)(1)(F) of  
16 the Immigration and Nationality Act, as amended by  
17 section 3101(a).

18 (6) The appropriations necessary for the Office  
19 for Civil Rights and Civil Liberties and the Office of  
20 Privacy of the Department to perform the respon-  
21 sibilities of such Offices related to such System.

22 (7) The appropriations necessary to make  
23 grants to States to support the States in assisting  
24 the Federal Government in carrying out the provi-

1 sions of this title and the amendments made by this  
2 title.

3 (c) AUTHORIZATION OF APPROPRIATIONS TO THE  
4 COMMISSIONER OF SOCIAL SECURITY.—

5 (1) IN GENERAL.—There are authorized to be  
6 appropriated to the Commissioner of Social Security  
7 such sums as may be necessary to carry out the pro-  
8 visions of this title and the amendments made by  
9 this title.

10 (2) PROHIBITION ON USE OF TRUST FUNDS.—

11 In no case shall the Commissioner expend funds  
12 from the Old Age and Survivors Trust Fund or the  
13 Disability Trust Fund for expenses related to ad-  
14 ministration of this title or the amendments made by  
15 this title.

16 (d) AUTHORIZATION OF APPROPRIATIONS TO THE

17 ATTORNEY GENERAL.—There are authorized to be appro-  
18 priated to the Attorney General such sums as may be nec-  
19 essary to carry out the provisions of this title and the  
20 amendments made by this title, including enforcing com-  
21 pliance with section 274B of the Immigration and Nation-  
22 ality Act, as amended by section 3105 of this Act.

23 (e) AUTHORIZATION OF APPROPRIATIONS TO THE

24 SECRETARY OF STATE.—There are authorized to be ap-  
25 propriated to the Secretary of State such sums as may

1 be necessary to carry out the provisions of this title and  
2 the amendments made by this title.

3 **SEC. 3302. EFFECTIVE DATE.**

4 Except as otherwise specifically provided, this title  
5 and the amendments made by this title shall take effect  
6 on the date of the enactment of this Act.

7 **SEC. 3303. MANDATORY EXIT SYSTEM.**

8 (a) ESTABLISHMENT.—Not later than December 31,  
9 2015, the Secretary shall establish a mandatory exit data  
10 system that shall include a requirement for the collection  
11 of data from machine-readable visas, passports, and other  
12 travel and entry documents for all categories of aliens who  
13 are exiting from air and sea ports of entry.

14 (b) INTEGRATION AND INTEROPERABILITY.—

15 (1) INTEGRATION OF DATA SYSTEM.—The Sec-  
16 retary shall fully integrate all data from databases  
17 and data systems that process or contain informa-  
18 tion on aliens, which are maintained by—

19 (A) the Department, at—

20 (i) the U.S. Immigration and Customs  
21 Enforcement;

22 (ii) the U.S. Customs and Border  
23 Protection; and

24 (iii) the U.S. Citizenship and Immi-  
25 gration Services;

1 (B) the Department of Justice, at the Ex-  
2 ecutive Office for Immigration Review; and

3 (C) the Department of State, at the Bu-  
4 reau of Consular Affairs.

5 (2) INTEROPERABLE COMPONENT.—The fully  
6 integrated data system under paragraph (1) shall be  
7 an interoperable component of the exit data system.

8 (3) INTEROPERABLE DATA SYSTEM.—The Sec-  
9 retary shall fully implement an interoperable elec-  
10 tronic data system to provide current and immediate  
11 access to information in the databases of Federal  
12 law enforcement agencies and the intelligence com-  
13 munity that is relevant to determine—

14 (A) whether to issue a visa; or

15 (B) the admissibility or deportability of an  
16 alien.

17 (4) TRAINING.—The Secretary shall establish  
18 ongoing training modules on immigration law to im-  
19 prove adjudications at United States ports of entry,  
20 consulates, and embassies.

1 **SEC. 3304. IDENTITY-THEFT RESISTANT MANIFEST INFOR-**  
2 **MATION FOR PASSENGERS, CREW, AND NON-**  
3 **CREW ONBOARD DEPARTING AIRCRAFT AND**  
4 **VESSELS.**

5 (a) DEFINITIONS.—Except as otherwise specifically  
6 provided, in this section:

7 (1) IDENTITY-THEFT RESISTANT COLLECTION  
8 LOCATION.—The term “identity-theft resistant col-  
9 lection location” means a location within an airport  
10 or seaport—

11 (A) within the path of the departing alien,  
12 such that the alien would not need to signifi-  
13 cantly deviate from that path to comply with  
14 exit requirements at which air or vessel carrier  
15 employees, as applicable, either present or rou-  
16 tinely available if an alien needs processing as-  
17 sistance; and

18 (B) which is equipped with technology that  
19 is able to securely transmit identity-theft resist-  
20 ant departure manifest information to the De-  
21 partment.

22 (2) US-VISIT.—The term “US-VISIT” means  
23 the United States-Visitor and Immigrant Status In-  
24 dicator Technology system.

25 (b) IDENTITY THEFT RESISTANT MANIFEST INFOR-  
26 MATION.—

1           (1) PASSPORT OR VISA COLLECTION REQUIRE-  
2           MENT.—Except as provided in paragraph (c), an ap-  
3           propriate official of each commercial aircraft or ves-  
4           sel departing from the United States to any port or  
5           place outside the United States shall ensure trans-  
6           mission to U.S. Customs and Border Protection of  
7           identity-theft resistant departure manifest informa-  
8           tion covering alien passengers, crew, and non-crew.  
9           Such identity-theft resistant departure manifest in-  
10          formation—

11                   (A) shall be transmitted to U.S. Customs  
12                   and Border Protection at the place and time  
13                   specified in subparagraph (3) by means ap-  
14                   proved by the Secretary; and

15                   (B) shall set forth the information speci-  
16                   fied in paragraph (4) or other information as  
17                   required by the Secretary.

18           (2) MANNER OF COLLECTION.—Carriers board-  
19           ing alien passengers, crew, and non-crew subject to  
20           the requirement to provide information upon depar-  
21           ture US-VISIT processing shall collect identity-theft  
22           resistant departure manifest information from each  
23           alien at a collection location at the airport or seaport  
24           before boarding that alien on transportation for de-  
25           parture from the United States, at a time close to



1 the originally scheduled departure of that pas-  
2 senger's aircraft or sea vessel as practicable.

3 (3) TIME AND MANNER OF SUBMISSION.—

4 (A) IN GENERAL.—The appropriate official  
5 specified in paragraph (1) shall ensure trans-  
6 mission of the identity-theft resistant departure  
7 manifest information required and collected  
8 under paragraphs (1) and (2) to the Data Cen-  
9 ter or Headquarters U.S. Customs and Border  
10 Protection, or such other data center as may be  
11 designated.

12 (B) TRANSMISSION.—The biometric depar-  
13 ture information may be transmitted to the De-  
14 partment over any means of communication au-  
15 thorized by the Secretary for the transmission  
16 of other electronic manifest information con-  
17 taining personally identifiable information and  
18 under transmission standards currently applica-  
19 ble to other electronic manifest information.

20 (C) SUBMISSION ALONG WITH OTHER IN-  
21 FORMATION.—Files containing the identity-  
22 theft resistant departure manifest informa-  
23 tion—

24 (i) may be sent with other electronic  
25 manifest data prior to departure or may be

1 sent separately from any topically related  
2 electronic manifest data; and

3 (ii) may be sent in batch mode.

4 (4) INFORMATION REQUIRED.—The identity-  
5 theft resistant departure information required under  
6 paragraphs (1) through (3) for each covered pas-  
7 senger or crew member shall contain alien data from  
8 machine-readable visas, passports, and other travel  
9 and entry documents issued to the alien.

10 (c) EXCEPTION.—The identity-theft resistant depar-  
11 ture manifest information specified in this section is not  
12 required for any alien active duty military personnel trav-  
13 eling as passengers on board a departing Department of  
14 Defense commercial chartered aircraft.

15 (d) CARRIER MAINTENANCE AND USE OF IDENTITY-  
16 THEFT RESISTANT DEPARTURE MANIFEST INFORMA-  
17 TION.—Carrier use of identity-theft resistant departure  
18 manifest information for purposes other than as described  
19 in standards set by the Secretary is prohibited. Carriers  
20 shall immediately notify the Chief Privacy Officer of the  
21 Department in writing in event of unauthorized use or ac-  
22 cess, or breach, of identity-theft resistant depar-  
23 ture manifest information.

24 (e) COLLECTION AT SPECIFIED LOCATION.—If the  
25 Secretary determines that an air or vessel carrier has not

1 adequately complied with the provisions of this section, the  
2 Secretary may, in the Secretary's discretion, require the  
3 air or vessel carrier to collect identity-theft resistant de-  
4 parture manifest information at a specific location prior  
5 to the issuance of a boarding pass or other document on  
6 the international departure, or the boarding of crew, in  
7 any port through which the carrier boards aliens for inter-  
8 national departure under the supervision of the Secretary  
9 for such period as the Secretary considers appropriate to  
10 ensure the adequate collection and transmission of biomet-  
11 ric departure manifest information.

12 (f) FUNDING.—There shall be appropriated to the In-  
13 terior Enforcement Account \$500,000,000 to reimburse  
14 carriers for their reasonable actual expenses in carrying  
15 out their duties as described in this section.

16 (g) DETERMINATION OF BUDGETARY EFFECTS.—

17 (1) EMERGENCY DESIGNATION FOR CONGRES-  
18 SIONAL ENFORCEMENT.—In the Senate, amounts  
19 made available under this section are designated as  
20 an emergency requirement pursuant to section  
21 403(a) of S. Con. Res. 13 (111th Congress), the  
22 concurrent resolution on the budget for fiscal year  
23 2010.

24 (2) EMERGENCY DESIGNATION FOR STATUTORY  
25 PAYGO.—Amounts made available under this section

1 are designated as an emergency requirement under  
2 section 4(g) of the Statutory Pay-As-You-Go Act of  
3 2010 (Public Law 111–139; 2 U.S.C. 933(g)).

4 **SEC. 3305. PROFILING.**

5 (a) PROHIBITION.—In making routine or sponta-  
6 neous law enforcement decisions, such as ordinary traffic  
7 stops, Federal law enforcement officers may not use race  
8 or ethnicity to any degree, except that officers may rely  
9 on race and ethnicity if a specific suspect description ex-  
10 ists.

11 (b) EXCEPTIONS.—

12 (1) In conducting activities in connection with  
13 a specific investigation, Federal law enforcement of-  
14 ficers may consider race and ethnicity only to the ex-  
15 tent that there is trustworthy information, relevant  
16 to the locality or time frame, that links persons of  
17 a particular race or ethnicity to an identified crimi-  
18 nal incident, scheme, or organization. This standard  
19 applies even where the use of race or ethnicity might  
20 otherwise be lawful.

21 (2) In investigating or preventing threats to na-  
22 tional security or other catastrophic events (includ-  
23 ing the performance of duties related to air trans-  
24 portation security), or in enforcing laws protecting  
25 the integrity of the Nation’s borders, Federal law

1 enforcement officers may not consider race or eth-  
2 nicity except to the extent permitted by the Con-  
3 stitution and laws of the United States.

4 (3) DEFINED TERM.—In this section, the term  
5 “Federal law enforcement officer” means any officer,  
6 agent, or employee of the United States authorized  
7 by law or by a Government agency to engage in or  
8 supervise the prevention, detection, investigation, or  
9 prosecution of any violation of Federal law.

10 (b) STUDY AND REGULATIONS.—

11 (1) DATA COLLECTION.—Not later than 180  
12 days after the date of the enactment of this Act, the  
13 Secretary shall begin collecting data regarding the  
14 individualized immigration enforcement activities of  
15 covered Department of Homeland Security officers.

16 (2) STUDY.—Not later than 180 days after  
17 data collection under paragraph (1) commences, the  
18 Secretary shall complete a study analyzing the data.

19 (3) REGULATIONS.—Not later than 90 days  
20 after the date the study required by paragraph (2)  
21 is completed, the Secretary, in consultation with the  
22 Attorney General, shall issue regulations regarding  
23 the use of race, ethnicity, and any other suspect  
24 classifications the Secretary deems appropriate by  
25 covered Department of Homeland Security officers.

1           (4) REPORTS.—Not later than 30 days after  
2 completion of the study required by paragraph (2),  
3 the Secretary shall submit the study to—

4                   (A) the Committee on Homeland Security  
5 and Governmental Affairs of the Senate;

6                   (B) the Committee on Homeland Security  
7 of the House of Representatives;

8                   (C) the Committee on Appropriations of  
9 the Senate;

10                  (D) the Committee on Appropriations of  
11 the House of Representatives;

12                  (E) the Committee on the Judiciary of the  
13 Senate; and

14                  (F) the Committee on the Judiciary of the  
15 House of Representatives.

16           (5) DEFINED TERM.—In this subsection, the  
17 term “covered Department of Homeland Security of-  
18 ficer” means any officer, agent, or employee of  
19 United States Customs and Border Protection,  
20 United States Immigration and Customs Enforce-  
21 ment, or the Transportation Security Administra-  
22 tion.

1     **Subtitle D—Asylum and Refugee**  
2                     **Provisions**

3     **SEC. 3401. TIME LIMITS AND EFFICIENT ADJUDICATION OF**  
4                     **GENUINE ASYLUM CLAIMS.**

5             Section 208(a)(2) (8 U.S.C. 1158(a)(2)) is amend-  
6 ed—

7                     (1) in subparagraph (A), by inserting “or the  
8             Secretary of Homeland Security” after “Attorney  
9             General” both places such term appears;

10                    (2) by striking subparagraphs (B) and (D);

11                    (3) by redesignating subparagraph (C) as sub-  
12             paragraph (B);

13                    (4) in subparagraph (B), as redesignated, by  
14             striking “subparagraph (D)” and inserting “sub-  
15             paragraphs (C) and (D)”; and

16                    (5) by inserting after subparagraph (B), as re-  
17             designated, the following:

18                    “(C)   CHANGED   CIRCUMSTANCES.—Not-  
19             withstanding subparagraph (B), an application  
20             for asylum of an alien may be considered if the  
21             alien demonstrates, to the satisfaction of the  
22             Attorney General or the Secretary of Homeland  
23             Security, the existence of changed cir-  
24             cumstances that materially affect the appli-  
25             cant’s eligibility for asylum.

1           “(D) MOTION TO REOPEN CERTAIN MERI-  
2           TORIOUS CLAIMS.—Notwithstanding subpara-  
3           graph (B) or section 240(c)(7), an alien may  
4           file a motion to reopen an asylum claim during  
5           the 2-year period beginning on the date of the  
6           enactment of the Border Security, Economic  
7           Opportunity, and Immigration Modernization  
8           Act if the alien—

9                   “(i) was denied asylum based solely  
10                  upon a failure to meet the 1-year applica-  
11                  tion filing deadline in effect on the date on  
12                  which the application was filed;

13                  “(ii) was granted withholding of re-  
14                  moval pursuant to section 241(b)(3) and  
15                  has not obtained lawful permanent resi-  
16                  dence in the United States pursuant to any  
17                  other provision of law;

18                  “(iii) is not subject to the safe third  
19                  country exception in subsection (a)(2)(A)  
20                  or a bar to asylum under subsection (b)(2)  
21                  and should not be denied asylum as a mat-  
22                  ter of discretion; and

23                  “(iv) is physically present in the  
24                  United States when the motion is filed.”.



1 **SEC. 3402. REFUGEE FAMILY PROTECTIONS.**

2 (a) CHILDREN OF REFUGEE OR ASYLEE SPOUSES  
3 AND CHILDREN.—A child of an alien who qualifies for ad-  
4 mission as a spouse or child under section 207(c)(2)(A)  
5 or 208(b)(3) of the Immigration and Nationality Act (8  
6 U.S.C. 1157(c)(2)(A) and 1158(b)(3)) shall be entitled to  
7 the same admission status as such alien if the child—

8 (1) is accompanying or following to join such  
9 alien; and

10 (2) is otherwise eligible under section  
11 207(c)(2)(A) or 208(b)(3) of the Immigration and  
12 Nationality Act.

13 **SEC. 3403. CLARIFICATION ON DESIGNATION OF CERTAIN**  
14 **REFUGEES.**

15 Section 207(c)(1) (8 U.S.C. 1157(c)(1)) is amend-  
16 ed—

17 (1) by inserting “(A)” before “Subject to the  
18 numerical limitations”; and

19 (2) by adding at the end the following:

20 “(B)(i) The President, upon a recommendation of the  
21 Secretary of State made in consultation with the Secretary  
22 of Homeland Security, and after appropriate consultation,  
23 may designate specifically defined groups of aliens—

24 “(I) whose resettlement in the United States is  
25 justified by humanitarian concerns or is otherwise in  
26 the national interest; and

1           “(II) who—

2                   “(aa) share common characteristics that  
3 identify them as targets of persecution on ac-  
4 count of race, religion, nationality, membership  
5 in a particular social group, or political opinion;  
6 or

7                   “(bb) having been identified as targets as  
8 described in item (aa), share a common need  
9 for resettlement due to a specific vulnerability.

10           “(ii) An alien who establishes membership in a group  
11 designated under clause (i) to the satisfaction of the Sec-  
12 retary of Homeland Security shall be considered a refugee  
13 for purposes of admission as a refugee under this section  
14 unless the Secretary determines that such alien ordered,  
15 incited, assisted, or otherwise participated in the persecu-  
16 tion of any person on account of race, religion, nationality,  
17 membership in a particular social group, or political opin-  
18 ion.

19           “(iii) A designation under clause (i) is for purposes  
20 of adjudicatory efficiency and may be revoked by the  
21 President at any time after notification to Congress.

22           “(iv) Categories of aliens established under section  
23 599D of the Foreign Operations, Export Financing, and  
24 Related Programs Appropriations Act, 1990 (Public Law  
25 101–167; 8 U.S.C. 1157 note)—

1           “(I) shall be designated under clause (i) until  
2           the end of the first fiscal year commencing after the  
3           date of the enactment of the Border Security, Eco-  
4           nomic Opportunity, and Immigration Modernization  
5           Act; and

6           “(II) shall be eligible for designation thereafter  
7           at the discretion of the President, considering,  
8           among other factors, whether a country under con-  
9           sideration has been designated by the Secretary of  
10          State as a ‘Country of Particular Concern’ for en-  
11          gaging in or tolerating systematic, ongoing, and  
12          egregious violations of religious freedom.

13          “(v) A designation under clause (i) shall not influence  
14          decisions to grant, to any alien, asylum under section 208,  
15          protection under section 241(b)(3), or protection under  
16          the Convention Against Torture and Other Cruel, Inhu-  
17          man or Degrading Treatment or Punishment, done at  
18          New York December 10, 1984.

19          “(vi) A decision to deny admission under this section  
20          to an alien who establishes to the satisfaction of the Sec-  
21          retary that the alien is a member of a group designated  
22          under clause (i) shall—

23                  “(I) be in writing; and

24                  “(II) state, to the maximum extent feasible, the  
25          reason for the denial.

1 “(vii) Refugees admitted pursuant to a designation  
2 under clause (i) shall be subject to the number of admis-  
3 sions under this section.”.

4 **SEC. 3404. ASYLUM DETERMINATION EFFICIENCY.**

5 Section 235(b)(1)(B)(ii) (8 U.S.C. 1225(b)(1)(B)(ii))  
6 is amended—

7 (1) by striking “asylum.” and inserting “asy-  
8 lum by an asylum officer. The asylum officer, after  
9 conducting a nonadversarial asylum interview and  
10 seeking supervisory review, may grant asylum to the  
11 alien under section 208 or refer the case to a des-  
12 ignee of the Attorney General, for a de novo asylum  
13 determination, for relief under the Convention  
14 Against Torture and Other Cruel, Inhuman or De-  
15 grading Treatment or Punishment, done at New  
16 York December 10, 1984, or for protection under  
17 section 241(b)(3).”.

18 **SEC. 3405. STATELESS PERSONS IN THE UNITED STATES.**

19 (a) IN GENERAL.—Chapter 1 of title II (8 U.S.C.  
20 1151 et seq.) is amended by adding at the end the fol-  
21 lowing:

22 **“SEC. 210A. PROTECTION OF CERTAIN STATELESS PER-  
23 SONS IN THE UNITED STATES.**

24 “(a) STATELESS PERSONS.—

1           “(1) IN GENERAL.—In this section, the term  
2           ‘stateless person’ means an individual who is not  
3           considered a national under the operation of the  
4           laws of any country.

5           “(2) DESIGNATION OF SPECIFIC STATELESS  
6           GROUPS.—The Secretary of Homeland Security, in  
7           consultation with the Secretary of State, may, in the  
8           discretion of the Secretary, designate specific groups  
9           of individuals who are considered stateless persons,  
10          for purposes of this section.

11          “(b) STATUS OF STATELESS PERSONS.—

12           “(1) RELIEF FOR CERTAIN INDIVIDUALS DE-  
13           TERMINED TO BE STATELESS PERSONS.—The Sec-  
14           retary of Homeland Security or the Attorney Gen-  
15           eral may, in his or her discretion, provide conditional  
16           lawful status to an alien who is otherwise inadmis-  
17           sible or deportable from the United States if the  
18           alien—

19                   “(A) is a stateless person present in the  
20           United States;

21                   “(B) applies for such relief;

22                   “(C) has not lost his or her nationality as  
23           a result of his or her voluntary action or know-  
24           ing inaction after arrival in the United States;

1           “(D) except as provided in paragraphs (2)  
2           and (3), is not inadmissible under section  
3           212(a); and

4           “(E) is not described in section  
5           241(b)(3)(B)(i).

6           “(2) INAPPLICABILITY OF CERTAIN PROVI-  
7           SIONS.—The provisions under paragraphs (4), (5),  
8           (7), and (9)(B) of section 212(a) shall not apply to  
9           any alien seeking relief under paragraph (1).

10          “(3) WAIVER.—The Secretary or the Attorney  
11          General may waive any other provisions of such sec-  
12          tion, other than subparagraphs (B), (C), (D)(ii),  
13          (E), (G), (H), or (I) of paragraph (2), paragraph  
14          (3), paragraph (6)(C)(i) (with respect to misrepre-  
15          sentations relating to the application for relief under  
16          paragraph (1)), or subparagraphs (A), (C), (D), or  
17          (E) of paragraph (10) of section 212(a), with re-  
18          spect to such an alien for humanitarian purposes, to  
19          assure family unity, or if it is otherwise in the public  
20          interest.

21          “(4) SUBMISSION OF PASSPORT OR TRAVEL  
22          DOCUMENT.—Any alien who seeks relief under this  
23          section shall submit to the Secretary of Homeland  
24          Security or the Attorney General—

1           “(A) any available passport or travel docu-  
2           ment issued at any time to the alien (whether  
3           or not the passport or document has expired or  
4           been cancelled, rescinded, or revoked); or

5           “(B) an affidavit, sworn under penalty of  
6           perjury—

7                   “(i) stating that the alien has never  
8                   been issued a passport or travel document;  
9                   or

10                   “(ii) identifying with particularity any  
11                   such passport or travel document and ex-  
12                   plaining why the alien cannot submit it.

13           “(5) WORK AUTHORIZATION.—The Secretary of  
14           Homeland Security may authorize an alien who has  
15           applied for and is found prima facie eligible for or  
16           been granted relief under paragraph (1) to engage  
17           in employment in the United States.

18           “(6) TRAVEL DOCUMENTS.—The Secretary may  
19           issue appropriate travel documents to an alien who  
20           has been granted relief under paragraph (1) that  
21           would allow him or her to travel abroad and be ad-  
22           mitted to the United States upon return, if other-  
23           wise admissible.

24           “(7) TREATMENT OF SPOUSE AND CHIL-  
25           DREN.—The spouse or child of an alien who has

1       been granted conditional lawful status under para-  
2       graph (1) shall, if not otherwise eligible for admis-  
3       sion under paragraph (1), be granted conditional  
4       lawful status under this section if accompanying, or  
5       following to join, such alien if—

6               “(A) the spouse or child is admissible (ex-  
7               cept as otherwise provided in paragraphs (2)  
8               and (3)) and is not described in section  
9               241(b)(3)(B)(i); and

10              “(B) the qualifying relationship to the  
11              principal beneficiary existed on the date on  
12              which such alien was granted conditional lawful  
13              status.

14       “(c) ADJUSTMENT OF STATUS.—

15              “(1) INSPECTION AND EXAMINATION.—At the  
16              end of the 1-year period beginning on the date on  
17              which an alien has been granted conditional lawful  
18              status under subsection (b), the alien may apply for  
19              lawful permanent residence in the United States if—

20                      “(A) the alien has been physically present  
21                      in the United States for at least 1 year;

22                      “(B) the alien’s conditional lawful status  
23                      has not been terminated by the Secretary of  
24                      Homeland Security or the Attorney General,



1           pursuant to such regulations as the Secretary  
2           or the Attorney General may prescribe; and

3           “(C) the alien has not otherwise acquired  
4           permanent resident status.

5           “(2) REQUIREMENTS FOR ADJUSTMENT OF  
6           STATUS.—The Secretary of Homeland Security or  
7           the Attorney General, under such regulations as the  
8           Secretary or the Attorney General may prescribe,  
9           may adjust the status of an alien granted condi-  
10          tional lawful status under subsection (b) to that of  
11          an alien lawfully admitted for permanent residence  
12          if such alien—

13                  “(A) is a stateless person;

14                  “(B) properly applies for such adjustment  
15                  of status;

16                  “(C) has been physically present in the  
17                  United States for at least 1 year after being  
18                  granted conditional lawful status under sub-  
19                  section (b);

20                  “(D) is not firmly resettled in any foreign  
21                  country; and

22                  “(E) is admissible (except as otherwise  
23                  provided under paragraph (2) or (3) of sub-  
24                  section (b)) as an immigrant under this chapter

1           at the time of examination of such alien for ad-  
2           justment of status.

3           “(3) RECORD.—Upon approval of an applica-  
4           tion under this subsection, the Secretary of Home-  
5           land Security or the Attorney General shall establish  
6           a record of the alien’s admission for lawful perma-  
7           nent residence as of the date that is 1 year before  
8           the date of such approval.

9           “(4) NUMERICAL LIMITATION.—The number of  
10          aliens who may receive an adjustment of status  
11          under this section for a fiscal year shall be subject  
12          to the numerical limitation of section 203(b)(4).

13          “(d) PROVING THE CLAIM.—In determining an  
14          alien’s eligibility for lawful conditional status or adjust-  
15          ment of status under this subsection, the Secretary of  
16          Homeland Security or the Attorney General shall consider  
17          any credible evidence relevant to the application. The de-  
18          termination of what evidence is credible and the weight  
19          to be given that evidence shall be within the sole discretion  
20          of the Secretary or the Attorney General.

21          “(e) REVIEW.—

22                  “(1) ADMINISTRATIVE REVIEW.—No appeal  
23                  shall lie from the denial of an application by the  
24                  Secretary, but such denial will be without prejudice

1 to the alien’s right to renew the application in pro-  
2 ceedings under section 240.

3 “(2) MOTIONS TO REOPEN.—Notwithstanding  
4 any limitation imposed by law on motions to reopen  
5 removal, deportation, or exclusion proceedings, any  
6 individual who is eligible for relief under this section  
7 may file a motion to reopen proceedings in order to  
8 apply for relief under this section. Any such motion  
9 shall be filed within 2 years of the date of the enact-  
10 ment of the Border Security, Economic Opportunity,  
11 and Immigration Modernization Act.

12 “(f) LIMITATION.—

13 “(1) APPLICABILITY.—The provisions of this  
14 section shall only apply to aliens present in the  
15 United States.

16 “(2) SAVINGS PROVISION.—Nothing in this sec-  
17 tion may be construed to authorize or require—

18 “(A) the admission of any alien to the  
19 United States;

20 “(B) the parole of any alien into the  
21 United States; or

22 “(C) the grant of any motion to reopen or  
23 reconsider filed by an alien after departure or  
24 removal from the United States.”.

1 (b) JUDICIAL REVIEW.—Section 242(a)(2)(B)(ii) (8  
2 U.S.C. 1252(a)(2)(B)(ii)) is amended by striking  
3 “208(a).” and inserting “208(a) or 210A.”.

4 (c) CONFORMING AMENDMENT.—Section 203(b)(4)  
5 (8 U.S.C. 1153(b)(4)) is amended by inserting “to aliens  
6 granted an adjustment of status under section 210A(c)  
7 or” after “level.”.

8 (d) CLERICAL AMENDMENT.—The table of contents  
9 for the Immigration and Nationality Act is amended by  
10 inserting after the item relating to section 210 the fol-  
11 lowing:

“Sec. 210A. Protection of stateless persons in the United States.”.

12 **SEC. 3406. U VISA ACCESSIBILITY.**

13 Section 214(p)(2)(A) (8 U.S.C. 1184(p)(2)(A)) is  
14 amended by striking “10,000.” and inserting “18,000, of  
15 which not more than 3,000 visas may be issued for aliens  
16 who are victims of a covered violation described in section  
17 101(a)(15)(U).”.

18 **SEC. 3407. REPRESENTATION AT OVERSEAS REFUGEE**  
19 **INTERVIEWS.**

20 Section 207(c) (8 U.S.C. 1157(c)) is amended by  
21 adding at the end the following:

22 “(5) The adjudicator of an application for ref-  
23 ugee status under this section shall consider all rel-  
24 evant evidence and maintain a record of the evidence  
25 considered.

1           “(6) An applicant for refugee status may be  
2 represented, including at a refugee interview, at no  
3 expense to the Government, by an attorney or ac-  
4 credited representative who—

5                   “(A) was chosen by the applicant; and

6                   “(B) is authorized by the Secretary of  
7 Homeland Security to be recognized as the rep-  
8 resentative of such applicant in an adjudication  
9 under this section.

10           “(7)(A) A decision to deny an application for  
11 refugee status under this section—

12                   “(i) shall be in writing; and

13                   “(ii) shall provide, to the maximum extent  
14 feasible, information on the reason for the de-  
15 nial, including—

16                           “(I) the facts underlying the deter-  
17 mination; and

18                           “(II) whether there is a waiver of in-  
19 admissibility available to the applicant.

20           “(B) The basis of any negative credibility find-  
21 ing shall be part of the written decision.

22           “(8)(A) An applicant who is denied refugee sta-  
23 tus under this section may file a request with the  
24 Secretary for a review of his or her application not  
25 later than 120 days after such denial.

1           “(B) A request filed under subparagraph (A)  
2 shall be adjudicated by refugee officers who have re-  
3 ceived training on considering requests for review of  
4 refugee applications that have been denied.

5           “(C) The Secretary shall publish the standard  
6 applied to a request for review.

7           “(D) A request for review may result in the de-  
8 cision being granted, denied, or reopened for a fur-  
9 ther interview.

10           “(E) A decision on a request for review under  
11 this paragraph—

12                   “(i) shall be in writing; and

13                   “(ii) shall provide, to the maximum extent  
14 feasible, information on the reason for the de-  
15 nial.”.

16 **Subtitle E—Shortage of Immigra-**  
17 **tion Court Resources for Re-**  
18 **moval Proceedings**

19 **SEC. 3501. SHORTAGE OF IMMIGRATION COURT PER-**  
20 **SONNEL FOR REMOVAL PROCEEDINGS.**

21           (a) IMMIGRATION COURT JUDGES.—The Attorney  
22 General shall increase the total number of immigration  
23 judges to adjudicate current pending cases and efficiently  
24 process future cases by at least—

25                   (1) 75 in fiscal year 2014;

1           (2) 75 in fiscal year 2015; and

2           (3) 75 in fiscal year 2016.

3           (b) NECESSARY SUPPORT STAFF FOR IMMIGRATION

4 COURT JUDGES.—The Attorney General shall address the

5 shortage of support staff for immigration judges by ensur-

6 ing that each immigration judge has the assistance of the

7 necessary support staff, including the equivalent of 1 staff

8 attorney or law clerk and 1 legal assistant.

9           (c) ANNUAL INCREASES IN BOARD OF IMMIGRATION

10 APPEALS PERSONNEL.—The Attorney General shall in-

11 crease the number of Board of Immigration Appeals staff

12 attorneys (including the necessary additional support

13 staff) to efficiently process cases by at least—

14           (1) 30 in fiscal year 2014;

15           (2) 30 in fiscal year 2015; and

16           (3) 30 in fiscal year 2016.

17           (d) FUNDING.—There shall be appropriated, from

18 the Comprehensive Immigration Reform Trust Fund es-

19 tablished under section 6(a)(1), such sums as may be nec-

20 essary to carry out this section.

21 **SEC. 3502. IMPROVING IMMIGRATION COURT EFFICIENCY**

22 **AND REDUCING COSTS BY INCREASING AC-**

23 **CESS TO LEGAL INFORMATION.**

24           (a) CLARIFICATION REGARDING THE AUTHORITY OF

25 THE ATTORNEY GENERAL TO APPOINT COUNSEL TO

1 ALIENS IN IMMIGRATION PROCEEDINGS.—Section 292 (8  
2 U.S.C. 1362) is amended—

3 (1) by inserting “(a)” before “In any”;

4 (2) by striking “(at no expense to the Govern-  
5 ment)”;

6 (3) by striking “he shall” and inserting “the  
7 person shall”; and

8 (4) by adding at the end the following:

9 “(b) The Government is not required to provide coun-  
10 sel to aliens under subsection (a). However, the Attorney  
11 General may, in the Attorney General’s sole and  
12 unreviewable discretion, appoint or provide counsel to  
13 aliens in immigration proceedings conducted under section  
14 240 of this Act.”.

15 (b) APPOINTMENT OF COUNSEL IN CERTAIN  
16 CASES.—Section 240(b)(4) (8 U.S.C. 1229a(b)(4)) is  
17 amended—

18 (1) in subparagraph (A), by striking “, at no  
19 expense to the Government,”; and

20 (2) by adding at the end the following: “The  
21 Government is not required to provide counsel to  
22 aliens under this paragraph. However, the Attorney  
23 General may, in the Attorney General’s sole and  
24 unreviewable discretion, appoint or provide counsel



1 at government expense to aliens in immigration pro-  
2 ceedings.”.

3 (c) APPOINTMENT OF COUNSEL FOR UNACCOM-  
4 PANIED ALIEN CHILDREN AND ALIENS WITH A SERIOUS  
5 MENTAL DISABILITY.—Section 292 (8 U.S.C. 1362), as  
6 amended by subsection (a), is further amended by adding  
7 at the end the following:

8 “(c) Notwithstanding subsection (b), the Attorney  
9 General shall appoint counsel, at the expense of the Gov-  
10 ernment, if necessary, to represent an alien in a removal  
11 proceeding who has been determined by the Secretary to  
12 be an unaccompanied alien child, is incompetent to rep-  
13 resent himself or herself due to a serious mental disability  
14 that would be included in section 3(2) of the Americans  
15 with Disabilities Act of 1990 (42 U.S.C. 12102(2)), or is  
16 considered particularly vulnerable when compared to other  
17 aliens in removal proceedings, such that the appointment  
18 of counsel is necessary to help ensure fair resolution and  
19 efficient adjudication of the proceedings.”.

20 (d) FUNDING.—There shall be appropriated, from  
21 the Comprehensive Immigration Reform Trust Fund es-  
22 tablished under section 6(a)(1), such sums as may be nec-  
23 essary to carry out this section and the amendments made  
24 by this section.

1 **SEC. 3503. OFFICE OF LEGAL ACCESS PROGRAMS.**

2 (a) ESTABLISHMENT OF OFFICE OF LEGAL ACCESS  
3 PROGRAMS.—The Attorney General shall establish within  
4 the Executive Office for Immigration Review an Office of  
5 Legal Access Programs to develop and administer a sys-  
6 tem of legal orientation programs to make immigration  
7 proceedings more efficient and cost effective by educating  
8 aliens regarding administrative procedures and legal  
9 rights under United States immigration law and to estab-  
10 lish other programs to assist in providing aliens access to  
11 legal information.

12 (b) LEGAL ORIENTATION PROGRAMS.—The legal ori-  
13 entation programs—

14 (1) shall provide programs to assist detained  
15 aliens in making informed and timely decisions re-  
16 garding their removal and eligibility for relief from  
17 removal in order to increase efficiency and reduce  
18 costs in immigration proceedings and Federal cus-  
19 tody processes and to improve access to counsel and  
20 other legal services;

21 (2) may provide services to detained aliens in  
22 immigration proceedings under sections 235, 238,  
23 240, and 241(a)(5) of the Immigration and Nation-  
24 ality Act (8 U.S.C. 1225, 1228, 1229a, and  
25 1231(a)(5)) and to other aliens in immigration and  
26 asylum proceedings under sections 235, 238, and

1       240 of the Immigration and Nationality Act (8  
2       U.S.C. 1225, 1228, and 1229a); and

3           (3) shall identify unaccompanied alien children,  
4       aliens with a serious mental disability, and other  
5       particularly vulnerable aliens for consideration by  
6       the Attorney General pursuant to section 292(c) of  
7       the Immigration and Nationality Act, as added by  
8       section 3502(c).

9       (c) PROCEDURES.—The Secretary shall establish pro-  
10      cedures that ensure that legal orientation programs are  
11      available for all detained aliens within 5 days of arrival  
12      into custody and to inform such aliens of the basic proce-  
13      dures of immigration hearings, their rights relating to  
14      those hearings under the immigration laws, information  
15      that may deter such aliens from filing frivolous legal  
16      claims, and any other information deemed appropriate by  
17      the Attorney General, such as a contact list of potential  
18      legal resources and providers.

19      (d) RULE OF CONSTRUCTION.—Nothing in this sub-  
20      section shall be construed to create any substantive or pro-  
21      cedural right or benefit that is legally enforceable by any  
22      party against the United States or its agencies or officers  
23      or any other person.

24      (e) FUNDING.—There shall be appropriated, from the  
25      Comprehensive Immigration Reform Trust Fund estab-

1 lished under section 6(a)(1), such sums as may be nec-  
2 essary to carry out this section.

3 **SEC. 3504. CODIFYING BOARD OF IMMIGRATION APPEALS.**

4 (a) DEFINITION OF BOARD MEMBER.—Section  
5 101(a) (8 U.S.C. 1101(a)) is amended by adding at the  
6 end the following:

7 “(53) The term ‘Board Member’ means an at-  
8 torney whom the Attorney General appoints as an  
9 administrative judge within the Executive Office for  
10 Immigration Review to serve on the Board of Immi-  
11 gration Appeals, qualified to review decisions of im-  
12 migration judges and other matters within the juris-  
13 diction of the Board of Immigration Appeals.”.

14 (b) BOARD OF IMMIGRATION APPEALS.—Section  
15 240(a)(1) (8 U.S.C. 1229a(a)(1)) is amended by adding  
16 at the end the following: “The Board of Immigration Ap-  
17 peals and its Board Members shall review decisions of im-  
18 migration judges under this section.”.

19 (c) APPEALS.—Section 240(b)(4) (8 U.S.C.  
20 1229a(b)(4)), as amended by section 3502(b), is further  
21 amended—

22 (1) in subparagraph (B), by striking “, and”  
23 and inserting a semicolon;

24 (2) in subparagraph (C), by striking the period  
25 and inserting “; and”; and

1           (3) by inserting after subparagraph (C) the fol-  
2           lowing:

3                   “(D) the alien may appeal the immigration  
4                   judge’s decision to a 3-judge panel of the Board  
5                   of Immigration Appeals.”.

6           (d) **DECISION AND BURDEN OF PROOF.**—Section  
7           240(c)(1)(A) (8 U.S.C. 1229a(c)(1)(A)) is amended to  
8           read as follows:

9                   “(A) **IN GENERAL.**—At the conclusion of  
10                  the proceeding, the immigration judge shall de-  
11                  cide whether an alien is removable from the  
12                  United States. The determination of the immi-  
13                  gration judge shall be based only on the evi-  
14                  dence produced at the hearing. On appeal, the  
15                  Board of Immigration Appeals shall issue a  
16                  written opinion. The opinion shall address all  
17                  dispositive arguments raised by the parties. The  
18                  panel may incorporate by reference the opinion  
19                  of the immigration judge whose decision is  
20                  being reviewed, provided that the panel also ad-  
21                  dresses any arguments made by the nonpre-  
22                  vailing party regarding purported errors of law,  
23                  fact, or discretion.”.

1 **SEC. 3505. IMPROVED TRAINING FOR IMMIGRATION**  
2 **JUDGES AND BOARD MEMBERS.**

3 (a) IN GENERAL.—Section 240 (8 U.S.C. 1229a) is  
4 amended by adding at the end the following:

5 “(f) IMPROVED TRAINING.—

6 “(1) IMPROVED TRAINING FOR IMMIGRATION  
7 JUDGES AND BOARD MEMBERS.—

8 “(A) IN GENERAL.—In consultation with  
9 the Attorney General and the Director of the  
10 Federal Judicial Center, the Director of the Ex-  
11 ecutive Office for Immigration Review shall re-  
12 view and modify, as appropriate, training pro-  
13 grams for immigration judges and Board Mem-  
14 bers.

15 “(B) ELEMENTS OF REVIEW.—Each such  
16 review shall study—

17 “(i) the expansion of the training pro-  
18 gram for new immigration judges and  
19 Board Members;

20 “(ii) continuing education regarding  
21 current developments in the field of immi-  
22 gration law; and

23 “(iii) methods to ensure that immigra-  
24 tion judges are trained on properly crafting  
25 and dictating decisions.

1           “(2) IMPROVED TRAINING AND GUIDANCE FOR  
2           STAFF.—The Director of the Executive Office for  
3           Immigration Review shall—

4                   “(A) modify guidance and training regard-  
5           ing screening standards and standards of re-  
6           view; and

7                   “(B) ensure that Board Members provide  
8           staff attorneys with appropriate guidance in  
9           drafting decisions in individual cases, consistent  
10          with the policies and directives of the Director  
11          of the Executive Office for Immigration Review  
12          and the Chairman of the Board of Immigration  
13          Appeals.”.

14          (b) FUNDING.—There shall be appropriated, from the  
15          Comprehensive Immigration Reform Trust Fund estab-  
16          lished under section 6(a)(1), such sums as may be nec-  
17          essary to carry out this section and the amendment made  
18          by this section.

19          **SEC. 3506. IMPROVED RESOURCES AND TECHNOLOGY FOR**  
20                           **IMMIGRATION COURTS AND BOARD OF IMMI-**  
21                           **GRATION APPEALS.**

22          (a) IMPROVED ON-BENCH REFERENCE MATERIALS  
23          AND DECISION TEMPLATES.—The Director of the Execu-  
24          tive Office for Immigration Review shall ensure that immi-  
25          gration judges are provided with updated reference mate-

1 rials and standard decision templates that conform to the  
2 law of the circuits in which they sit.

3 (b) PRACTICE MANUAL.—The Director of the Execu-  
4 tive Office for Immigration Review shall produce a prac-  
5 tice manual describing best practices for the immigration  
6 courts and shall make such manual available electronically  
7 to counsel and litigants who appear before the immigra-  
8 tion courts.

9 (c) RECORDING SYSTEM AND OTHER TECH-  
10 NOLOGIES.—

11 (1) PLAN REQUIRED.—The Director of the Ex-  
12 ecutive Office for Immigration Review shall provide  
13 the Attorney General with a plan and a schedule to  
14 replace the immigration courts' tape recording sys-  
15 tem with a digital recording system that is compat-  
16 ible with the information management systems of  
17 the Executive Office for Immigration Review.

18 (2) AUDIO RECORDING SYSTEM.—Consistent  
19 with the plan described in paragraph (1), the Direc-  
20 tor shall pilot a digital audio recording system not  
21 later than 1 year after the enactment of this Act,  
22 and shall begin nationwide implementation of that  
23 system as soon as practicable.

24 (d) IMPROVED TRANSCRIPTION SERVICES.—Not  
25 later than 1 year after the enactment of this Act, the Di-



1 rector of the Executive Office for Immigration Review  
2 shall report to the Attorney General on the current tran-  
3 scription services utilized by the Office and recommend  
4 improvements to this system regarding quality and timeli-  
5 ness of transcription.

6 (e) IMPROVED INTERPRETER SELECTION.—Not later  
7 than 1 year after the enactment of this Act, the Director  
8 of the Executive Office for Immigration Review shall re-  
9 port to the Attorney General on the current interpreter  
10 selection process utilized by the Office and recommend im-  
11 provements to this process regarding screening, hiring,  
12 certification, and evaluation of staff and contract inter-  
13 preters.

14 (f) FUNDING.—There shall be appropriated, from the  
15 Comprehensive Immigration Reform Trust Fund estab-  
16 lished under section 6(a)(1), such sums as may be nec-  
17 essary to carry out this section.

18 **Subtitle F—Prevention of Traf-**  
19 **ficking in Persons and Abuses**  
20 **Involving Workers Recruited**  
21 **Abroad**

22 **SEC. 3601. DEFINITIONS.**

23 (a) IN GENERAL.—Except as otherwise provided by  
24 this subtitle, the terms used in this subtitle shall have the  
25 same meanings, respectively, as are given those terms in

1 section 3 of the Fair Labor Standards Act of 1938 (29  
2 U.S.C. 203).

3 (b) OTHER DEFINITIONS.—

4 (1) FOREIGN LABOR CONTRACTOR.—The term  
5 “foreign labor contractor” means any person who  
6 performs any foreign labor contracting activity, in-  
7 cluding any person who performs foreign labor con-  
8 tracting activity wholly outside of the United States,  
9 except that the term does not include any entity of  
10 the United States Government.

11 (2) FOREIGN LABOR CONTRACTING ACTIVITY.—  
12 The term “foreign labor contracting activity” means  
13 recruiting, soliciting, hiring, employing, sponsoring,  
14 managing, furnishing, processing visa applications  
15 for, transporting, or housing an individual who re-  
16 sides outside of the United States in furtherance of  
17 employment in the United States, including when  
18 such activity occurs wholly outside of the United  
19 States.

20 (3) PERSON.—The term “person” means any  
21 natural person or any corporation, company, firm,  
22 partnership, joint stock company or association or  
23 other organization or entity (whether organized  
24 under law or not), including municipal corporations.

1           (4) SECRETARY.—The term the “Secretary”  
2 means the Secretary of Labor.

3           (5) WORKER.—the term “worker” means an in-  
4 dividual or exchange visitor who is the subject of for-  
5 eign labor contracting activity.

6 **SEC. 3602. DISCLOSURE.**

7           (a) REQUIREMENT FOR DISCLOSURE.—Any person  
8 who engages in foreign labor contracting activity shall as-  
9 certain and disclose in writing in English and in the pri-  
10 mary language of the worker at the time of the worker’s  
11 recruitment, the following information:

12           (1) The identity and address of the employer  
13 and the identity and address of the person con-  
14 ducting the recruiting on behalf of the employer, in-  
15 cluding any subcontractor or agent involved in such  
16 recruiting.

17           (2) All assurances and terms and conditions of  
18 employment, from the prospective employer for  
19 whom the worker is being recruited, including the  
20 work hours, level of compensation to be paid, the  
21 place and period of employment, a description of the  
22 type and nature of employment activities, any  
23 withholdings or deductions from compensation and  
24 any penalties for terminating employment.

1           (3) A signed copy of the work contract between  
2           the worker and the employer.

3           (4) The type of visa under which the foreign  
4           worker is to be employed, the length of time for  
5           which the visa will be valid and the terms and condi-  
6           tions under which this visa will be renewed with a  
7           clear statement of whether the employer will secure  
8           renewal of this visa or if renewal must be obtained  
9           by the worker and any expenses associated with se-  
10          curing or renewing the visa.

11          (5) An itemized list of any costs or expenses to  
12          be charged to the worker and any deductions to be  
13          taken from wages, including any costs for housing or  
14          accommodation, transportation to and from the  
15          worksite, meals, health insurance, workers' com-  
16          pensation, costs of benefits provided, medical exami-  
17          nations, healthcare, tools, or safety equipment costs.

18          (6) The existence of any labor organizing effort,  
19          strike, lockout, or other labor dispute at the place of  
20          employment.

21          (7) Whether and the extent to which workers  
22          will be compensated through workers' compensation,  
23          private insurance, or otherwise for injuries or death,  
24          including work related injuries and death, during the  
25          period of employment and, if so, the name of the

1 State workers' compensation insurance carrier or the  
2 name of the policyholder of the private insurance,  
3 the name and the telephone number of each person  
4 who must be notified of an injury or death, and the  
5 time period within which such notice must be given.

6 (8) A statement, in a form specified by the Sec-  
7 retary—

8 (A) stating that—

9 (i) no foreign labor contractor, agent,  
10 or employee of a foreign labor contractor,  
11 may lawfully assess any fee (including visa  
12 fees, processing fees, transportation fees,  
13 legal expenses, placement fees, and other  
14 costs) to a worker for any foreign labor  
15 contracting activity; and

16 (ii) the employer may bear such costs  
17 or fees for the foreign labor contractor, but  
18 that these fees cannot be passed along to  
19 the worker; and

20 (B) explaining that—

21 (i) no additional requirements or  
22 changes may be made from the terms of  
23 the contract originally signed by the work-  
24 er unless the worker is provided at least 48

1 hours to review and consider the additional  
2 requirements or changes;

3 (ii) no such additional requirements or  
4 changes may be made to the original con-  
5 tract signed by the worker without the spe-  
6 cific consent of the worker to each such  
7 additional requirement or change; and

8 (iii) such consent shall be obtained  
9 voluntarily and without threat of penalty  
10 and if not so obtained will be a violation of  
11 law subject to the provisions of section  
12 3611;

13 (C) describing the protections afforded the  
14 worker by this section and by section 202 of the  
15 William Wilberforce Trafficking Victims Protec-  
16 tion Reauthorization Act of 2008 (8 U.S.C.  
17 1375b) and any applicable visa program, in-  
18 cluding—

19 (i) relevant information about the pro-  
20 cedure for filing a complaint provided for  
21 in section 3611 and

22 (ii) the telephone number for the na-  
23 tional human trafficking resource center  
24 hotline number.

1           (9) Any education or training to be provided or  
2           required, including the nature, timing and cost of  
3           such training and the person who will pay such  
4           costs, whether the training is a condition of employ-  
5           ment, continued employment, or future employment;  
6           and whether the worker will be paid or remunerated  
7           during the training period, including the rate of pay.

8           (10) Any other information that the Secretary  
9           may require by regulation.

10          (b) RELATIONSHIP TO LABOR AND EMPLOYMENT

11 LAWS.—Nothing in the disclosure required by subsection

12 (a) shall constitute a legal conclusion as to the worker's  
13 status or rights under the labor and employment laws.

14          (c) PROHIBITION ON FALSE AND MISLEADING IN-

15 FORMATION.—No foreign labor contractor or employer

16 who engages in any foreign labor contracting activity shall

17 knowingly provide materially false or misleading informa-

18 tion to any worker concerning any matter required to be

19 disclosed under section (a). The disclosure required by this

20 section is a document concerning the proper administra-

21 tion of a matter within the jurisdiction of a department

22 or agency of the United States for the purposes of section

23 1519 of title 18, United States Code.

1 **SEC. 3603. PROHIBITION ON DISCRIMINATION.**

2 (a) IN GENERAL.—It shall be unlawful for an em-  
3 ployer or a foreign labor contractor to fail or refuse to  
4 hire, discharge, intimidate, threaten, restrain, coerce, or  
5 blacklist any individual or otherwise discriminate against  
6 an individual with respect to compensation, terms, condi-  
7 tions, or privileges of employment, because of such individ-  
8 ual's race, color, creed, sex, national origin, religion, age,  
9 or disability.

10 (b) DETERMINATIONS OF DISCRIMINATION.—For the  
11 purposes of determining the existence of unlawful dis-  
12 crimination under subsection (a)—

13 (1) in the case of a claim of discrimination  
14 based on race, color, creed, sex, national origin, or  
15 religion, the same legal standards shall apply as are  
16 applicable under title VII of the Civil Rights Act of  
17 1964 (42 U.S.C. 2000e et seq.);

18 (2) in the case of a claim of discrimination  
19 based on unlawful discrimination based on age, the  
20 same legal standards shall apply as are applicable  
21 under the Age Discrimination in Employment Act of  
22 1967 (29 U.S.C. 621 et seq.); and

23 (3) in the case of a claim of discrimination  
24 based on disability, the same legal standards shall  
25 apply as are applicable under title I of the Ameri-



1        cans With Disabilities Act of 1990 (42 U.S.C.  
2        12111 et seq.).

3        **SEC. 3604. RECRUITMENT FEES.**

4        No employer, foreign labor contractor, or agent or  
5        employee of a foreign labor contractor, shall assess any  
6        fee (including visa fees, processing fees, transportation  
7        fees, legal expenses, placement fees, and other costs) to  
8        a worker for any foreign labor contracting activity.

9        **SEC. 3605. REGISTRATION.**

10        (a) REQUIREMENT TO REGISTER.—

11                (1) IN GENERAL.—Subject to paragraph (2),  
12        prior to engaging in any foreign labor contracting  
13        activity, any person who is a foreign labor contractor  
14        or who, for any money or other valuable consider-  
15        ation paid or promised to be paid, performs a for-  
16        eign labor contracting activity on behalf of a foreign  
17        labor contractor, shall obtain a certificate of reg-  
18        istration from the Secretary of Labor pursuant to  
19        regulations promulgated by the Secretary under sub-  
20        section (c).

21                (2) EXCEPTION FOR CERTAIN EMPLOYERS.—An  
22        employer, or employee of an employer, who engages  
23        in foreign labor contracting activity solely to find  
24        employees for that employer's own use, and without  
25        the participation of any other foreign labor con-

1 tractor, shall not be required to register under this  
2 section. Notwithstanding the preceding sentence,  
3 such an employer shall be subject to the require-  
4 ments of subsections (a) and (c) of section 3602 and  
5 sections 3603 and 3604 and shall be subject to the  
6 remedies under section 3610 for all violations stem-  
7 ming from the employer's own foreign labor con-  
8 tracting activity.

9 (b) NOTIFICATION.—

10 (1) ANNUAL EMPLOYER NOTIFICATION.—Each  
11 employer shall notify the Secretary, not less fre-  
12 quently than once every year, of the identity of any  
13 foreign labor contractor involved in any foreign labor  
14 contracting activity for, or on behalf of, the em-  
15 ployer, including at a minimum, the name and ad-  
16 dress of the foreign labor contractor and a descrip-  
17 tion of the services.

18 (2) ANNUAL FOREIGN LABOR CONTRACTOR NO-  
19 TIFICATION.—Each foreign labor contractor shall  
20 notify the Secretary, not less frequently than once  
21 every year, of the identity of any subcontractee,  
22 agent, or foreign labor contractor employee involved  
23 in any foreign labor contracting activity for, or on  
24 behalf of, the foreign labor contractor.

1           (3) NONCOMPLIANCE NOTIFICATION.—An em-  
2           ployer shall notify the Secretary of the identity of a  
3           foreign labor contractor whose activities do not com-  
4           ply with this subtitle.

5           (4) AGREEMENT.—Not later than 48 hours  
6           after receiving a request from the Secretary, an em-  
7           ployer shall provide the Secretary with the identity  
8           of any foreign labor contractor with which the em-  
9           ployer has a contract or other agreement.

10          (c) REGULATIONS.—Not later than 180 days after  
11          the date of the enactment of this Act, the Secretary shall  
12          promulgate regulations to establish an efficient electronic  
13          process for the timely investigation and approval of an ap-  
14          plication for a certificate of registration of foreign labor  
15          contractors, including—

16                (1) a declaration, subscribed and sworn to by  
17                the applicant, stating the applicant's permanent  
18                place of residence, the foreign labor contracting ac-  
19                tivities for which the certificate is requested, and  
20                such other relevant information as the Secretary  
21                may require;

22                (2) a set of fingerprints of the applicant;

23                (3) an expeditious means to update registra-  
24                tions and renew certificates;

1           (4) providing for the consent of any foreign  
2 labor recruiter to the designation by a court of the  
3 Secretary as an agent available to accept service of  
4 summons in any action against the applicant, if the  
5 applicant has left the jurisdiction in which the action  
6 is commenced, otherwise has become unavailable to  
7 accept service or is subject to personal jurisdiction  
8 in no State;

9           (5) providing for the consent of any foreign  
10 labor recruiter to jurisdiction in the Department of  
11 Labor or any state or Federal court of the United  
12 States for any action brought by any aggrieved indi-  
13 vidual or worker;

14           (6) providing for cooperation in any investiga-  
15 tion by the Secretary or other appropriate authori-  
16 ties;

17           (7) providing for consent to the forfeiture of the  
18 bond for failure to cooperate with these provisions;

19           (8) providing for consent to be liable for viola-  
20 tions of this subtitle by any agents or subcontractees  
21 of any level in relation to the foreign labor con-  
22 tracting activity of the agent or subcontractee to the  
23 same extent as if the foreign labor contractor had  
24 committed the violation;

1           (9) providing for consultation with other appro-  
2           priate Federal agencies to determine whether any  
3           reason exists to deny registration to a foreign labor  
4           contractor; and

5           (10) any other requirements that the Secretary  
6           may prescribe.

7           (d) TERM OF REGISTRATION.—Unless suspended or  
8           revoked, a certificate under this section shall be valid for  
9           2 years.

10          (e) APPLICATION FEE.—

11           (1) REQUIREMENT FOR FEE.—In addition to  
12           any other fees authorized by law, the Secretary shall  
13           impose a fee, to be deposited in the general fund of  
14           the Treasury, on a foreign labor contractor that sub-  
15           mits an application for a certificate of registration  
16           under this section.

17           (2) AMOUNT OF FEE.—The amount of the fee  
18           required by paragraph (1) shall be set at a level that  
19           the Secretary determines sufficient to cover the full  
20           costs of carrying out foreign labor contract registra-  
21           tion activities under this subtitle, including worker  
22           education and any additional costs associated with  
23           the administration of the fees collected.

24           (f) REFUSAL TO ISSUE; REVOCATION.—In accord-  
25           ance with regulations promulgated by the Secretary, the

1 Secretary shall refuse to issue or renew, or shall revoke  
2 and debar from eligibility to obtain a certificate of reg-  
3 istration for a period of not greater than 5 years, after  
4 notice and an opportunity for a hearing, a certificate of  
5 registration under this section if—

6 (1) the applicant for, or holder of, the certifi-  
7 cation has knowingly made a material misrepresen-  
8 tation in the application for such certificate;

9 (2) the applicant for, or holder of, the certifi-  
10 cation is not the real party in interest in the applica-  
11 tion or certificate of registration and the real party  
12 in interest—

13 (A) is a person who has been refused  
14 issuance or renewal of a certificate;

15 (B) has had a certificate revoked; or

16 (C) does not qualify for a certificate under  
17 this section;

18 (3) the applicant for, or holder of, the certifi-  
19 cation has been convicted within the preceding 5  
20 years of —

21 (A) any felony under State or Federal law  
22 or crime involving robbery, bribery, extortion,  
23 embezzlement, grand larceny, burglary, arson,  
24 violation of narcotics laws, murder, rape, as-  
25 sult with intent to kill, assault which inflicts

1           grievous bodily injury, prostitution, peonage, or  
2           smuggling or harboring individuals who have  
3           entered the United States illegally; or

4                   (B) any crime relating to gambling, or to  
5           the sale, distribution or possession of alcoholic  
6           beverages, in connection with or incident to any  
7           labor contracting activities.

8           (4) the applicant for, or holder of, the certifi-  
9           cation has materially failed to comply with this sec-  
10          tion.

11          (g) RE-REGISTRATION OF VIOLATORS.—The Sec-  
12          retary shall establish a procedure by which a foreign labor  
13          contractor that has had its registration revoked under sub-  
14          section (f) may seek to re-register under this subsection  
15          by demonstrating to the Secretary's satisfaction that the  
16          foreign labor contractor has not violated this subtitle in  
17          the previous 5 years and that the foreign labor contractor  
18          has taken sufficient steps to prevent future violations of  
19          this subtitle.

20          **SEC. 3606. BONDING REQUIREMENT.**

21          (a) IN GENERAL.—The Secretary shall require a for-  
22          eign labor contractor to post a bond in an amount suffi-  
23          cient to ensure the ability of the foreign labor contractor  
24          to discharge its responsibilities and to ensure protection  
25          of workers, including wages.

1 (b) REGULATIONS.—The Secretary, by regulation,  
2 shall establish the conditions under which the bond  
3 amount is determined, paid, and forfeited.

4 (c) RELATIONSHIP TO OTHER REMEDIES.—The bond  
5 requirements and forfeiture of the bond under this section  
6 shall be in addition to other remedies under 3610 or any  
7 other law.

8 **SEC. 3607. MAINTENANCE OF LISTS.**

9 (a) IN GENERAL.—The Secretary shall maintain—

10 (1) a list of all foreign labor contractors reg-  
11 istered under this subsection, including—

12 (A) the countries from which the contrac-  
13 tors recruit;

14 (B) the employers for whom the contrac-  
15 tors recruit;

16 (C) the visa categories and occupations for  
17 which the contractors recruit; and

18 (D) the States where recruited workers are  
19 employed; and

20 (2) a list of all foreign labor contractors whose  
21 certificate of registration the Secretary has revoked.

22 (b) UPDATES; AVAILABILITY.—The Secretary shall—

23 (1) update the lists required by subsection (a)  
24 on an ongoing basis, not less frequently than every  
25 6 months; and



1           (2) make such lists publicly available, including  
2 through continuous publication on Internet websites  
3 and in written form at and on the websites of  
4 United States embassies in the official language of  
5 that country.

6           (c) INTER-AGENCY AVAILABILITY.—The Secretary  
7 shall share the information described in subsection (a)  
8 with the Secretary of State

9   **SEC. 3608. AMENDMENT TO THE IMMIGRATION AND NA-**  
10                                   **TIONALITY ACT.**

11           Section 214 (8 U.S.C. 1184) is amended by adding  
12 at the end the following:

13           “(s) A visa shall not be issued under the subpara-  
14 graph (A)(iii), (B)(i) (but only for domestic servants de-  
15 scribed in clause (i) or (ii) of section 274a.12(c)(17) of  
16 title 8, Code of Federal Regulations (as in effect on De-  
17 cember 4, 2007)), (G)(v), (H), (J), (L), (Q), (R) or add  
18 any new immigration subsections of section 101(a)(15)  
19 until the consular officer—

20           “(1) has provided to and reviewed with the ap-  
21 plicant, in the applicant’s language (or a language  
22 the applicant understands), a copy of the informa-  
23 tion and resources pamphlet required by section 202  
24 of the William Wilberforce Trafficking Victims Pro-

1        tecton Reauthorization Act of 2008 (8 U.S.C.  
2        1375b) ; and

3            “(2) has reviewed and made a part of the visa  
4        file the foreign labor recruiter disclosures required  
5        by section 3602 of the Border Security, Economic  
6        Opportunity, and Immigration Modernization Act,  
7        including whether the foreign labor recruiter is reg-  
8        istered pursuant to that section.”.

9        **SEC. 3609. RESPONSIBILITIES OF SECRETARY OF STATE.**

10        (a) IN GENERAL.—The Secretary of State shall en-  
11        sure that each United States diplomatic mission has a per-  
12        son who shall be responsible for receiving information  
13        from any worker who has been subject to violations of this  
14        subtitle.

15        (b) PROVISION OF INFORMATION.—The responsible  
16        person referred to in subsection (a) shall ensure that the  
17        information received is provided to the Department of Jus-  
18        tice, the Department of Labor, or any other relevant Fed-  
19        eral agency.

20        (c) MECHANISMS.—The Attorney General and the  
21        Secretary shall ensure that there is a mechanism for any  
22        actions that need to be taken in response to information  
23        received under subsection (a).

24        (d) ASSISTANCE FROM FOREIGN GOVERNMENT.—  
25        The person designated for receiving information pursuant

1 to this subsection is strongly encouraged to coordinate  
2 with governments and civil society organizations in the  
3 countries of origin to ensure the worker receives additional  
4 support.

5 (e) MAINTENANCE AND AVAILABILITY OF INFORMA-  
6 TION.—The Secretary of State shall ensure that con-  
7 sultates maintain information regarding the identities of  
8 foreign labor contractors and the employers to whom the  
9 foreign labor contractors supply workers. The Secretary  
10 of State shall make such information publically available  
11 in written form and on-line, including on the websites of  
12 United States embassies in the official language of that  
13 country.

14 (f) ANNUAL PUBLIC DISCLOSE.—The Secretary of  
15 State shall make publically available on-line, on an annual  
16 basis, data disclosing the gender, country of origin and  
17 state, if available, date of birth, wage, level of training,  
18 and occupation category, disaggregated by job and by visa  
19 category.

20 **SEC. 3610. ENFORCEMENT PROVISIONS.**

21 (a) COMPLAINTS AND INVESTIGATIONS.—The Sec-  
22 retary—

23 (1) shall establish a process for the receipt, in-  
24 vestigation, and disposition of complaints filed by  
25 any person, including complaints respecting a for-

1       eign labor contractor's compliance with this subtitle;  
2       and

3               (2) either pursuant to the process required by  
4       paragraph (1) or otherwise, may investigate employ-  
5       ers or foreign labor contractors, including actions oc-  
6       curring in a foreign country, as necessary to deter-  
7       mine compliance with this subtitle.

8       (b) ADMINISTRATIVE ENFORCEMENT.—

9               (1) IN GENERAL.—If the Secretary finds, after  
10       notice and an opportunity for a hearing, any foreign  
11       labor contractor or employer failed to comply with  
12       any of the requirements of this subtitle, the Sec-  
13       retary may impose the following against such con-  
14       tractor or employer—

15               (A) a fine in an amount not more than  
16               \$10,000 per violation; and

17               (B) upon the occasion of a third violation  
18               or a failure to comply with representations, a  
19               fine of not more than \$25,000 per violation.

20       (c) AUTHORITY TO ENSURE COMPLIANCE.—The Sec-  
21       retary is authorized to take other such actions, including  
22       issuing subpoenas and seeking appropriate injunctive re-  
23       lief and recovery of damages, as may be necessary to as-  
24       sure compliance with the terms and conditions of this sub-  
25       title.

1 (d) BONDING.—Pursuant to the bonding requirement  
2 in section 3606, bond liquidation and forfeitures shall be  
3 in addition to other remedies under this section or any  
4 other law.

5 (e) CIVIL ACTION.—

6 (1) IN GENERAL.—The Secretary or any person  
7 aggrieved by a violation of this subtitle may bring a  
8 civil action against any foreign labor contractor or  
9 employer that does not meet the requirements of  
10 section (f)(2) in any court of competent jurisdic-  
11 tion—

12 (A) to seek remedial action, including in-  
13 junctive relief;

14 (B) to recover damages on behalf of any  
15 worker harmed by a violation of this subsection;  
16 and,

17 (C) to ensure compliance with require-  
18 ments of this section.

19 (2) ACTIONS BY THE SECRETARY OF LABOR.—

20 (A) SUMS RECOVERED.—Any sums recov-  
21 ered by the Secretary on behalf of a worker  
22 under paragraph (1) or through liquidation of  
23 the bond held pursuant to section 3606 shall be  
24 held in a special deposit account and shall be  
25 paid, on order of the Secretary, directly to each

1 worker affected. Any such sums not paid to a  
2 worker because of inability to do so within a pe-  
3 riod of 5 years shall be credited as an offsetting  
4 collection to the appropriations account of the  
5 Secretary for expenses for the administration of  
6 this section and shall remain available to the  
7 Secretary until expended or may be used for en-  
8 forcement of the laws within the jurisdiction of  
9 the wage and hour division or may be trans-  
10 ferred to the Secretary of Health and Human  
11 Services for the purpose of providing support to  
12 programs that provide assistance to victims of  
13 trafficking in persons or other exploited per-  
14 sons. The Secretary shall work with any attor-  
15 ney or organization representing workers to lo-  
16 cate workers owed sums under this section.

17 (B) REPRESENTATION.—Except as pro-  
18 vided in section 518(a) of title 28, United  
19 States Code, the Solicitor of Labor may appear  
20 for and represent the Secretary in any civil liti-  
21 gation brought under this paragraph. All such  
22 litigation shall be subject to the direction and  
23 control of the Attorney General.

24 (3) ACTIONS BY INDIVIDUALS.—

1           (A) AWARD.—If the court finds in a civil  
2 action filed by an individual under this section  
3 that the defendant has violated any provision of  
4 this subtitle (or any regulation issued pursuant  
5 to this subtitle), the court may award—

6           (i) damages, up to and including an  
7 amount equal to the amount of actual  
8 damages, and statutory damages of up to  
9 \$1,000 per plaintiff per violation, or other  
10 equitable relief, except that with respect to  
11 statutory damages—

12           (I) multiple infractions of a sin-  
13 gle provision of this subtitle (or of a  
14 regulation under this subtitles) shall  
15 constitute only 1 violation for pur-  
16 poses of section 3602(a) to determine  
17 the amount of statutory damages due  
18 a plaintiff; and

19           (II) if such complaint is certified  
20 as a class action the court may  
21 award—

22           (aa) damages up to an  
23 amount equal to the amount of  
24 actual damages; and

1 (bb) statutory damages of  
2 no more than the lesser of up to  
3 \$1,000 per class member per vio-  
4 lation, or up to \$500,000; and  
5 other equitable relief;

6 (ii) reasonable attorneys' fees and  
7 costs; and

8 (iii) such other and further relief, in-  
9 cluding declaratory and injunctive relief, as  
10 necessary to effectuate the purposes of this  
11 subtitle.

12 (B) CRITERIA.—In determining the  
13 amount of statutory damages to be awarded  
14 under subparagraph (A), the court is author-  
15 ized to consider whether an attempt was made  
16 to resolve the issues in dispute before the resort  
17 to litigation.

18 (C) BOND.—To satisfy the damages, fees,  
19 and costs found owing under this clause, the  
20 Secretary shall release as much of the bond  
21 held pursuant to section 3606 as necessary.

22 (D) APPEAL.—Any civil action brought  
23 under this section shall be subject to appeal as  
24 provided in chapter 83 of title 28, United  
25 States Code (28 U.S.C. 1291 et seq.).



## 601

1           (E) ACCESS TO LEGAL SERVICES COR-  
2           PORATION.—Notwithstanding any other provi-  
3           sion of law, the Legal Services Corporation and  
4           recipients of its funding may provide legal as-  
5           sistance on behalf of any alien with respect to  
6           any provision of this subtitle.

7           (f) AGENCY LIABILITY.—

8           (1) IN GENERAL.—Beginning 180 days after  
9           the Secretary of Labor has promulgated regulations  
10          pursuant to section 3605(c), an employer who re-  
11          tains the services of a foreign labor contractor shall  
12          only use those foreign labor contractors who are reg-  
13          istered under section 3605. An employer who uses a  
14          foreign labor contractor who is not registered under  
15          section 3605 after such time period, or who uses a  
16          foreign labor contractor that has violated any provi-  
17          sion of this subsection, shall be subject to the provi-  
18          sions of this subsection for violations committed by  
19          such foreign labor contractor to the same extent as  
20          if the employer were the foreign labor contractor  
21          who had committed the violation.

22          (2) SAFE HARBOR.—An employer shall not have  
23          any liability under this section if the employer hires  
24          workers referred by a foreign labor contractor that  
25          has a valid registration with the Department of

1 Labor pursuant to section 3605, the employer does  
2 not act with reckless disregard of the fact that the  
3 foreign labor contractor has violated any provision of  
4 this section, and if the employer obtained knowledge  
5 of a violation of the provisions of this section, it im-  
6 mediately reported the violation to the Secretary.

7 (3) LIABILITY FOR AGENTS.—Foreign labor  
8 contractors shall be subject to the provisions of this  
9 section for violations committed by the foreign labor  
10 contractor’s agents or subcontractees of any level in  
11 relation to their foreign labor contracting activity to  
12 the same extent as if the foreign labor contractor  
13 had committed the violation.

14 (g) RETALIATION.—

15 (1) IN GENERAL.—No person shall intimidate,  
16 threaten, restrain, coerce, discharge or in any other  
17 manner discriminate or retaliate against any worker  
18 or their family members (including a former em-  
19 ployee or an applicant for employment) because such  
20 worker disclosed information to any person that the  
21 worker reasonably believes evidences a violation of  
22 this section (or any rule or regulation pertaining to  
23 this section), including seeking legal assistance of  
24 counsel or cooperating with an investigation or other

1 proceeding concerning compliance with this section  
2 (or any rule or regulation pertaining to this section).

3 (2) ENFORCEMENT.—An individual who is sub-  
4 ject to any conduct described in paragraph (1) may,  
5 in a civil action, recover appropriate relief, including  
6 reasonable attorneys' fees and costs, with respect to  
7 that violation. Any civil action under this subpara-  
8 graph shall be stayed during the pendency of any  
9 criminal action arising out of the violation.

10 (h) WAIVER OF RIGHTS.—Agreements by employees  
11 purporting to waive or to modify their rights under this  
12 subtitle shall be void as contrary to public policy.

13 (i) PRESENCE DURING PENDENCY OF ACTIONS.—

14 (1) IN GENERAL.—If other immigration relief is  
15 not available, the Attorney General and the Sec-  
16 retary of Homeland Security shall grant advance pa-  
17 role to permit a nonimmigrant to remain legally in  
18 the United States for time sufficient to fully and ef-  
19 fectively participate in all legal proceedings related  
20 to any action taken pursuant to this section.

21 (2) REGULATIONS.—Not later than 180 days  
22 after the date of the enactment of this Act, the Sec-  
23 retary shall promulgate regulations to carry out  
24 paragraph (1).

1 **SEC. 3611. RULE OF CONSTRUCTION.**

2 Nothing in this subtitle shall be construed to preempt  
3 or alter any other rights or remedies, including any causes  
4 of action, available under any other Federal or State law.

5 **SEC. 3612. REGULATIONS.**

6 The Secretary shall prescribe such regulations as may  
7 be necessary to carry out this subtitle.

8 **Subtitle G—Interior Enforcement**

9 **SEC. 3701. CRIMINAL STREET GANGS.**

10 (a) INADMISSIBILITY.—Section 212(a)(2) (8 U.S.C.  
11 1182(a)(2)) is amended—

12 (1) by redesignating subparagraph (F) as sub-  
13 paragraph (L); and

14 (2) by inserting after subparagraph (E) the fol-  
15 lowing:

16 “(F) ALIENS IN CRIMINAL STREET  
17 GANGS.—

18 “(i) IN GENERAL.—Any alien is inad-  
19 missible—

20 “(I) who has been convicted of  
21 an offense for which an element was  
22 active participation in a criminal  
23 street gang (as defined in section  
24 521(a) of title 18, United States  
25 Code) and the alien—

605

1           “(aa) had knowledge that  
2           the gang’s members engaged in  
3           or have engaged in a continuing  
4           series of offenses described in  
5           section 521(c) of title 18, United  
6           States Code; and

7           “(bb) acted with the inten-  
8           tion to promote or further the fe-  
9           lonious activities of the criminal  
10          street gang or maintain or in-  
11          crease his or her position in the  
12          gang; or

13          “(II) subject to clause (ii), who is  
14          18 years of age or older, who is phys-  
15          ically present outside the United  
16          States, whom the Secretary deter-  
17          mines by clear and convincing evi-  
18          dence, based upon law enforcement in-  
19          formation deemed credible by the Sec-  
20          retary, has, since the age of 18, know-  
21          ingly and willingly participated in a  
22          criminal street gang with knowledge  
23          that such participation promoted or  
24          furthered the illegal activity of the  
25          gang.

1                   “(ii) WAIVER.—The Secretary may  
2                   waive clause (i)(II) if the alien has re-  
3                   nounced all association with the criminal  
4                   street gang, is otherwise admissible, and is  
5                   not a threat to the security of the United  
6                   States.”.

7           (b)    GROUNDS    FOR    DEPORTATION.—Section  
8 237(a)(2) (8 U.S.C. 1227(a)(2)) is amended by adding at  
9 the end the following:

10                   “(G) ALIENS ASSOCIATED WITH CRIMINAL  
11                   STREET GANGS.—Any alien is removable who  
12                   has been convicted of an offense for which an  
13                   element was active participation in a criminal  
14                   street gang (as defined in section 521(a) of title  
15                   18, United States Code), and the alien—

16                   “(i) had knowledge that the gang’s  
17                   members engaged in or have engaged in a  
18                   continuing series of offenses described in  
19                   section 521(e) of title 18, United States  
20                   Code; and

21                   “(ii) acted with the intention to pro-  
22                   mote or further the felonious activities the  
23                   criminal street gang or increase his or her  
24                   position in such gang.”.

1 (c) GROUND OF INELIGIBILITY FOR REGISTERED  
2 PROVISIONAL IMMIGRANT STATUS.—

3 (1) IN GENERAL.—An alien who is 18 years of  
4 age or older is ineligible for registered provisional  
5 immigrant status if the Secretary determines that  
6 the alien—

7 (A) has been convicted of an offense for  
8 which an element was active participation in a  
9 criminal street gang (as defined in section  
10 521(a) of title 18, United States Code and the  
11 alien—

12 (i) had knowledge that the gang's  
13 members engaged in or have engaged in a  
14 continuing series of offenses described in  
15 section 521(c) of title 18, United States  
16 Code; and

17 (ii) acted with the intention to pro-  
18 mote or further the felonious activities of  
19 the criminal street gang or maintain or in-  
20 crease his or her position in such gang; or

21 (B) subject to paragraph (2), any alien  
22 who is 18 years of age or older whom the Sec-  
23 retary determines by clear and convincing evi-  
24 dence, based upon law enforcement information  
25 deemed credible by the Secretary, has, since the

1           age of 18, knowingly and willingly participated  
2           in a such gang with knowledge that such par-  
3           ticipation promoted or furthered the illegal ac-  
4           tivity of such gang.

5           (2) WAIVER.—The Secretary may waive this  
6           paragraph (1)(B) if the alien has renounced all asso-  
7           ciation with the criminal street gang, is otherwise  
8           admissible, and is not a threat to the security of the  
9           United States.

10 **SEC. 3702. BANNING HABITUAL DRUNK DRIVERS FROM THE**  
11 **UNITED STATES.**

12           (a) GROUNDS FOR INADMISSIBILITY.—Section  
13 212(a)(2) (8 U.S.C. 1182), as amended by section 3401,  
14 is further amended by inserting after subparagraph (I) the  
15 following:

16                   “(J) HABITUAL DRUNK DRIVERS.—An  
17           alien convicted of 3 or more offenses on sepa-  
18           rate dates, at least 1 of which occurred after  
19           the date of the enactment of the Border Secu-  
20           rity, Economic Opportunity, and Immigration  
21           Modernization Act, related to driving under the  
22           influence or driving while intoxicated is  
23           inadmissible.”.



1 (b) GROUNDS FOR DEPORTATION.—Section  
2 237(a)(2) (8 U.S.C. 1227(a)(2)) is amended by adding at  
3 the end the following:

4 “(G) HABITUAL DRUNK DRIVERS.—An  
5 alien convicted of 3 or more offenses on sepa-  
6 rate dates related to driving under the influence  
7 or driving while intoxicated is deportable.”.

8 **SEC. 3703. SEXUAL ABUSE OF A MINOR.**

9 Section 101(a)(43)(A) (8 U.S.C. 1101(a)(43)(A)) is  
10 amended by striking “murder, rape, or sexual abuse of  
11 a minor;” and inserting “murder, rape, or sexual abuse  
12 of a minor, whether or not the minority of the victim is  
13 established by evidence contained in the record of convic-  
14 tion or by credible evidence extrinsic to the record of con-  
15 viction;”;

16 **SEC. 3704. ILLEGAL ENTRY.**

17 (a) IN GENERAL.—Section 275 (8 U.S.C. 1325) is  
18 amended to read as follows:

19 **“SEC. 275. ILLEGAL ENTRY.**

20 “(a) IN GENERAL.—

21 “(1) CRIMINAL OFFENSES.—An alien shall be  
22 subject to the penalties set forth in paragraph (2) if  
23 the alien—

24 “(A) enters or crosses the border into the  
25 United States at any time or place other than

1 as designated by the Secretary of Homeland Se-  
2 curity;

3 “(B) eludes examination or inspection by  
4 an immigration officer, or a customs or agri-  
5 culture inspection at a port of entry; or

6 “(C) enters or crosses the border to the  
7 United States by means of a knowingly false or  
8 misleading representation or the concealment of  
9 a material fact.

10 “(2) CRIMINAL PENALTIES.—Any alien who  
11 violates any provision under paragraph (1)—

12 “(A) shall, for the first violation, be fined  
13 under title 18, United States Code, imprisoned  
14 not more than 12 months, or both;

15 “(B) shall, for a second or subsequent vio-  
16 lation, or following an order of voluntary depar-  
17 ture, be fined under such title, imprisoned not  
18 more than 3 years, or both;

19 “(C) if the violation occurred after the  
20 alien had been convicted of 3 or more mis-  
21 demeanors with the convictions occurring on  
22 different dates or of a felony for which the alien  
23 served a term of imprisonment of 15 days or  
24 more, shall be fined under such title, impris-  
25 oned not more than 10 years, or both; and

1           “(D) if the violation occurred after the  
2           alien had been convicted of a felony for which  
3           the alien was sentenced to a term of imprison-  
4           ment of not less than 30 months,  
5           shall be fined under such title, imprisoned not more  
6           than 15 years, or both.

7           “(3) PRIOR CONVICTIONS.—The prior convic-  
8           tions described in subparagraphs (C) and (D) of  
9           paragraph (2) are elements of the offenses described  
10          in that paragraph and the penalties in such subpara-  
11          graphs shall apply only in cases in which the convic-  
12          tion or convictions that form the basis for the addi-  
13          tional penalty are—

14                 “(A) alleged in the indictment or informa-  
15                 tion; and

16                 “(B) proven beyond a reasonable doubt at  
17                 trial or admitted by the defendant under oath  
18                 as part of a plea agreement.

19          “(b) IMPROPER TIME OR PLACE; CIVIL PEN-  
20          ALTIES.—Any alien older than 18 years of age who is ap-  
21          prehended while knowingly entering, attempting to enter,  
22          or crossing or attempting to cross the border to the United  
23          States at a time or place other than as designated by im-  
24          migration officers shall be subject to a civil penalty, in  
25          addition to any criminal or other civil penalties that may

1 be imposed under any other provision of law, in an amount  
2 equal to—

3 “(1) not less than \$250 or more than \$5000 for  
4 each such entry, crossing, attempted entry, or at-  
5 tempted crossing; or

6 “(2) twice the amount specified in paragraph  
7 (1) if the alien had previously been subject to a civil  
8 penalty under this subsection.”.

9 (b) CLERICAL AMENDMENT.—The table of contents  
10 is amended by striking the item relating to section 275  
11 and inserting the following:

“Sec. 275. Illegal entry.”.

12 (c) EFFECTIVE DATE.—The amendments made by  
13 this section shall take effect one year after the date of  
14 the enactment of this Act.

15 **SEC. 3705. REENTRY OF REMOVED ALIEN.**

16 Section 276 (8 U.S.C. 1326) is amended to read as  
17 follows:

18 **“SEC. 276. REENTRY OF REMOVED ALIEN.**

19 “(a) REENTRY AFTER REMOVAL.—Any alien who  
20 has been denied admission, excluded, deported, or re-  
21 moved, or who has departed the United States while an  
22 order of exclusion, deportation, or removal is outstanding,  
23 and subsequently enters, attempts to enter, crosses the  
24 border to, attempts to cross the border to, or is at any  
25 time found in the United States, shall be fined under title

1 18, United States Code, and imprisoned not more than  
2 2 years.

3 “(b) REENTRY OF CRIMINAL OFFENDERS.—Not-  
4 withstanding the penalty provided in subsection (a), if an  
5 alien described in that subsection—

6 “(1) was convicted for 3 or more misdemeanors,  
7 with the convictions occurring on different dates, be-  
8 fore such removal or departure, the alien shall be  
9 fined under title 18, United States Code, and im-  
10 prisoned not more than 10 years, or both;

11 “(2) was convicted for a felony before such re-  
12 moval or departure for which the alien was sen-  
13 tenced to a term of imprisonment of not less than  
14 30 months, the alien shall be fined under such title,  
15 and imprisoned not more than 15 years, or both;

16 “(3) was convicted for a felony before such re-  
17 moval or departure for which the alien was sen-  
18 tenced to a term of imprisonment of not less than  
19 60 months, the alien shall be fined under such title,  
20 and imprisoned not more than 20 years, or both;

21 “(4) was convicted for 3 felonies, with the con-  
22 victions occurring on different dates before such re-  
23 moval or departure, the alien shall be fined under  
24 such title, and imprisoned not more than 20 years,  
25 or both; or

1           “(5) was convicted, before such removal or de-  
2           parture, for murder, rape, kidnapping, or a felony  
3           offense described in chapter 77 (relating to peonage  
4           and slavery) or 113B (relating to terrorism) of such  
5           title, the alien shall be fined under such title, and  
6           imprisoned not more than 20 years, or both.

7           “(c) REENTRY AFTER REPEATED REMOVAL.—Any  
8           alien who has been denied admission, excluded, deported,  
9           or removed 3 or more times and thereafter enters, at-  
10          tempts to enter, crosses the border to, attempts to cross  
11          the border to, or is at any time found in the United States,  
12          shall be fined under title 18, United States Code, and im-  
13          prisoned not more than 10 years, or both.

14          “(d) PROOF OF PRIOR CONVICTIONS.—The prior  
15          convictions described in subsection (b) are elements of the  
16          offenses described in that subsection, and the penalties in  
17          such subsection shall apply only in cases in which the con-  
18          viction or convictions that form the basis for the additional  
19          penalty are—

20                 “(1) alleged in the indictment or information;  
21                 and

22                 “(2) proven beyond a reasonable doubt at trial  
23                 or admitted by the defendant under oath as part of  
24                 a plea agreement.

1           “(e) AFFIRMATIVE DEFENSES.—It shall be an af-  
2 firmative defense to a violation of this section that—

3           “(1) prior to the alleged violation, the alien had  
4 sought and received the express consent of the Sec-  
5 retary of Homeland Security to reapply for admis-  
6 sion into the United States; or

7           “(2) at the time of the prior exclusion, deporta-  
8 tion, removal, or denial of admission alleged in the  
9 violation, the alien had not yet reached 18 years of  
10 age and had not been convicted of a crime or adju-  
11 dicated a delinquent minor by a court of the United  
12 States, or a court of a state or territory, for conduct  
13 that would constitute a felony if committed by an  
14 adult.

15           “(f) LIMITATION ON COLLATERAL ATTACK ON UN-  
16 DERLYING DEPORTATION ORDER.—In a criminal pro-  
17 ceeding under this section, an alien may not challenge the  
18 validity of the deportation order described in subsection  
19 (a) or subsection (c) unless the alien demonstrates that—

20           “(1) the alien exhausted any administrative  
21 remedies that may have been available to seek relief  
22 against the order;

23           “(2) the deportation proceedings at which the  
24 order was issued improperly deprived the alien of the  
25 opportunity for judicial review; and

1           “(3) the entry of the order was fundamentally  
2           unfair.

3           “(g) REENTRY OF ALIEN REMOVED PRIOR TO COM-  
4           PLETION OF TERM OF IMPRISONMENT.—Any alien re-  
5           moved pursuant to section 241(a)(4) who enters, attempts  
6           to enter, crosses the border to, attempts to cross the bor-  
7           der to, or is at any time found in, the United States shall  
8           be incarcerated for the remainder of the sentence of im-  
9           prisonment which was pending at the time of deportation  
10          without any reduction for parole or supervised release un-  
11          less the alien affirmatively demonstrates that the Sec-  
12          retary of Homeland Security has expressly consented to  
13          the alien’s reentry or the alien is prima facie eligible for  
14          protection from removal. Such alien shall be subject to  
15          such other penalties relating to the reentry of removed  
16          aliens as may be available under this section or any other  
17          provision of law.

18          “(h) LIMITATION.—It is not aiding and abetting a  
19          violation of this section for an individual to provide an  
20          alien with emergency humanitarian assistance, including  
21          emergency medical care and food, or to transport the alien  
22          to a location where such assistance can be rendered with-  
23          out compensation or the expectation of compensation.

24          “(i) DEFINITIONS.—In this section:



1           “(1) FELONY.—The term ‘felony’ means any  
2 criminal offense punishable by a term of imprison-  
3 ment of more than 1 year under the laws of the  
4 United States, any State, or a foreign government.

5           “(2) MISDEMEANOR.—The term ‘misdemeanor’  
6 means any criminal offense punishable by a term of  
7 imprisonment of not more than 1 year under the ap-  
8 plicable laws of the United States, any State, or a  
9 foreign government.

10           “(3) REMOVAL.—The term ‘removal’ includes  
11 any denial of admission, exclusion, deportation, or  
12 removal, or any agreement by which an alien stipu-  
13 lates or agrees to exclusion, deportation, or removal.

14           “(4) STATE.—The term ‘State’ means a State  
15 of the United States, the District of Columbia, and  
16 any commonwealth, territory, or possession of the  
17 United States.”.

18 **SEC. 3706. PENALTIES RELATED TO REMOVAL.**

19           (a) PENALTIES RELATING TO VESSELS AND AIR-  
20 CRAFT.—Section 243(e) (8 U.S.C. 1253(e)) is amended—

21           (1) by striking “Attorney General” each place  
22 such term appears and inserting “Secretary of  
23 Homeland Security”; and

1           (2) by striking “Commissioner” each place such  
2 term appears and inserting “Secretary of Homeland  
3 Security”; and

4           (3) in paragraph (1)—

5                 (A) in subparagraph (A), by striking  
6 “\$2,000” and inserting “\$5,000”;

7                 (B) in subparagraph (B), by striking  
8 “\$5,000” and inserting “\$10,000”;

9                 (C) by amending paragraph (1)(C) to read  
10 as follows:

11                 “(C) COMPROMISE.—The Secretary of  
12 Homeland Security, in the Secretary’s  
13 unreviewable discretion and upon the receipt of  
14 a written request, may mitigate the monetary  
15 penalties required under this subsection for  
16 each alien stowaway to an amount equal to not  
17 less than \$2,000, upon such terms that the Sec-  
18 retary determines to be appropriate.”; and

19                 (D) by inserting at the end the following:

20                 “(D) EXCEPTION.—A person, acting with-  
21 out compensation or the expectation of com-  
22 pensation, is not subject to penalties under this  
23 paragraph if the person is—

24                         “(i) providing, or attempting to pro-  
25 vide, an alien with humanitarian assist-

1                   ance, including emergency medical care or  
2                   food or water; or

3                   “(ii) transporting the alien to a loca-  
4                   tion where such humanitarian assistance  
5                   can be rendered without compensation or  
6                   the expectation of compensation.”.

7   **SEC. 3707. REFORM OF PASSPORT, VISA, AND IMMIGRATION**  
8                   **FRAUD OFFENSES.**

9           (a) **TRAFFICKING IN PASSPORTS.**—Section 1541 of  
10 title 18, United States Code, is amended to read as fol-  
11 lows:

12   **“§ 1541. Trafficking in passports**

13           “(a) **MULTIPLE PASSPORTS.**—Subject to subsection  
14 (b), any person who, during any period of 3 years or less,  
15 knowingly—

16                   “(1) and without lawful authority produces,  
17                   issues, or transfers 3 or more passports;

18                   “(2) forges, counterfeits, alters, or falsely  
19                   makes 3 or more passports;

20                   “(3) secures, possesses, uses, receives, buys,  
21                   sells, or distributes 3 or more passports, knowing  
22                   the passports to be forged, counterfeited, altered,  
23                   falsely made, stolen, procured by fraud, or produced  
24                   or issued without lawful authority; or

1           “(4) completes, mails, prepares, presents, signs,  
2           or submits 3 or more applications for a United  
3           States passport, knowing the applications to contain  
4           any materially false statement or representation,  
5           shall be fined under this title, imprisoned not more than  
6           20 years, or both.

7           “(b) USE IN A TERRORISM OFFENSE.—Any person  
8           who commits an offense described in subsection (a) to fa-  
9           cilitate an act of international terrorism (as defined in sec-  
10          tion 2331) shall be fined under this title, imprisoned not  
11          more than 25 years, or both.

12          “(c) PASSPORT MATERIALS.—Any person who know-  
13          ingly and without lawful authority produces, buys, sells,  
14          possesses, or uses any official material (or counterfeit of  
15          any official material) used to make 10 or more passports,  
16          including any distinctive paper, seal, hologram, image,  
17          text, symbol, stamp, engraving, or plate, shall be fined  
18          under this title, imprisoned not more than 20 years, or  
19          both.”.

20          (b) FALSE STATEMENT IN AN APPLICATION FOR A  
21          PASSPORTS.—Section 1542 of title 18, United States  
22          Code, is amended to read as follows:

1 **“§ 1542. False statement in an application for a pass-**  
2 **port**

3 “(a) IN GENERAL.—Any person who knowingly  
4 makes any material false statement or representation in  
5 an application for a United States passport, or mails, pre-  
6 pares, presents, or signs an application for a United  
7 States passport knowing the application to contain any  
8 material false statement or representation, shall be fined  
9 under this title, imprisoned not more than 25 years (if  
10 the offense was committed to facilitate an act of inter-  
11 national terrorism (as defined in section 2331 of this  
12 title)), 20 years (if the offense was committed to facilitate  
13 a drug trafficking crime (as defined in section 929(a) of  
14 this title)), or 15 years (in the case of any other offense)  
15 or both.

16 “(b) VENUE.—

17 “(1) IN GENERAL.—An offense under sub-  
18 section (a) may be prosecuted in any district—

19 “(A) in which the false statement or rep-  
20 resentation was made or the application for a  
21 United States passport was prepared or signed;  
22 or

23 “(B) in which or to which the application  
24 was mailed or presented.

25 “(2) OFFENSES OUTSIDE THE UNITED  
26 STATES.—An offense under subsection (a) involving

1 an application prepared and adjudicated outside the  
2 United States may be prosecuted in the district in  
3 which the resultant passport was or would have been  
4 produced.

5 “(c) SAVINGS CLAUSE.—Nothing in this section may  
6 be construed to limit the venue otherwise available under  
7 sections 3237 and 3238 of this title.”.

8 (c) MISUSE OF A PASSPORT.—Section 1544 of title  
9 18, United States Code, is amended to read as follows:

10 **“§ 1544. Misuse of a passport**

11 “Any person who knowingly—

12 “(1) misuses for their own purposes any pass-  
13 port issued or designed for the use of another;

14 “(2) uses any passport in violation of the laws,  
15 regulations, or rules governing the issuance and use  
16 of the passport;

17 “(3) secures, possesses, uses, receives, buys,  
18 sells, or distributes any passport knowing the pass-  
19 port to be forged, counterfeited, altered, falsely  
20 made, procured by fraud, or produced or issued  
21 without lawful authority; or

22 “(4) substantially violates the terms and condi-  
23 tions of any safe conduct duly obtained and issued  
24 under the authority of the United States,

1 shall be fined under this title, imprisoned not more than  
2 25 years (if the offense was committed to facilitate an act  
3 of international terrorism (as defined in section 2331 of  
4 this title)), 20 years (if the offense was committed to fa-  
5 cilitate a drug trafficking crime (as defined in section  
6 929(a) of this title)) or 15 years (in the case of any other  
7 offense), or both.”.

8 (d) SCHEMES TO PROVIDE FRAUDULENT IMMIGRA-  
9 TION SERVICES.—Section 1545 of title 18, United States  
10 Code, is amended to read as follows:

11 “§ 1545. **Schemes to provide fraudulent immigration**  
12 **services**

13 “(a) IN GENERAL.—Any person who knowingly exe-  
14 cutes a scheme or artifice, in connection with any matter  
15 that is authorized by or arises under any Federal immigra-  
16 tion law or any matter the offender claims or represents  
17 is authorized by or arises under any Federal immigration  
18 law, to—

19 “(1) defraud any person; or

20 “(2) obtain or receive money or anything else of  
21 value from any person by means of false or fraudu-  
22 lent pretenses, representations, or promises,

23 shall be fined under this title, imprisoned not more than  
24 10 years, or both.

1       “(b) MISREPRESENTATION.—Any person who know-  
2 ingly and falsely represents that such person is an attor-  
3 ney or an accredited representative (as that term is de-  
4 fined in section 1292.1 of title 8, Code of Federal Regula-  
5 tions (or any successor regulation)) in any matter arising  
6 under any Federal immigration law shall be fined under  
7 this title, imprisoned not more than 15 years, or both.”.

8       (e) IMMIGRATION AND VISA FRAUD.—Section 1546  
9 of title 18, United States Code, is amended—

10           (1) by amending the section heading to read as  
11 follows:

12 **“§ 1546. Immigration and visa fraud”;**

13           and

14           (2) by striking subsections (b) and (c) and in-  
15 serting the following:

16       “(b) TRAFFICKING.—Any person who, during any pe-  
17 riod of 3 years or less, knowingly—

18           “(1) and without lawful authority produces,  
19 issues, or transfers 3 or more immigration docu-  
20 ments;

21           “(2) forges, counterfeits, alters, or falsely  
22 makes 3 or more immigration documents;

23           “(3) secures, possesses, uses, buys, sells, or dis-  
24 tributes 3 or more immigration documents, knowing  
25 the immigration documents to be forged, counter-



1        feited, altered, stolen, falsely made, procured by  
2        fraud, or produced or issued without lawful author-  
3        ity; or

4            “(4) completes, mails, prepares, presents, signs,  
5        or submits 3 or more immigration documents know-  
6        ing the documents to contain any materially false  
7        statement or representation,

8 shall be fined under this title, imprisoned not more than  
9 20 years, or both.

10        “(c) IMMIGRATION DOCUMENT MATERIALS.—Any  
11 person who knowingly and without lawful authority pro-  
12 duces, buys, sells, possesses, or uses any official material  
13 (or counterfeit of any official material) used to make 10  
14 or more immigration documents, including any distinctive  
15 paper, seal, hologram, image, text, symbol, stamp, engrav-  
16 ing, or plate, shall be fined under this title, imprisoned  
17 not more than 20 years, or both.”.

18        (f) ALTERNATIVE IMPRISONMENT MAXIMUM FOR  
19 CERTAIN OFFENSES.—Section 1547 of title 18, United  
20 States Code, is amended—

21            (1) in the matter preceding paragraph (1), by  
22        striking “(other than an offense under section  
23        1545)”; and

24            (2) in paragraph (1), by striking “15” and in-  
25        serting “20”; and

1           (3) in paragraph (2), by striking “20” and in-  
2           serting “25”.

3           (g) AUTHORIZED LAW ENFORCEMENT ACTIVITIES.—  
4 Chapter 75 of title 18, United States Code, is amended  
5 by adding after section 1547 the following:

6   **“§ 1548. Authorized law enforcement activities**

7           “Nothing in this chapter may be construed to pro-  
8           hibit—

9           “(1) any lawfully authorized investigative, pro-  
10          tective, or intelligence activity of a law enforcement  
11          agency of the United States, a State, or a political  
12          subdivision of a State, or an intelligence agency of  
13          the United States; or

14          “(2) any activity authorized under title V of the  
15          Organized Crime Control Act of 1970 (Public Law  
16          91–452; 84 Stat. 933).”.

17          (h) TABLE OF SECTIONS AMENDMENT.—The table  
18 of sections for chapter 75 of title 18, United States Code,  
19 is amended to read as follows:

“Sec.

“1541. Trafficking in passports.

“1542. False statement in an application for a passport.

“1543. Forgery or false use of a passport.

“1544. Misuse of a passport.

“1545. Schemes to provide fraudulent immigration services.

“1546. Immigration and visa fraud.

“1547. Alternative imprisonment maximum for certain offenses.

“1548. Authorized law enforcement activities.”.

1 **SEC. 3708. COMBATING SCHEMES TO DEFRAUD ALIENS.**

2 (a) REGULATIONS, FORMS, AND PROCEDURES.—The  
3 Secretary and the Attorney General, for matters within  
4 their respective jurisdictions arising under the immigra-  
5 tion laws, shall promulgate appropriate regulations, forms,  
6 and procedures defining the circumstances in which—

7 (1) persons submitting applications, petitions,  
8 motions, or other written materials relating to immi-  
9 gration benefits or relief from removal under the im-  
10 migration laws will be required to identify who  
11 (other than immediate family members) assisted  
12 them in preparing or translating the immigration  
13 submissions; and

14 (2) any person or persons who received com-  
15 pensation (other than a nominal fee for copying,  
16 mailing, or similar services) in connection with the  
17 preparation, completion, or submission of such mate-  
18 rials will be required to sign the form as a preparer  
19 and provide identifying information.

20 (b) CIVIL INJUNCTIONS AGAINST IMMIGRATION  
21 SERVICE PROVIDER.—The Attorney General may com-  
22 mence a civil action in the name of the United States to  
23 enjoin any immigration service provider from further en-  
24 gaging in any fraudulent conduct that substantially inter-  
25 feres with the proper administration of the immigration  
26 laws or who willfully misrepresents such provider's legal

1 authority to provide representation before the Department  
2 of Justice or Department.

3 (c) DEFINITIONS.—In this section:

4 (1) IMMIGRATION LAWS.—The term “immigra-  
5 tion laws” has the meaning given that term in sec-  
6 tion 101(a)(17) of the Immigration and Nationality  
7 Act (8 U.S.C. 1101(a)(17)).

8 (2) IMMIGRATION SERVICE PROVIDER.—The  
9 term “immigration service provider” means any indi-  
10 vidual or entity (other than an attorney or individual  
11 otherwise authorized to provide representation in im-  
12 migration proceedings as provided in Federal regula-  
13 tion) who, for a fee or other compensation, provides  
14 any assistance or representation to aliens in relation  
15 to any filing or proceeding relating to the alien  
16 which arises, or which the provider claims to arise,  
17 under the immigration laws, executive order, or pres-  
18 idential proclamation.

19 **SEC. 3709. INADMISSIBILITY AND REMOVAL FOR PASSPORT**  
20 **AND IMMIGRATION FRAUD OFFENSES.**

21 (a) INADMISSIBILITY.—Section 212(a)(2)(A)(i) (8  
22 U.S.C. 1182(a)(2)(A)(i)) is amended—

23 (1) in subclause (I), by striking “, or” at the  
24 end and inserting a semicolon;

1           (2) in subclause (II), by striking the comma at  
2           the end and inserting “; or”; and

3           (3) by inserting after subclause (II) the fol-  
4           lowing:

5                                 “(III) a violation of section 1541,  
6                                 1545, and subsection (b) of section  
7                                 1546 of title 18, United States  
8                                 Code,”.

9           (b) REMOVAL.—Section 237(a)(3)(B)(iii) (8 U.S.C.  
10          1227(a)(3)(B)(iii)) is amended to read as follows:

11                                “(ii) a violation of section 1541, 1545,  
12                                and subsection (b) of section 1546 of title  
13                                18, United States Code,”.

14          (c) EFFECTIVE DATE.—The amendments made by  
15          subsections (a) and (b) shall apply to proceedings pending  
16          on or after the date of the enactment of this Act, with  
17          respect to conduct occurring on or after that date.

18          **SEC. 3710. DIRECTIVES RELATED TO PASSPORT AND DOCU-**  
19                                 **MENT FRAUD.**

20          (a) DIRECTIVE TO THE UNITED STATES SEN-  
21          TENCING COMMISSION.—

22                 (1) IN GENERAL.—Pursuant to the authority  
23                 under section 994 of title 28, United States Code,  
24                 the United States Sentencing Commission shall pro-  
25                 mulgate or amend the sentencing guidelines, policy

1 statements, and official commentaries, if appro-  
2 priate, related to passport fraud offenses, including  
3 the offenses described in chapter 75 of title 18,  
4 United States Code, as amended by section 3407, to  
5 reflect the serious nature of such offenses.

6 (2) REPORT.—Not later than 1 year after the  
7 date of the enactment of this Act, the United States  
8 Sentencing Commission shall submit a report on the  
9 implementation of this subsection to—

10 (A) the Committee on the Judiciary of the  
11 Senate; and

12 (B) the Committee on the Judiciary of the  
13 House of Representatives.

14 (b) PROTECTION FOR LEGITIMATE REFUGEES AND  
15 ASYLUM SEEKERS.—

16 (1) IN GENERAL.—

17 (A) REQUIREMENT FOR GUIDELINES.—

18 The Attorney General, in consultation with the  
19 Secretary, shall develop binding prosecution  
20 guidelines for Federal prosecutors to ensure  
21 that each prosecution of an alien seeking entry  
22 into the United States by fraud is consistent  
23 with the United States treaty obligations under  
24 Article 31(1) of the Convention Relating to the  
25 Status of Refugees, done at Geneva July 28,

1           1951 (as made applicable by the Protocol Relat-  
2           ing to the Status of Refugees, done at New  
3           York January 31, 1967 (19 UST 6223)).

4           (B) NO PRIVATE RIGHT OF ACTION.—The  
5           guidelines developed pursuant to subparagraph  
6           (A), and any internal office procedures related  
7           to such guidelines—

8                   (i) are intended solely for the guid-  
9                   ance of attorneys of the United States; and

10                   (ii) are not intended to, do not, and  
11                   may not be relied upon to, create any right  
12                   or benefit, substantive or procedural, en-  
13                   forceable at law by any party in any ad-  
14                   ministrative, civil, or criminal matter.

15           (2) PROTECTION OF VULNERABLE PERSONS.—

16           A person described in paragraph (3) may not be  
17           prosecuted under chapter 75 of title 18, United  
18           States Code, or under section 275 or 276 of the Im-  
19           migration and Nationality Act (8 U.S.C. 1325 and  
20           1326), in connection with the person's entry or at-  
21           tempted entry into the United States until after the  
22           date on which the person's application for such pro-  
23           tection, classification, or status has been adjudicated  
24           and denied in accordance with the Immigration and  
25           Nationality Act (8 U.S.C. 1101 et seq.).

1           (3) PERSONS SEEKING PROTECTION, CLASSI-  
2           FICATION, OR STATUS.—A person described in this  
3           paragraph is a person who—

4                   (A) is seeking protection, classification, or  
5                   status; and

6                   (B)(i) has filed an application for asylum  
7                   under section 208 of the Immigration and Na-  
8                   tionality Act (8 U.S.C. 1158), withholding of  
9                   removal under section 241(b)(3) of such Act (8  
10                  U.S.C. 1231(b)(3)), or relief under the Conven-  
11                  tion against Torture and Other Cruel, Inhuman  
12                  or Degrading Treatment or Punishment, done  
13                  at New York, December 10, 1994, pursuant to  
14                  title 8, Code of Federal Regulations;

15                  (ii) indicates immediately after apprehen-  
16                  sion, that he or she intends to apply for such  
17                  asylum, withholding of removal, or relief and  
18                  promptly files the appropriate application;

19                  (iii) has been referred for a credible fear  
20                  interview, a reasonable fear interview, or an  
21                  asylum-only hearing under section 235 of the  
22                  Immigration and Nationality Act (8 U.S.C.  
23                  1225) or title 8, Code of Federal Regulations;  
24                  or



1 (iv) has filed an application for classifica-  
2 tion or status under—

3 (I) subparagraph (T) or (U) of para-  
4 graph (15), paragraph (27)(J), or para-  
5 graph (51) of section 101(a) of the Immigra-  
6 tion and Nationality Act (8 U.S.C.  
7 1101(a)); or

8 (II) section 216(c)(4)(C) or  
9 240A(b)(2), of such Act (8 U.S.C.  
10 1186a(c)(4)(C) and 1229b(b)(2)).

11 **SEC. 3711. INADMISSIBLE ALIENS.**

12 (a) DETERRING ALIENS ORDERED REMOVED FROM  
13 REMAINING IN THE UNITED STATES UNLAWFULLY.—  
14 Section 212(a)(9)(A) (8 U.S.C. 1182(a)(9)(A)) is amend-  
15 ed—

16 (1) in clause (i), by striking “seeks admission  
17 within 5 years of the date of such removal (or within  
18 20 years” and inserting “seeks admission not later  
19 than 5 years after the date of the alien’s removal (or  
20 not later than 20 years after the alien’s removal”;  
21 and

22 (2) in clause (ii), by striking “seeks admission  
23 within 10 years of the date of such alien’s departure  
24 or removal (or within 20 years of” and inserting  
25 “seeks admission not later than 10 years after the

1 date of the alien's departure or removal (or not later  
2 than 20 years after”.

3 (b) BIOMETRIC SCREENING.—Section 212 (8 U.S.C.  
4 1182) is amended—

5 (1) in subsection (a)(7), by adding at the end  
6 the following:

7 “(C) WITHHOLDING INFORMATION.—Ex-  
8 cept as provided in subsection (d)(2), any alien  
9 who willfully, through his or her own fault, re-  
10 fuses to comply with a lawful request for bio-  
11 metric information is inadmissible.”; and

12 (2) in subsection (d), by inserting after para-  
13 graph (1) the following:

14 “(2) The Secretary may waive the application  
15 of subsection (a)(7)(C) for an individual alien or a  
16 class of aliens.”.

17 (c) PRECLUDING ADMISSIBILITY OF ALIENS CON-  
18 VICTED OF SERIOUS CRIMINAL OFFENSES AND DOMESTIC  
19 VIOLENCE, STALKING, CHILD ABUSE AND VIOLATION OF  
20 PROTECTION ORDERS.—

21 (1) INADMISSIBILITY ON CRIMINAL AND RE-  
22 LATED GROUNDS; WAIVERS.—Section 212 (8 U.S.C.  
23 1182), as amended by section 3302, is further  
24 amended—

1 (A) in subsection (a)(2), as amended by  
2 sections 3401 and 3402, is further amended by  
3 inserting after subparagraph (J) the following:

4 “(K) CRIMES OF DOMESTIC VIOLENCE,  
5 STALKING, OR VIOLATION OF PROTECTIVE OR-  
6 DERS; CRIMES AGAINST CHILDREN.—

7 “(i) DOMESTIC VIOLENCE, STALKING,  
8 AND CHILD ABUSE.—

9 “(I) IN GENERAL.—Any alien  
10 who has been convicted of a crime of  
11 domestic violence, a crime of stalking,  
12 or a crime of child abuse, child ne-  
13 glect, or child abandonment, provided  
14 the alien served at least 1 year impris-  
15 onment for the crime, or provided the  
16 alien was convicted of offenses consti-  
17 tuting more than 1 such crime, not  
18 arising out of a single scheme of  
19 criminal misconduct, is inadmissible.

20 “(II) CRIME OF DOMESTIC VIO-  
21 LENCE DEFINED.—In this clause, the  
22 term ‘crime of domestic violence’  
23 means any crime of violence (as de-  
24 fined in section 16 of title 18, United  
25 States Code) against a person com-

1           mitted by a current or former spouse  
2           of the person, by an individual with  
3           whom the person shares a child in  
4           common, by an individual who is co-  
5           habiting with or has cohabited with  
6           the person as a spouse, by an indi-  
7           vidual similarly situated to a spouse  
8           of the person under the domestic or  
9           family violence laws of the jurisdiction  
10          where the offense occurs, or by any  
11          other individual against a person who  
12          is protected from that individual's  
13          acts under the domestic or family vio-  
14          lence laws of the United States or any  
15          State, Indian tribal government, or  
16          unit of local or foreign government.

17           “(ii) VIOLATORS OF PROTECTION OR-  
18          DERS.—

19                   “(I) IN GENERAL.—Any alien  
20           who at any time is enjoined under a  
21           protection order issued by a court and  
22           whom the court determines has en-  
23           gaged in conduct that constitutes  
24           criminal contempt of the portion of a  
25           protection order that involves protec-

1                   tion against credible threats of vio-  
2                   lence, repeated harassment, or bodily  
3                   injury to the person or persons for  
4                   whom the protection order was issued,  
5                   is inadmissible.

6                   “(II) PROTECTION ORDER DE-  
7                   FINED.—In this clause, the term ‘pro-  
8                   tection order’ means any injunction  
9                   issued for the purpose of preventing  
10                  violent or threatening acts of domestic  
11                  violence, including temporary or final  
12                  orders issued by civil or criminal  
13                  courts (other than support or child  
14                  custody orders or provisions) whether  
15                  obtained by filing an independent ac-  
16                  tion or as an independent order in an-  
17                  other proceeding.

18                  “(iii) APPLICABILITY.—This subpara-  
19                  graph shall not apply to an alien who has  
20                  been battered or subjected to extreme cru-  
21                  elty and who is not and was not the pri-  
22                  mary perpetrator of violence in the rela-  
23                  tionship, upon a determination by the At-  
24                  torney General or the Secretary of Home-  
25                  land Security that—

1                   “(I) the alien was acting in self-  
2                   defense;

3                   “(II) the alien was found to have  
4                   violated a protection order intended to  
5                   protect the alien; or

6                   “(III) the alien committed, was  
7                   arrested for, was convicted of, or pled  
8                   guilty to committing a crime that did  
9                   not result in serious bodily injury.”;

10                  (B) in subsection (h)—

11                   (i) by striking “The Attorney General  
12                   may, in his discretion, waive the applica-  
13                   tion of subparagraphs (A)(i)(I), (B), (D),  
14                   and (E) of subsection (a)(2)” and inserting  
15                   “‘The Attorney General or the Secretary of  
16                   Homeland Security may waive the applica-  
17                   tion of subparagraphs (A)(i)(I), (B), (D),  
18                   (E), of subsection (a)(2)’”; and

19                   (ii) by inserting “or Secretary of  
20                   Homeland Security” after “the Attorney  
21                   General” each place that term appears.

22                  (2) EFFECTIVE DATE.—The amendments made  
23                  by this subsection shall apply to any acts that oc-  
24                  curred on or after the date of the enactment of this  
25                  Act.

1 **SEC. 3712. ORGANIZED AND ABUSIVE HUMAN SMUGGLING**  
2 **ACTIVITIES.**

3 (a) ENHANCED PENALTIES.—

4 (1) IN GENERAL.—Title II (8 U.S.C. 1151 et  
5 seq.) is amended by adding at the end the following:

6 **“SEC. 295. ORGANIZED HUMAN SMUGGLING.**

7 “(a) PROHIBITED ACTIVITIES.—Whoever, while act-  
8 ing for profit or other financial gain, knowingly directs  
9 or participates in an effort or scheme to assist or cause  
10 5 or more persons (other than a parent, spouse or child  
11 of the offender)—

12 “(1) to enter, attempt to enter, or prepare to  
13 enter the United States—

14 “(A) by fraud, falsehood, or other corrupt  
15 means;

16 “(B) at any place other than a port or  
17 place of entry designated by the Secretary; or

18 “(C) in a manner not prescribed by the im-  
19 migration laws and regulations of the United  
20 States; or

21 “(2) to travel by air, land, or sea toward the  
22 United States (whether directly or indirectly)—

23 “(A) knowing that the persons seek to  
24 enter or attempt to enter the United States  
25 without lawful authority; and

1           “(B) with the intent to aid or further such  
2           entry or attempted entry; or

3           “(3) to be transported or moved outside of the  
4           United States—

5           “(A) knowing that such persons are aliens  
6           in unlawful transit from one country to another  
7           or on the high seas; and

8           “(B) under circumstances in which the  
9           persons are in fact seeking to enter the United  
10          States without official permission or legal au-  
11          thority;

12          shall be punished as provided in subsection (c) or  
13          (d).

14          “(b) CONSPIRACY AND ATTEMPT.—Any person who  
15          attempts or conspires to violate subsection (a) of this sec-  
16          tion shall be punished in the same manner as a person  
17          who completes a violation of such subsection.

18          “(c) BASE PENALTY.—Except as provided in sub-  
19          section (d), any person who violates subsection (a) or (b)  
20          shall be fined under title 18, imprisoned for not more than  
21          20 years, or both.

22          “(d) ENHANCED PENALTIES.—Any person who vio-  
23          lates subsection (a) or (b) shall—

24                  “(1) in the case of a violation during and in re-  
25          lation to which a serious bodily injury (as defined in



1 section 1365 of title 18) occurs to any person, be  
2 fined under title 18, imprisoned for not more than  
3 30 years, or both;

4 “(2) in the case of a violation during and in re-  
5 lation to which the life of any person is placed in  
6 jeopardy, be fined under title 18, imprisoned for not  
7 more than 30 years, or both;

8 “(3) in the case of a violation involving 10 or  
9 more persons, be fined under title 18, imprisoned for  
10 not more than 30 years, or both;

11 “(4) in the case of a violation involving the  
12 bribery or corruption of a U.S. or foreign govern-  
13 ment official, be fined under title 18, imprisoned for  
14 not more than 30 years, or both;”.

15 “(5) in the case of a violation involving robbery  
16 or extortion (as those terms are defined in para-  
17 graph (1) or (2), respectively, of section 1951(b)) be  
18 fined under title 18, imprisoned for not more than  
19 30 years, or both;

20 “(6) in the case of a violation during and in re-  
21 lation to which any person is subjected to an invol-  
22 untary sexual act (as defined in section 2246(2) of  
23 title 18), be fined under title 18, imprisoned for not  
24 more than 30 years, or both; or

1           “(7) in the case of a violation resulting in the  
2 death of any person, be fined under title 18, impris-  
3 oned for or any term of years or for life, or both.

4           “(e) **LAWFUL AUTHORITY DEFINED.**—

5           “(1) **IN GENERAL.**—In this section, the term  
6 ‘lawful authority’—

7           “(A) means permission, authorization, or  
8 license that is expressly provided for in the im-  
9 migration laws of the United States or accom-  
10 panying regulations: and

11           “(B) does not include any such authority  
12 secured by fraud or otherwise obtained in viola-  
13 tion of law; nor does it include authority  
14 sought, but not approved.

15           “(2) **APPLICATION TO TRAVEL OR ENTRY.**—No  
16 alien shall be deemed to have lawful authority to  
17 travel to or enter the United States if such travel or  
18 entry was, is, or would be in violation of law.

19           “(f) **EFFORT OR SCHEME.**—For purposes of this sec-  
20 tion, ‘effort or scheme to assist or cause 5 or more per-  
21 sons’ does not require that the 5 or more persons enter,  
22 attempt to enter, prepare to enter, or travel at the same  
23 time so long as the acts are completed within 1 year.

1 **“SEC. 296. UNLAWFULLY HINDERING IMMIGRATION, BOR-**  
2 **DER, AND CUSTOMS CONTROLS.**

3 “(a) **ILLICIT SPOTTING.**—Whoever knowingly trans-  
4 mits to another person the location, movement, or activi-  
5 ties of any Federal, State, or tribal law enforcement agen-  
6 cy with the intent to further a Federal crime relating to  
7 United States immigration, customs, controlled sub-  
8 stances, agriculture, monetary instruments, or other bor-  
9 der controls shall be fined under title 18, imprisoned not  
10 more than 10 years, or both.

11 “(b) **DESTRUCTION OF UNITED STATES BORDER**  
12 **CONTROLS.**—Whoever knowingly and without lawful au-  
13 thorization destroys, alters, or damages any fence, barrier,  
14 sensor, camera, or other physical or electronic device de-  
15 ployed by the Federal government to control the border  
16 or a port of entry or otherwise seeks to construct, exca-  
17 vate, or make any structure intended to defeat, circumvent  
18 or evade any such fence, barrier, sensor camera, or other  
19 physical or electronic device deployed by the Federal gov-  
20 ernment to control the border or a port of entry shall be  
21 fined under title 18, imprisoned not more than 10 years,  
22 or both, and if, at the time of the offense, the person uses  
23 or carries a firearm or who, in furtherance of any such  
24 crime, possesses a firearm, that person shall be fined  
25 under Title 18, imprisoned not more than 20 years, or  
26 both

1           “(c) CONSPIRACY AND ATTEMPT.—Any person who  
2 attempts or conspires to violate subsection (a) or (b) of  
3 this section shall be punished in the same manner as a  
4 person who completes a violation of such subsection.”.

5           (2) TABLE OF CONTENTS AMENDMENT.—The  
6 table of contents is amended by adding after the  
7 item relating to section 294 the following:

“Sec. 295. Organized human smuggling.

“Sec. 296. Unlawfully hindering immigration, border, and customs controls.”.

8           (b) PROHIBITING CARRYING OR USE OF A FIREARM  
9 DURING AND IN RELATION TO AN ALIEN SMUGGLING  
10 CRIME.—Section 924(c) of title 18, United States Code,  
11 is amended—

12           (1) in paragraph (1)—

13           (A) in subparagraph (A), by inserting “,  
14 alien smuggling crime,” after “crime of vio-  
15 lence” each place that term appears; and

16           (B) in subparagraph (D)(ii), by inserting  
17 “, alien smuggling crime,” after “crime of vio-  
18 lence”; and

19           (2) by adding at the end the following:

20           “(6) For purposes of this subsection, the term ‘alien  
21 smuggling crime’ means any felony punishable under sec-  
22 tion 274(a), 277, or 278 of the Immigration and Nation-  
23 ality Act (8 U.S.C. 1324(a), 1327, and 1328).”.

1 (c) STATUTE OF LIMITATIONS.—Section 3298 of title  
2 18, United States Code, is amended by inserting “, 295,  
3 296, or 297” after “274(a)”.

4 **SEC. 3713. PREVENTING CRIMINALS FROM RENOUNCING**  
5 **CITIZENSHIP DURING WARTIME.**

6 Section 349(a) (8 U.S.C. 1481(a) is amended—

7 (1) by striking paragraph (6) ; and

8 (2) redesignating paragraph (7) as paragraph  
9 (6).

10 **SEC. 3714. DIPLOMATIC SECURITY SERVICE.**

11 Paragraph (1) of section 37(a) of the State Depart-  
12 ment Basic Authorities Act of 1956 (22 U.S.C. 2709(a))  
13 is amended to read as follows:

14 “(1) conduct investigations concerning—

15 “(A) illegal passport or visa issuance or  
16 use;

17 “(B) identity theft or document fraud af-  
18 fecting or relating to the programs, functions,  
19 and authorities of the Secretary of State;

20 “(C) violations of chapter 77 of title 18,  
21 United States Code; and

22 “(D) Federal offenses committed within  
23 the special maritime and territorial jurisdiction  
24 of the United States (as defined in section 7(9)  
25 of title 18, United States Code);”.

1 **SEC. 3715. SECURE ALTERNATIVES PROGRAMS.**

2 (a) IN GENERAL.—The Secretary shall establish se-  
3 cure alternatives programs that incorporate case manage-  
4 ment services in each field office of the Department to  
5 ensure appearances at immigration proceedings and public  
6 safety.

7 (b) CONTRACT AUTHORITY.—The Secretary shall  
8 contract with nongovernmental community based organi-  
9 zations to conduct screening of detainees, provide appear-  
10 ance assistance services, and operate community-based su-  
11 pervision programs. Secure alternatives shall offer a con-  
12 tinuum of supervision mechanisms and options including  
13 community support, depending on an assessment of each  
14 individual's circumstances. The Secretary may contract  
15 with nongovernmental organizations to implement secure  
16 alternatives that maintain custody over the alien.

17 (c) INDIVIDUALIZED DETERMINATIONS.—In deter-  
18 mining whether to use secure alternatives, the Secretary  
19 shall make an individualized determination, and for each  
20 individual placed on secure alternatives shall review the  
21 level of supervision on a monthly basis. Secure alternatives  
22 shall not be used when release on bail or recognizance is  
23 determined to be a sufficient measure to ensure appear-  
24 ances at immigration proceedings and public safety.

25 (d) CUSTODY.—The Secretary may use secure alter-  
26 natives programs to maintain custody over any alien de-

1 tained under this Act except for aliens detained under sec-  
2 tion 236A of the Immigration and Nationality Act (8  
3 U.S.C. 1226a). If an individual is not eligible for release  
4 from custody or detention, the Secretary shall consider the  
5 alien for placement in secure alternatives that maintain  
6 custody over the alien to serve as detention, including the  
7 use of electronic ankle devices.

8 **SEC. 3716. OVERSIGHT OF DETENTION FACILITIES.**

9 (a) DEFINITIONS.—In this section:

10 (1) APPLICABLE STANDARDS.—The term “ap-  
11 plicable standards” means the most recent version of  
12 detention standards and detention-related policies  
13 issued by the Secretary or the Director of U.S. Im-  
14 migration and Customs Enforcement.

15 (2) DETENTION FACILITY.—The term “deten-  
16 tion facility” means a Federal, State, or local gov-  
17 ernment facility, or a privately owned and operated  
18 facility, that is used, in whole or in part, to hold in-  
19 dividuals under the authority of the Director of U.S.  
20 Immigration and Customs Enforcement, including  
21 facilities that hold such individuals under a contract  
22 or agreement with the Director.

23 (b) DETENTION REQUIREMENTS.—The Secretary  
24 shall ensure that all persons detained pursuant to the Im-  
25 migration and Nationality Act (8 U.S.C. 1101 et seq.) are

1 treated humanely and benefit from the protections set  
2 forth in this section.

3 (c) OVERSIGHT REQUIREMENTS.—

4 (1) ANNUAL INSPECTION.—All detention facili-  
5 ties shall be inspected by the Secretary on a regular  
6 basis, but not less than annually, for compliance  
7 with applicable detention standards issued by the  
8 Secretary and other applicable regulations.

9 (2) ROUTINE OVERSIGHT.—In addition to an-  
10 nual inspections, the Secretary shall conduct routine  
11 oversight of detention facilities, including unan-  
12 nounced inspections.

13 (3) AVAILABILITY OF RECORDS.—All detention  
14 facility contracts, memoranda of agreement, and  
15 evaluations and reviews shall be considered records  
16 for purposes of section 552(f)(2) of title 5, United  
17 States Code.

18 (4) CONSULTATION.—The Secretary shall seek  
19 input from nongovernmental organizations regarding  
20 their independent opinion of specific facilities.

21 (d) COMPLIANCE MECHANISMS.—

22 (1) AGREEMENTS.—

23 (A) NEW AGREEMENTS.—Compliance with  
24 applicable standards of the Secretary and all  
25 applicable regulations, and meaningful financial



1 penalties for failure to comply, shall be a mate-  
2 rial term in any new contract, memorandum of  
3 agreement, or any renegotiation, modification,  
4 or renewal of an existing contract or agreement,  
5 including fee negotiations, executed with deten-  
6 tion facilities.

7 (B) EXISTING AGREEMENTS.—Not later  
8 than 180 days after the date of the enactment  
9 of this Act, the Secretary shall secure a modi-  
10 fication incorporating these terms for any exist-  
11 ing contracts or agreements that will not be re-  
12 negotiated, renewed, or otherwise modified.

13 (C) CANCELLATION OF AGREEMENTS.—  
14 Unless the Secretary provides a reasonable ex-  
15 tension to a specific detention facility that is  
16 negotiating in good faith, contracts or agree-  
17 ments with detention facilities that are not  
18 modified within 1 year of the date of the enact-  
19 ment of this Act will be cancelled.

20 (D) PROVISION OF INFORMATION.—In  
21 making modifications under this paragraph, the  
22 Secretary shall require that detention facilities  
23 provide to the Secretary all contracts, memo-  
24 randa of agreement, evaluations, and reviews  
25 regarding the facility on a regular basis. The

1 Secretary shall make these materials publicly  
2 available.

3 (2) FINANCIAL PENALTIES.—

4 (A) REQUIREMENT TO IMPOSE.—Subject  
5 to subparagraph (C), the Secretary shall impose  
6 meaningful financial penalties upon facilities  
7 that fail to comply with applicable detention  
8 standards issued by the Secretary and other ap-  
9 plicable regulations.

10 (B) TIMING OF IMPOSITION.—Financial  
11 penalties imposed under subparagraph (A) shall  
12 be imposed immediately after a facility fails to  
13 achieve an adequate or the equivalent median  
14 score in any performance evaluation.

15 (C) WAIVER.—The requirements of sub-  
16 paragraph (A) may be waived if the facility cor-  
17 rects the noted deficiencies and receives an ade-  
18 quate score in not more than 90 days.

19 (D) MULTIPLE OFFENDERS.—In cases of  
20 persistent and substantial non-compliance, in-  
21 cluding scoring less than adequate or the equiv-  
22 alent median score in 2 consecutive inspections,  
23 the Secretary shall terminate contracts or  
24 agreements with such facilities within 60 days,  
25 or in the case of facilities operated by the Sec-

1           retary, such facilities shall be closed within 90  
2           days.

3           (e) REPORTING REQUIREMENTS.—

4           (1) OBJECTIVES.—Not later than June 30 of  
5           each year, the Secretary shall prepare and submit to  
6           the Committee on the Judiciary of the Senate and  
7           the Committee on the Judiciary of the House of  
8           Representatives a report on inspection and oversight  
9           activities of detention facilities.

10          (2) CONTENTS.—Each report submitted under  
11          paragraph (1) shall include—

12                 (A) a description of each detention facility  
13                 found to be in noncompliance with applicable  
14                 detention standards issued by the Department  
15                 and other applicable regulations;

16                 (B) a description of the actions taken by  
17                 the Department to remedy any findings of non-  
18                 compliance or other identified problems, includ-  
19                 ing financial penalties, contract or agreement  
20                 termination, or facility closure; and

21                 (C) information regarding whether the ac-  
22                 tions described in subparagraph (B) resulted in  
23                 compliance with applicable detention standards  
24                 and regulations.

1 **SEC. 3717. PROCEDURES FOR BOND HEARINGS AND FILING**  
2 **OF NOTICES TO APPEAR.**

3 (a) ALIENS IN CUSTODY.—Section 236 (8 U.S.C.  
4 1226) is amended by adding at the end the following:

5 “(f) PROCEDURES FOR CUSTODY HEARINGS.—For  
6 any alien taken into custody under any provision of this  
7 Act, with the exception of minors being transferred to or  
8 in the custody of the Office of Refugee Resettlement, the  
9 following shall apply:

10 “(1) The Secretary of Homeland Security shall,  
11 without unnecessary delay and not later than 72  
12 hours after the alien is taken into custody, file the  
13 Notice to Appear or other relevant charging docu-  
14 ment with the immigration court having jurisdiction  
15 over the location where the alien was apprehended,  
16 and serve such notice on the alien.

17 “(2) The Secretary shall immediately determine  
18 whether the alien shall remain in custody or be re-  
19 leased and, without unnecessary delay and not later  
20 than 72 hours after the alien was taken into cus-  
21 tody, serve upon the alien the custody decision speci-  
22 fying the reasons for continued custody and the  
23 amount of bond if any.

24 “(3) The Attorney General shall ensure the  
25 alien has the opportunity to appear before an immi-  
26 gration judge for a custody determination hearing

1 promptly after service of the Secretary's custody de-  
2 cision. The immigration judge may, on the Sec-  
3 retary's motion and upon a showing of good cause,  
4 postpone a custody determination hearing for no  
5 more than 72 hours after service of the custody deci-  
6 sion, except that in no case shall the hearing occur  
7 more than seven days (including weekends and holi-  
8 days) after the alien was taken into custody.

9 “(4) The immigration judge shall advise the  
10 alien of the right to postpone the custody determina-  
11 tion hearing and shall, on the oral or written request  
12 of the individual, postpone the custody determina-  
13 tion hearing for a period of no more than 14 days.

14 “(5) Except for aliens that the immigration  
15 judge has determined are deportable as described in  
16 section 236A and 236(c), the immigration judge  
17 shall review the custody determination de novo and  
18 may detain the alien only if the Secretary dem-  
19 onstrates that no conditions, including the use of al-  
20 ternatives to detention that maintain custody over  
21 the alien, will reasonably assure the appearance of  
22 the alien as required and the safety of any other  
23 person and the community. For aliens detained  
24 under 236(c), the immigration judge may review the  
25 custody determination if the Secretary agrees the

1 alien is not a danger to the community and alter-  
2 natives to detention exist that assure the appearance  
3 of the alien as required and the safety of any other  
4 person and the community.

5 “(6) In the case of any alien remaining in cus-  
6 tody after a custody determination, the Attorney  
7 General shall provide de novo custody determination  
8 hearings before an immigration judge every 90 days  
9 so long as the alien remains in custody. The alien  
10 may obtain a de novo custody redetermination hear-  
11 ing upon a showing of good cause.

12 “(7) The Secretary shall inform the alien of his  
13 or her rights under this paragraph at the time the  
14 alien is first taken into custody.”.

15 (b) STIPULATED REMOVAL.—Section 240(d) (8  
16 U.S.C. 1229a) is amended to read as follows:

17 “(d) STIPULATED REMOVAL.—The Attorney General  
18 shall provide by regulation for the entry by an immigration  
19 judge of an order of removal stipulated to by the alien  
20 (or the alien’s representative) and the Service. An immi-  
21 gration judge may enter a stipulated removal order only  
22 upon a finding at an in-person hearing that the stipulation  
23 is voluntary, knowing and intelligent. A stipulated order  
24 shall constitute a conclusive determination of the alien’s  
25 removability from the United States.”.

1 **SEC. 3718. SANCTIONS FOR COUNTRIES THAT DELAY OR**  
2 **PREVENT REPATRIATION OF THEIR NATION-**  
3 **ALS.**

4 Section 243(d) (8 U.S.C. 1253(d)) is amended to  
5 read as follows:

6 “(d) DISCONTINUING GRANTING VISAS TO NATION-  
7 ALS OF COUNTRIES THAT DENY OR DELAY ACCEPTING  
8 ALIENS.—Notwithstanding section 221(c), if the Sec-  
9 retary of Homeland Security determines, in consultation  
10 with the Secretary of State, that the government of a for-  
11 eign country denies or unreasonably delays accepting  
12 aliens who are citizens, subjects, nationals, or residents  
13 of that country after the Secretary asks whether the gov-  
14 ernment will accept an alien under this section, or after  
15 a determination that the alien is inadmissible under para-  
16 graph (6) or (7) of section 212(a), the Secretary of State  
17 shall order consular officers in that foreign country to dis-  
18 continue granting visas, or classes of visas until the Sec-  
19 retary of Homeland Security notifies the Secretary of  
20 State that the country has accepted the aliens.”.

21 **SEC. 3719. GROSS VIOLATIONS OF HUMAN RIGHTS.**

22 (a) INADMISSIBILITY OF CERTAIN ALIENS.—Section  
23 212(a)(3)(E)(iii) of the Immigration and Nationality Act  
24 (8 U.S.C. 1182(a)(3)(E)(iii)) is amended to read as fol-  
25 lows:

1                   “(iii) COMMISSION OF ACTS OF TOR-  
2                   TURE, EXTRAJUDICIAL KILLINGS, WAR  
3                   CRIMES, OR WIDESPREAD OR SYSTEMATIC  
4                   ATTACKS ON CIVILIANS.—Any alien who  
5                   planned, ordered, assisted, aided and abet-  
6                   ted, committed, or otherwise participated,  
7                   including through command responsibility,  
8                   in the commission of—

9                   “(I) any act of torture (as de-  
10                  fined in section 2340 of title 18,  
11                  United States Code);

12                  “(II) any extrajudicial killing (as  
13                  defined in section 3(a) of the Torture  
14                  Victim Protection Act of 1991 (28  
15                  U.S.C. 1350 note)) under color of law  
16                  of any foreign nation;

17                  “(III) a war crime (as defined in  
18                  section 2441 of title 18, United States  
19                  Code); or

20                  “(IV) a widespread or systematic  
21                  attack directed against a civilian pop-  
22                  ulation, with knowledge of the attack,  
23                  murder, extermination, enslavement,  
24                  forcible transfer of population, arbi-  
25                  trary detention, rape, sexual slavery,



1 enforced prostitution, forced preg-  
2 nancy, enforced sterilization, or any  
3 other form of sexual violence of com-  
4 parable gravity;

5 “(V) persecution on political ra-  
6 cial, national, ethnic, cultural, reli-  
7 gious, or gender grounds;

8 “(VI) enforced disappearance of  
9 persons; or

10 “(VII) other inhumane acts of a  
11 similar character intentionally causing  
12 great suffering or serious bodily or  
13 mental injury,

14 is in admissible.”.

15 (b) NONAPPLICABILITY OF CONFIDENTIALITY RE-  
16 QUIREMENT WITH RESPECT TO VISA RECORDS.—The  
17 President may make public, without regard to the require-  
18 ments under section 222(f) of the Immigration and Na-  
19 tionality Act (8 U.S.C. 1202(f)), with respect to confiden-  
20 tiality of records pertaining to the issuance or refusal of  
21 visas or permits to enter the United States, the names  
22 of aliens deemed inadmissible on the basis of section  
23 212(a)(3)(E)(iii) of the Immigration and Nationality Act,  
24 as amended by subsection (a).

1 **TITLE IV—REFORMS TO NON-**  
2 **IMMIGRANT VISA PROGRAMS**  
3 **Subtitle A—Employment-based**  
4 **Nonimmigrant Visas**

5 **SEC. 4101. MARKET-BASED H-1B VISA LIMITS.**

6 (a) IN GENERAL.—Section 214(g) (8 U.S.C.  
7 1184(g)) is amended—

8 (1) in paragraph (1)—

9 (A) in the matter preceding subparagraph  
10 (A), by striking “(beginning with fiscal year  
11 1992)”; and

12 (B) by amending subparagraph (A) to read  
13 as follows:

14 “(A) under section 101(a)(15)(H)(i)(b)  
15 may not exceed—

16 “(i) 110,000 for the first fiscal year  
17 beginning after the date of the enactment  
18 the Border Security, Economic Oppor-  
19 tunity, and Immigration Modernization  
20 Act; and

21 “(ii) the number calculated under  
22 paragraph (9) for succeeding fiscal year;  
23 or”;

24 (2) by redesignating paragraph (10) as sub-  
25 paragraph (D) of paragraph (9);

1           (3) by redesignating paragraph (9) as para-  
2           graph (10); and

3           (4) by inserting after paragraph (8) the fol-  
4           lowing:

5           “(9)(A) Except as provided in subparagraphs (B)  
6           and (C), the allocation of nonimmigrant visas under sec-  
7           tion 101(a)(15)(H)(i)(b) for each fiscal year after the first  
8           fiscal year beginning after the date of the enactment of  
9           the Border Security, Economic Opportunity, and Immi-  
10          gration Modernization Act shall be equal to the sum of—

11           “(i) the allocation of such visas for the most re-  
12          cently completed fiscal year; and

13           “(ii) the product of—

14           “(I) the allocation of such visas for the  
15           most recently completed fiscal year; multiplied  
16           by

17           “(II) the High Skilled Jobs Demand Index  
18           for such fiscal year calculated under subpara-  
19           graph (C).

20          “(B)(i) The number of visas calculated under sub-  
21          paragraph (A) for any fiscal year shall not be less than  
22          110,000 or more than 180,000.

23          “(ii) The number of visas calculated under subpara-  
24          graph (A) for any fiscal year may not be more than 10,000

1 more than, or less than 10,000 less than, the allocation  
2 of such visas for the previous fiscal year.

3 “(C) The High Skilled Jobs Demand Index calculated  
4 under this subparagraph for a fiscal year is the percentage  
5 equal to the sum of—

6 “(i)  $\frac{1}{2}$  of a fraction—

7 “(I) the numerator of which is the number  
8 of nonimmigrant visas under section  
9 101(a)(15)(H)(i)(b) petitioned for during the  
10 previous fiscal year minus the numerical limita-  
11 tion of such visas determined under paragraph  
12 (1) for the previous fiscal year; and

13 “(II) the denominator of which is the nu-  
14 merical limitation of such visas determined  
15 under paragraph (1) for the previous fiscal  
16 year; and

17 “(ii)  $\frac{1}{2}$  of a fraction—

18 “(I) the numerator of which is the average  
19 number of specified unemployed persons for the  
20 previous fiscal year minus the average number  
21 of specified unemployed persons for such fiscal  
22 year; and

23 “(II) the denominator of which is the aver-  
24 age number of specified unemployed persons for  
25 such fiscal year.

1       “(D) If the actual number of visas under section  
2 101(a)(15)(H)(i)(b) applied for during a previous fiscal  
3 year is not available at the time the Secretary determines  
4 the numerical limitation under subparagraph (C) for the  
5 following fiscal year, the Secretary may estimate such  
6 number based on a statistical extrapolation of the number  
7 of applications for such visas received at the time such  
8 estimate is made.

9       “(E) For purposes of subparagraph (C), the term  
10 ‘specified unemployed persons’ means, with respect to any  
11 fiscal year, the number of unemployed persons in the  
12 ‘management, professional, and related occupations’ cat-  
13 egory of the employment report released by the Bureau  
14 of Labor Statistics.”.

15       (b) INCREASE IN ALLOCATION FOR STEM NON-  
16 IMMIGRANTS.—Section 214(g)(5)(C) (8 U.S.C.  
17 1184(g)(5)(C)) is amended to read as follows:

18               “(C) has earned a master’s or higher, in a field  
19 of science, technology, engineering, or math included  
20 in the Department of Education’s Classification of  
21 Instructional Programs taxonomy within the sum-  
22 mary groups of computer and information sciences  
23 and support services, engineering, mathematics and  
24 statistics, and physical sciences, from a United  
25 States institution of higher education (as defined in

1 section 101(a) of the Higher Education Act of 1965  
2 (20 U.S.C. 1001(a)) until the number of aliens who  
3 are exempted from such numerical limitation during  
4 such year exceed 25,000.”.

5 (c) PUBLICATION.—

6 (1) DATA SUMMARIZING PETITIONS.—The Sec-  
7 retary shall timely upload to a public website data  
8 that summarizes the adjudication of nonimmigrant  
9 petitions under section 101(a)(15)(H)(i)(b) of the  
10 Immigration and Nationality Act (8 U.S.C.  
11 1101(a)(15)(H)(i)(b)) during each fiscal year.

12 (2) ANNUAL NUMERICAL LIMITATION.—As soon  
13 as practicable and no later than March 2 of each fis-  
14 cal year, the Secretary shall publish in the Federal  
15 Register the numerical limitation determined under  
16 section 214(g)(1)(A) for such fiscal year.

17 (d) EFFECTIVE DATE AND APPLICATION.—The  
18 amendments made by subsection (a) shall take effect on  
19 the first day of the first fiscal year beginning after the  
20 date of the enactment of this Act and apply to applications  
21 for nonimmigrant visas under section 101(a)(15)(H)(i)(b)  
22 of the Immigration and Nationality Act (8 U.S.C.  
23 1101(a)(15)(H)(i)(b)) for such fiscal year.

1 **SEC. 4102. EMPLOYMENT AUTHORIZATION FOR DEPEND-**  
2 **ENTS OF EMPLOYMENT-BASED NON-**  
3 **IMMIGRANTS.**

4 Section 214(c) (8 U.S.C. 1184(c)) is amended—

5 (1) by striking “Attorney General” each place  
6 such term appears and inserting “Secretary of  
7 Homeland Security”; and

8 (2) in paragraph (2), by amending subpara-  
9 graph (E) to read as follows:

10 “(E)(i) In the case of an alien spouse admitted under  
11 section 101(a)(15)(L), who is accompanying or following  
12 to join a principal alien admitted under such section, the  
13 Secretary of Homeland Security shall—

14 “(I) authorize the alien spouse to engage in em-  
15 ployment in the United States; and

16 “(II) provide the spouse with an ‘employment  
17 authorized’ endorsement or other appropriate work  
18 permit.

19 “(ii) In the case of an alien spouse admitted under  
20 section 101(a)(15)(H)(i), who is accompanying or fol-  
21 lowing to join a principal alien admitted under such sec-  
22 tion, the Secretary of Homeland Security shall—

23 “(I) authorize the alien spouse to engage in em-  
24 ployment in the United States only if such spouse is  
25 a national of a foreign country that permits recip-  
26 rocal employment; and

1 “(II) provide such a spouse with an ‘employ-  
2 ment authorized’ endorsement or other appropriate  
3 work permit, if appropriate.

4 “(iii)(I) In clause (ii), the term ‘foreign country that  
5 permits reciprocal employment’ means a foreign country  
6 that permits a spouse who is a national of the United  
7 States and is accompanying or following to join the em-  
8 ployment-based nonimmigrant husband or wife of such  
9 spouse to be employed in such foreign country based on  
10 that status.

11 “(II) In subclause (I), the term ‘employment-based  
12 nonimmigrant’ means an individual who is admitted to a  
13 foreign country to perform employment similar to the em-  
14 ployment described in section 101(a)(15)(H)(i)(b).”.

15 **SEC. 4103. ELIMINATING IMPEDIMENTS TO WORKER MO-  
16 BILITY.**

17 (a) DEFERENCE TO PRIOR APPROVALS.—Section  
18 214(e) (8 U.S.C. 1184(e)), as amended by section 4102,  
19 is further amended by adding at the end the following:

20 “(15) Subject to paragraph (2)(D) and subsection (g)  
21 and section 104(c) and subsections (a) and (b) of section  
22 106 of the American Competitiveness in the Twenty-first  
23 Century Act of 2000 (Public Law 106–313; 8 U.S.C. 1184  
24 note), the Secretary of Homeland Security shall give def-  
25 erence to a prior approval of a petition in reviewing a peti-



1 tion to extend the status of a nonimmigrant admitted  
2 under subparagraph (H)(i)(b) or (L) of section 101(a)(15)  
3 if the petition involves the same alien and petitioner unless  
4 the Secretary determines that—

5           “(A) there was a material error with regard to  
6 the previous petition approval;

7           “(B) a substantial change in circumstances has  
8 taken place;

9           “(C) new material information has been discov-  
10 ered that adversely impacts the eligibility of the em-  
11 ployer or the nonimmigrant; or

12           “(D) in the Secretary’s discretion, such exten-  
13 sion should not be approved.”.

14       (b) EFFECT OF EMPLOYMENT TERMINATION.—Sec-  
15 tion 214(n) (8 U.S.C. 1184(n)) is amended by adding at  
16 the end the following:

17       “(3) A nonimmigrant admitted under section  
18 101(a)(15)(H)(i)(b) whose employment relationship termi-  
19 nates before the expiration of the nonimmigrant’s period  
20 of authorized admission shall be deemed to have retained  
21 such legal status throughout the entire 60-day period be-  
22 ginning on the date such employment is terminated. A  
23 nonimmigrant who files a petition to extend, change, or  
24 adjust their status at any point during such period shall

1 be deemed to have lawful status under section  
2 101(a)(15)(H)(i)(b) while that petition is pending.”.

3 (c) VISA REVALIDATION.—Section 222(c) (8 U.S.C.  
4 1202(c)) is amended—

5 (1) by inserting “(1)” before “Every alien”;  
6 and

7 (2) by adding at the end the following:

8 “(2) The Secretary of State may, at the Secretary’s  
9 discretion, renew in the United States the visa of an alien  
10 admitted under subparagraph (A), (E), (G), (H), (I), (L),  
11 (N), (O), (P), (R), or (W) section 101(a)(15) if the alien  
12 has remained eligible for such status and qualifies for a  
13 waiver of interview as provided for in subsection  
14 (h)(1)(D).”.

15 (d) INTERVIEW WAIVERS FOR LOW RISK VISA AP-  
16 PPLICANTS.—Section 222(h)(1) (8 U.S.C. 1202(h)(1)) is  
17 amended—

18 (1) in subparagraph (B)(iv), by striking “or” at  
19 the end;

20 (2) in subparagraph (C)(ii), by striking “and”  
21 at the end and inserting “or”; and

22 (3) by adding at the end the following:

23 “(D) by the Secretary of State, in con-  
24 sultation with the Secretary of Homeland Secu-  
25 rity, for such aliens or classes of aliens—

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1 “(i) that the Secretary determines  
2 generally represent a low security risk;

3 “(ii) for which an in-person interview  
4 would not add material benefit to the adju-  
5 dication process;

6 “(iii) unless the Secretary of State,  
7 after a review of all standard database and  
8 biometric checks, the visa application, and  
9 other supporting documents, determines  
10 that an interview is unlikely to reveal de-  
11 rogatory information; and

12 “(iv) except that in every case, the  
13 Secretary of State retains the right to re-  
14 quire an applicant to appear for an inter-  
15 view; and”.

16 **SEC. 4104. STEM EDUCATION AND TRAINING.**

17 (a) FEE.—Section 212(a)(5)(A) (8 U.S.C.  
18 1182(a)(5)(A)) is amended by adding at the end the fol-  
19 lowing:

20 “(v) FEE.—An employer shall submit,  
21 along with an application for a certification  
22 under this subparagraph, a fee of \$500  
23 which shall be deposited in the STEM  
24 Education and Training Account estab-  
25 lished by section 286(s).”.

1 (b) USE OF FEE.—Section 286(s) (8 U.S.C. 1356(s))  
2 is amended to read as follows:

3 “(s) STEM EDUCATION AND TRAINING ACCOUNT.—

4 “(1) IN GENERAL.—There is established in the  
5 general fund of the Treasury a separate account,  
6 which shall be known as the ‘STEM Education and  
7 Training Account’. Notwithstanding any other sec-  
8 tion of this title, there shall be deposited as offset-  
9 ting receipts into the account all fees collected under  
10 section 212(a)(5)(A)(v).

11 “(2) LOW-INCOME STEM SCHOLARSHIP PRO-  
12 GRAM.—Sixty percent of the amounts deposited into  
13 the STEM Education and Training Account shall  
14 remain available to the Director of the National  
15 Science Foundation until expended for scholarships  
16 described in section 414(d) of the American Com-  
17 petitiveness and Workforce Improvement Act of  
18 1998 (42 U.S.C. 1869e) for low-income students en-  
19 rolled in a program of study leading to a degree in  
20 science, technology, engineering, or mathematics.

21 “(3) NATIONAL SCIENCE FOUNDATION COM-  
22 PETITIVE GRANT PROGRAM FOR K–12 SCIENCE,  
23 TECHNOLOGY, ENGINEERING AND MATHEMATICS  
24 EDUCATION.—

1           “(A) IN GENERAL.—Fifteen percent of the  
2 amounts deposited into the STEM Education  
3 and Training Account shall remain available to  
4 the Director of the National Science Founda-  
5 tion until expended to carry out a direct or  
6 matching grant program to support improve-  
7 ment in K–12 education, including through pri-  
8 vate-public partnerships.

9           “(B) TYPES OF PROGRAMS COVERED.—  
10 The Director shall award grants to such pro-  
11 grams, including those which support the devel-  
12 opment and implementation of standards-based  
13 instructional materials models and related stu-  
14 dent assessments that enable K–12 students to  
15 acquire an understanding of science, technology,  
16 engineering, and mathematics, as well as to de-  
17 velop critical thinking skills; provide systemic  
18 improvement in training K–12 teachers and  
19 education for students in science, technology,  
20 engineering, and mathematics, including by  
21 supporting efforts to promote gender-equality  
22 among students receiving such instruction; sup-  
23 port the professional development of K–12  
24 science, technology, engineering and mathe-  
25 matics teachers in the use of technology in the

1 classroom; stimulate system-wide K–12 reform  
2 of science, technology, engineering, and mathe-  
3 matics in rural, economically disadvantaged re-  
4 gions of the United States; provide externships  
5 and other opportunities for students to increase  
6 their appreciation and understanding of science,  
7 technology, engineering, and mathematics (in-  
8 cluding summer institutes sponsored by an in-  
9 stitution of higher education for students in  
10 grades 7–12 that provide instruction in such  
11 fields); involve partnerships of industry, edu-  
12 cational institutions, and community organiza-  
13 tions to address the educational needs of dis-  
14 advantaged communities; provide college pre-  
15 paratory support to expose and prepare stu-  
16 dents for careers in science, technology, engi-  
17 neering, and mathematics; and provide for car-  
18 rying out systemic reform activities under sec-  
19 tion 3(a)(1) of the National Science Foundation  
20 Act of 1950 (42 U.S.C. 1862(a)(1)).

21 “(4) STEM CAPACITY BUILDING AT MINORITY-  
22 SERVING INSTITUTIONS.—

23 “(A) IN GENERAL.—Twelve percent of the  
24 amounts deposited into the STEM Education  
25 and Training Account shall remain available to

1 the Director of the National Science Founda-  
2 tion until expended to establish or expand pro-  
3 grams to award grants on a competitive, merit-  
4 reviewed basis to enhance the quality of under-  
5 graduate science, technology, engineering, and  
6 mathematics education at minority-serving in-  
7 stitutions of higher education and to increase  
8 the retention and graduation rates of students  
9 pursuing degrees in such fields at such institu-  
10 tions.

11 “(B) TYPES OF PROGRAMS COVERED.—  
12 Grants awarded under this paragraph shall be  
13 awarded to—

14 “(i) minority-serving institutions of  
15 higher education for—

16 “(I) activities to improve courses  
17 and curriculum in science, technology,  
18 engineering, and mathematics;

19 “(II) efforts to promote gender  
20 equality among students enrolled in  
21 such courses;

22 “(III) faculty development;

23 “(IV) stipends for undergraduate  
24 students participating in research;  
25 and

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1                   “(V) other activities consistent  
2                   with subparagraph (A), as determined  
3                   by the Director; and

4                   “(ii) to other institutions of higher  
5                   education to partner with the institutions  
6                   described in clause (i) for—

7                   “(I) faculty and student develop-  
8                   ment and exchange;

9                   “(II) research infrastructure de-  
10                  velopment;

11                  “(III) joint research projects;  
12                  and

13                  “(IV) identification and develop-  
14                  ment of minority and low-income can-  
15                  didates for graduate studies in  
16                  science, technology, engineering and  
17                  mathematics degree programs.

18                  “(C) INSTITUTIONS INCLUDED.—In this  
19                  paragraph, the term ‘minority-serving institu-  
20                  tions of higher education’ shall include—

21                  “(i) colleges eligible to receive funds  
22                  under the Act of August 30, 1890 (7  
23                  U.S.C. 321–326a and 328), including  
24                  Tuskegee University;



1                   “(ii) 1994 Institutions, as defined in  
2                   section 532 of the Equity in Educational  
3                   Land-Grant Status Act of 1994 (7 U.S.C.  
4                   301 note); and

5                   “(iii) Hispanic-serving institutions, as  
6                   defined in section 502(a)(5) of the Higher  
7                   Education Act of 1965 (20 U.S.C.  
8                   1101a(a)(5)).

9                   “(5) STEM JOB TRAINING.—Ten percent of  
10                  amounts deposited into the STEM Education and  
11                  Training Account shall remain available to the Sec-  
12                  retary of Labor until expended for—

13                  “(A) demonstration programs and projects  
14                  described in section 414(c) of the American  
15                  Competitiveness and Workforce Improvement  
16                  Act of 1998; and

17                  “(B) training programs in the fields of  
18                  science, technology, engineering, and mathe-  
19                  matics for persons who have served honorably  
20                  in the Armed Forces of the United States and  
21                  have retired or are retiring from such service.

22                  “(6) USE OF FEES FOR DUTIES RELATING TO  
23                  PETITIONS.—One and one-half percent of the  
24                  amounts deposited into the STEM Education and  
25                  Training Account shall remain available to the Sec-

1       retary of Homeland Security until expended to carry  
2       out duties under paragraphs (1) (E) or (F) of sec-  
3       tion 204(a) (related to petitions for immigrants de-  
4       scribed in section 203(b)) and under paragraphs (1)  
5       and (9) of section 214(c) (related to petitions made  
6       for nonimmigrants described in section  
7       101(a)(15)(H)(i)(b)).

8               “(7) USE OF FEES FOR APPLICATION PROC-  
9       ESSING AND ENFORCEMENT.—One and one-half per-  
10       cent of the amounts deposited into the STEM Edu-  
11       cation and Training Account shall remain available  
12       to the Secretary of Labor until expended for de-  
13       creasing the processing time for applications under  
14       section 212(a)(5)(A) and section 212(n)(1).”.

## 15       **Subtitle B—H-1B Visa Fraud and** 16       **Abuse Protections**

### 17       **CHAPTER 1—H-1B EMPLOYER**

#### 18       **APPLICATION REQUIREMENTS**

19       **SEC. 4211. MODIFICATION OF APPLICATION REQUIRE-**  
20       **MENTS.**

21       (a) GENERAL APPLICATION REQUIREMENTS.—

22               (1) WAGE RATES.—

23                       (A) IN GENERAL.—Section 212(n)(1)(A)

24                       (8 U.S.C. 1182(n)(1)(A)) is amended—

25                               (i) clause (i)—

1 (I) in the matter preceding sub-  
2 clause (I), by inserting “if the em-  
3 ployer is not an H–1B-dependent em-  
4 ployer,” before “is offering”;

5 (II) in subclause (I), by striking  
6 “question, or” and inserting “ques-  
7 tion; or”;

8 (III) in subclause (II), by strik-  
9 ing “employment,” and inserting “em-  
10 ployment;” and

11 (IV) in the undesignated material  
12 following subclause (II), by striking  
13 “application, and” and inserting “ap-  
14 plication;”; and

15 (ii) by striking clause (ii) and insert-  
16 ing the following:

17 “(ii) if the employer is an H–1B-dependent  
18 employer, is offering and will offer to H–1B  
19 nonimmigrants, during the period of authorized  
20 employment for each H–1B nonimmigrant,  
21 wages that are not less than the level 2 wages  
22 set out in subsection (p); and

23 “(iii) will provide working conditions for  
24 H–1B nonimmigrants that will not adversely af-

1           fect the working conditions of other workers  
2           similarly employed.”.

3           (2) STRENGTHENING THE PREVAILING WAGE  
4           SYSTEM.—

5                   (A) IN GENERAL.—Section 212(p) (8  
6           U.S.C. 1182(p)) is amended to read as follows:

7           “(p) COMPUTATION OF PREVAILING WAGE LEVEL.—

8                   “(1) IN GENERAL.—

9                           “(A) SURVEYS.—For employers of non-  
10           immigrants admitted pursuant to section  
11           101(a)(15)(H)(i)(b), the Secretary of Labor  
12           shall make available to employers a govern-  
13           mental survey to determine the prevailing wage  
14           for each occupational classification by metro-  
15           politan statistical area in the United States.  
16           Such survey, or other survey approved by the  
17           Secretary of Labor, shall provide 3 levels of  
18           wages commensurate with experience, edu-  
19           cation, and level of supervision. Such wage lev-  
20           els shall be determined as follows:

21                           “(i) The first level shall be the mean  
22                           of the lowest two-thirds of wages surveyed,  
23                           but in no case less than 80 percent of the  
24                           mean of the wages surveyed.

1                   “(ii) The second level shall be the  
2                   mean of wages surveyed.

3                   “(iii) The third level shall be the  
4                   mean of the highest two-thirds of wages  
5                   surveyed.

6                   “(B) EDUCATIONAL, NONPROFIT, RE-  
7                   SEARCH, AND GOVERNMENTAL ENTITIES.—In  
8                   computing the prevailing wage level for an occu-  
9                   pational classification in an area of employment  
10                  for purposes of section 203(b)(1)(D) and sub-  
11                  sections (a)(5)(A), (n)(1)(A)(i)(II), and  
12                  (t)(1)(A)(i)(II) of this section in the case of an  
13                  employee of—

14                   “(i) an institution of higher education,  
15                   or a related or affiliated nonprofit entity;  
16                   or

17                   “(ii) a nonprofit research organization  
18                   or a governmental research organization;

19                  the prevailing wage level shall only take into ac-  
20                  count employees at such institutions and orga-  
21                  nizations in the area of employment.

22                  “(2) PAYMENT OF PREVAILING WAGE.—The  
23                  prevailing wage level required to be paid pursuant to  
24                  section 203(b)(1)(D) and subsections (a)(5)(A),  
25                  (n)(1)(A)(i)(II), and (t)(1)(A)(i)(II) of this section

1 shall be 100 percent of the wage level determined  
2 pursuant to those sections.

3 “(3) PROFESSIONAL ATHLETE.—With respect  
4 to a professional athlete (as defined in subsection  
5 (a)(5)(A)(iii)(II)) when the job opportunity is cov-  
6 ered by professional sports league rules or regula-  
7 tions, the wage set forth in those rules or regula-  
8 tions shall be considered as not adversely affecting  
9 the wages of United States workers similarly em-  
10 ployed and be considered the prevailing wage.

11 “(4) WAGES FOR H-2B EMPLOYEES.—

12 “(A) IN GENERAL.—The wages paid to H-  
13 2B nonimmigrants employed by the employer  
14 will be the greater of—

15 “(i) the actual wage level paid by the  
16 employer to other employees with similar  
17 experience and qualifications for such posi-  
18 tion; or

19 “(ii) the prevailing wage level for the  
20 occupational classification of the position  
21 in the geographic area of the employment,  
22 based on the best information available as  
23 of the time of filing the application.

24 “(B) BEST INFORMATION AVAILABLE.—In  
25 subparagraph (A), the term ‘best information

1 available', with respect to determining the pre-  
2 vailing wage for a position, means—

3 “(i) a controlling collective bargaining  
4 agreement or Federal contract wage, if ap-  
5 plicable;

6 “(ii) if there is no applicable wage  
7 under clause (i), the wage level commensu-  
8 rate with the experience, training, and su-  
9 pervision required for the job based on Bu-  
10 reau of Labor Statistics data; or

11 “(iii) if the data referred to in clause  
12 (ii) is not available, a legitimate and recent  
13 private survey of the wages paid for such  
14 positions in the metropolitan statistical  
15 area.”.

16 (3) WAGES FOR EDUCATIONAL, NONPROFIT,  
17 RESEARCH, AND GOVERNMENTAL ENTITIES.—Sec-  
18 tion 212 is amended by adding at the end the fol-  
19 lowing:

20 “(v) DETERMINATION OF PREVAILING WAGE.—In  
21 the case of a nonprofit institution of higher education (as  
22 defined in section 101(a) of the Higher Education Act of  
23 1965 (20 U.S.C. 1001(a)), a related or affiliated nonprofit  
24 entity, a nonprofit research organization, or a Govern-

1 mental research organization, the Secretary of Labor shall  
2 determine such wage levels as follows:

3           “(1) If the Secretary of Labor uses, or makes  
4 available to employers, a governmental survey to de-  
5 termine the prevailing wage, such survey shall pro-  
6 vide at least 4 levels of wages commensurate with  
7 experience, education, and the level of supervision.

8           “(2) If an existing government survey has only  
9 2 levels, 2 intermediate levels may be created by di-  
10 viding by 3, the difference between the 2 levels of-  
11 fered, adding the quotient thus obtained to the first  
12 level and subtracting that quotient from the second  
13 level .

14           “(3) For institutions of higher education, only  
15 teaching positions and research positions may be  
16 paid using this special educational wage level.”.

17 (b) INTERNET POSTING REQUIREMENT.—Section  
18 212(n)(1)(C) (8 U.S.C. 1182(n)(1)(C)) is amended—

19           (1) by redesignating clause (ii) as subclause  
20 (II);

21           (2) by striking “(i) has provided” and inserting  
22 the following:

23                   “(ii)(I) has provided”; and

24           (3) by striking “sought, or” and inserting  
25 “sought; or”;



1           (4) by inserting before clause (ii), as redesignated by paragraph (2), the following:

3           “(i) has advertised on the Internet website maintained by the Secretary of Labor for the purpose of such advertising, for at least 30 calendar days, a detailed description of each position for which a nonimmigrant is sought that includes a description of—

9                   “(I) the wage ranges and other terms and conditions of employment;

11                   “(II) the minimum education, training, experience, and other requirements for the position; and

14                   “(III) the process for applying for the position; and”.

16       (c) APPLICATION OF REQUIREMENTS TO ALL EMPLOYERS.—

18           (1) NONDISPLACEMENT.—Section 212(n)(1)(E) (8 U.S.C. 1182(n)(1)(E)) is amended to read as follows:

21           “(E)(i)(I) Subject to subclause (II), in the case of an application filed by an employer that is not an H-1B-dependent employer, the employer did not displace and will not displace a United States worker (as defined in paragraph (4)) employed by the em-

1        ployer within the period beginning 90 days before  
2        and ending 90 days after the date of filing of any  
3        visa petition supported by the application.

4            “(II) An employer who is not an H–1B-depend-  
5        ent employer shall not be subject to clause (i) if the  
6        number of United States workers employed by such  
7        employer in the same job zone as the H–1B non-  
8        immigrant has not decreased during the 1-year pe-  
9        riod ending on the date of the labor condition appli-  
10       cation filed by the employer.

11           “(ii)(I) In the case of an application filed by an  
12        H–1B-dependent employer, the employer did not dis-  
13        place and will not displace a United States worker  
14        (as defined in paragraph (4)) employed by the em-  
15        ployer within the period beginning 180 days before  
16        and ending 180 days after the date of the filing of  
17        any visa petition supported by the application.

18           “(II) An application described in this clause is  
19        an application filed on or after the date final regula-  
20        tions are first promulgated to carry out this sub-  
21        paragraph, and before by an H–1B-dependent em-  
22        ployer (as defined in paragraph (3)) or by an em-  
23        ployer that has been found, on or after the date of  
24        the enactment of the American Competitiveness and  
25        Workforce Improvement Act of 1998, under para-

1 graph (2)(C) or (5) to have committed a willful fail-  
2 ure or misrepresentation during the 5-year period  
3 preceding the filing of the application.

4 “(iii) In this subparagraph, the term ‘job zone’  
5 means a zone assigned to an occupation by—

6 “(I) the Occupational Information Network  
7 Database (O\*NET) on the date of the enact-  
8 ment of this Act; or

9 “(II) such Database or a similar successor  
10 database, as designated by the Secretary of  
11 Labor, after the date of the enactment of this  
12 Act.”.

13 (2) RECRUITMENT.—Section 212(n)(1)(G) (8  
14 U.S.C. 1182(n)(1)(G)) is amended to read as fol-  
15 lows:

16 “(G) An employer, prior to filing the applica-  
17 tion—

18 “(i) has advertised the job on an Internet  
19 website maintained by the Secretary of Labor  
20 for the purpose of such advertising;

21 “(ii) has offered the job to any United  
22 States worker who applies and is equally or bet-  
23 ter qualified for the job for which the non-  
24 immigrant or nonimmigrants is or are sought;  
25 and

1           “(iii) if the employer is an H–1B-depend-  
2           ent employer, has taken good faith steps to re-  
3           cruit, in the United States using procedures  
4           that meet industry-wide standards and offering  
5           compensation that is at least as great as that  
6           required to be offered to H–1B nonimmigrants  
7           under subparagraph (A), United States workers  
8           for the job for which the nonimmigrant or non-  
9           immigrants is or are sought.”.

10       (d)   OUTPLACEMENT.—Section 212(n)(1)(F) (8  
11 U.S.C. 1182(n)(1)(F)) is amended to read as follows:

12           “(F)(i) An H-1B-dependent employer may  
13           not place, outsource, lease, or otherwise con-  
14           tract for the services or placement of an H–1B  
15           nonimmigrant employee.

16           “(ii) An employer that is not an H-1B-de-  
17           pendent employer and not described in para-  
18           graph (3)(A)(i) may not place, outsource, lease,  
19           or otherwise contract for the services or place-  
20           ment of an H–1B nonimmigrant employee un-  
21           less the employer pays a fee of \$500.

22           “(iii) A fee collected under clause (ii) shall  
23           be deposited in the Comprehensive Immigration  
24           Reform Trust Fund established under section 6

1 of the Border Security, Economic Opportunity,  
2 and Immigration Modernization Act.”.

3 (e) H-1B-DEPENDENT EMPLOYER DEFINED.—Sec-  
4 tion 212(n)(3) (8 U.S.C. 1182(n)(3)) is amended to read  
5 as follows:

6 “(3)(A) For purposes of complying with the require-  
7 ments related to outplacement of an employee, the term  
8 ‘H-1B-dependent employer’ means an employer that—

9 “(i) is not a nonprofit institution of higher edu-  
10 cation, a nonprofit research organization, or an em-  
11 ployer whose primary line of business is healthcare  
12 and who is petitioning for a physician, a nurse, or  
13 physical therapist or a substantially equivalent  
14 healthcare occupation; and

15 “(ii)(I) in the case of an employer that has 25  
16 or fewer full-time equivalent employees who are em-  
17 ployed in the United States, employs more than 7  
18 H-1B nonimmigrants;

19 “(II) in the case of an employer that has at  
20 least 26 but not more than 50 full-time equivalent  
21 employees who are employed in the United States,  
22 employs more than 12 H-1B nonimmigrant; or

23 “(III) in the case of an employer that has at  
24 least 51 full-time equivalent employees who are em-  
25 ployed in the United States, employs H-1B non-

1 immigrants in a number that is equal to at least 15  
2 percent of the number of such full-time equivalent  
3 employees.

4 “(B) In determining the number of employees who  
5 are H-1B nonimmigrants under subparagraph (A)(ii), an  
6 intending immigrant employee shall not count toward such  
7 number”.

8 (f) INTENDING IMMIGRANTS DEFINED.—Section  
9 101(a) (8 U.S.C. 1101(a)) is amended by adding at the  
10 end the following:

11 “(53)(A) The term ‘intending immigrant’  
12 means, with respect to the number of aliens em-  
13 ployed by an employer, an alien who intends to work  
14 and reside permanently in the United States, as evi-  
15 denced by—

16 “(i) for a covered employer, an approved  
17 application for a labor certification or an appli-  
18 cation that has been pending for longer than 1  
19 year; or

20 “(ii) a pending or approved immigrant sta-  
21 tus petition filed for such alien.

22 “(B) In this paragraph:

23 “(i) The term ‘covered employer’ means an  
24 employer of an alien that, during the 1-year pe-  
25 riod ending on the date the employer files an

1 application for the labor certification for such  
2 alien, has filed an immigrant status petition for  
3 not less than 90 percent of the aliens for whom  
4 the employer filed an application for a labor  
5 certification during such period. Labor certifi-  
6 cation applications that have been pending for  
7 longer than 1 year may be treated for this cal-  
8 culation as if the employer filed an immigrant  
9 status petition

10 “(ii) The term ‘labor certification’ means  
11 an employment certification under section  
12 212(a)(5)(A).

13 “(iii) The term ‘immigrant status petition’  
14 means a petition filed under paragraph (1), (2),  
15 or (3) of section 203(b).

16 “(C) Notwithstanding any other provision of  
17 law, for all—

18 “(i) calculations under this Act of the  
19 number of aliens admitted pursuant to subpara-  
20 graph (H)(i)(b) or (L) of paragraph (15) an in-  
21 tending immigrant shall be counted as an alien  
22 lawfully admitted for permanent residence and  
23 shall not be counted as an employee admitted  
24 pursuant to such a subparagraph; and

1           “(ii) determinations of the number of em-  
2           ployees or United States workers employed by  
3           an employer, all of the employees in any group  
4           treated as a single employer under subsection  
5           (b), (c), (m), or (o) of section 414 of the Inter-  
6           nal Revenue Code of 1986 shall be counted.”.

7 **SEC. 4212. REQUIREMENTS FOR ADMISSION OF NON-**  
8           **IMMIGRANT NURSES IN HEALTH PROFES-**  
9           **SIONAL SHORTAGE AREAS.**

10           (a) **EXTENSION OF PERIOD OF AUTHORIZED ADMIS-**  
11 **SION.**—Section 212(m)(3) (8 U.S.C. 1182(m)(3)) is  
12 amended to read as follows:

13           “(3) The initial period of authorized admission as a  
14 nonimmigrant under section 101(a)(15)(H)(i)(c) shall be  
15 3 years, and may be extended once for an additional 3-  
16 year period.”.

17           (b) **NUMBER OF VISAS.**—Section 212(m)(4) (8  
18 U.S.C. 1182(m)(4)) is amended by striking “500.” and  
19 inserting “300.”.

20           (c) **PORTABILITY.**—Section 214(n) (8 U.S.C.  
21 1184(n)), as amended by section 4103(b), is further  
22 amended by adding at the end the following:

23           “(4)(A) A nonimmigrant alien described in subpara-  
24 graph (B) who was previously issued a visa or otherwise  
25 provided nonimmigrant status under section



1 101(a)(15)(H)(i)(c) is authorized to accept new employ-  
2 ment performing services as a registered nurse for a facil-  
3 ity described in section 212(m)(6) upon the filing by the  
4 prospective employer of a new petition on behalf of such  
5 nonimmigrant as provided under subsection (c). Employ-  
6 ment authorization shall continue for such alien until the  
7 new petition is adjudicated. If the new petition is denied,  
8 such authorization shall cease.

9 “(B) A nonimmigrant alien described in this para-  
10 graph is a nonimmigrant alien—

11 “(i) who has been lawfully admitted into the  
12 United States;

13 “(ii) on whose behalf an employer has filed a  
14 nonfrivolous petition for new employment before the  
15 date of expiration of the period of stay authorized by  
16 the Secretary of Homeland Security, except that, if  
17 a nonimmigrant described in section  
18 101(a)(15)(H)(i)(c) is terminated or laid off by the  
19 nonimmigrant’s employer, or otherwise ceases em-  
20 ployment with the employer, such petition for new  
21 employment shall be filed during the 45-day period  
22 beginning on the date of such termination, lay off,  
23 or cessation; and

1           “(iii) who, subsequent to such lawful admission,  
2           has not been employed without authorization in the  
3           United States before the filing of such petition.”.

4           (d) APPLICABILITY.—

5           (1) IN GENERAL.—Beginning on the commence-  
6           ment date described in paragraph (2), the amend-  
7           ments made by section 2 of the Nursing Relief for  
8           Disadvantaged Areas Act of 1999 (Public Law 106–  
9           95; 113 Stat. 1313), and the amendments made by  
10          this section, shall apply to classification petitions  
11          filed for nonimmigrant status. This period shall be  
12          in addition to the period described in section 2(e) of  
13          the Nursing Relief for Disadvantaged Areas Act of  
14          1999 (8 U.S.C. 1182 note).

15          (2) COMMENCEMENT DATE.—Not later than 60  
16          days after the date of the enactment of this Act, the  
17          Secretary shall determine whether regulations are  
18          necessary to implement the amendments made by  
19          this section. If the Secretary determines that no  
20          such regulations are necessary, the commencement  
21          date described in this paragraph shall be the date of  
22          such determination. If the Secretary determines that  
23          regulations are necessary to implement any amend-  
24          ment made by this section, the commencement date

1 described in this paragraph shall be the date on  
2 which such regulations (in final form) take effect.

3 **SEC. 4213. NEW APPLICATION REQUIREMENTS.**

4 Section 212(n)(1) (8 U.S.C. 1182(n)(1)) is amended  
5 by inserting after clause (iii) of subparagraph (G) , as  
6 amended by section 4211(c)(2),the following:

7 “(H)(i) The employer has not advertised any  
8 available position specified in the application in an  
9 advertisement that states or indicates that—

10 “(I) such position is only available to an  
11 individual who is or will be an H–1B non-  
12 immigrant or an alien participating in optional  
13 practical training pursuant to section  
14 101(a)(15)(F)(i); or

15 “(II) an individual who is or will be an H–  
16 1B nonimmigrant or participant in such op-  
17 tional practical training shall receive priority or  
18 a preference in the hiring process for such posi-  
19 tion.

20 “(ii) The employer has not solely recruited indi-  
21 viduals who are or who will be H–1B nonimmigrants  
22 or participants in optional practical training pursu-  
23 ant to section 101(a)(15)(F)(i) to fill such position.

24 “(I)(i) If the employer (other than an edu-  
25 cational or research employer) employs 50 or more

1 employees in the United States, the sum of the num-  
2 ber of such employees who are H-1B nonimmigrants  
3 plus the number of such employees who are non-  
4 immigrants described in section 101(a)(15)(L) may  
5 not exceed—

6 “(I) 75 percent of the total number of em-  
7 ployees, for fiscal year 2015;

8 “(II) 65 percent of the total number of  
9 employees, for fiscal year 2016; and

10 “(III) 50 percent of the total number of  
11 employees, for each fiscal year after fiscal year  
12 2016.

13 “(ii) In this subparagraph:

14 “(I) The term ‘educational or research em-  
15 ployer’ means an employer that is a nonprofit  
16 institution of higher education or a nonprofit  
17 research organization described in section  
18 501(c)(3) of the Internal Revenue Code of 1986  
19 and exempt from taxation under 501(a) of that  
20 Code.

21 “(II) The term ‘H-1B nonimmigrant’  
22 means an alien admitted as a nonimmigrant  
23 pursuant to section 101(a)(15)(H)(i)(b).

24 “(III) The term ‘L nonimmigrant’ means  
25 an alien admitted as a nonimmigrant pursuant

1 to section 101(a)(15)(L) to provide services to  
2 his or her employer involving specialized knowl-  
3 edge.

4 “(iii) In determining the percentage of employ-  
5 ees of an employer that are H–1B nonimmigrants or  
6 L nonimmigrants under clause (i), an intending im-  
7 migrant employee shall not count toward such per-  
8 centage.

9 “(J) The employer shall submit to the Sec-  
10 retary of Homeland Security an annual report that  
11 includes the Internal Revenue Service Form W–2  
12 Wage and Tax Statement filed by the employer for  
13 each H–1B nonimmigrant employed by the employer  
14 during the previous year.”.

15 **SEC. 4214. APPLICATION REVIEW REQUIREMENTS.**

16 (a) TECHNICAL AMENDMENT.—Section 212(n)(1) (8  
17 U.S.C. 1182(n)(1)), as amended by section 4213, is fur-  
18 ther amended in the undesignated paragraph at the end,  
19 by striking “The employer” and inserting the following:

20 “(K) The employer”.

21 (b) APPLICATION REVIEW REQUIREMENTS.—Sub-  
22 paragraph (K) of such section 212(n)(1), as designated  
23 by subsection (a), is amended—

24 (1) by inserting “and through the Department  
25 of Labor’s website, without charge.” after “D.C.”;

1           (2) by striking “only for completeness” and in-  
2           serting “for completeness and evidence of fraud or  
3           misrepresentation of material fact,”;

4           (3) by striking “or obviously inaccurate” and  
5           inserting “, presents evidence of fraud or misrepre-  
6           sentation of material fact, or is obviously inac-  
7           curate”;

8           (4) by striking “within 7 days of the” and in-  
9           serting “not later than 14 after”; and

10          (5) by adding at the end the following: “If the  
11          Secretary’s review of an application identifies evi-  
12          dence of fraud or misrepresentation of material fact,  
13          the Secretary may conduct an investigation and  
14          hearing in accordance with paragraph (2).”.

15          (c) FILING OF PETITION FOR NONIMMIGRANT  
16          WORKER.—Section 212(n)(1) (8 U.S.C. 1182(n)(1)), as  
17          amended by section 4213, is further amended by adding  
18          at the end the following:

19                 “(L) An I–129 Petition for Nonimmigrant  
20          Worker (or similar successor form)—

21                         “(i) may be filed by an employer with the  
22                         Secretary of Homeland Security prior to the  
23                         date the employer receives an approved certifi-  
24                         cation described in section 101(a)(15)(H)(i)(b)  
25                         from the Secretary of Labor; and

1                   “(ii) may not be approved by the Secretary  
2                   of Homeland Security until the date such cer-  
3                   tification is approved.”.

4 **CHAPTER 2— INVESTIGATION AND DIS-**  
5 **POSITION OF COMPLAINTS AGAINST**  
6 **H-1B EMPLOYERS**

7 **SEC. 4221. GENERAL MODIFICATION OF PROCEDURES FOR**  
8 **INVESTIGATION AND DISPOSITION.**

9                   Subparagraph (A) of section 212(n)(2) (8 U.S.C.  
10 1182(n)(2)) is amended—

11                   (1) by striking “(A) Subject” and inserting  
12                   “(A)(i) Subject”;

13                   (2) by striking “12 months” and inserting “24  
14                   months”;

15                   (3) by striking the last sentence; and

16                   (4) by adding at the end the following:

17                   “(ii)(I) Upon the receipt of such a com-  
18                   plaint, the Secretary may initiate an investiga-  
19                   tion to determine if such a failure or misrepre-  
20                   sentation has occurred.

21                   “(II) The Secretary may conduct voluntary  
22                   surveys of the degree to which employers com-  
23                   ply with the requirements of this subsection.

24                   “(III) The Secretary shall—

1                   “(aa) conduct annual compliance au-  
2                   dits of each employer with more than 100  
3                   employees who work in the United States  
4                   if more than 15 percent of such employees  
5                   are H–1B nonimmigrants; and

6                   “(bb) make available to the public an  
7                   executive summary or report describing the  
8                   general findings of the audits carried out  
9                   pursuant to this subclause.”.

10 **SEC. 4222. INVESTIGATION, WORKING CONDITIONS, AND**  
11 **PENALTIES.**

12           Subparagraph (C) of section 212(n)(2) (8 U.S.C.  
13 1182(n)(2)) is amended—

14           (1) in clause (i)—

15           (A) in the matter preceding subclause

16           (I)—

17           (i) by striking “a condition of para-  
18           graph (1)(B), (1)(E), or (1)(F)” and in-  
19           serting “a condition under subparagraph  
20           (A), (B), (C)(i), (E), (F), (G)(i)(I), (H),  
21           (I), or (J) of paragraph (1)”;

22           (ii) by striking “(1)(C)” and inserting  
23           “(1)(C)(ii)”;

24           (B) in subclause (I)—



1 (i) by striking “\$1,000” and inserting  
2 “\$2,000”; and

3 (ii) by striking “and” at the end;

4 (C) in subclause (II), by striking the pe-  
5 riod at the end and inserting a semicolon and  
6 “and”; and

7 (D) by adding at the end the following:

8 “(III) an employer that violates such subpara-  
9 graph (A) shall be liable to any employee harmed by  
10 such violations for lost wages and benefits.”; and

11 (2) in clause (ii)—

12 (A) in subclause (I)—

13 (i) by striking “may” and inserting  
14 “shall”; and

15 (ii) by striking “\$5,000” and insert-  
16 ing “\$10,000”;

17 (B) in subclause (II), by striking the pe-  
18 riod at the end and inserting a semicolon and  
19 “and”; and

20 (C) by adding at the end the following:

21 “(III) an employer that violates such subpara-  
22 graph (A) shall be liable to any employee harmed by  
23 such violations for lost wages and benefits.”;

24 (3) in clause (iii)—

1 (A) in the matter preceding subclause (I),  
2 by striking “90 days” both places it appears  
3 and inserting “180 days”;

4 (B) in subclause (I)—

5 (i) by striking “may” and inserting  
6 “shall”; and

7 (ii) by striking “and” at the end;

8 (C) in subclause (II), by striking the pe-  
9 riod at the end and inserting a semicolon and  
10 “and”; and

11 (D) by adding at the end the following:

12 “(III) an employer that violates subparagraph  
13 (A) of such paragraph shall be liable to any em-  
14 ployee harmed by such violations for lost wages and  
15 benefits.”;

16 (4) in clause (iv)—

17 (A) by inserting “to take, or threaten to  
18 take, a personnel action, or” before “to intimi-  
19 date”;

20 (B) by inserting “(I)” after “(iv)”; and

21 (C) by adding at the end the following:

22 “(II) An employer that violates this clause shall  
23 be liable to any H-1B nonimmigrant employee  
24 harmed by such violation for lost wages and bene-  
25 fits.”; and

1 (5) in clause (vi)—

2 (A) by amending subclause (I) to read as  
3 follows:

4 “(I) It is a violation of this clause for an em-  
5 ployer who has filed an application under this sub-  
6 section—

7 “(aa) to require an H–1B nonimmigrant to  
8 pay a penalty for ceasing employment with the  
9 employer prior to a date agreed to by the non-  
10 immigrant and the employer (the Secretary  
11 shall determine whether a required payment is  
12 a penalty, and not liquidated damages, pursu-  
13 ant to relevant State law); and

14 “(bb) to fail to offer to an H–1B non-  
15 immigrant, during the nonimmigrant’s period of  
16 authorized employment, on the same basis, and  
17 in accordance with the same criteria, as the em-  
18 ployer offers to similarly situated United States  
19 workers, benefits and eligibility for benefits, in-  
20 cluding—

21 “(AA) the opportunity to participate  
22 in health, life, disability, and other insur-  
23 ance plans;

24 “(BB) the opportunity to participate  
25 in retirement and savings plans; and

1                   “(CC) cash bonuses and noncash com-  
2                   pensation, such as stock options (whether  
3                   or not based on performance).”; and  
4                   (B) in subclause (III), by striking  
5                   “\$1,000” and inserting “\$2,000”.

6 **SEC. 4223. INITIATION OF INVESTIGATIONS.**

7           Subparagraph (G) of section 212(n)(2) (8 U.S.C.  
8 1182(n)(2)) is amended—

9                   (1) in clause (i), by striking “if the Secretary”  
10                   and all that follows and inserting “with regard to  
11                   the employer’s compliance with the requirements of  
12                   this subsection.”;

13                   (2) in clause (ii), by striking “and whose iden-  
14                   tity” and all that follows through “failure or fail-  
15                   ures.” and inserting “the Secretary of Labor may  
16                   conduct an investigation into the employer’s compli-  
17                   ance with the requirements of this subsection.”;

18                   (3) in clause (iii), by striking the last sentence;

19                   (4) by striking clauses (iv) and (v);

20                   (5) by redesignating clauses (vi), (vii), and (viii)  
21                   as clauses (iv), (v), and (vi), respectively;

22                   (6) in clause (iv), as so redesignated, by strik-  
23                   ing “meet a condition described in clause (ii), unless  
24                   the Secretary of Labor receives the information not  
25                   later than 12 months” and inserting “comply with

1 the requirements under this subsection, unless the  
2 Secretary of Labor receives the information not later  
3 than 24 months”;

4 (7) by amending clause (v), as so redesignated,  
5 to read as follows:

6 “(v) The Secretary of Labor shall provide no-  
7 tice to an employer of the intent to conduct an in-  
8 vestigation. The notice shall be provided in such a  
9 manner, and shall contain sufficient detail, to permit  
10 the employer to respond to the allegations before an  
11 investigation is commenced. The Secretary is not re-  
12 quired to comply with this clause if the Secretary de-  
13 termines that such compliance would interfere with  
14 an effort by the Secretary to investigate or secure  
15 compliance by the employer with the requirements of  
16 this subsection. A determination by the Secretary  
17 under this clause shall not be subject to judicial re-  
18 view.”;

19 (8) in clause (vi), as so redesignated, by strik-  
20 ing “An investigation” and all that follows through  
21 “the determination.” and inserting “If the Secretary  
22 of Labor, after an investigation under clause (i) or  
23 (ii), determines that a reasonable basis exists to  
24 make a finding that the employer has failed to com-  
25 ply with the requirements under this subsection, the

1 Secretary shall provide interested parties with notice  
2 of such determination and an opportunity for a  
3 hearing in accordance with section 556 of title 5,  
4 United States Code, not later than 120 days after  
5 the date of such determination.”; and

6 (9) by adding at the end the following:

7 “(vii) If the Secretary of Labor, after a hear-  
8 ing, finds a reasonable basis to believe that the em-  
9 ployer has violated the requirements under this sub-  
10 section, the Secretary shall impose a penalty under  
11 subparagraph (C).”.

12 **SEC. 4224. INFORMATION SHARING.**

13 Subparagraph (H) of section 212(n)(2) (8 U.S.C.  
14 1182(n)(2)) is amended to read as follows:

15 “(H) The Director of United States Citizenship and  
16 Immigration Services shall provide the Secretary of Labor  
17 with any information contained in the materials submitted  
18 by employers of H-1B nonimmigrants as part of the adju-  
19 dication process that indicates that the employer is not  
20 complying with visa program requirements for H-1B non-  
21 immigrants. The Secretary may initiate and conduct an  
22 investigation related to H-1B nonimmigrants and hearing  
23 under this paragraph after receiving information of non-  
24 compliance under this subparagraph. This subparagraph  
25 may not be construed to prevent the Secretary of Labor

1 from taking action related to wage and hour and work-  
2 place safety laws.”.

### 3 **CHAPTER 3—OTHER PROTECTIONS**

#### 4 **SEC. 4231. POSTING AVAILABLE POSITIONS THROUGH THE** 5 **DEPARTMENT OF LABOR.**

6 (a) DEPARTMENT OF LABOR WEBSITE.—Section  
7 212(n) (8 U.S.C. 1182(n)) is amended by adding at the  
8 end following:

9 “(6)(A) Not later than 90 days after the date of the  
10 enactment of the Border Security, Economic Opportunity,  
11 and Immigration Modernization Act, the Secretary of  
12 Labor shall establish a searchable Internet website for  
13 posting positions as required by paragraph (1)(C). Such  
14 website shall be available to the public without charge.

15 “(B) The Secretary may work with private companies  
16 or nonprofit organizations to develop and operate the  
17 Internet website described in subparagraph (A).

18 “(C) The Secretary may promulgate rules, after no-  
19 tice and a period for comment, to carry out the require-  
20 ments of this paragraph.”.

21 (b) REQUIREMENT FOR PUBLICATION.—The Sec-  
22 retary of Labor shall submit to Congress and publish in  
23 the Federal Register and other appropriate media a notice  
24 of the date that the Internet website required by para-

1 graph (6) of section 212(n) of such Act, as amended by  
2 subsection (a), will be operational.

3 (c) APPLICATION.—The amendments made by sub-  
4 section (a) shall apply to an application filed on or after  
5 the date that is 30 days after the date described in sub-  
6 section (b).

7 **SEC. 4232. H-1B GOVERNMENT AUTHORITY AND REQUIRE-**  
8 **MENTS.**

9 (a) IMMIGRATION DOCUMENTS.—Section 204 (8  
10 U.S.C. 1154) is amended by adding at the end the fol-  
11 lowing:

12 “(m) EMPLOYER TO PROVIDE IMMIGRATION PAPER-  
13 WORK EXCHANGED WITH FEDERAL AGENCIES.—

14 “(1) IN GENERAL.—Not later than 30 days  
15 after a Labor Condition Application is filed, an em-  
16 ployer shall provide an employee or beneficiary of  
17 such Application who is or seeking to be an non-  
18 immigrant described in subparagraph (H)(i)(b) of  
19 (L) of section 101(a)(15) with a copy the original of  
20 all applications and petitions filed by the employer  
21 with the Department of Labor or the Department of  
22 Homeland Security for such employee or beneficiary.

23 “(2) WITHHOLDING OF FINANCIAL OR PROPRI-  
24 ETARY INFORMATION.—If a document required to be  
25 provided to an employee or beneficiary under para-



1 graph (1) includes any financial or propriety infor-  
2 mation of the employer, the employer may redact  
3 such information from the copies provided to such  
4 employee or beneficiary.”.

5 (b) REPORT ON JOB CLASSIFICATION AND WAGE  
6 DETERMINATIONS.—Not later than 1 year after the date  
7 of the enactment of this Act, the Comptroller General of  
8 the United States shall prepare a report analyzing the ac-  
9 curacy and effectiveness of the Secretary of Labor’s cur-  
10 rent job classification and wage determination system. The  
11 report shall—

12 (1) specifically address whether the systems in  
13 place accurately reflect the complexity of current job  
14 types as well as geographic wage differences; and

15 (2) make recommendations concerning nec-  
16 essary updates and modifications.

17 **SEC. 4233. REQUIREMENTS FOR INFORMATION FOR H-1B**  
18 **AND L NONIMMIGRANTS.**

19 Section 214 (8 U.S.C. 1184), as amended by section  
20 3608, is further amended by adding at the end the fol-  
21 lowing:

22 “(t) REQUIREMENTS FOR INFORMATION FOR H-1B  
23 AND L NONIMMIGRANTS.—

24 “(1) IN GENERAL.—Upon issuing a visa to an  
25 applicant for nonimmigrant status pursuant to sub-

1 paragraph (H)(i)(b) or (L) of section 101(a)(15)  
2 who is outside the United States, the issuing office  
3 shall provide the applicant with—

4 “(A) a brochure outlining the obligations  
5 of the applicant’s employer and the rights of  
6 the applicant with regard to employment under  
7 Federal law, including labor and wage protec-  
8 tions; and

9 “(B) the contact information for appro-  
10 priate Federal agencies or departments that  
11 offer additional information or assistance in  
12 clarifying such obligations and rights.

13 “(2) PROVISION OF MATERIAL.—Upon the ap-  
14 proval of an application of an applicant referred to  
15 in paragraph (1), the applicant shall be provided  
16 with the material described in subparagraphs (A)  
17 and (B) of paragraph (1)—

18 “(A) by the issuing officer of the Depart-  
19 ment of Homeland Security, if the applicant is  
20 inside the United States; or

21 “(B) by the appropriate official of the De-  
22 partment of State, if the applicant is outside  
23 the United States.”.

1 **SEC. 4234. FILING FEE FOR H-1B-DEPENDENT EMPLOYERS.**

2 (a) IN GENERAL.—Notwithstanding any other provi-  
3 sion of law, there shall be a fee required to be submitted  
4 by an employer with an application for admission of an  
5 H-1B nonimmigrant as follows:

6 (1) For each of the fiscal years 2015 through  
7 2024, \$5,000 for applicants that employ 50 or more  
8 employees in the United States if more than 30 per-  
9 cent and less than 50 percent of the applicant’s em-  
10 ployees are H-1B nonimmigrants or L non-  
11 immigrants.

12 (2) For each of the fiscal years 2015 through  
13 2017, \$10,000 for applicants that employ 50 or  
14 more employees in the United States if more than  
15 50 percent and less than 75 percent of the appli-  
16 cant’s employees are H-1B nonimmigrants or L  
17 nonimmigrants.

18 (b) DEFINITIONS.—In this section:

19 (1) EMPLOYER.—The term “employer”—

20 (A) means any entity or entities treated as  
21 a single employer under subsection (b), (c),  
22 (m), or (o) of section 414 of the Internal Rev-  
23 enue Code of 1986; and

24 (B) does not include a nonprofit institution  
25 of higher education or a nonprofit research or-  
26 ganization described in section 501(c)(3) of the

1 Internal Revenue Code of 1986 and exempt  
2 from taxation under 501(a) of that Code that  
3 is—

4 (i) an institution of higher education  
5 (as defined in section 101(a) of the Higher  
6 Education Act of 1965 (20 U.S.C.  
7 1001(a))); or

8 (ii) a research organization.

9 (2) H-1B NONIMMIGRANT.—The term “H-1B  
10 nonimmigrant” means an alien admitted as a non-  
11 immigrant pursuant to section 101(a)(15)(H)(i)(b)  
12 of the Immigration and Nationality Act (8 U.S.C.  
13 1101(a)(15)(H)(i)(b)).

14 (3) INTENDING IMMIGRANT.—The term “in-  
15 tending immigrant” has the meaning given that  
16 term in paragraph (53) of section 101(a) of the Im-  
17 migration and Nationality Act (8 U.S.C. 1101(a)).

18 (4) L NONIMMIGRANT.—The term “L non-  
19 immigrant” means an alien admitted as a non-  
20 immigrant pursuant to section 101(a)(15)(L) of the  
21 Immigration and Nationality Act (8 U.S.C.  
22 1101(a)(15)(L)) to provide services to the alien’s  
23 employer involving specialized knowledge.

24 (c) EXCEPTION FOR INTENDING IMMIGRANTS.—In  
25 determining the percentage of employees of an employer

1 that are H-1B nonimmigrants or L nonimmigrants under  
2 subsection (a), an intending immigrant employee shall not  
3 count toward such percentage.

4 (d) CONFORMING AMENDMENT.—Section 402 of the  
5 Act entitled “An Act making emergency supplemental ap-  
6 propriations for border security for the fiscal year ending  
7 September 30, 2010, and for other purposes”, approved  
8 August 13, 2010 (Public Law 111-230; 8 U.S.C. 1101  
9 note) is amended by striking subsection (b).

10 **SEC. 4235. PROVIDING PREMIUM PROCESSING OF EMPLOY-**  
11 **MENT-BASED VISA PETITIONS.**

12 Pursuant to section 286(u) of the Immigration and  
13 Nationality Act (8 U.S.C. 1356(u)), the Secretary shall  
14 establish and collect—

15 (1) a fee for premium processing of employ-  
16 ment-based immigrant petitions; and

17 (2) a fee for premium processing of an adminis-  
18 trative appeal of any decision on a permanent em-  
19 ployment-based immigrant petition.

20 **SEC. 4236. TECHNICAL CORRECTION.**

21 Section 212 (8 U.S.C. 1182) is amended by redesign-  
22 nating the second subsection (t), as added by section  
23 1(b)(2)(B) of the Act entitled “An Act to amend and ex-  
24 tend the Irish Peace Process Cultural and Training Pro-

1 gram Act of 1998” (Public Law 108–449 (118 Stat.  
2 3470)), as subsection (u).

3 **SEC. 4237. APPLICATION.**

4 Except as specifically otherwise provided, the amend-  
5 ments made by this subtitle shall apply to applications  
6 filed on or after the date of the enactment of this Act.

7 **Subtitle C—L Visa Fraud and**  
8 **Abuse Protections**

9 **SEC. 4301. PROHIBITION ON OUTPLACEMENT OF L NON-**  
10 **IMMIGRANTS.**

11 Subparagraph (F) of section 214(c)(2) (8 U.S.C.  
12 1184(c)(2)) is amended to read as follows:

13 “(F) The employer of an alien described in section  
14 101(a)(15)(L) shall not place, outsource, lease, or other-  
15 wise contract for the services or placement of such alien  
16 with another employer unless—

17 “(i) the other employer is an affiliate, sub-  
18 sidiary, or parent entity of the petitioning employer;

19 “(ii) such alien will not be controlled or super-  
20 vised principally by the employer with whom such  
21 alien would be placed;

22 “(iii) the placement of such alien at the work-  
23 site of the other employer, who is not described in  
24 clause (i), is not essentially an arrangement to pro-  
25 vide labor for hire for the other employer; and

1           “(iv) the other employer attests that the other  
2           employer has not displaced and will not displace a  
3           United States worker during the period beginning  
4           90 days prior to and 90 days after the date the em-  
5           ployer files the application.”.

6   **SEC. 4302. L EMPLOYER PETITION REQUIREMENTS FOR**  
7                           **EMPLOYMENT AT NEW OFFICES.**

8           Section 214(c)(2) (8 U.S.C. 1184(c)(2)) is amended  
9           by adding at the end the following:

10          “(G)(i) If the beneficiary of a petition under this  
11          paragraph is coming to the United States to open, or be  
12          employed in, a new office, the petition may be approved  
13          for up to 12 months only if—

14                 “(I) the alien has not been the beneficiary of 2  
15                 or more petitions under this subparagraph during  
16                 the immediately preceding 2 years; and

17                 “(II) the employer operating the new office  
18                 has—

19                         “(aa) an adequate business plan;

20                         “(bb) sufficient physical premises to carry  
21                         out the proposed business activities; and

22                         “(cc) the financial ability to commence  
23                         doing business immediately upon the approval  
24                         of the petition.

1           “(ii) An extension of the approval period under clause  
2 (i) may not be granted until the importing employer sub-  
3 mits an application to the Secretary of Homeland Security  
4 that contains—

5           “(I) evidence that the importing employer  
6 meets the requirements of this subsection;

7           “(II) evidence that the beneficiary of the peti-  
8 tion is eligible for nonimmigrant status under sec-  
9 tion 101(a)(15)(L);

10           “(III) a statement summarizing the original pe-  
11 tition;

12           “(IV) evidence that the importing employer has  
13 complied with the business plan submitted under  
14 clause (i)(I);

15           “(V) evidence of the truthfulness of any rep-  
16 resentations made in connection with the filing of  
17 the original petition;

18           “(VI) evidence that the importing employer has  
19 been doing business at the new office through reg-  
20 ular, systematic, and continuous provision of goods  
21 and services;

22           “(VII) a statement of the duties the beneficiary  
23 has performed at the new office during the approval  
24 period under clause (i) and the duties the beneficiary



1 will perform at the new office during the extension  
2 period granted under this clause;

3 “(VIII) a statement describing the staffing at  
4 the new office, including the number of employees  
5 and the types of positions held by such employees;

6 “(IX) evidence of wages paid to employees;

7 “(X) evidence of the financial status of the new  
8 office; and

9 “(XI) any other evidence or data prescribed by  
10 the Secretary.

11 “(iii) A new office employing the beneficiary of an  
12 L-1 petition approved under this paragraph shall do busi-  
13 ness only through regular, systematic, and continuous pro-  
14 vision of goods and services.

15 “(iv) Notwithstanding clause (ii), and subject to the  
16 maximum period of authorized admission set forth in sub-  
17 paragraph (D), the Secretary of Homeland Security, in  
18 the Secretary’s discretion, may approve a subsequently  
19 filed petition on behalf of the beneficiary to continue em-  
20 ployment at the office described in this subparagraph for  
21 a period beyond the initially granted 12-month period if  
22 the importing employer has been doing business at the  
23 new office through regular, systematic, and continuous  
24 provision of goods and services for the 6 months imme-  
25 diately preceding the date of extension of petition filing

1 and demonstrates that the failure to satisfy any of the  
2 requirements described in those subclauses was directly  
3 caused by extraordinary circumstances, as determined by  
4 the Secretary in the Secretary’s discretion.”.

5 **SEC. 4303. COOPERATION WITH SECRETARY OF STATE.**

6 Section 214(c)(2) (8 U.S.C. 1184(c)(2)), as amended  
7 by section 4302, is further amended by adding at the end  
8 the following:

9 “(H) For purposes of approving petitions under this  
10 paragraph, the Secretary of Homeland Security shall work  
11 cooperatively with the Secretary of State to verify the ex-  
12 istence or continued existence of a company or office in  
13 the United States or in a foreign country.”.

14 **SEC. 4304. LIMITATION ON EMPLOYMENT OF L NON-**  
15 **IMMIGRANTS.**

16 Section 214(c)(2) (8 U.S.C. 1184(c)(2)), as amended  
17 by sections 4302 and 4303, is further amended by adding  
18 at the end the following:

19 “(I)(i) If the employer employs 50 or more employees  
20 in the United States, the sum of the number of such em-  
21 ployees who are H-1B nonimmigrants plus the number  
22 of such employees who are L nonimmigrants may not ex-  
23 ceed—

24 “(I) 75 percent of the total number of employ-  
25 ees, for fiscal year 2015;

1           “(II) 65 percent of the total number of employ-  
2           ees, for fiscal year 2016; and

3           “(III) 50 percent of the total number of em-  
4           ployees, for each fiscal year after fiscal year 2016.

5           “(ii) In this subparagraph:

6           “(I) The term ‘employer’ does not include a  
7           nonprofit institution of higher education or a non-  
8           profit research organization/an organization de-  
9           scribed in section 501(c)(3) of the Internal Revenue  
10          Code of 1986 and exempt from taxation under  
11          501(a) of that Code that is—

12                   “(aa) an institution of higher education (as  
13                   defined in section 101(a) of the Higher Edu-  
14                   cation Act of 1965 (20 U.S.C. 1001(a))); or

15                   “(bb) a research organization.

16           “(II) The term ‘H–1B nonimmigrant’ means an  
17           alien admitted as a nonimmigrant pursuant to sec-  
18           tion 101(a)(15)(H)(i)(b).

19           “(III) The term ‘L nonimmigrant’ means an  
20           alien admitted as a nonimmigrant pursuant to sec-  
21           tion 101(a)(15)(L) to provide services to the alien’s  
22           employer involving specialized knowledge.

23           “(iii) In determining the percentage of employees of  
24           an employer that are H–1B nonimmigrants or L non-

1 immigrants under clause (i), an intending immigrant em-  
2 ployee shall not count toward such percentage.”.

3 **SEC. 4305. FILING FEE FOR L NONIMMIGRANTS.**

4 (a) IN GENERAL.—Notwithstanding any other provi-  
5 sion of law, the filing fee for an application for admission  
6 of an L nonimmigrant shall be as follows:

7 (1) For each of the fiscal years 2014 through  
8 2024, \$5,000 for applicants that employ 50 or more  
9 employees in the United States if more than 30 per-  
10 cent and less than 50 percent of the applicant’s em-  
11 ployees are H–1B nonimmigrants or L non-  
12 immigrants.

13 (2) For each of the fiscal years 2014 through  
14 2017, \$10,000 for applicants that employ 50 or  
15 more employees in the United States if more than  
16 50 percent and less than 75 percent of the appli-  
17 cant’s employees are H–1B nonimmigrants or L  
18 nonimmigrants.

19 (b) DEFINITIONS.—In this section:

20 (1) EMPLOYER.—The term “employer” does  
21 not include a nonprofit institution of higher edu-  
22 cation or a nonprofit research organization/an orga-  
23 nization described in section 501(c)(3) of the Inter-  
24 nal Revenue Code of 1986 and exempt from taxation  
25 under 501(a) of that Code that is—

1 (A) an institution of higher education (as  
2 defined in section 101(a) of the Higher Edu-  
3 cation Act of 1965 (20 U.S.C. 1001(a))); or

4 (B) a research organization.

5 (2) H-1B NONIMMIGRANT.—The term “H-1B  
6 nonimmigrant” means an alien admitted as a non-  
7 immigrant pursuant to section 101(a)(15)(H)(i)(b)  
8 of the Immigration and Nationality Act (8 U.S.C.  
9 1101(a)(15)(H)(i)(b)).

10 (3) L NONIMMIGRANT.—The term “L non-  
11 immigrant” means an alien admitted as a non-  
12 immigrant pursuant to section 101(a)(15)(L) of the  
13 Immigration and Nationality Act (8 U.S.C.  
14 1101(a)(15)(L)) to provide services to the alien’s  
15 employer involving specialized knowledge.

16 (c) EXCEPTION FOR INTENDING IMMIGRANTS.—In  
17 determining the percentage of employees of an employer  
18 that are H-1B nonimmigrants or L nonimmigrants under  
19 subsection (a), an intending immigrant employee shall not  
20 count toward such percentage.

21 (d) CONFORMING AMENDMENT.—Section 402 of the  
22 Act entitled “An Act making emergency supplemental ap-  
23 propriations for border security for the fiscal year ending  
24 September 30, 2010, and for other purposes”, approved  
25 August 13, 2010 (Public Law 111-230; 8 U.S.C. 1101

1 note), as amended by section 4234(d), is further amended  
2 by striking subsections (a) and (c).

3 **SEC. 4306. INVESTIGATION AND DISPOSITION OF COM-**  
4 **PLAINTS AGAINST L NONIMMIGRANT EM-**  
5 **PLOYERS.**

6 Section 214(c)(2) (8 U.S.C. 1184(c)(2)), as amended  
7 by sections 4302, 4303, and 4304 is further amended by  
8 adding at the end the following:

9 “(J)(i) The Secretary of Homeland Security may ini-  
10 tiate an investigation of any employer that employs non-  
11 immigrants described in section 101(a)(15)(L) with re-  
12 gard to the employer’s compliance with the requirements  
13 of this subsection.

14 “(ii)(I) If the Secretary receives specific credible in-  
15 formation from a source who is likely to have knowledge  
16 of an employer’s practices, employment conditions, or  
17 compliance with the requirements under this subsection,  
18 the Secretary may conduct an investigation into the em-  
19 ployer’s compliance with the requirements of this sub-  
20 section.

21 “(II) The Secretary may withhold the identity of a  
22 source referred to in subclause (I) from an employer and  
23 the identity of such source shall not be subject to disclo-  
24 sure under section 552 of title 5, United States Code.

1           “(iii) The Secretary shall establish a procedure for  
2 any person desiring to provide to the Secretary informa-  
3 tion described in clause (ii)(I) that may be used, in whole  
4 or in part, as the basis for the commencement of an inves-  
5 tigation described in such clause, to provide the informa-  
6 tion in writing on a form developed and provided by the  
7 Secretary and completed by or on behalf of the person.

8           “(iv) No investigation described in clause (ii)(I) (or  
9 hearing described in clause (vi) based on such investiga-  
10 tion) may be conducted with respect to information about  
11 a failure to comply with the requirements under this sub-  
12 section, unless the Secretary receives the information not  
13 later than 24 months after the date of the alleged failure.

14           “(v)(I) Subject to subclause (III), before commencing  
15 an investigation of an employer under clause (i) or (ii),  
16 the Secretary shall provide notice to the employer of the  
17 intent to conduct such investigation.

18           “(II) The notice required by subclause (I) shall be  
19 provided in such a manner, and shall contain sufficient  
20 detail, to permit the employer to respond to the allegations  
21 before an investigation is commenced.

22           “(III) The Secretary is not required to comply with  
23 this clause if the Secretary determines that to do so would  
24 interfere with an effort by the Secretary to investigate or

1 secure compliance by the employer with the requirements  
2 of this subsection.

3 “(IV) There shall be no judicial review of a deter-  
4 mination by the Secretary under this clause.

5 “(vi) If the Secretary, after an investigation under  
6 clause (i) or (ii), determines that a reasonable basis exists  
7 to make a finding that the employer has failed to comply  
8 with the requirements under this subsection, the Secretary  
9 shall provide the interested parties with notice of such de-  
10 termination and an opportunity for a hearing in accord-  
11 ance with section 556 of title 5, United States Code, not  
12 later than 120 days after the date of such determination.  
13 If such a hearing is requested, the Secretary shall make  
14 a finding concerning the matter by not later than 120 days  
15 after the date of the hearing.

16 “(vii) If the Secretary, after a hearing, finds a rea-  
17 sonable basis to believe that the employer has violated the  
18 requirements under this subsection, the Secretary shall  
19 impose a penalty under subparagraph (K).

20 “(viii)(I) The Secretary may conduct surveys of the  
21 degree to which employers comply with the requirements  
22 under this section.

23 “(II) The Secretary shall—

24 “(aa) conduct annual compliance audits of each  
25 employer with more than 100 employees who work



1 in the United States if more than 15 percent of such  
2 employees are nonimmigrants described in  
3 101(a)(15)(L); and

4 “(bb) make available to the public an executive  
5 summary or report describing the general findings of  
6 the audits carried out pursuant to this subclause.”.

7 **SEC. 4307. PENALTIES.**

8 Section 214(c)(2) (8 U.S.C. 1184(c)(2)), as amended  
9 by sections 4302, 4303, 4304, and 4306, is further  
10 amended by adding at the end the following:

11 “(K)(i) If the Secretary of Homeland Security finds,  
12 after notice and an opportunity for a hearing, a failure  
13 by an employer to meet a condition under subparagraph  
14 (F), (G), or (L) or a misrepresentation of material fact  
15 in a petition to employ 1 or more aliens as nonimmigrants  
16 described in section 101(a)(15)(L)—

17 “(I) the Secretary shall impose such administrative  
18 remedies (including civil monetary penalties in an amount  
19 not to exceed \$2,000 per violation) as the Secretary deter-  
20 mines to be appropriate;

21 “(II) the Secretary may not, during a period of at  
22 least 1 year, approve a petition for that employer to em-  
23 ploy 1 or more aliens as such nonimmigrants; and

1       “(III) in the case of a violation of subparagraph (J),  
2 the employer shall be liable to the employees harmed by  
3 such violation for lost wages and benefits.

4       “(ii) If the Secretary finds, after notice and an oppor-  
5 tunity for a hearing, a willful failure by an employer to  
6 meet a condition under subparagraph (F), (G), or (L) or  
7 a willful misrepresentation of material fact in a petition  
8 to employ 1 or more aliens as nonimmigrants described  
9 in section 101(a)(15)(L)—

10           “(I) the Secretary shall impose such adminis-  
11 trative remedies (including civil monetary penalties  
12 in an amount not to exceed \$10,000 per violation)  
13 as the Secretary determines to be appropriate;

14           “(II) the Secretary may not, during a period of  
15 at least 2 years, approve a petition filed for that em-  
16 ployer to employ 1 or more aliens as such non-  
17 immigrants; and

18           “(III) in the case of a violation of subparagraph  
19 (J), the employer shall be liable to the employees  
20 harmed by such violation for lost wages and bene-  
21 fits.”.

1 **SEC. 4308. PROHIBITION ON RETALIATION AGAINST L NON-**  
2 **IMMIGRANTS.**

3 Section 214(c)(2) (8 U.S.C. 1184(c)(2)), as amended  
4 by sections 4302, 4303, 4303, 4306, and 4307, is further  
5 amended by adding at the end the following:

6 “(L)(i) It is a violation of this subparagraph for an  
7 employer who has filed a petition to import 1 or more  
8 aliens as nonimmigrants described in section  
9 101(a)(15)(L) to take, fail to take, or threaten to take  
10 or fail to take, a personnel action, or to intimidate, threat-  
11 en, restrain, coerce, blacklist, discharge, or discriminate  
12 in any other manner against an employee because the em-  
13 ployee—

14 “(I) has disclosed information that the em-  
15 ployee reasonably believes evidences a violation of  
16 this subsection, or any rule or regulation pertaining  
17 to this subsection; or

18 “(II) cooperates or seeks to cooperate with the  
19 requirements of this subsection, or any rule or regu-  
20 lation pertaining to this subsection.

21 “(ii) In this subparagraph, the term ‘employee’ in-  
22 cludes—

23 “(I) a current employee;

24 “(II) a former employee; and

25 “(III) an applicant for employment.”.

1 **SEC. 4309. REPORTS ON L NONIMMIGRANTS.**

2 Section 214(c)(8) (8 U.S.C. 1184(c)(8)) is amended  
3 by inserting “(L),” after “(H),”.

4 **SEC. 4310. APPLICATION.**

5 The amendments made by this subtitle shall apply to  
6 applications filed on or after the date of the enactment  
7 of this Act.

8 **SEC. 4311. REPORT ON L BLANKET PETITION PROCESS.**

9 (a) REQUIREMENT FOR REPORT.—Not later than 6  
10 months after the date of the enactment of this Act, the  
11 Inspector General of the Department of Homeland Secu-  
12 rity shall submit to the appropriate committees of Con-  
13 gress a report regarding the use of blanket petitions under  
14 section 214(c)(2)(A) of the Immigration and Nationality  
15 Act (8 U.S.C. 1184(c)(2)(A)). Such report shall assess the  
16 efficiency and reliability of the process for reviewing such  
17 blanket petitions, including whether the process includes  
18 adequate safeguards against fraud and abuse.

19 (b) APPROPRIATE COMMITTEES OF CONGRESS.—In  
20 this section the term “appropriate committees of Con-  
21 gress” means—

22 (1) the Committee on Homeland Security and  
23 Governmental Affairs of the Senate;

24 (2) the Committee on the Judiciary of the Sen-  
25 ate;

1           (3) the Committee on Homeland Security of the  
2           House of Representatives; and

3           (4) the Committee on the Judiciary of the  
4           House of Representatives.

5           **Subtitle D—Other Nonimmigrant**  
6           **Visas**

7           **SEC. 4401. NONIMMIGRANT VISAS FOR STUDENTS.**

8           (a) AUTHORIZATION OF DUAL INTENT FOR F NON-  
9           IMMIGRANTS SEEKING BACHELOR'S OR GRADUATE DE-  
10          GREES.—

11          (1) IN GENERAL.—Section 101(a)(15)(F) (8  
12          U.S.C. 1101(a)(15)(F)) is amended to read as fol-  
13          lows:

14                 “(F)(i) an alien having a residence in a  
15                 foreign country who is a bona fide student  
16                 qualified to pursue a full course of study and  
17                 who seeks to enter the United States tempo-  
18                 rarily and solely for the purpose of pursuing  
19                 such a course of study consistent with section  
20                 214(m) at an accredited college, university, or  
21                 language training program, or at an established  
22                 seminary, conservatory, academic high school,  
23                 elementary school, or other academic institution  
24                 in the United States, particularly designated by  
25                 the alien and approved by the Secretary of

1 Homeland Security after consultation with the  
2 Secretary of Education, which institution or  
3 place of study shall have agreed to report to the  
4 Secretary of Homeland Security the termination  
5 of attendance of each nonimmigrant student,  
6 and if any such institution of learning or place  
7 of study fails to make reports promptly the ap-  
8 proval shall be withdrawn, except that such an  
9 alien who is not seeking to pursue a degree that  
10 is a bachelor's degree or a graduate degree shall  
11 have a residence in a foreign country that the  
12 alien has no intention of abandoning;

13 “(ii) the alien spouse and minor children of  
14 any alien described in clause (i) if accom-  
15 panying or following to join such an alien; and

16 “(iii) an alien who is a national of Canada  
17 or Mexico, who maintains actual residence and  
18 place of abode in the country of nationality,  
19 who is described in clause (i) except that the  
20 alien's qualifications for and actual course of  
21 study may be full or part-time, and who com-  
22 mutes to the United States institution or place  
23 of study from Canada or Mexico.”.

1           (2) PRESUMPTION OF STATUS; INTENTION TO  
2 ABANDON FOREIGN RESIDENCE.—Section 214 (8  
3 U.S.C. 1184) is amended—

4           (A) in subsection (b), by striking “(L) or  
5 (V)” and inserting “(F), (L), or (V)”; and

6           (B) in subsection (h), by striking  
7 “(H)(i)(b) or (c),” and inserting “(F),  
8 (H)(i)(b), (H)(i)(c),”.

9           (b) ACCREDITATION REQUIREMENT FOR COLLEGES  
10 AND UNIVERSITIES.—Section 101(a)(52) (8 U.S.C.  
11 1101(a)(52)) is amended to read as follows:

12           “(52) Except as provided in section 214(m)(4),  
13 the term ‘accredited college, university, or language  
14 training program’ means a college, university, or  
15 language training program that is accredited by an  
16 accrediting agency recognized by the Secretary of  
17 Education.”.

18           (c) OTHER REQUIREMENTS FOR ACADEMIC INSTITU-  
19 TIONS.—Section 214(m) (8 U.S.C. 1184(m)) is amended  
20 by adding at the end the following:

21           “(3) The Secretary of Homeland Security, in the Sec-  
22 retary’s discretion, may require accreditation of an aca-  
23 demic institution (except for seminaries or other religious  
24 institutions) for purposes of section 101(a)(15)(F) if—

1           “(A) that institution is not already required to  
2           be accredited under section 101(a)(15)(F)(i);

3           “(B) an appropriate accrediting agency recog-  
4           nized by the Secretary of Education is able to pro-  
5           vide such accreditation; and

6           “(C) the institution has or will have 25 or more  
7           alien students accorded status as nonimmigrants  
8           under clause (i) or (iii) of section 101(a)(15)(F)  
9           pursuing a course of study at that institution.

10          “(4) The Secretary of Homeland Security, in the Sec-  
11          retary’s discretion, may waive the accreditation require-  
12          ment in section 101(a)(15)(F)(i) with respect to an estab-  
13          lished college, university, or language training program if  
14          the academic institution—

15                 “(A) is otherwise in compliance with the re-  
16                 quirements of such section; and

17                 “(B) is making a good faith effort to satisfy the  
18                 accreditation requirement.

19          “(5)(A) No person convicted of an offense referred  
20          to in subparagraph (B) shall be permitted by any aca-  
21          demic institution having authorization for attendance by  
22          nonimmigrant students under section 101(a)(15)(F)(i) to  
23          be involved with the institution as its principal, owner, of-  
24          ficer, board member, general partner, or other similar po-  
25          sition of substantive authority for the operations or man-



1 agement of the institution, including serving as an indi-  
2 vidual designated by the institution to maintain records  
3 required by the Student and Exchange Visitor Information  
4 System established under section 641 of the Illegal Immi-  
5 gration Reform and Immigrant Responsibility Act of 1996  
6 (8 U.S.C. 1372).

7 “(B) An offense referred to in this subparagraph in-  
8 cludes a violation, punishable by a term of imprisonment  
9 of more than 1 year, of any of the following:

10 “(i) Chapter 77 of title 18, United States Code  
11 (relating to peonage, slavery and trafficking in per-  
12 sons).

13 “(ii) Chapter 117 of title 18, United States  
14 Code (relating to transportation for illegal sexual ac-  
15 tivity and related crimes).

16 “(iii) Section 274 of the Immigration and Na-  
17 tionality Act (8 U.S.C. 1324) (relating to unlawful  
18 bringing of aliens into the United States).

19 “(iv) Section 1546 of title 18, United States  
20 Code (relating to fraud and misuse of visas, permits,  
21 and other documents) relating to an academic insti-  
22 tution’s participation in the Student and Exchange  
23 Visitor Program.”.

1 (d) CONFORMING AMENDMENT.—Section  
2 212(a)(6)(G) (8 U.S.C. 1182(a)(6)(G)) is amended by  
3 striking “section 214(l)” and inserting “section 214(m)”.

4 (e) EFFECTIVE DATE.—

5 (1) IN GENERAL.—Except as provided in para-  
6 graph (2), the amendments made by subsections (a),  
7 (b), and (c)—

8 (A) shall take effect on the date that is  
9 180 days after the date of the enactment of this  
10 Act; and

11 (B) shall apply with respect to applications  
12 for a nonimmigrant visa under section  
13 101(a)(15)(F)(i) of the Immigration and Na-  
14 tionality Act (8 U.S.C. 1101(a)(15)(F)(i)) that  
15 are filed on or after the effective date described  
16 in subparagraph (A).

17 (2) TEMPORARY EXCEPTION.—

18 (A) IN GENERAL.—During the 3-year pe-  
19 riod beginning on the date of the enactment of  
20 this Act, an alien seeking to enter the United  
21 States to pursue a course of study at a college  
22 or university that has been certified by the Sec-  
23 retary may be granted a nonimmigrant visa  
24 under clause (i) or clause (iii) of section  
25 101(a)(15)(F) of the Immigration and Nation-

1           ality Act (8 U.S.C. 1101(a)(15)(F)) without re-  
2           gard to whether or not that college or university  
3           has been accredited or been denied accredita-  
4           tion by an entity described in section  
5           101(a)(52) of such Act (8 U.S.C. 1101(a)(52)),  
6           as amended by subsection (b).

7           (B)    ADDITIONAL    REQUIREMENT.—An  
8           alien may not be granted a nonimmigrant visa  
9           under subparagraph (A) if the college or univer-  
10          sity to which the alien seeks to enroll does  
11          not—

12                   (i) submit an application for the ac-  
13                   creditation of such institution to a regional  
14                   or national accrediting agency recognized  
15                   by the Secretary of Education on or before  
16                   the date that is 1 year after the effective  
17                   date described in paragraph (1)(A); and

18                   (ii) comply with the applicable accred-  
19                   iting requirements of such agency.

20   **SEC. 4402. CLASSIFICATION FOR SPECIALTY OCCUPATION**  
21                   **WORKERS FROM FREE TRADE COUNTRIES.**

22           (a)           NONIMMIGRANT           STATUS.—Section  
23   101(a)(15)(E)(8 U.S.C. 1101(a)(15)(E)) is amended—

24                   (1) in the matter preceding clause (i), by insert-  
25           ing “, bilateral investment treaty, or free trade

1 agreement” after “treaty of commerce and naviga-  
2 tion”;

3 (2) in clause (ii), by striking “or” at the end;  
4 and

5 (3) by adding at the end the following:

6 “(iv) solely to perform services in a  
7 specialty occupation in the United States if  
8 the alien is a national of a country, other  
9 than Chile, Singapore, or Australia, with  
10 which the United States has entered into a  
11 free trade agreement (regardless of wheth-  
12 er such an agreement is a treaty of com-  
13 merce and navigation) and with respect to  
14 whom the Secretary of Labor determines  
15 and certifies to the Secretary of Homeland  
16 Security and the Secretary of State that  
17 the intending employer has filed with the  
18 Secretary of Labor an attestation under  
19 section 212(t); or

20 “(v) solely to perform services in a  
21 specialty occupation in the United States if  
22 the alien is a national of the Republic of  
23 Korea and with respect to whom the Sec-  
24 retary of Labor determines and certifies to  
25 the Secretary of Homeland Security and

1           the Secretary of State that the intending  
2           employer has filed with the Secretary of  
3           Labor an attestation under section  
4           212(t);”.

5           (b) FREE TRADE AGREEMENTS.—Section 214(g) (8  
6 U.S.C. 1184(g)) is amended by adding at the end the fol-  
7 lowing:

8           “(12)(A) The free trade agreements referred to in  
9 section 101(a)(15)(E)(iv) are defined as any free trade  
10 agreement designated by the Secretary of Homeland Secu-  
11 rity with the concurrence of the United States Trade Rep-  
12 resentative and the Secretary of State.

13           “(B) The Secretary of State may not approve a num-  
14 ber of initial applications submitted for aliens described  
15 in section 101(a)(15)(E)(iv) that is more than 5,000 per  
16 fiscal year for each country with which the United States  
17 has entered into a Free Trade Agreement.

18           “(C) The applicable numerical limitation referred to  
19 in subparagraph (A) shall apply only to principal aliens  
20 and not to the spouses or children of such aliens.”.

21           (c) NONIMMIGRANT PROFESSIONALS.—Section  
22 212(t) (8 U.S.C. 1182(t)) is amended by striking “section  
23 101(a)(15)(E)(iii)” each place that term appears and in-  
24 serting “clause (iii) or (iv) of section 101(a)(15)(E)”.

1 **SEC. 4403. E-VISA REFORM.**

2 (a) NONIMMIGRANT CATEGORY.—Section  
3 101(a)(15)(E)(iii) (8 U.S.C. 1101(a)(15)(E)(iii)) is  
4 amended by inserting “, or solely to perform services as  
5 an employee and who has at least a high school education  
6 or its equivalent, or has, within 5 years, at least 2 years  
7 of work experience in an occupation which requires at least  
8 2 years of training or experience if the alien is a national  
9 of the Republic of Ireland,” after “Australia”.

10 (b) TEMPORARY ADMISSION.—Section 212(d)(3)(A)  
11 (8 U.S.C. 1182(d)(3)(A)) is amended to read as follows:

12 “(A) Except as otherwise provided in this sub-  
13 section—

14 “(i) an alien who is applying for a non-  
15 immigrant visa and who the consular officer  
16 knows or believes to be ineligible for such visa  
17 under subsection (a) (other than subparagraphs  
18 (A)(i)(I), (A)(ii), (A)(iii), (C), (E)(i), and  
19 (E)(ii) of paragraph (3) of such subsection)—

20 “(I) after approval by the Secretary of  
21 Homeland Security of a recommendation  
22 by the Secretary of State or by the con-  
23 sular officer that the alien be admitted  
24 temporarily despite the alien’s inadmis-  
25 sibility, may be granted such a visa and  
26 may be admitted into the United States

1 temporarily as a nonimmigrant, in the dis-  
2 cretion of the Secretary of Homeland Secu-  
3 rity; or

4 “(II) absent such recommendation  
5 and approval, be granted a nonimmigrant  
6 visa pursuant to section 101(a)(15)(E) if  
7 such ineligibility is based solely on conduct  
8 in violation of paragraph (6), (7), or (9) of  
9 section 212(a) that occurred before the  
10 date of the enactment of the Border Secu-  
11 rity, Economic Opportunity, and Immigra-  
12 tion Modernization Act; and

13 “(ii) an alien who is inadmissible under  
14 subsection (a) (other than subparagraphs  
15 (A)(i)(I), (A)(ii), (A)(iii), (C), (E)(i), and  
16 (E)(ii) of paragraph (3) of such subsection), is  
17 in possession of appropriate documents or was  
18 granted a waiver from such document require-  
19 ment, and is seeking admission, may be admit-  
20 ted into the United States temporarily as a  
21 nonimmigrant, in the discretion of the Sec-  
22 retary of Homeland Security, who shall pre-  
23 scribe conditions, including exaction of such  
24 bonds as may be necessary, to control and regu-  
25 late the admission and return of inadmissible

1           aliens applying for temporary admission under  
2           this paragraph.”.

3           (c)           NUMERICAL           LIMITATION.—Section  
4 214(g)(11)(B) (8 U.S.C. 1184(g)(11)(B)) is amended by  
5 striking the period at the end and inserting “for each of  
6 the nationalities identified under section  
7 101(a)(15)(E)(iii).”.

8 **SEC. 4404. OTHER CHANGES TO NONIMMIGRANT VISAS.**

9           (a) PORTABILITY.—Paragraphs (1) and (2) of sec-  
10 tion 214(n) (8 U.S.C. 1184(n)) are amended to read as  
11 follows:

12           “(1) A nonimmigrant alien described in paragraph  
13 (2) who was previously issued a visa or otherwise provided  
14 nonimmigrant status under section 101(a)(15)(H)(i)(b) or  
15 101(a)(15)(O)(i) is authorized to accept new employment  
16 pursuant to such section upon the filing by the prospective  
17 employer of a new petition on behalf of such nonimmigrant  
18 as provided under subsection (a). Employment authoriza-  
19 tion shall continue for such alien until the new petition  
20 is adjudicated. If the new petition is denied, such author-  
21 ization shall cease.

22           “(2) A nonimmigrant alien described in this para-  
23 graph is a nonimmigrant alien—

24                   “(A) who has been lawfully admitted into the  
25           United States;



1           “(B) on whose behalf an employer has filed a  
2 nonfrivolous petition for new employment before the  
3 date of expiration of the period of stay authorized by  
4 the Secretary of Homeland Security; and

5           “(C) who, subsequent to such lawful admission,  
6 has not been employed without authorization in the  
7 United States before the filing of such petition.”.

8           (b) WAIVER.—The undesignated material at the end  
9 of section 214(c)(3) (8 U.S.C. 1184(c)(3)) is amended to  
10 read as follows:

11 “The Secretary of Homeland Security shall provide by  
12 regulation for the waiver of the consultation requirement  
13 under subparagraph (A) in the case of aliens who have  
14 been admitted as nonimmigrants under section  
15 101(a)(15)(O)(i) because of extraordinary ability in the  
16 arts or extraordinary achievement in motion picture or tel-  
17 evision production and who seek readmission to perform  
18 similar services within 3 years after the date of a consulta-  
19 tion under such subparagraph provided that, in the case  
20 of aliens admitted because of extraordinary achievement  
21 in motion picture or television production, such waiver  
22 shall apply only if the prior consultations by the appro-  
23 priate union and management organization were favorable  
24 or raised no objection to the approval of the petition. Not  
25 later than 5 days after such a waiver is provided, the Sec-

1 retary shall forward a copy of the petition and all sup-  
2 porting documentation to the national office of an appro-  
3 priate labor organization.”.

4 **SEC. 4405. TREATMENT OF NONIMMIGRANTS DURING AD-**  
5 **JUDICATION OF APPLICATION.**

6 Section 214 (8 U.S.C. 1184), as amended by sections  
7 3609 and 4233, is further amended by adding at the end  
8 the following:

9 “(u) TREATMENT OF NONIMMIGRANTS DURING AD-  
10 JUDICATION OF APPLICATION.—A nonimmigrant alien  
11 granted employment authorization pursuant to sections  
12 101(a)(15)(A), 101(a)(15)(E), 101(a)(15)(G),  
13 101(a)(15)(H), 101(a)(15)(I), 101(a)(15)(J),  
14 101(a)(15)(L), 101(a)(15)(O), 101(a)(15)(P),  
15 101(a)(15)(Q), 101(a)(15)(R), 214(e), and such other sec-  
16 tions as the Secretary of Homeland Security may by regu-  
17 lations prescribe whose status has expired but who has,  
18 or whose sponsoring employer or authorized agent has,  
19 filed a timely application or petition for an extension of  
20 such employment authorization and nonimmigrant status  
21 as provided under subsection (a) is authorized to continue  
22 employment with the same employer until the application  
23 or petition is adjudicated. Such authorization shall be sub-  
24 ject to the same conditions and limitations as the initial  
25 grant of employment authorization.”.

1 **SEC. 4406. NONIMMIGRANT ELEMENTARY AND SECONDARY**  
2 **SCHOOL STUDENTS.**

3 Section 214(m)(1)(B) (8 U.S.C. 1184(m)(1)(B)) is  
4 amended striking “unless—” and all that follows through  
5 “(ii)” and inserting “unless”.

6 **Subtitle E—JOLT Act**

7 **SEC. 4501. SHORT TITLES.**

8 This subtitle may be cited as the “Jobs Originated  
9 through Launching Travel Act of 2013” or the “JOLT  
10 Act of 2013”.

11 **SEC. 4502. PREMIUM PROCESSING.**

12 Section 221 (8 U.S.C. 1201) is amended by inserting  
13 at the end the following:

14 “(j) PREMIUM PROCESSING.—

15 “(1) PILOT PROCESSING SERVICE.—Recogn-  
16 nizing that the best solution for expedited processing  
17 is low interview wait times for all applicants, the  
18 Secretary of State shall nevertheless establish, on a  
19 limited, pilot basis only, a fee-based premium proc-  
20 essing service to expedite interview appointments. In  
21 establishing a pilot processing service, the Secretary  
22 may—

23 “(A) determine the consular posts at which  
24 the pilot service will be available;

25 “(B) establish the duration of the pilot  
26 service;

1           “(C) define the terms and conditions of the  
2 pilot service, with the goal of expediting visa  
3 appointments and the interview process for  
4 those electing to pay said fee for the service;  
5 and

6           “(D) resources permitting, during the pilot  
7 service, consider the addition of consulates in  
8 locations advantageous to foreign policy objec-  
9 tives or in highly populated locales.

10       “(2) FEES.—

11           “(A) AUTHORITY TO COLLECT.—The Sec-  
12 retary of State is authorized to collect, and set  
13 the amount of, a fee imposed for the premium  
14 processing service. The Secretary of State shall  
15 set the fee based on all relevant considerations  
16 including, the cost of expedited service.

17           “(B) USE OF FEES.—Fees collected under  
18 the authority of subparagraph (A) shall be de-  
19 posited as an offsetting collection to any De-  
20 partment of State appropriation, to recover the  
21 costs of providing consular services. Such fees  
22 shall remain available for obligation until ex-  
23 pended.

24           “(C) RELATIONSHIP TO OTHER FEES.—  
25 Such fee is in addition to any existing fee cur-

1           rently being collected by the Department of  
2           State.

3           “(D) NONREFUNDABLE.—Such fee will be  
4           nonrefundable to the applicant.

5           “(3) DESCRIPTION OF PREMIUM PROC-  
6           ESSING.—Premium processing pertains solely to the  
7           expedited scheduling of a visa interview. Utilizing  
8           the premium processing service for an expedited  
9           interview appointment does not establish the appli-  
10          cant’s eligibility for a visa. The Secretary of State  
11          shall, if possible, inform applicants utilizing the pre-  
12          mium processing of potential delays in visa issuance  
13          due to additional screening requirements, including  
14          necessary security-related checks and clearances.

15          “(4) REPORT TO CONGRESS.—

16                 “(A) REQUIREMENT FOR REPORT.—Not  
17                 later than 18 months after the date of the en-  
18                 actment of the JOLT Act of 2013, the Sec-  
19                 retary of State shall submit to the appropriate  
20                 committees of Congress a report on the results  
21                 of the pilot service carried out under this sec-  
22                 tion.

23                 “(B) APPROPRIATE COMMITTEES OF CON-  
24                 GRESS DEFINED.—In this paragraph, the term  
25                 ‘appropriate committees of Congress’ means—

1                   “(i) the Committee on the Judiciary,  
2                   the Committee on Foreign Relations, and  
3                   the Committee on Appropriations of the  
4                   Senate; and

5                   “(ii) the Committee on the Judiciary,  
6                   the Committee on Foreign Affairs, and the  
7                   Committee on Appropriations of the House  
8                   of Representatives.”.

9 **SEC. 4503. ENCOURAGING CANADIAN TOURISM TO THE**  
10 **UNITED STATES.**

11           Section 214 (8 U.S.C. 1184), as amended by sections  
12 3609, 4233, and 4405, is further amended by adding at  
13 the end the following:

14           “(v) CANADIAN RETIREES.—

15                   “(1) IN GENERAL.—The Secretary of Homeland  
16           Security may admit as a visitor for pleasure as de-  
17           scribed in section 101(a)(15)(B) any alien for a pe-  
18           riod not to exceed 240 days, if the alien dem-  
19           onstrates, to the satisfaction of the Secretary, that  
20           the alien—

21                   “(A) is a citizen of Canada;

22                   “(B) is at least 55 years of age;

23                   “(C) maintains a residence in Canada;

24                   “(D) owns a residence in the United States  
25           or has signed a rental agreement for accom-

1 modations in the United States for the duration  
2 of the alien’s stay in the United States;

3 “(E) is not inadmissible under section 212;

4 “(F) is not described in any ground of de-  
5 portability under section 237;

6 “(G) will not engage in employment or  
7 labor for hire in the United States; and

8 “(H) will not seek any form of assistance  
9 or benefit described in section 403(a) of the  
10 Personal Responsibility and Work Opportunity  
11 Reconciliation Act of 1996 (8 U.S.C. 1613(a)).

12 “(2) SPOUSE.—The spouse of an alien de-  
13 scribed in paragraph (1) may be admitted under the  
14 same terms as the principal alien if the spouse satis-  
15 fies the requirements of paragraph (1), other than  
16 subparagraph (D).

17 “(3) IMMIGRANT INTENT.—In determining eli-  
18 gibility for admission under this subsection, mainte-  
19 nance of a residence in the United States shall not  
20 be considered evidence of intent by the alien to  
21 abandon the alien’s residence in Canada.

22 “(4) PERIOD OF ADMISSION.—During any sin-  
23 gle 365-day period, an alien may be admitted as de-  
24 scribed in section 101(a)(15)(B) pursuant to this  
25 subsection for a period not to exceed 240 days, be-

1       ginning on the date of admission. Periods of time  
2       spent outside the United States during such 240-day  
3       period shall not toll the expiration of such 240-day  
4       period.”.

5       **SEC. 4504. RETIREE VISA.**

6       (a) NONIMMIGRANT STATUS.—Section 101(a)(15) is  
7       amended by inserting after subparagraph (W) the fol-  
8       lowing:

9               “(Y) subject to section 214(w), an alien  
10              who, after the date of the enactment of the  
11              JOLT Act of 2013—

12                      “(i)(I) uses at least \$500,000 in cash  
13                      to purchase 1 or more residences in the  
14                      United States, which each sold for more  
15                      than 100 percent of the most recent ap-  
16                      praised value of such residence, as deter-  
17                      mined by the property assessor in the city  
18                      or county in which the residence is located;

19                      “(II) maintains ownership of residen-  
20                      tial property in the United States worth at  
21                      least \$500,000 during the entire period the  
22                      alien remains in the United States as a  
23                      nonimmigrant described in this subpara-  
24                      graph; and



1           “(III) resides for more than 180 days  
2           per year in a residence in the United  
3           States that is worth at least \$250,000; and

4           “(ii) the alien spouse and children of  
5           the alien described in clause (i) if accom-  
6           panying or following to join the alien.”.

7           (b) VISA APPLICATION PROCEDURES.—Section 214  
8           (8 U.S.C. 1184), as amended by sections 3609, 4233,  
9           4405, and 4503, is further amended by adding at the end  
10          the following:

11          “(w) VISAS OF NONIMMIGRANTS DESCRIBED IN SEC-  
12          TION 101(a)(15)(Y).—

13                 “(1) The Secretary of Homeland Security shall  
14                 authorize the issuance of a nonimmigrant visa to  
15                 any alien described in section 101(a)(15)(Y) who  
16                 submits a petition to the Secretary that dem-  
17                 onstrates, to the satisfaction of the Secretary, that  
18                 the alien—

19                         “(A) has purchased a residence in the  
20                         United States that meets the criteria set forth  
21                         in section 101(a)(15)(Y)(i);

22                                 “(B) is at least 55 years of age;

23                                 “(C) possesses health insurance coverage;

24                                 “(D) is not inadmissible under section 212;

25                                 and

1           “(E) will comply with the terms set forth  
2           in paragraph (2).

3           “(2) An alien who is issued a visa under this  
4           subsection—

5           “(A) shall reside in the United States at a  
6           residence that meets the criteria set forth in  
7           section 101(a)(15)(Y)(i) for more than 180  
8           days per year;

9           “(B) is not authorized to engage in em-  
10          ployment in the United States, except for em-  
11          ployment that is directly related to the manage-  
12          ment of the residential property described in  
13          section 101(Y)(i)(II);

14          “(C) is not eligible for any form of assist-  
15          ance or benefit described in section 403(a) of  
16          the Personal Responsibility and Work Oppor-  
17          tunity Reconciliation Act of 1996 (8 U.S.C.  
18          1613(a)); and

19          “(D) may renew such visa every 3 years  
20          under the same terms and conditions.”.

21 **SEC. 4505. INCENTIVES FOR FOREIGN VISITORS VISITING**  
22 **THE UNITED STATES DURING LOW PEAK SEA-**  
23 **SONS.**

24          The Secretary of State shall make publically avail-  
25          able, on a monthly basis, historical data, for the previous

1 2 years, regarding the availability of visa appointments for  
2 each visa processing post, to allow applicants to identify  
3 periods of low demand, when wait times tend to be lower.

4 **SEC. 4506. VISA WAIVER PROGRAM ENHANCED SECURITY**  
5 **AND REFORM.**

6 (a) DEFINITIONS.—Section 217(c)(1) (8 U.S.C.  
7 1187(c)(1)) is amended to read as follows:

8 “(1) AUTHORITY TO DESIGNATE; DEFINI-  
9 TIONS.—

10 “(A) AUTHORITY TO DESIGNATE.—The  
11 Secretary of Homeland Security, in consultation  
12 with the Secretary of State, may designate any  
13 country as a program country if that country  
14 meets the requirements under paragraph (2).

15 “(B) DEFINITIONS.—In this subsection:

16 “(i) APPROPRIATE CONGRESSIONAL  
17 COMMITTEES.—The term ‘appropriate con-  
18 gressional committees’ means—

19 “(I) the Committee on Foreign  
20 Relations, the Committee on Home-  
21 land Security and Governmental Af-  
22 fairs, and the Committee on the Judi-  
23 ciary of the Senate; and

24 “(II) the Committee on Foreign  
25 Affairs, the Committee on Homeland

1 Security, and the Committee on the  
2 Judiciary of the House of Representa-  
3 tives.

4 “(ii) OVERSTAY RATE.—

5 “(I) INITIAL DESIGNATION.—The  
6 term ‘overstay rate’ means, with re-  
7 spect to a country being considered  
8 for designation in the program, the  
9 ratio of—

10 “(aa) the number of nation-  
11 als of that country who were ad-  
12 mitted to the United States on  
13 the basis of a nonimmigrant visa  
14 under section 101(a)(15)(B)  
15 whose periods of authorized stay  
16 ended during a fiscal year but  
17 who remained unlawfully in the  
18 United States beyond such peri-  
19 ods; to

20 “(bb) the number of nation-  
21 als of that country who were ad-  
22 mitted to the United States on  
23 the basis of a nonimmigrant visa  
24 under section 101(a)(15)(B)

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1                   whose periods of authorized stay  
2                   ended during that fiscal year.

3                   “(II) CONTINUING DESIGNA-  
4                   TION.—The term ‘overstay rate’  
5                   means, for each fiscal year after ini-  
6                   tial designation under this section  
7                   with respect to a country, the ratio  
8                   of—

9                   “(aa) the number of nation-  
10                  als of that country who were ad-  
11                  mitted to the United States  
12                  under this section or on the basis  
13                  of a nonimmigrant visa under  
14                  section 101(a)(15)(B) whose pe-  
15                  riods of authorized stay ended  
16                  during a fiscal year but who re-  
17                  mained unlawfully in the United  
18                  States beyond such periods; to

19                  “(bb) the number of nation-  
20                  als of that country who were ad-  
21                  mitted to the United States  
22                  under this section or on the basis  
23                  of a nonimmigrant visa under  
24                  section 101(a)(15)(B) whose pe-

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1                   riods of authorized stay ended  
2                   during that fiscal year.

3                   “(III) COMPUTATION OF OVER-  
4                   STAY RATE.—In determining the over-  
5                   stay rate for a country, the Secretary  
6                   of Homeland Security may utilize in-  
7                   formation from any available data-  
8                   bases to ensure the accuracy of such  
9                   rate.

10                  “(iii) PROGRAM COUNTRY.—The term  
11                  ‘program country’ means a country des-  
12                  ignated as a program country under sub-  
13                  paragraph (A).”.

14                  (b) TECHNICAL AND CONFORMING AMENDMENTS.—  
15                  Section 217 (8 U.S.C. 1187) is amended—

16                   (1) by striking “Attorney General” each place  
17                   the term appears (except in subsection (c)(11)(B))  
18                   and inserting “Secretary of Homeland Security”;  
19                   and

20                   (2) in subsection (c)—

21                   (A) in paragraph (2)(C)(iii), by striking  
22                   “Committee on the Judiciary and the Com-  
23                   mittee on International Relations of the House  
24                   of Representatives and the Committee on the  
25                   Judiciary and the Committee on Foreign Rela-

1 tions of the Senate” and inserting “appropriate  
2 congressional committees”;

3 (B) in paragraph (5)(A)(i)(III), by striking  
4 “Committee on the Judiciary, the Committee on  
5 Foreign Affairs, and the Committee on Home-  
6 land Security, of the House of Representatives  
7 and the Committee on the Judiciary, the Com-  
8 mittee on Foreign Relations, and the Com-  
9 mittee on Homeland Security and Govern-  
10 mental Affairs of the Senate” and inserting  
11 “appropriate congressional committees”; and

12 (C) in paragraph (7), by striking subpara-  
13 graph (E).

14 (c) DESIGNATION OF PROGRAM COUNTRIES BASED  
15 ON OVERSTAY RATES.—

16 (1) IN GENERAL.—Section 217(c)(2)(A) (8  
17 U.S.C. 1187(c)(2)(A)) is amended to read as fol-  
18 lows:

19 “(A) GENERAL NUMERICAL LIMITA-  
20 TIONS.—

21 “(i) LOW NONIMMIGRANT VISA RE-  
22 FUSAL RATE.—The percentage of nationals  
23 of that country refused nonimmigrant visas  
24 under section 101(a)(15)(B) during the  
25 previous full fiscal year was not more than

1                   3 percent of the total number of nationals  
2                   of that country who were granted or re-  
3                   fused nonimmigrant visas under such sec-  
4                   tion during such year.

5                   “(ii) LOW NONIMMIGRANT OVERSTAY  
6                   RATE.—The overstay rate for that country  
7                   was not more than 3 percent during the  
8                   previous fiscal year.”.

9                   (2)        QUALIFICATION        CRITERIA.—Section  
10               217(c)(3) (8 U.S.C. 1187(c)(3)) is amended to read  
11               as follows:

12               “(3) QUALIFICATION CRITERIA.—After designa-  
13               tion as a program country under section 217(c)(2),  
14               a country may not continue to be designated as a  
15               program country unless the Secretary of Homeland  
16               Security, in consultation with the Secretary of State,  
17               determines, pursuant to the requirements under  
18               paragraph (5), that the designation will be contin-  
19               ued.”.

20               (3) INITIAL PERIOD.—Section 217(c) is further  
21               amended by striking paragraph (4).

22               (4)        CONTINUING        DESIGNATION.—Section  
23               217(c)(5)(A)(i)(II) (8 U.S.C. 1187(c)(5)(A)(i)(II)) is  
24               amended to read as follows:



1                                   “(II) shall determine,  
2                                   based upon the evaluation in  
3                                   subclause (I), whether any  
4                                   such designation under sub-  
5                                   section (d) or (f), or proba-  
6                                   tion under subsection (f),  
7                                   ought to be continued or ter-  
8                                   minated;”.

9                   (5) COMPUTATION OF VISA REFUSAL RATES;  
10                   JUDICIAL REVIEW.—Section 217(c)(6) (8 U.S.C.  
11                   1187(c)(6)) is amended to read as follows:

12                   “(6) COMPUTATION OF VISA REFUSAL RATES  
13                   AND JUDICIAL REVIEW.—

14                   “(A) COMPUTATION OF VISA REFUSAL  
15                   RATES.—For purposes of determining the eligi-  
16                   bility of a country to be designated as a pro-  
17                   gram country, the calculation of visa refusal  
18                   rates shall not include any visa refusals which  
19                   incorporate any procedures based on, or are  
20                   otherwise based on, race, sex, or disability, un-  
21                   less otherwise specifically authorized by law or  
22                   regulation.

23                   “(B) JUDICIAL REVIEW.—No court shall  
24                   have jurisdiction under this section to review  
25                   any visa refusal, the Secretary of State’s com-

1           putation of a visa refusal rate, the Secretary of  
2           Homeland Security’s computation of an over-  
3           stay rate, or the designation or nondesignation  
4           of a country as a program country.”.

5           (6) VISA WAIVER INFORMATION.—Section  
6           217(c)(7) (8 U.S.C. 1187(c)(7)) is amended—

7                   (A) by striking subparagraphs (B) through  
8                   (D); and

9                   (B) by striking “WAIVER INFORMATION.—  
10                  ” and all that follows through “In refusing”  
11                  and inserting “WAIVER INFORMATION.—In re-  
12                  fusing”.

13           (7) WAIVER AUTHORITY.—Section 217(c)(8) (8  
14           U.S.C. 1187(c)(8)) is amended to read as follows:

15                  “(8) WAIVER AUTHORITY.—The Secretary of  
16                  Homeland Security, in consultation with the Sec-  
17                  retary of State, may waive the application of para-  
18                  graph (2)(A)(i) for a country if—

19                          “(A) the country meets all other require-  
20                          ments of paragraph (2);

21                          “(B) the Secretary of Homeland Security  
22                          determines that the totality of the country’s se-  
23                          curity risk mitigation measures provide assur-  
24                          ance that the country’s participation in the pro-  
25                          gram would not compromise the law enforce-

1           ment, security interests, or enforcement of the  
2           immigration laws of the United States;

3           “(C) there has been a general downward  
4           trend in the percentage of nationals of the  
5           country refused nonimmigrant visas under sec-  
6           tion 101(a)(15)(B);

7           “(D) the country consistently cooperated  
8           with the Government of the United States on  
9           counterterrorism initiatives, information shar-  
10          ing, preventing terrorist travel, and extradition  
11          to the United States of individuals (including  
12          the country’s own nationals) who commit  
13          crimes that violate United States law before the  
14          date of its designation as a program country,  
15          and the Secretary of Homeland Security and  
16          the Secretary of State assess that such coopera-  
17          tion is likely to continue; and

18          “(E) the percentage of nationals of the  
19          country refused a nonimmigrant visa under sec-  
20          tion 101(a)(15)(B) during the previous full fis-  
21          cal year was not more than 10 percent of the  
22          total number of nationals of that country who  
23          were granted or refused such nonimmigrant  
24          visas.”.

1 (d) TERMINATION OF DESIGNATION; PROBATION.—  
2 Section 217(f) (8 U.S.C. 1187(f)) is amended to read as  
3 follows:

4 “(f) TERMINATION OF DESIGNATION; PROBATION.—  
5 “(1) DEFINITIONS.—In this subsection:

6 “(A) PROBATIONARY PERIOD.—The term  
7 ‘probationary period’ means the fiscal year in  
8 which a probationary country is placed in pro-  
9 bationary status under this subsection.

10 “(B) PROGRAM COUNTRY.—The term ‘pro-  
11 gram country’ has the meaning given that term  
12 in subsection (c)(1)(B).

13 “(2) DETERMINATION, NOTICE, AND INITIAL  
14 PROBATIONARY PERIOD.—

15 “(A) DETERMINATION OF PROBATIONARY  
16 STATUS AND NOTICE OF NONCOMPLIANCE.—As  
17 part of each program country’s periodic evalua-  
18 tion required by subsection (c)(5)(A), the Sec-  
19 retary of Homeland Security shall determine  
20 whether a program country is in compliance  
21 with the program requirements under subpara-  
22 graphs (A)(ii) through (F) of subsection (c)(2).

23 “(B) INITIAL PROBATIONARY PERIOD.—If  
24 the Secretary of Homeland Security determines  
25 that a program country is not in compliance

1 with the program requirements under subpara-  
2 graphs (A)(ii) through (F) of subsection (c)(2),  
3 the Secretary of Homeland Security shall place  
4 the program country in probationary status for  
5 the fiscal year following the fiscal year in which  
6 the periodic evaluation is completed.

7 “(3) ACTIONS AT THE END OF THE INITIAL  
8 PROBATIONARY PERIOD.—At the end of the initial  
9 probationary period of a country under paragraph  
10 (2)(B), the Secretary of Homeland Security shall  
11 take 1 of the following actions:

12 “(A) COMPLIANCE DURING INITIAL PROBA-  
13 TIONARY PERIOD.—If the Secretary determines  
14 that all instances of noncompliance with the  
15 program requirements under subparagraphs  
16 (A)(ii) through (F) of subsection (c)(2) that  
17 were identified in the latest periodic evaluation  
18 have been remedied by the end of the initial  
19 probationary period, the Secretary shall end the  
20 country’s probationary period.

21 “(B) NONCOMPLIANCE DURING INITIAL  
22 PROBATIONARY PERIOD.—If the Secretary de-  
23 termines that any instance of noncompliance  
24 with the program requirements under subpara-  
25 graphs (A)(ii) through (F) of subsection (c)(2)

1 that were identified in the latest periodic eval-  
2 uation has not been remedied by the end of the  
3 initial probationary period—

4 “(i) the Secretary may terminate the  
5 country’s participation in the program; or

6 “(ii) on an annual basis, the Secretary  
7 may continue the country’s probationary  
8 status if the Secretary, in consultation  
9 with the Secretary of State, determines  
10 that the country’s continued participation  
11 in the program is in the national interest  
12 of the United States.

13 “(4) ACTIONS AT THE END OF ADDITIONAL  
14 PROBATIONARY PERIODS.—At the end of all proba-  
15 tionary periods granted to a country pursuant to  
16 paragraph (3)(B)(ii), the Secretary shall take 1 of  
17 the following actions:

18 “(A) COMPLIANCE DURING ADDITIONAL  
19 PERIOD.—The Secretary shall end the country’s  
20 probationary status if the Secretary determines  
21 during the latest periodic evaluation required by  
22 subsection (c)(5)(A) that the country is in com-  
23 pliance with the program requirements under  
24 subparagraphs (A)(ii) through (F) of subsection  
25 (c)(2).

1           “(B) NONCOMPLIANCE DURING ADDI-  
2           TIONAL PERIODS.—The Secretary shall termi-  
3           nate the country’s participation in the program  
4           if the Secretary determines during the latest  
5           periodic evaluation required by subsection  
6           (c)(5)(A) that the program country continues to  
7           be in noncompliance with the program require-  
8           ments under subparagraphs (A)(ii) through (F)  
9           of subsection (c)(2).

10           “(5) EFFECTIVE DATE.—The termination of a  
11           country’s participation in the program under para-  
12           graph (3)(B) or (4)(B) shall take effect on the first  
13           day of the first fiscal year following the fiscal year  
14           in which the Secretary determines that such partici-  
15           pation shall be terminated. Until such date, nation-  
16           als of the country shall remain eligible for a waiver  
17           under subsection (a).

18           “(6) TREATMENT OF NATIONALS AFTER TERMI-  
19           NATION.—For purposes of this subsection and sub-  
20           section (d)—

21           “(A) nationals of a country whose designa-  
22           tion is terminated under paragraph (3) or (4)  
23           shall remain eligible for a waiver under sub-  
24           section (a) until the effective date of such ter-  
25           mination; and

1           “(B) a waiver under this section that is  
2           provided to such a national for a period de-  
3           scribed in subsection (a)(1) shall not, by such  
4           termination, be deemed to have been rescinded  
5           or otherwise rendered invalid, if the waiver is  
6           granted prior to such termination.

7           “(7) CONSULTATIVE ROLE OF THE SECRETARY  
8           OF STATE.—In this subsection, references to sub-  
9           paragraphs (A)(ii) through (F) of subsection (c)(2)  
10          and subsection (c)(5)(A) carry with them the con-  
11          sultative role of the Secretary of State as provided  
12          in those provisions.”.

13          (e) REVIEW OF OVERSTAY TRACKING METHOD-  
14          OLOGY.—Not later than 180 days after the date of the  
15          enactment of this Act, the Comptroller General of the  
16          United States shall conduct a review of the methods used  
17          by the Secretary—

18                 (1) to track aliens entering and exiting the  
19                 United States; and

20                 (2) to detect any such alien who stays longer  
21                 than such alien’s period of authorized admission.

22          (f) EVALUATION OF ELECTRONIC SYSTEM FOR  
23          TRAVEL AUTHORIZATION.—Not later than 90 days after  
24          the date of the enactment of this Act, the Secretary shall  
25          submit to Congress—



1           (1) an evaluation of the security risks of aliens  
2           who enter the United States without an approved  
3           Electronic System for Travel Authorization  
4           verification; and

5           (2) a description of any improvements needed  
6           to minimize the number of aliens who enter the  
7           United States without the verification described in  
8           paragraph (1).

9           (g) SENSE OF CONGRESS ON PRIORITY FOR REVIEW  
10          OF PROGRAM COUNTRIES.—It is the sense of Congress  
11          that the Secretary, in the process of conducting evalua-  
12          tions of countries participating in the visa waiver program  
13          under section 217 of the Immigration and Nationality Act  
14          (8 U.S.C. 1187), should prioritize the reviews of countries  
15          in which circumstances indicate that such a review is nec-  
16          essary or desirable.

17          **SEC. 4507. EXPEDITING ENTRY FOR PRIORITY VISITORS.**

18          Section 7208(k)(4) of the Intelligence Reform and  
19          Terrorism Prevention Act of 2004 (8 U.S.C. 1365b(k)(4))  
20          is amended to read as follows:

21                   “(4) EXPEDITING ENTRY FOR PRIORITY VISI-  
22          TORS.—

23                           “(A) IN GENERAL.—The Secretary of  
24                           Homeland Security may expand the enrollment  
25                           across registered traveler programs to include

1 eligible individuals employed by international  
2 organizations, selected by the Secretary, which  
3 maintain strong working relationships with the  
4 United States.

5 “(B) REQUIREMENTS.—An individual may  
6 not be enrolled in a registered traveler program  
7 unless—

8 “(i) the individual is sponsored by an  
9 international organization selected by the  
10 Secretary under subparagraph (A); and

11 “(ii) the government that issued the  
12 passport that the individual is using has  
13 entered into a Trusted Traveler Arrange-  
14 ment with the Department of Homeland  
15 Security to participate in a registered trav-  
16 eler program.

17 “(C) SECURITY REQUIREMENTS.—An indi-  
18 vidual may not be enrolled in a registered trav-  
19 eler program unless the individual has success-  
20 fully completed all applicable security require-  
21 ments established by the Secretary, including  
22 cooperation from the applicable foreign govern-  
23 ment, to ensure that the individual does not  
24 pose a risk to the United States.

1           “(D) DISCRETION.—Except as provided in  
2           subparagraph (E), the Secretary shall retain  
3           unreviewable discretion to offer or revoke en-  
4           rollment in a registered traveler program to any  
5           individual.

6           “(E) INELIGIBLE TRAVELERS.—An indi-  
7           vidual who is a citizen of a state sponsor of ter-  
8           rorism (as defined in section 301(13) of the  
9           Comprehensive Iran Sanctions, Accountability,  
10          and Divestment Act of 2010 (22 U.S.C.  
11          8541(13)) may not be enrolled in a registered  
12          traveler program.”.

13 **SEC. 4508. VISA PROCESSING.**

14          (a) IN GENERAL.—Notwithstanding any other provi-  
15          sion of law and not later than 90 days after the date of  
16          the enactment of this Act, the Secretary of State shall—

17                 (1) require United States diplomatic and con-  
18                 sular missions—

19                         (A) to conduct visa interviews for non-  
20                         immigrant visa applications determined to re-  
21                         quire a consular interview in an expeditious  
22                         manner, consistent with national security re-  
23                         quirements, and in recognition of resource allo-  
24                         cation considerations, such as the need to en-

1           sure provision of consular services to citizens of  
2           the United States;

3           (B) to set a goal of interviewing 80 percent  
4           of all nonimmigrant visa applicants, worldwide,  
5           within 3 weeks of receipt of application, subject  
6           to the conditions outlined in subparagraph (A);  
7           and

8           (C) to explore expanding visa processing  
9           capacity in China and Brazil, with the goal of  
10          maintaining interview wait times under 15 work  
11          days on a consistent, year-round basis, recog-  
12          nizing that demand can spike suddenly and un-  
13          predictably and that the first priority of United  
14          States missions abroad is the protection of citi-  
15          zens of the United States; and

16          (2) submit to the appropriate committees of  
17          Congress a detailed strategic plan that describes the  
18          resources needed to carry out paragraph (1)(A).

19          (b) APPROPRIATE COMMITTEES OF CONGRESS.—In  
20          this section, the term “appropriate committees of Con-  
21          gress” means—

22                 (1) the Committee on the Judiciary, the Com-  
23                 mittee on Foreign Relations, and the Committee on  
24                 Appropriations of the Senate; and

1           (2) the Committee on the Judiciary, the Com-  
2           mittee on Foreign Affairs, and the Committee on  
3           Appropriations of the House of Representatives.

4           (c) SEMI-ANNUAL REPORT.—Not later than 30 days  
5           after the end of the first 6 months after the implementa-  
6           tion of subsection (a), and not later than 30 days after  
7           the end of each subsequent quarter, the Secretary of State  
8           shall submit to the appropriate committees of Congress  
9           a report that provides—

10           (1) data substantiating the efforts of the Sec-  
11           retary of State to meet the requirements and goals  
12           described in subsection (a);

13           (2) any factors that have negatively impacted  
14           the efforts of the Secretary to meet such require-  
15           ments and goals; and

16           (3) any measures that the Secretary plans to  
17           implement to meet such requirements and goals.

18           (d) SAVINGS PROVISION.—

19           (1) IN GENERAL.—Nothing in subsection (a)  
20           may be construed to affect a consular officer's au-  
21           thority—

22           (A) to deny a visa application under sec-  
23           tion 221(g) of the Immigration and Nationality  
24           Act (8 U.S.C. 1201(g)); or

1 (B) to initiate any necessary or appro-  
2 priate security-related check or clearance.

3 (2) SECURITY CHECKS.—The completion of a  
4 security-related check or clearance shall not be sub-  
5 ject to the time limits set out in subsection (a).

6 **Subtitle F—Reforms to the H-2B**  
7 **Visa Program**

8 **SEC. 4601. EXTENSION OF RETURNING WORKER EXEMP-**  
9 **TION TO H-2B NUMERICAL LIMITATION.**

10 (a) IN GENERAL.—

11 (1) IN GENERAL.—Subparagraph (A) of para-  
12 graph (10) of section 214(g) (8 U.S.C. 1184(g)), as  
13 redesignated by section 4101(a)(3), is amended by  
14 striking “fiscal year 2004, 2005, or 2006” and in-  
15 serting “fiscal year 2013 shall not again be counted  
16 toward such limitation during fiscal years 2014  
17 through 2018.”.

18 (2) EFFECTIVE PERIOD.—The amendment  
19 made by paragraph (1) shall be effective during the  
20 period beginning on the effective date described in  
21 subsection (c) and ending on September 30, 2018.

22 (b) TECHNICAL AND CLARIFYING AMENDMENTS.—

23 (1) NONIMMIGRANT STATUS.—Section  
24 101(a)(15)(P) (8 U.S.C. 1101(a)(15)(P)) is amend-  
25 ed—

1 (A) in clause (iii), by striking “or” at the  
2 end;

3 (B) in clause (iv), by striking “clause (i),  
4 (ii), or (iii),” and inserting “clause (i), (ii), (iii),  
5 or (iv)”;

6 (C) by redesignating “clause (iv)” as  
7 “clause (v)”;

8 (D) by inserting after “clause (iii)” the fol-  
9 lowing new clause:

10 “(iv) is a ski instructor seeking to  
11 enter the United States temporarily to per-  
12 form instructing services; or”.

13 (2) AUTHORIZED PERIOD OF STAY; NUMERICAL  
14 LIMITATION.—Section 214(a)(2)(B) (8 U.S.C.  
15 1184(a)(2)(B)) is amended in the second sentence—

16 (A) by inserting “or ski instructors” after  
17 “athletes”; and

18 (B) by inserting “or ski instructor” after  
19 “athlete”.

20 (3) CONSTRUCTION.—Nothing in the amend-  
21 ments made by this subsection may be construed as  
22 preventing an alien who is a ski instructor from ob-  
23 taining nonimmigrant status under section  
24 101(a)(15)(H)(ii)(b) of the Immigration and Nation-

1        ality Act (8 U.S.C. 1101(a)(15)(H)(ii)(b)) if such  
2        alien is otherwise qualified for such status.

3        (c) EFFECTIVE DATE.—The amendment made by  
4        subsection (a) shall take effect as if enacted on January  
5        1, 2013.

6        **SEC. 4602. OTHER REQUIREMENTS FOR H-2B EMPLOYERS.**

7        (a) IN GENERAL.—Section 214 (8 U.S.C. 1184), as  
8        amended by sections 3609, 4233, 4405, 4503, and 4504,  
9        is further amended by adding at the end the following:

10        “(x) REQUIREMENTS FOR H-2B EMPLOYERS.—

11                “(1) H-2B NONIMMIGRANT DEFINED.—In this  
12        subsection the term ‘H-2B nonimmigrant’ means an  
13        alien admitted to the United States pursuant to sec-  
14        tion 101(a)(15)(H)(ii)(B).

15                “(2) NON-DISPLACEMENT OF UNITED STATES  
16        WORKERS.—An employer who seeks to employ an  
17        H-2B nonimmigrant admitted in an occupational  
18        classification shall certify and attest that the em-  
19        ployer did not displace and will not displace a  
20        United States worker employed by the employer in  
21        the same metropolitan statistical area where such  
22        nonimmigrant will be hired within the period begin-  
23        ning 90 days before the start date and ending on the  
24        end date for which the employer is seeking the serv-



1       ices of such nonimmigrant as specified on an appli-  
2       cation for labor certification under this Act.

3           “(3) TRANSPORTATION COSTS.—The employer  
4       shall pay the transportation costs, including reason-  
5       able subsistence costs during the period of travel, for  
6       an H-2B nonimmigrant hired by the employer—

7           “(A) from the place of recruitment to the  
8       place of such nonimmigrant’s employment; and

9           “(B) from the place of employment to such  
10      nonimmigrant’s place of permanent residence or  
11      a subsequent worksite.

12          “(4) PAYMENT OF FEES.—A fee related to the  
13      hiring of an H-2B nonimmigrant required to be paid  
14      by an employer under this Act shall be paid by the  
15      employer and may not be deducted from the wages  
16      or other compensation paid to an H-2B non-  
17      immigrant.

18          “(5) H-2B NONIMMIGRANT LABOR CERTIFI-  
19      CATION APPLICATION FEES.—

20           “(A) IN GENERAL.—To recover costs of  
21      carrying out labor certification activities under  
22      the H-2B program, the Secretary of Labor shall  
23      impose a \$500 fee on an employer that submits  
24      an application for an employment certification  
25      for aliens granted H-2B nonimmigrant status

1 to the Secretary of Labor under this subpara-  
2 graph on or after the date that is 30 days after  
3 the date of enactment of the Border Security,  
4 Economic Opportunity, and Immigration Mod-  
5 ernization Act.”.

6 “(B) USE OF FEES.—The fees collected  
7 under subparagraph (A) shall be deposited in  
8 the Comprehensive Immigration Reform Trust  
9 Fund established under section 6 of the Border  
10 Security, Economic Opportunity, and Immigra-  
11 tion Modernization Act.”.

12 (b) EXECUTIVES AND MANAGERS.—Section 214 (8  
13 U.S.C. 1184) is amended as follows:

14 (1) in subsection (a)(1), by adding at the end  
15 “Aliens admitted under section 101(a)(15) should  
16 include—

17 “(A) executives and managers employed by a  
18 firm or corporation or other legal entity or an affil-  
19 iate or subsidiary thereof who are principally sta-  
20 tioned abroad and who seek to enter the United  
21 States for periods of 90 days or less to oversee and  
22 observe the United States operations of their related  
23 companies, and establish strategic objectives when  
24 needed; or

1           “(B) employees of multinational corporations  
2           who enter the United States to observe the oper-  
3           ations of a related United States company and par-  
4           ticipate in select leadership and development train-  
5           ing activities, whether or not the activity is part of  
6           a formal or classroom training program for a period  
7           not to exceed 180 days.

8           Nonimmigrant aliens admitted pursuant to section  
9           101(a)(15) and engaged in the activities described in  
10          the subparagraph (A) or (B) may not receive a sal-  
11          ary from a United States source, except for inci-  
12          dental expenses for meals, travel, lodging and other  
13          basic services.”.

14          (c) HONORARIA.—Section 212(q) (8 U.S.C. 1182(q))  
15          is amended to read as follows:

16          “(q)(1) Any alien admitted under section  
17          101(a)(15)(B) may accept an honorarium payment and  
18          associated incidental expenses, for a usual academic activ-  
19          ity or activities (lasting not longer than 9 days at any sin-  
20          gle institution), as defined by the Attorney General in con-  
21          sultation with the Secretary of Education, or for a per-  
22          formance, appearance and participation in United States  
23          based programming, including scripted or unscripted pro-  
24          gramming (with services not rendered for more than 60  
25          days in a 6 month period) if the alien has received a letter

1 of invitation from the institution, organization, or media  
2 outlet, such payment is offered by an institution, organiza-  
3 tion, or media outlet described in paragraph (2) and is  
4 made for services conducted for the benefit of that institu-  
5 tion, entity or media outlet and if the alien has not accept-  
6 ed such payment or expenses from more than 5 institu-  
7 tions, organizations, or media outlets in the previous 6-  
8 month period. Any alien who is admitted under section  
9 101(a)(15)(B) or any other valid visa may perform serv-  
10 ices under this section without reentering the United  
11 States and without a letter of invitation, if the alien does  
12 not receive any remuneration including an honorarium  
13 payment or incidental expenses, but may receive prize  
14 money.

15 “(2) An institution, organization, or media outlet de-  
16 scribed in this paragraph—

17 “(A) an institution of higher education (as de-  
18 fined in section 101(a) of the Higher Education Act  
19 of 1965 (20 U.S.C. 1001(a))) or a related or affili-  
20 ated nonprofit entity;

21 “(B) a nonprofit research organization or a  
22 Governmental research organization; and

23 “(C) a broadcast network, cable entity, produc-  
24 tion company, new media, internet and mobile based

1 companies, who create or distribute programming  
2 content.”.

3 **SEC. 4603. NONIMMIGRANTS PARTICIPATING IN RELIEF OP-**  
4 **ERATIONS.**

5 Section 214 (8 U.S.C. 1184), as amended by sections  
6 3609, 4233, 4405, 4503, 4504, and 4602, is further  
7 amended by adding at the end following:

8 “(y) NONIMMIGRANTS PARTICIPATING IN RELIEF  
9 OPERATIONS.—

10 “(1) IN GENERAL.—An alien coming individ-  
11 ually, or aliens coming as a group, to participate in  
12 relief operations, including critical infrastructure re-  
13 pairs or improvements, needed in response to a Fed-  
14 eral or State declared emergency or disaster, may be  
15 admitted to the United States pursuant to section  
16 101(a)(15)(B) for a period of not more than 90 days  
17 if each such alien has been employed in a foreign  
18 country by 1 employer for not less than 1 year prior  
19 to the date the alien is so admitted.

20 “(2) PROHIBITION ON INCOME FROM A UNITED  
21 STATES SOURCE.—During a period of admission  
22 pursuant to paragraph (1), an alien may not receive  
23 income from a United States source, except for inci-  
24 dental expenses for meals, travel, lodging, and other  
25 basic services.”.

1 **SEC. 4604. NONIMMIGRANTS PERFORMING MAINTENANCE**  
2 **ON COMMON CARRIERS.**

3 Section 214 (8 U.S.C. 1184), as amended by sections  
4 3609, 4233, 4405, 4503, 4504, 4602, and 4603, is further  
5 amended by adding at the end following:

6 “(z) NONIMMIGRANTS PERFORMING MAINTENANCE  
7 ON COMMON CARRIER.—

8 “(1) IN GENERAL.—An alien coming individ-  
9 ually, or aliens coming as a group, who possess spe-  
10 cialized knowledge to perform maintenance or re-  
11 pairs for common carriers, including to airlines,  
12 cruise lines, and railways, if such maintenance or re-  
13 pairs are occurring to equipment or machinery man-  
14 ufactured outside of the United States and are need-  
15 ed for purposes relating to life, health, and safety,  
16 may be admitted to the United States pursuant to  
17 section 101(a)(15)(B) for a period of not more than  
18 90 days if each such alien has been employed in a  
19 foreign country by 1 employer for not less than 1  
20 year prior to the date the alien is so admitted.

21 “(2) PROHIBITION ON INCOME FROM A UNITED  
22 STATES SOURCE.—During a period of admission  
23 pursuant to paragraph (1), an alien may not receive  
24 a income from a United States source, except for in-  
25 cidental expenses for meals, travel, lodging, and  
26 other basic services.

1 “(3) FEE.—

2 “(A) IN GENERAL.—An alien admitted  
3 pursuant to paragraph (1) shall pay a fee of  
4 \$500.

5 “(B) USE OF FEE.—The fees collected  
6 under subparagraph (A) shall be deposited in  
7 the Comprehensive Immigration Reform Trust  
8 Fund established under section 6 of the Border  
9 Security, Economic Opportunity, and Immigra-  
10 tion Modernization Act”.

## 11 **Subtitle G—W Nonimmigrant Visas**

### 12 **SEC. 4701. BUREAU OF IMMIGRATION AND LABOR MARKET** 13 **RESEARCH.**

14 (a) DEFINITIONS.—In this section:

15 (1) BUREAU.—Except as otherwise specifically  
16 provided, the term “Bureau” means the Bureau of  
17 Immigration and Labor Market Research established  
18 under subsection (b).

19 (2) COMMISSIONER.—The term “Commis-  
20 sioner” means the Commissioner of the Bureau.

21 (3) CONSTRUCTION OCCUPATION.—The term  
22 “construction occupation” means an occupation de-  
23 fined by the Bureau of Labor Statistics as being  
24 within the construction industry for the purposes of  
25 publishing the Bureau’s workforce statistics.

1           (4) METROPOLITAN STATISTICAL AREA.—The  
2 term “metropolitan statistical area” means a geo-  
3 graphic area designated as a metropolitan statistical  
4 area by the Director of the Office of Management  
5 and Budget.

6           (5) SHORTAGE OCCUPATION.—The term “short-  
7 age occupation” means an occupation that the Com-  
8 missioner determines is experiencing a shortage of  
9 labor—

10                   (A) throughout the United States; or

11                   (B) in a specific metropolitan statistical  
12 area.

13           (6) W VISA PROGRAM.—The term “W visa pro-  
14 gram” means the program for the admission of non-  
15 immigrant aliens described in subparagraph (W)(i)  
16 of section 101(a)(15) of the Immigration and Na-  
17 tionality Act (8 U.S.C. 1101(a)(15)), as added by  
18 section 4702.

19           (7) ZONE 1 OCCUPATION.—The term “zone 1  
20 occupation” means an occupation that requires little  
21 or no preparation and is classified as a zone 1 occu-  
22 pation on—

23                   (A) the Occupational Information Network  
24 Database (O\*NET) on the date of the enact-  
25 ment of this Act; or



1           (B) such Database or a similar successor  
2           database, as designated by the Secretary of  
3           Labor, after the date of the enactment of this  
4           Act.

5           (8) ZONE 2 OCCUPATION.—The term “zone 2  
6           occupation” means an occupation that requires some  
7           preparation and is classified as a zone 2 occupation  
8           on—

9           (A) the Occupational Information Network  
10          Database (O\*NET) on the date of the enact-  
11          ment of this Act; or

12          (B) such Database or a similar successor  
13          database, as designated by the Secretary of  
14          Labor, after the date of the enactment of this  
15          Act.

16          (9) ZONE 3 OCCUPATION.—The term “zone 3  
17          occupation” means an occupation that requires me-  
18          dium preparation and is classified as a zone 3 occu-  
19          pation on—

20          (A) the Occupational Information Network  
21          Database (O\*NET) on the date of the enact-  
22          ment of this Act; or

23          (B) such Database or a similar successor  
24          database, as designated by the Secretary of

1 Labor, after the date of the enactment of this  
2 Act.

3 (b) ESTABLISHMENT.—There is established a Bureau  
4 of Immigration and Labor Market Research as an inde-  
5 pendent statistical agency within U.S. Citizenship and Im-  
6 migration Services.

7 (c) COMMISSIONER.—The head of the Bureau of Im-  
8 migration and Labor Market Research is the Commis-  
9 sioner, who shall be appointed by the President, by and  
10 with the advice and consent of the Senate.

11 (d) DUTIES.—The duties of the Commissioner are  
12 limited to the following:

13 (1) To devise a methodology subject to publica-  
14 tion in the Federal Register and an opportunity for  
15 public comment to determine the annual change to  
16 the numerical limitation for nonimmigrant aliens de-  
17 scribed in subparagraph (W)(i) of section 101(a)(15)  
18 of the Immigration and Nationality Act (8 U.S.C.  
19 1101(a)(15)), as added by section 4702.

20 (2) To determine and to publish in the Federal  
21 Register the annual change to the numerical limita-  
22 tion for nonimmigrant aliens described in subpara-  
23 graph (W)(i) of section 101(a)(15) of the Immigra-  
24 tion and Nationality Act (8 U.S.C. 1101(a)(15)), as  
25 added by section 4702.

1           (3) With respect to the W visa program, to sup-  
2           plement the recruitment methods employers may use  
3           to attract such nonimmigrant aliens.

4           (4) With respect to the W visa program, to de-  
5           vise a methodology subject to publication in the Fed-  
6           eral Register and an opportunity for public comment  
7           to designate shortage occupations in zone 1 occupa-  
8           tions, zone 2 occupations, and zone 3 occupations.

9           (5) With respect to the W visa program, to des-  
10          ignate shortage occupations in any zone 1 occupa-  
11          tion, zone 2 occupation, or zone 3 occupation and  
12          publish such occupations in the Federal Register.

13          (6) With respect to the W visa program, to con-  
14          duct a survey once every 3 months of the unemploy-  
15          ment rate of zone 1 occupations, zone 2 occupations,  
16          or zone 3 occupations that are construction occupa-  
17          tions in each metropolitan statistical area.

18          (7) To study and report to Congress on employ-  
19          ment-based immigrant and nonimmigrant visa pro-  
20          grams in the United States and to make annual rec-  
21          ommendations to improve such programs.

22          (8) To carry out any functions required to  
23          carry out the duties described in paragraphs (1)  
24          through (7).

1 (e) DETERMINATION OF CHANGES TO NUMERICAL  
2 LIMITATIONS.—The methodology required under sub-  
3 section (d)(1) shall be published in the Federal Register  
4 not later than 18 months after the date of the enactment  
5 of this Act.

6 (f) DESIGNATION OF SHORTAGE OCCUPATIONS.—

7 (1) METHODS TO DETERMINE.—The Commis-  
8 sioner shall—

9 (A) establish the methodology to designate  
10 shortage occupations under subsection (d)(4);  
11 and

12 (B) publish such methodology in the Fed-  
13 eral Register not later than 18 months after the  
14 date of the enactment of this Act.

15 (2) PETITION BY EMPLOYER.—The method-  
16 ology established under paragraph (1) shall permit  
17 an employer to petition the Commissioner for a de-  
18 termination that a particular occupation in a par-  
19 ticular metropolitan statistical area is a shortage oc-  
20 cupation.

21 (3) REQUIREMENT FOR NOTICE AND COM-  
22 MENT.—The methodology established under para-  
23 graph (1) shall be effective only after publication in  
24 the Federal Register and an opportunity for public  
25 comment.

1           (g) EMPLOYEE EXPERTISE.—The employees of the  
2 Bureau shall have the expertise necessary to identify labor  
3 shortages in the United States and make recommenda-  
4 tions to the Commissioner on the impact of immigrant and  
5 nonimmigrant aliens on labor markets in the United  
6 States, including expertise in economics, labor markets,  
7 demographics and methods of recruitment of United  
8 States workers.

9           (h) INTERAGENCY COOPERATION.—At the request of  
10 the Commissioner, the Secretary of Commerce, the Direc-  
11 tor of the Bureau of the Census, the Secretary of Labor,  
12 and the Commissioner of the Bureau of Labor Statistics  
13 shall—

- 14           (1) provide data to the Commissioner;
- 15           (2) conduct appropriate surveys; and
- 16           (3) assist the Commissioner in preparing the  
17 recommendations referred to subsection (d)(5).

18           (i) BUDGET.—

- 19           (1) REPORT.—Not later than 1 year after the  
20 date of the enactment of this Act, the Director of  
21 U.S. Citizenship and Immigration Services shall sub-  
22 mit to Congress a report of the estimated budget  
23 that the Bureau will need to carry out the duties de-  
24 scribed in subsection (d).

1           (2) AUDIT.—The Comptroller General of the  
2 United States shall submit to Congress a report that  
3 is an audit of the budget prepared by the Director  
4 under paragraph (1).

5           (j) FUNDING.—

6           (1) APPROPRIATION OF FUNDS.—There is here-  
7 by appropriated, out of any money in the Treasury  
8 not otherwise appropriated, \$20,000,000 to establish  
9 the Bureau.

10          (2) USE OF W NONIMMIGRANT FEES.—The  
11 amounts collected for fees under section  
12 220(e)(6)(B) of the Immigration and Nationality  
13 Act, as added by section 4703, shall be used to es-  
14 tablish and fund the Bureau.

15          (3) OTHER FEES.—The Secretary may establish  
16 other fees related to the hiring of alien workers and  
17 use such fees to fund the Bureau.

18 **SEC. 4702. NONIMMIGRANT CLASSIFICATION FOR W NON-**  
19 **IMMIGRANTS.**

20          Section 101(a)(15)(W), as added by section 2211, is  
21 amended by inserting before clause (iii) the following:

22                   “(i) to perform services or labor for a  
23 registered employer in a registered position  
24 (as those terms are defined in section

1                   220(a)) in accordance with the require-  
2                   ments under section 220;

3                   “(ii) to accompany or follow to join  
4                   such an alien described in clause (i) as the  
5                   spouse or child of such alien;”.

6 **SEC. 4703. ADMISSION OF W NONIMMIGRANT WORKERS.**

7           (a) ADMISSION OF W NONIMMIGRANT WORKERS.—

8                   (1) IN GENERAL.—Title II (8 U.S.C. 1151 et  
9                   seq.) is amended by adding at the end the following:

10 **“SEC. 220. ADMISSION OF W NONIMMIGRANT WORKERS.**

11           “(a) DEFINITIONS.—In this section:

12                   “(1) BUREAU.—The term ‘Bureau’ means the  
13                   Bureau of Immigration and Labor Market Research  
14                   established by section 4701 of the Border Security,  
15                   Economic Opportunity, and Immigration Moderniza-  
16                   tion Act.

17                   “(2) CERTIFIED ALIEN.—The term ‘certified  
18                   alien’ means an alien that the Secretary of State has  
19                   certified is eligible to be a W nonimmigrant if the  
20                   alien is hired by a registered employer for a reg-  
21                   istered position.

22                   “(3) COMMISSIONER.—The term ‘Commis-  
23                   sioner’ means the Commissioner of the Bureau.

24                   “(4) CONSTRUCTION OCCUPATION.—The term  
25                   ‘construction occupation’ means an occupation de-

1        fined by the Bureau of Labor Statistics as being  
2        within the construction industry for the purposes of  
3        publishing the Bureau’s workforce statistics.

4            “(5) DEPARTMENT.—Except as otherwise pro-  
5        vided, the term ‘Department’ means the Department  
6        of Homeland Security.

7            “(6) ELIGIBLE OCCUPATION.—The term ‘eligi-  
8        ble occupation’ means an eligible occupation de-  
9        scribed in subsection (e)(3).

10          “(7) EMPLOYER.—

11            “(A) IN GENERAL.—The term ‘employer’  
12        means any person or entity hiring an individual  
13        for employment in the United States.

14            “(B) TREATMENT OF SINGLE EM-  
15        PLOYER.—For purposes of determining the  
16        number of employees or United States workers  
17        employed by an employer, a single entity shall  
18        be treated as 1 employer.

19          “(8) EXCLUDED GEOGRAPHIC LOCATION.—The  
20        term ‘excluded geographic location’ means an ex-  
21        cluded geographic location described in subsection  
22        (f).

23          “(9) METROPOLITAN STATISTICAL AREA.—The  
24        term ‘metropolitan statistical area’ means a geo-  
25        graphic area designated as a metropolitan statistical



1 area by the Director of the Office of Management  
2 and Budget.

3 “(10) REGISTERED EMPLOYER.—The term  
4 ‘registered employer’ means an employer that the  
5 Secretary has designated as a registered employer  
6 under subsection (d).

7 “(11) SECRETARY.—Except as otherwise spe-  
8 cifically provided, the term ‘Secretary’ means the  
9 Secretary of Homeland Security.

10 “(12) SINGLE ENTITY.—The term ‘single enti-  
11 ty’ means any group treated as a single employer  
12 under subsection (b), (c), (m), or (o) of section 414  
13 of the Internal Revenue Code of 1986.

14 “(13) SHORTAGE OCCUPATION.—The term  
15 ‘shortage occupation’ means a shortage occupation  
16 designated by the Commissioner pursuant to section  
17 4701(d)(4) of the Border Security, Economic Oppor-  
18 tunity, and Immigration Modernization Act.

19 “(14) SMALL BUSINESS.—The term ‘small busi-  
20 ness’ means an employer that employs 25 or fewer  
21 full-time equivalent employees.

22 “(15) UNITED STATES WORKER.—The term  
23 ‘United States worker’ means an individual who is—

24 “(A) employed or seeking employment in  
25 the United States; and

1                   “(B)(i) a national of the United States;

2                   “(ii) an alien lawfully admitted for perma-  
3                   nent residence;

4                   “(iii) an alien in Registered Provisional  
5                   Immigrant Status; or

6                   “(iv) any other alien authorized to work in  
7                   the United States with no limitation as to the  
8                   alien’s employer.

9                   “(16) W NONIMMIGRANT.—The term ‘W non-  
10                   immigrant’ means an alien admitted as a non-  
11                   immigrant pursuant to section 101(a)(15)(W)(i).

12                   “(17) W VISA PROGRAM.—The term ‘W visa  
13                   program’ means the program for the admission of  
14                   nonimmigrant aliens described in section  
15                   101(a)(15)(W)(i).

16                   “(18) ZONE 1 OCCUPATION.—The term ‘zone 1  
17                   occupation’ means an occupation that requires little  
18                   or no preparation and is classified as a zone 1 occu-  
19                   pation on—

20                   “(A) the Occupational Information Net-  
21                   work Database (O\*NET) on the date of the en-  
22                   actment of the Border Security, Economic Op-  
23                   portunity, and Immigration Modernization Act;  
24                   or

1           “(B) such Database or a similar successor  
2           database, as designated by the Secretary of  
3           Labor, after the date of the enactment of the  
4           Border Security, Economic Opportunity, and  
5           Immigration Modernization Act.

6           “(19) ZONE 2 OCCUPATION.—The term ‘zone 2  
7           occupation’ means an occupation that requires some  
8           preparation and is classified as a zone 2 occupation  
9           on—

10           “(A) the Occupational Information Net-  
11           work Database (O\*NET) on the date of the en-  
12           actment of the Border Security, Economic Op-  
13           portunity, and Immigration Modernization Act;  
14           or

15           “(B) such Database or a similar successor  
16           database, as designated by the Secretary of  
17           Labor, after the date of the enactment of the  
18           Border Security, Economic Opportunity, and  
19           Immigration Modernization Act.

20           “(20) ZONE 3 OCCUPATION.—The term ‘zone 3  
21           occupation’ means an occupation that requires me-  
22           dium preparation and is classified as a zone 3 occu-  
23           pation on—

24           “(A) the Occupational Information Net-  
25           work Database (O\*NET) on the date of the en-

1 actment of the Border Security, Economic Op-  
2 portunity, and Immigration Modernization Act;  
3 or

4 “(B) such Database or a similar successor  
5 database, as designated by the Secretary of  
6 Labor, after the date of the enactment of the  
7 Border Security, Economic Opportunity, and  
8 Immigration Modernization Act.

9 “(b) ADMISSION INTO THE UNITED STATES.—

10 “(1) W NONIMMIGRANTS.—Subject to this sec-  
11 tion, a certified alien is eligible to be admitted to the  
12 United States as a W nonimmigrant if the alien is  
13 hired by a registered employer for employment in a  
14 registered position in a location that is not an ex-  
15 cluded geographic location.

16 “(2) SPOUSE AND MINOR CHILDREN.—The  
17 alien spouse and minor children of a W non-  
18 immigrant—

19 “(A) may be admitted to the United States  
20 pursuant to clause (ii) of section 101(a)(15)(W)  
21 during the period of the principal W non-  
22 immigrant’s admission;

23 “(B) is authorized to engage in employ-  
24 ment in the United States during such period  
25 of admission; and

1           “(C) shall be provided with employment  
2           authorization or other appropriate work permit.

3           “(c) W NONIMMIGRANTS.—

4           “(1) CERTIFIED ALIEN.—

5           “(A) APPLICATION.—An alien seeking to  
6           be a W nonimmigrant shall apply to the Sec-  
7           retary of State at a United States embassy or  
8           consulate in a foreign country to be a certified  
9           alien.

10           “(B) CRITERIA.—An alien is eligible to be  
11           a certified alien if the alien—

12           “(i) is not inadmissible under this  
13           Act;

14           “(ii) passes a criminal background  
15           check;

16           “(iii) agrees to accept only registered  
17           positions in the United States; and

18           “(iv) meets other criteria as estab-  
19           lished by the Secretary.

20           “(2) W NONIMMIGRANT STATUS.—Only an alien  
21           that is a certified alien may be admitted to the  
22           United States as a W nonimmigrant.

23           “(3) INITIAL EMPLOYMENT.—A W non-  
24           immigrant shall report to such nonimmigrant’s ini-  
25           tial employment in a registered position not later

1 than 14 days after such nonimmigrant is admitted  
2 to the United States.

3 “(4) TERM OF ADMISSION.—

4 “(A) INITIAL TERM.—A certified alien may  
5 be granted W nonimmigrant status for an ini-  
6 tial period of 3 years.

7 “(B) RENEWAL.—A W nonimmigrant may  
8 renew his or her status as a W nonimmigrant  
9 for additional 3-year periods. Such a renewal  
10 may be made while the W nonimmigrant is in  
11 the United States and shall not require the  
12 alien to depart the United States.

13 “(5) PERIODS OF UNEMPLOYMENT.—A W non-  
14 immigrant—

15 “(A) may be unemployed for a period of  
16 not more than 60 consecutive days; and

17 “(B) shall depart the United States if such  
18 W nonimmigrant is unable to obtain such em-  
19 ployment during such period.

20 “(6) TRAVEL.—A W nonimmigrant may travel  
21 outside the United States and be readmitted to the  
22 United States. Such travel may not extend the pe-  
23 riod of authorized admission of such W non-  
24 immigrant.

25 “(d) REGISTERED EMPLOYER.—

1           “(1) APPLICATION.—An employer seeking to be  
2 a registered employer shall submit an application to  
3 the Secretary. Each such application shall include  
4 the following:

5           “(A) Documentation to establish that the  
6 employer is a bona-fide employer.

7           “(B) The employer’s Federal tax identi-  
8 fication number or employer identification num-  
9 ber registered with the Internal Revenue Serv-  
10 ice.

11           “(C) The number of W nonimmigrants the  
12 employer estimates it will seek to employ annu-  
13 ally.

14           “(2) REFERRAL FOR FRAUD INVESTIGATION.—  
15 The Secretary may refer an application submitted  
16 under paragraph (1) or subsection (e)(1)(A) to the  
17 Fraud Detection and National Security Directorate  
18 of U.S. Citizenship and Immigration Services if  
19 there is evidence of fraud for potential investigation.

20           “(3) INELIGIBLE EMPLOYERS.—

21           “(A) IN GENERAL.—Notwithstanding any  
22 other applicable penalties under law, the Sec-  
23 retary may deny an employer’s application to be  
24 a registered employer if the Secretary deter-  
25 mines, after notice and an opportunity for a

1 hearing, that the employer submitting such ap-  
2 plication—

3 “(i) has, with respect to the applica-  
4 tion required under paragraph (1), includ-  
5 ing any attestations required by law—

6 “(I) knowingly misrepresented a  
7 material fact;

8 “(II) knowingly made a fraudu-  
9 lent statement; or

10 “(III) knowingly failed to comply  
11 with the terms of such attestations; or

12 “(ii) failed to cooperate in the audit  
13 process in accordance with regulations pro-  
14 mulgated by the Secretary;

15 “(iii) has been convicted of an offense  
16 set out in chapter 77 of title 18, United  
17 States Code, or any conspiracy to commit  
18 such offenses, or any human trafficking of-  
19 fense under State or territorial law;

20 “(iv) has, within 2 years prior to the  
21 date of application—

22 “(I) received a final adjudication  
23 of having committed any hazardous  
24 occupation orders violation resulting  
25 in injury or death under the child



1 labor provisions contained in section  
2 12 of the Fair Labor Standards Act  
3 of 1938 (29 U.S.C. 211) and any per-  
4 tinent regulation;

5 “(II) received a final adjudication  
6 assessing a civil money penalty for  
7 any repeated or willful violation of the  
8 minimum wage provisions of section 6  
9 of the Fair Labor Standards Act of  
10 1938 (29 U.S.C. 206); or

11 “(III) received a final adjudica-  
12 tion assessing a civil money penalty  
13 for any repeated or willful violation of  
14 the overtime provisions of section 7 of  
15 the Fair Labor Standards Act of  
16 1938 or any regulations thereunder,  
17 other than a repeated violation that is  
18 self-reported (29 U.S.C. 207); or

19 “(v) has, within 2 years prior to the  
20 date of application, received a final adju-  
21 dication for a willful violation or repeated  
22 serious violations involving injury or  
23 death—

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1                   “(I) of section 5 of the Occupa-  
2                   tional Safety and Health Act of 1970  
3                   (29 U.S.C. 654);

4                   “(II) of any standard, rule, or  
5                   order promulgated pursuant to section  
6                   6 of the Occupational Safety and  
7                   Health Act of 1970 (29 U.S.C. 655);  
8                   or

9                   “(III) of a plan approved under  
10                  section 18 of the Occupational Safety  
11                  and Health Act of 1970 (29 U.S.C.  
12                  667).

13                  “(B) LENGTH OF INELIGIBILITY.—

14                  “(i) TEMPORARY INELIGIBILITY.—An  
15                  employer described in subparagraph (A)  
16                  may be ineligible to be a registered em-  
17                  ployer for a period that is not less than the  
18                  time period determined by the Secretary  
19                  and not more than 3 years.

20                  “(ii) PERMANENT INELIGIBILITY.—  
21                  An employer who has been convicted of  
22                  any offense set out in chapter 77 of title  
23                  18, United States Code, or any conspiracy  
24                  to commit such offenses, or any human  
25                  trafficking offense under State or terri-

1                   torial law shall be permanently ineligible to  
2                   be a registered employer.

3                   “(4) TERM OF REGISTRATION.—The Secretary  
4                   shall approve applications meeting the criteria of  
5                   this subsection for a term of 3 years.

6                   “(5) RENEWAL.—An employer may submit an  
7                   application to renew the employer’s status as a reg-  
8                   istered employer for additional 3-year periods.

9                   “(6) FEE.—At the time an employer’s applica-  
10                  tion to be a registered employer or to renew such  
11                  status is approved, such employer shall pay a fee in  
12                  an amount determined by the Secretary to be suffi-  
13                  cient to cover the costs of the registry of such em-  
14                  ployers.

15                  “(7) CONTINUED ELIGIBILITY.—Each reg-  
16                  istered employer shall submit to the Secretary an  
17                  annual report that demonstrates that the registered  
18                  employer has provided the wages and working condi-  
19                  tions the registered employer agreed to provide to its  
20                  employees.

21                  “(e) REGISTERED POSITIONS.—

22                         “(1) IN GENERAL.—

23                                 “(A) APPLICATION.—Each registered em-  
24                                 ployer shall submit to the Secretary an applica-  
25                                 tion to designate a position for which the em-



1 position in the metropolitan statistical  
2 area of the employment, based on the  
3 best information available as of the  
4 time of filing the application.

5 “(v) The working conditions for W  
6 nonimmigrants will not adversely affect the  
7 working conditions of other workers em-  
8 ployed in similar positions.

9 “(vi) The employer has carried out  
10 the recruiting activities required by para-  
11 graph (2)(B).

12 “(vii) There is no qualified United  
13 States worker who has applied for the po-  
14 sition and who is ready, willing, and able  
15 to fill such position pursuant to the re-  
16 quirements in subparagraphs (B) and (C)  
17 of paragraph (2).

18 “(viii) There is not a strike, lockout,  
19 or work stoppage in the course of a labor  
20 dispute in the occupation at the place of  
21 employment at which the W nonimmigrant  
22 will be employed. If such strike, lockout, or  
23 work stoppage occurs following submission  
24 of the application, the employer will pro-

1           vide notification in accordance with all ap-  
2           plicable regulations.

3           “(ix)(I) The employer has not laid off  
4           and will not layoff a United States worker  
5           during the period beginning 90 days prior  
6           to and ending 90 days after the date the  
7           employer files an application for designa-  
8           tion of a position for which the W non-  
9           immigrant is sought or hires such W non-  
10          immigrant, unless the employer has noti-  
11          fied such United States worker of the posi-  
12          tion and documented the legitimate rea-  
13          sons that such United States worker is not  
14          qualified or available for the position.

15          “(II) A United States worker is not  
16          laid off for purposes of this subparagraph  
17          if, at the time such worker’s employment is  
18          terminated, such worker is not employed in  
19          the same occupation and in the same met-  
20          ropolitan statistical area where the reg-  
21          istered position referred to in subclause (I)  
22          is located.

23          “(C) BEST INFORMATION AVAILABLE.—In  
24          subparagraph (B)(iv)(II), the term ‘best infor-

1 mation available’, with respect to determining  
2 the prevailing wage for a position, means—

3 “(i) a controlling collective bargaining  
4 agreement or Federal contract wage, if ap-  
5 plicable;

6 “(ii) if there is no applicable wage  
7 under clause (i), the wage level commensu-  
8 rate with the experience, training, and su-  
9 pervision required for the job based on Bu-  
10 reau of Labor Statistics data; or

11 “(iii) if the data referred to in clause  
12 (ii) is not available, a legitimate and recent  
13 private survey of the wages paid for such  
14 positions in the metropolitan statistical  
15 area.

16 “(D) PERMIT.—The Secretary shall pro-  
17 vide each registered employer whose application  
18 submitted under subparagraph (A) is approved  
19 with a permit that includes the number and de-  
20 scription of such employer’s approved registered  
21 positions.

22 “(E) TERM OF REGISTRATION.—The ap-  
23 proval of a registered position under subpara-  
24 graph (A) is for a term that begins on the date  
25 of such approval and ends on the earlier of—

1                   “(i) the date the employer’s status as  
2                   a registered employer is terminated;

3                   “(ii) three years after the date of such  
4                   approval; or

5                   “(iii) upon proper termination of the  
6                   registered position by the employer.

7                   “(2) REQUIREMENTS.—

8                   “(A) ELIGIBLE OCCUPATION.—Each reg-  
9                   istered position shall be for a position in an eli-  
10                  gible occupation as described in paragraph (3).

11                  “(B) RECRUITMENT OF UNITED STATES  
12                  WORKERS.—

13                  “(i) REQUIREMENTS.—A position may  
14                  not be a registered position unless the reg-  
15                  istered employer—

16                  “(I) advertises the position for a  
17                  period of 30 days, including the wage  
18                  range, location, and proposed start  
19                  date—

20                  “(aa) on the Internet  
21                  website maintained by the Sec-  
22                  retary of Labor for the purpose  
23                  of such advertising; and



1                   “(bb) with the workforce  
2                   agency of the State where the po-  
3                   sition will be located; and

4                   “(II) carries out not less than 3  
5                   of the recruiting activities described in  
6                   subparagraph (C).

7                   “(ii) DURATION OF ADVERTISING.—  
8                   The 30 day periods required by item (aa)  
9                   of (bb) of clause (i)(I) may occur at the  
10                  same time.

11                  “(C) RECRUITING ACTIVITIES.—The re-  
12                  cruiting activities described in this subpara-  
13                  graph, with respect to a position for which the  
14                  employer is seeking a W nonimmigrant, shall  
15                  consist of any combination of the following as  
16                  defined by the Secretary of Homeland Security:

17                  “(i) Advertising such position at job  
18                  fairs.

19                  “(ii) Advertising such position on the  
20                  employer’s external website.

21                  “(iii) Advertising such position on job  
22                  search Internet websites.

23                  “(iv) Advertising such position using  
24                  presentations or postings at vocational, ca-  
25                  reer technical schools, community colleges,

1 high schools, or other educational or train-  
2 ing sites.

3 “(v) Posting such position with trade  
4 associations.

5 “(vi) Utilizing a search firm to seek  
6 applicants for such position.

7 “(vii) Advertising such position  
8 through recruitment programs with place-  
9 ment offices at vocational schools, career  
10 technical schools, community colleges, high  
11 schools, or other educational or training  
12 sites.

13 “(viii) Advertising such position  
14 through advertising or postings with local  
15 libraries, journals, or newspapers.

16 “(ix) Seeking a candidate for such po-  
17 sition through an employee referral pro-  
18 gram with incentives.

19 “(x) Advertising such position through  
20 advertising on radio or television.

21 “(xi) Advertising such position  
22 through advertising, postings, or presen-  
23 tations with newspapers, Internet websites,  
24 job fairs, or community events targeted to

1           constituencies designed to increase em-  
2           ployee diversity.

3           “(xii) Advertising such position  
4           through career day presentations at local  
5           high schools or community organizations.

6           “(xiii) Providing in-house training.

7           “(xiv) Providing third-party training.

8           “(xv) Advertising such position  
9           through recruitment, educational, or other  
10          cooperative programs offered by the em-  
11          ployer and a local economic development  
12          authority.

13          “(xvi) Advertising such position twice  
14          in the Sunday ads in the primary daily cir-  
15          culation newspaper in the area.

16          “(xvii) Any other recruitment activi-  
17          ties determined to be appropriate to be  
18          added by the Commissioner.

19          “(3) ELIGIBLE OCCUPATION.—

20          “(A) IN GENERAL.—An occupation is an  
21          eligible occupation if the occupation—

22                 “(i) is a zone 1 occupation, a zone 2  
23                 occupation, or zone 3 occupation; and

24                 “(ii) is not an excluded occupation  
25                 under subparagraph (B).

1 “(B) EXCLUDED OCCUPATIONS.—

2 “(i) OCCUPATIONS REQUIRING COL-  
3 LEGE DEGREES.—An occupation that is  
4 listed in the Occupational Outlook Hand-  
5 book published by the Bureau of Labor  
6 Statistics (or similar successor publication)  
7 that is classified as requiring an individual  
8 with a bachelor’s degree or higher level of  
9 education may not be an eligible occupa-  
10 tion.

11 “(ii) COMPUTER OCCUPATIONS.—An  
12 occupation in the field of computer oper-  
13 ation, computer programming, or computer  
14 repair may not be an eligible occupation.

15 “(C) PUBLICATION.—The Secretary of  
16 Labor shall publish the eligible occupations,  
17 designated as zone 1 occupations, zone 2 occu-  
18 pations, or zone 3 occupations, on an on-going  
19 basis on a publicly available website.

20 “(4) FILLING OF VACANCIES.—If a W non-  
21 immigrant terminates employment in a registered  
22 position or is terminated from such employment by  
23 the registered employer, such employer may fill that  
24 vacancy by hiring—

25 “(A) a certified alien;

1 “(B) a W nonimmigrant;

2 “(C) a United States worker; or

3 “(D) an alien who is the beneficiary of a  
4 petition for a visa described in section  
5 203(b)(3).

6 “(5) PERIOD OF APPROVAL.—

7 “(A) IN GENERAL.—Except as provided in  
8 subparagraph (B), a registered position shall be  
9 approved by the Secretary for a period of 3  
10 years.

11 “(B) INTENDING IMMIGRANTS.—

12 “(i) EXTENSION OF PERIOD.—A reg-  
13 istered position shall continue to be a reg-  
14 istered position at the end of the 3-year  
15 period referred to in subparagraph (A) if  
16 the W nonimmigrant hired for such posi-  
17 tion is the beneficiary of a petition for im-  
18 migrant status filed by the registered em-  
19 ployer pursuant to this Act.

20 “(ii) TERMINATION OF PERIOD.—The  
21 term of a registration position extended  
22 under clause (i) shall terminate on the  
23 date that is the earlier of—

24 “(I) the date the petition referred  
25 to in clause (i) for a W nonimmigrant

1 is approved or denied by the Sec-  
2 retary; or

3 “(II) the date of the termination  
4 of such W nonimmigrant’s employ-  
5 ment with the registered employer.

6 “(6) FEES.—

7 “(A) REGISTRATION FEE.—

8 “(i) IN GENERAL.—At the time a reg-  
9 istered position is approved for a registered  
10 employer, such employer shall pay a reg-  
11 istration fee in an amount determined by  
12 the Secretary.

13 “(ii) USE OF FEE.—A fee collected  
14 under clause (i) shall be used to fund any  
15 aspect of the operation of the W visa pro-  
16 gram.

17 “(B) ADDITIONAL FEE.—

18 “(i) IN GENERAL.—In addition to the  
19 fee required by subparagraph (A), a reg-  
20 istered employer shall pay an additional fee  
21 for each approved registered position as  
22 follows:

23 “(I) A fee of \$1,750 for the reg-  
24 istered position if the registered em-  
25 ployer is a small business and more

1 than 50 percent and less than 75 per-  
2 cent of the employees of the registered  
3 employees are not United States  
4 workers.

5 “(II) A fee of \$3,500 for the reg-  
6 istered position if the registered em-  
7 ployer is a small business and more  
8 than 75 percent of the employees of  
9 the registered employees are not  
10 United States workers.

11 “(III) A fee of \$3,500 for the  
12 registered position if the registered  
13 employer is not a small business and  
14 more than 15 percent and less than  
15 30 percent of the employees of the  
16 registered employees are not United  
17 States workers.

18 “(ii) USE OF FEE.—A fee collected  
19 under clause (i) shall be used to fund the  
20 operations of the Bureau.

21 “(C) PROHIBITION ON OTHER FEES.—A  
22 registered employer may not be required to pay  
23 an additional fee under subparagraph (B) if the  
24 registered employer is a small business.





1                   “(ii) For the second such year,  
2                   35,000.

3                   “(iii) For the third such year, 55,000.

4                   “(iv) For the fourth such year,  
5                   75,000.

6                   “(v) For each year after the fourth  
7                   such year, the level calculated for that year  
8                   under paragraph (2).

9                   “(B) DATES.—The first year referred to in  
10                  subparagraph (A)(i) shall begin on April 1,  
11                  2015 and end on March 31, 2016, unless the  
12                  Secretary determines that such first year shall  
13                  begin on October 1, 2015 and end on Sep-  
14                  tember 30, 2016.

15                  “(2) YEARS AFTER YEAR 4.—

16                  “(A) CURRENT YEAR AND PRECEDING  
17                  YEAR.—In this paragraph—

18                         “(i) the term ‘current year’ shall refer  
19                         to the 12-month period for which the cal-  
20                         culation of the numerical limits under this  
21                         paragraph is being performed; and

22                         “(ii) the term ‘preceding year’ shall  
23                         refer to the 12-month period immediately  
24                         preceding the current year.



1 for the preceding year minus the  
2 number of registered positions ap-  
3 proved under subsection (e) for the  
4 preceding year; and

5 “(II) the denominator of which is  
6 the number of registered positions ap-  
7 proved under subsection (e) for the  
8 preceding year;

9 “(ii) one-fifth of a fraction—

10 “(I) the numerator of which is  
11 the number of registered positions the  
12 Commissioner recommends be avail-  
13 able under this subparagraph for the  
14 current year minus the number of  
15 registered positions available under  
16 this subsection for the preceding year;  
17 and

18 “(II) the denominator of which is  
19 the number of registered positions  
20 available under this subsection for the  
21 preceding year;

22 “(iii) three-tenths of a fraction—

23 “(I) the numerator of which is  
24 the number of unemployed United  
25 States workers for the preceding year

1 minus the number of unemployed  
2 United States workers for the current  
3 year; and

4 “(II) the denominator of which is  
5 the number of unemployed United  
6 States workers for the preceding year;  
7 and

8 “(iv) three-tenths of a fraction—

9 “(I) the numerator of which is  
10 the number of job openings as set out  
11 in the Job Openings and Labor Turn-  
12 over Survey of the Bureau of Labor  
13 Statistics for the current year minus  
14 such number of job openings for the  
15 preceding year; and

16 “(II) the denominator of which is  
17 the number of such job openings for  
18 the preceding year;

19 “(D) MINIMUM AND MAXIMUM LEVELS.—  
20 The number of registered positions calculated  
21 under subparagraph (B) for a 12-month period  
22 may not be less than 20,000 or more than  
23 200,000.

24 “(3) ADDITIONAL REGISTERED POSITIONS FOR  
25 SHORTAGE OCCUPATIONS.—In addition to the num-

1       ber of registered positions made available for a year  
2       under paragraph (1), the Secretary shall make avail-  
3       able for a year an additional number of registered  
4       positions for shortage occupations in a particular  
5       metropolitan statistical area.

6               “(4) SPECIAL ALLOCATIONS OF REGISTERED  
7       POSITIONS.—

8               “(A) AUTHORITY TO MAKE AVAILABLE.—

9       In addition to the number of registered posi-  
10      tions made available for a year under para-  
11      graph (1) or (3), the Secretary shall make addi-  
12      tional registered positions available for the year  
13      for a specific registered employer if—

14              “(i)(I) the maximum number of reg-  
15              istered positions available under paragraph  
16              (1) have been approved for the year and  
17              none remain available for allocation; or

18              “(II) such registered employer is lo-  
19              cated in a metropolitan statistical area  
20              that has an unemployment rate that is  
21              more than 8 ½ percent as reported in the  
22              most recent month preceding the date that  
23              the application is submitted to the Sec-  
24              retary; and

1           “(ii) such registered employer has car-  
2           ried out not less than 7 of the recruiting  
3           activities described in subsection (e)(2)(C)  
4           and posts the position, including the wage  
5           range, location, and initial date of employ-  
6           ment, for not less than 30 days—

7                   “(I) on the Internet website  
8                   maintained by the Secretary of Labor  
9                   for the purpose of such advertising;  
10                  and

11                   “(II) with the workforce agency  
12                   of the State where the position will be  
13                   located.

14           “(B) DURATION OF POSTING.—The 30 day  
15           periods required by subclauses (I) or (II) of  
16           subparagraph (A)(iii) may occur at the same  
17           time.

18           “(C) WAGES.—A W nonimmigrant hired  
19           to perform an eligible occupation pursuant to a  
20           registered position made available under this  
21           paragraph may not be paid less than the great-  
22           er of—

23                   “(i) the level 4 wage set out in the  
24                   Foreign Labor Certification Data Center  
25                   Online Wage Library (or similar successor

1 website) maintained by the Secretary of  
2 Labor for such occupation in that metro-  
3 politan statistical area; or

4 “(ii) the mean of the highest two-  
5 thirds of wages surveyed for such occupa-  
6 tion in that metropolitan statistical area.

7 “(D) REDUCTION OF FUTURE REGISTERED  
8 POSITIONS.—Each registered position made  
9 available for a year under this paragraph shall  
10 reduce by 1 the number of registered positions  
11 made available under paragraph (g)(1) for the  
12 following year or the earliest possible year for  
13 which a registered position is available. The  
14 limitation contained in paragraph (h)(4) shall  
15 not be reduced by any registered position made  
16 available under this paragraph.

17 “(5) OTHER CONSIDERATION.—In no event  
18 shall the number of visas issued under section  
19 101(a)(15)(W)(i) exceed the number of registered  
20 positions in existence.

21 “(h) ALLOCATION OF REGISTERED POSITIONS.—

22 “(1) IN GENERAL.—

23 “(A) FIRST 6-MONTH PERIOD.—The num-  
24 ber of registered positions available for the 6-  
25 month period beginning on the first day of a

1 year is 50 percent of the maximum number of  
2 registered positions available for such year  
3 under subsection (g)(1). Such registered posi-  
4 tions shall be allocated as described in this sub-  
5 section.

6 “(B) SECOND 6-MONTH PERIOD.—The  
7 number of registered positions available for the  
8 6-month period ending on the last day of a year  
9 is the maximum number of registered positions  
10 available for such year under subsection (g)(1)  
11 minus the number of registered positions ap-  
12 proved during the 6-month period referred to in  
13 subsection (A). Such registered positions shall  
14 be allocated as described in this subsection.

15 “(2) SHORTAGE OCCUPATIONS.—

16 “(A) IN GENERAL.—For the first month of  
17 each 6-month period referred to in subpara-  
18 graph (A) or (B) of paragraph (1) a registered  
19 position may not be created in an occupation  
20 that is not a shortage occupation.

21 “(B) INITIAL DESIGNATIONS.—Subpara-  
22 graph (A) shall not apply in any period for  
23 which the Commissioner has not designated any  
24 shortage occupations.



1           “(3) SMALL BUSINESSES.—During the second,  
2           third, and fourth months of each 6-month period re-  
3           ferred to in subparagraph (A) or (B) of paragraph  
4           (1), one-third of the number of registered positions  
5           allocated for such period shall be approved only for  
6           a registered employer that is a small business. Any  
7           such registered positions not approved for such  
8           small businesses during such months shall be avail-  
9           able for any registered employer during the last 2  
10          months of each such 6-month period.

11          “(4) MEAT, POULTRY, AND FISH CUTTERS AND  
12          TRIMMERS.—In addition to the number of registered  
13          positions made available for a year under paragraph  
14          (1) or (3) of such section (g), the Secretary shall  
15          make additional registered positions available for the  
16          year for occupations designated by the Secretary of  
17          Labor as Meat, Poultry, and Fish Cutters and Trim-  
18          mers. The numerical limitation for such additional  
19          registered positions shall be no more than 10 per-  
20          cent of the annual numerical limitation provided for  
21          in such paragraph (1).

22          “(5) LIMITATION FOR CONSTRUCTION OCCUPA-  
23          TIONS.—

24                 “(A) IN GENERAL.—Subject to subpara-  
25                 graph (B), not more than 33 percent of the reg-

1           istered positions made available under sub-  
2           section (g)(1) for a year may be granted to per-  
3           form work in a construction occupation.

4           “(B) MAXIMUM LEVEL.—Notwithstanding  
5           subparagraph (A), the number of registered po-  
6           sitions granted to perform work in a construc-  
7           tion occupation under subsection (g)(1) may  
8           not exceed 15,000 for a year and 7,500 for any  
9           6-month period.

10          “(C) PROHIBITION FOR OCCUPATIONS  
11          WITH HIGH UNEMPLOYMENT.—

12           “(i) IN GENERAL.—A registered em-  
13           ployer may not hire a certified alien for a  
14           registered position to perform work in a  
15           construction occupation if the unemploy-  
16           ment rate for construction occupations in  
17           the corresponding occupational job zone in  
18           that metropolitan statistical area was more  
19           than 8½ percent.

20           “(ii) DETERMINATION OF UNEMPLOY-  
21           MENT RATE.—The unemployment rate  
22           used in clause (i) shall be determined—

23                   “(I) using the most recent survey  
24                   taken by the Bureau; or

1                   “(II) if a survey referred to in  
2                   subclause (I) is not available, a recent  
3                   and legitimate private survey.

4           “(i) PORTABILITY.—A W nonimmigrant who is ad-  
5           mitted to the United States for employment by a reg-  
6           istered employer may—

7                   “(1) terminate such employment for any rea-  
8                   son; and

9                   “(2) seek and accept employment with another  
10           registered employer in any other registered position  
11           within the terms and conditions of the W non-  
12           immigrants visa.

13           “(j) PROMOTION.—A registered employer who has  
14           applied for a registered position in a shortage occupation  
15           may promote the W nonimmigrant hired for that reg-  
16           istered position to a registered position in an occupation  
17           that is not a shortage occupation if the W nonimmigrant  
18           has been employed with that employer for a period of not  
19           less than 12 months. Such a promotion shall not increase  
20           the total number of registered positions available to that  
21           employer.

22           “(k) PROHIBITION ON OUTPLACEMENT.—A reg-  
23           istered employer may not place, outsource, lease, or other-  
24           wise contract for the services or placement of a W non-  
25           immigrant employee with another employer if more than

1 15 percent of the employees of the registered employer are  
2 W nonimmigrants.

3 “(1) W NONIMMIGRANT PROTECTIONS.—

4 “(1) APPLICABILITY OF LAWS.—A W non-  
5 immigrant shall not be denied any right or any rem-  
6 edy under Federal, State, or local labor or employ-  
7 ment law that would be applicable to a United  
8 States worker employed in a similar position with  
9 the employer because of the alien’s status as a non-  
10 immigrant worker.

11 “(2) WAIVER OF RIGHTS PROHIBITED.—

12 “(A) IN GENERAL.—A W nonimmigrant  
13 may not be required to waive any substantive  
14 rights or protections under this Act.

15 “(B) CONSTRUCTION.—Nothing under this  
16 paragraph may be construed to affect the inter-  
17 pretation of any other law.

18 “(3) PROHIBITION ON TREATMENT AS INDE-  
19 PENDENT CONTRACTORS.—

20 “(A) IN GENERAL.—Notwithstanding any  
21 other provision of law—

22 “(i) a W nonimmigrant is prohibited  
23 from being treated as an independent con-  
24 tractor under any Federal or State law;  
25 and

1                   “(ii) no person, including an employer  
2                   or labor contractor and any persons who  
3                   are affiliated with or contract with an em-  
4                   ployer or labor contractor, may treat a W  
5                   nonimmigrant as an independent con-  
6                   tractor.

7                   “(B) CONSTRUCTION.—Subparagraph (A)  
8                   may not be construed to prevent registered em-  
9                   ployers who operate as independent contractors  
10                  from employing W nonimmigrants.

11                  “(4) PAYMENT OF FEES.—

12                   “(A) IN GENERAL.—A fee related to the  
13                   hiring of a W nonimmigrant required to be paid  
14                   by an employer under this Act shall be paid by  
15                   the employer and may not be deducted from the  
16                   wages or other compensation paid to a W non-  
17                   immigrant.

18                   “(B) EXCLUDED COSTS.—The cost of  
19                   round trip transportation from a certified  
20                   alien’s home to the location of a registered posi-  
21                   tion and the cost of obtaining a foreign pass-  
22                   port are not fees required to be paid by the em-  
23                   ployer.

24                   “(5) TAX RESPONSIBILITIES.—An employer  
25                   shall comply with all applicable Federal, State, and

1 local tax laws with respect to each W nonimmigrant  
2 employed by the employer.

3 “(6) WHISTLEBLOWER PROTECTION.—

4 “(A) PROHIBITED ACTIVITIES.—It shall be  
5 unlawful for an employer of a W nonimmigrant  
6 to intimidate, threaten, restrain, coerce, retali-  
7 ate, discharge, or in any other manner, dis-  
8 criminate against an employee or former em-  
9 ployee because the employee or former em-  
10 ployee—

11 “(i) discloses information to the em-  
12 ployer or any other person that the em-  
13 ployee or former employee reasonably be-  
14 lieves demonstrates a violation of this sec-  
15 tion; or

16 “(ii) cooperates or seeks to cooperate  
17 in an investigation or other proceeding  
18 concerning compliance with the require-  
19 ments of this section.

20 “(m) COMPLAINT PROCESS.—The Secretary shall es-  
21 tablish a process for the receipt, investigation, and disposi-  
22 tion of complaints with respect to—

23 “(1) the failure of a registered employer to  
24 meet a condition of this section; or

1           “(2) the lay off or non-hiring of a United  
2 States worker as required by this section.

3           “(n) ENFORCEMENT.—

4           “(1) IN GENERAL.—The Secretary shall pro-  
5 mulgate regulations for the receipt, investigation,  
6 and disposition of complaints by an aggrieved W  
7 nonimmigrant respecting a violation of this section.

8           “(2) FILING DEADLINE.—No investigation or  
9 hearing shall be conducted on a complaint con-  
10 cerning a violation under this section unless the  
11 complaint was filed not later than 6 months after  
12 the date of such violation.

13           “(3) REASONABLE BASIS.—The Secretary shall  
14 conduct an investigation under this subsection if  
15 there is reasonable basis to believe that a violation  
16 of this section has occurred. The process established  
17 under this subsection shall provide that, not later  
18 than 30 days after a complaint is filed, the Sec-  
19 retary shall determine if there is reasonable cause to  
20 find such a violation.

21           “(4) NOTICE AND HEARING.—

22           “(A) IN GENERAL.—Not later than 60  
23 days after the Secretary makes a determination  
24 of reasonable basis under paragraph (3), the  
25 Secretary shall issue a notice to the interested

1 parties and offer an opportunity for a hearing  
2 on the complaint, in accordance with section  
3 556 of title 5, United States Code.

4 “(B) HEARING DEADLINE.—Not later than  
5 60 days after the date of a hearing under this  
6 paragraph, the Secretary shall make a finding  
7 on the matter.

8 “(5) ATTORNEY’S FEES.—

9 “(A) AWARD.—A complainant who prevails  
10 in an action under this subsection with respect  
11 to a claim related to wages or compensation for  
12 employment, or a claim for a violation of sub-  
13 section (l) or (m), shall be entitled to an award  
14 of reasonable attorney’s fees and costs.

15 “(B) FRIVOLOUS COMPLAINTS.—A com-  
16 plainant who files a frivolous complaint for an  
17 improper purpose under this subsection shall be  
18 liable for the reasonable attorney’s fees and  
19 costs of the person named in the complaint.

20 “(6) POWER OF THE SECRETARY.—The Sec-  
21 retary may bring an action in any court of com-  
22 petent jurisdiction—

23 “(A) to seek remedial action, including in-  
24 junctive relief;





1           affected worker for each subsequent viola-  
2           tion;

3           “(ii) if the violation was willful, a fine  
4           in an amount not more than \$5,000 per  
5           violation per affected worker;

6           “(iii) if the violation was willful and if  
7           in the course of such violation a United  
8           States worker was harmed, a fine in an  
9           amount not more than \$25,000 per viola-  
10          tion per affected worker; or

11          “(B) for knowingly failing to materially  
12          comply with the terms of representations made  
13          in petitions, applications, certifications, or at-  
14          testations under this section—

15                 “(i) a fine in an amount not more  
16                 than \$4,000 per aggrieved worker; and

17                 “(ii) upon the occasion of a third of-  
18                 fense of failure to comply with representa-  
19                 tions, a fine in an amount not to exceed  
20                 \$5,000 per affected worker and designa-  
21                 tion as an ineligible employer, recruiter, or  
22                 broker for purposes of any immigrant or  
23                 nonimmigrant program.

24                 “(3) CRIMINAL PENALTY.—Any person who  
25                 misrepresents the number of full-time equivalent em-

1        ployees of an employer or the number of employees  
2        of a person who are United States workers for the  
3        purpose of reducing a fee under subsection (e)(6) or  
4        avoiding the limitation in subsection (e)(7), shall be  
5        fined in accordance with title 18, United States  
6        Code, in an amount up to \$25,000 or imprisoned  
7        not more than 1 year, or both.

8        “(p) MONITORING.—

9            “(1) REQUIREMENT TO MONITOR.—The Sec-  
10        retary shall monitor the movement of W non-  
11        immigrants in registered positions through—

12            “(A) the Employment Verification System  
13        described in section 274A(d); and

14            “(B) the electronic monitoring system de-  
15        scribed in paragraph (2).

16        “(2) ELECTRONIC MONITORING SYSTEM.—The  
17        Secretary, through U.S. Citizenship and Immigra-  
18        tion Services, shall implement an electronic moni-  
19        toring system to monitor presence and employment  
20        of W nonimmigrants. Such system shall be modeled  
21        on the Student and Exchange Visitor Information  
22        System (SEVIS) and SEVIS II tracking system of  
23        U.S. Immigration and Customs Enforcement.”.

24        (2) TABLE OF CONTENTS AMENDMENT.—The  
25        table of contents in the first section (8 U.S.C. 1101

1 et seq.) is amended by adding after the item relating  
2 to section 219 the following:

“Sec. 220. Admission of W nonimmigrant workers.”.

3 (b) INTENTION TO ABANDON FOREIGN RESI-  
4 DENCE.—Section 214(h) (8 U.S.C. 1184(h)) is amended  
5 by striking “or (V)” and inserting “(V), or (W)”.

6 **Subtitle H—Investing in New Ven-**  
7 **ture, Entrepreneurial Startups,**  
8 **and Technologies**

9 **SEC. 4801. NONIMMIGRANT INVEST VISAS.**

10 (a) INVEST NONIMMIGRANT CATEGORY.—Section  
11 101(a)(15) (8 U.S.C. 1101(a)(15)), as amended by sec-  
12 tions 2231, 4504, and 4702, is further amended by insert-  
13 ing after the material added by section 2231, the fol-  
14 lowing:

15 “(X) subject to the definitions in section  
16 203(b)(6), is a qualified entrepreneur who has  
17 demonstrated, during the 3-year period ending  
18 on the date on which the alien filed an initial  
19 petition for nonimmigrant status described in  
20 this clause that—

21 “(i) a qualified venture capitalist, a  
22 qualified super angel investor, a qualified  
23 government entity, a qualified community  
24 development financial institution, or such  
25 other entity or set of investors, as deter-

1           mined by the Secretary, has devoted a  
2           qualified investment of not less than  
3           \$100,000 to the alien's United States busi-  
4           ness entity; or

5                   “(ii) the alien's United States busi-  
6           ness entity has created no fewer than 3  
7           qualified jobs and during the 2-year period  
8           ending on such date has generated not less  
9           than \$250,000 in annual revenue in the  
10          United States.”.

11          (b) ADMISSION OF INVEST NONIMMIGRANTS.—Sec-  
12          tion 214 (8 U.S.C. 1184) is amended by adding at the  
13          end the following:

14          “(s) INVEST NONIMMIGRANT VISAS.—

15                  “(1) DEFINITIONS.—The definitions in section  
16          203(b)(6)(A) apply in this subsection.

17                  “(2) INITIAL PERIOD OF AUTHORIZED ADMIS-  
18          SION.—The period of authorized status as a non-  
19          immigrant described in section 101(a)(15)(X) shall  
20          be for an initial 3-year period.

21                  “(3) RENEWAL OF ADMISSION.—Subject to  
22          paragraph (4), the initial period of authorized non-  
23          immigrant status described in paragraph (2) may be  
24          renewed for additional 3-year periods if during the

1 most recent 3-year period that the alien was granted  
2 such status—

3 “(A) the alien’s United States business en-  
4 tity has created no fewer than 3 qualified jobs  
5 and a qualified venture capitalist, a qualified  
6 super angel investor, a qualified government en-  
7 tity, a qualified community development finan-  
8 cial institution, or such other entity or set of in-  
9 vestors as determined by the Secretary, has de-  
10 voted a qualified investment of not less than  
11 \$250,000 to the alien’s United States business  
12 entity; or

13 “(B) the alien’s United States business en-  
14 tity has created no fewer than 3 qualified jobs  
15 and, during the 2 year period ending on the  
16 date that the alien petitioned for an extension,  
17 has generated not less than \$200,000 in annual  
18 revenue within the United States.

19 “(4) WAIVER OF RENEWAL REQUIREMENTS.—  
20 The Secretary may renew an alien’s status as a non-  
21 immigrant described in section 101(a)(15)(X) for up  
22 to two 1-year periods if the alien—

23 “(A) does not meet the criteria of para-  
24 graph (3); and

1           “(B) meets the criteria established by the  
2           Secretary, in consultation with the Secretary of  
3           Commerce, for approving renewals under this  
4           subclause which shall include finding that—

5                   “(i) the alien has made substantial  
6                   progress in meeting such criteria; and

7                   “(ii) such renewal that is economically  
8                   beneficial to the United States.

9           “(5) ATTESTATION.—The Secretary may re-  
10          quire an alien seeking status under section  
11          101(a)(15)(X) to attest, under penalties of perjury,  
12          to the alien’s qualifications.”.

13 **SEC. 4802. INVEST IMMIGRANT VISA.**

14          (a) ESTABLISHMENT OF INVEST NONIMMIGRANT  
15 VISA.—Section 203(b) (8 U.S.C. 1153(b)) is amended—

16               (1) by redesignating paragraph (6) as para-  
17               graph (7); and

18               (2) by inserting after paragraph (5) the fol-  
19               lowing:

20               “(6) INVEST IMMIGRANTS.—

21                   “(A) DEFINITIONS.—In this paragraph,  
22                   section 101(a)(15)(X), and section 214(s):

23                           “(i) QUALIFIED COMMUNITY DEVEL-  
24                           OPMENT FINANCIAL INSTITUTION.—The  
25                           term ‘qualified community development fi-

1           nancial institution’ is defined as provided  
2           under section 1805.201 45D(c) of title 12,  
3           Code of Federal Regulations, or any simi-  
4           lar successor regulations.

5           “(ii) QUALIFIED ENTREPRENEUR.—  
6           The term ‘qualified entrepreneur’ means  
7           an individual who—

8                   “(I) has a significant ownership  
9                   interest, which need not constitute a  
10                  majority interest, in a United States  
11                  business entity;

12                  “(II) is employed in a senior ex-  
13                  ecutive position of such United States  
14                  business entity;

15                  “(III) submits a business plan to  
16                  U.S. Citizenship and Immigration  
17                  Services; and

18                  “(IV) had a substantial role in  
19                  the founding or early-stage growth  
20                  and development of such United  
21                  States business entity.

22           “(iii) QUALIFIED GOVERNMENT ENTI-  
23           TY.—The term ‘qualified government enti-  
24           ty’ means an agency or instrumentality of



1 the United States or of a State, local, or  
2 tribal government.

3 “(iv) QUALIFIED INVESTMENT.—The  
4 term ‘qualified investment’—

5 “(I) means an investment in a  
6 qualified entrepreneur’s United States  
7 business entity that is—

8 “(aa) an equity purchase;

9 “(bb) a secured loan;

10 “(cc) a convertible debt  
11 note;

12 “(dd) a public securities of-  
13 fering;

14 “(ee) a research and devel-  
15 opment award from a qualified  
16 government entity;

17 “(ff) other investment deter-  
18 mined appropriate by the Sec-  
19 retary; or

20 “(gg) a combination of the  
21 investments described in items  
22 (aa) through (ff); and

23 “(II) may not include an invest-  
24 ment from such qualified entre-  
25 preneur, the parents, spouse, son or

1 daughter of such qualified entre-  
2 preneur, or from any corporation,  
3 company, association, firm, partner-  
4 ship, society, or joint stock company  
5 over which such qualified entre-  
6 preneur has a substantial ownership  
7 interest.

8 “(v) QUALIFIED JOB.—The term  
9 ‘qualified job’ means a full-time position of  
10 United States business entity owned by a  
11 qualified entrepreneur that—

12 “(I) is located in the United  
13 States;

14 “(II) has been filled by an indi-  
15 vidual who is not the qualified entre-  
16 preneur or the spouse, son, or daugh-  
17 ter of the qualified entrepreneur for at  
18 least 2 years; and

19 “(III) pays a wage that is not  
20 less than 250 percent of the Federal  
21 minimum wage.

22 “(vi) QUALIFIED SUPER ANGEL IN-  
23 VESTOR.—The term ‘qualified super angel  
24 investor’ means an individual or organized

1 group of individuals investing directly or  
2 through a legal entity—

3 “(I) each of whom is an accred-  
4 ited investor, as defined in section  
5 230.501(a) of title 17, Code of Fed-  
6 eral Regulations, or any similar suc-  
7 cessor regulation, investing the funds  
8 owned by such individual or organized  
9 group in a qualified entrepreneur’s  
10 United States business entity;

11 “(II)(aa) if an individual, is a cit-  
12 izen of the United States or an alien  
13 lawfully admitted for permanent resi-  
14 dence; or

15 “(bb) if an organized group or  
16 legal entity, a majority of the individ-  
17 uals investing through such group or  
18 entity are citizens of the United  
19 States or aliens lawfully admitted for  
20 permanent residence; and

21 “(III) each of whom in the pre-  
22 vious 3 years has made qualified in-  
23 vestments in a total amount deter-  
24 mined to be appropriate by the Sec-  
25 retary, that is not less than \$50,000,

1 in United States business entities  
2 which are less than 5 years old.

3 “(vii) QUALIFIED VENTURE CAPI-  
4 TALIST.—The term ‘qualified venture capi-  
5 talist’ means an entity—

6 “(I) that—

7 “(aa) is a venture capital  
8 operating company, as defined in  
9 section 2510.3-110(d) of title 29,  
10 Code of Federal Regulations (or  
11 any successor thereto); or

12 “(bb) has management  
13 rights, as defined in, and to the  
14 extent required by, such section  
15 2510.3-110 (d) (or successor  
16 thereto), in its portfolio compa-  
17 nies;

18 “(II) that has capital commit-  
19 ments of not less than \$10,000,000;  
20 and

21 “(III) the investment adviser, as  
22 defined in section 202 of the Invest-  
23 ment Advisers Act of 1940 (15 U.S.C.  
24 80b-2), for which—

1                   “(aa) has its primary office  
2                   location in the United States;

3                   “(bb) is owned, directly or  
4                   indirectly, by individuals, the ma-  
5                   jority of whom are citizens of the  
6                   United States or aliens lawfully  
7                   admitted for permanent residence  
8                   in the United States;

9                   “(cc) has been advising such  
10                  entity or other similar funds or  
11                  entities for at least 2 years; and

12                  “(dd) has made, on behalf of  
13                  such entity or a similar fund or  
14                  entity, at least 2 investments of  
15                  not less than \$500,000 during  
16                  each of the most recent 2 years.

17                  “(viii) SECRETARY.—Except as other-  
18                  wise specifically provided, the term ‘Sec-  
19                  retary’ means the Secretary of Homeland  
20                  Security.

21                  “(ix) SENIOR EXECUTIVE POSITION.—  
22                  The term ‘senior executive position’ in-  
23                  cludes the position of chief executive offi-  
24                  cer, chief technology officer, and chief op-  
25                  erating officer.

1                   “(x) UNITED STATES BUSINESS ENTI-  
2                   TY.—The term ‘business entity’ means any  
3                   corporation, company, association, firm,  
4                   partnership, society, or joint stock com-  
5                   pany that is organized under the laws of  
6                   the United States or any State and that  
7                   conducts business in the United States  
8                   that is not—

9                   “(I) a private fund, as defined in  
10                  202(a) of the Investment Advisers Act  
11                  of 1940 (15 U.S.C. 80b-2);

12                  “(II) a commodity pool, as de-  
13                  fined in section 1a of the Commodity  
14                  Exchange Act (7 U.S.C. 1a);

15                  “(III) an investment company, as  
16                  defined in section 3 of the Investment  
17                  Company Act of 1940 (15 U.S.C.  
18                  80a-3); or

19                  “(IV) an issuer that would be an  
20                  investment company but for an ex-  
21                  emption provided in—

22                  “(aa) section 3(c) of the In-  
23                  vestment Company Act of 1940  
24                  (15 U.S.C. 80a-3(c); or



1                   “(BB) a qualified venture capi-  
2                   talist, a qualified super angel investor,  
3                   a qualified government entity, a quali-  
4                   fied community development financial  
5                   institution, or such other entity or set  
6                   of investors, as determined by the  
7                   Secretary, has devoted a qualified in-  
8                   vestment of not less than \$500,000 to  
9                   the alien’s United States business en-  
10                  tity; or

11                  “(bb)(AA) the alien has a signifi-  
12                  cant ownership interest in a United  
13                  States business entity that has cre-  
14                  ated no fewer than 5 qualified jobs;  
15                  and

16                  “(BB) during the 2-year period  
17                  ending on such date has generated not  
18                  less than \$750,000 in annual revenue  
19                  within the United States; and

20                  “(IV) no more than 2 other aliens  
21                  have received nonimmigrant status under  
22                  this section on the basis of an alien’s own-  
23                  ership of such business entity;

24                  “(ii)(I) the alien is a qualified entre-  
25                  preneur;



1           “(II) the alien maintained valid non-  
2 immigrant status in the United States for  
3 at least 3 years prior to the date of filing  
4 an application for such status;

5           “(III) the alien holds an advanced de-  
6 gree in a field of science, technology, engi-  
7 neering, and mathematics, approved by the  
8 Secretary; and

9           “(IV) during the 3-year period ending  
10 on the date the alien files an initial peti-  
11 tion for such status under this section—

12           “(aa)(AA) the alien has a signifi-  
13 cant ownership interest in a United  
14 States business entity that has cre-  
15 ated no fewer than 4 qualified jobs;  
16 and

17           “(BB) a qualified venture capi-  
18 talist, a qualified super angel investor,  
19 a qualified government entity, a quali-  
20 fied community development financial  
21 institution, or such other entity or set  
22 of investors, as determined by the  
23 Secretary, has devoted a qualified in-  
24 vestment of not less than \$500,000 to

1 the alien’s United States business en-  
2 tity; or

3 “(bb)(AA) the alien has a signifi-  
4 cant ownership interest in a United  
5 States business entity that has cre-  
6 ated no fewer than 3 qualified jobs;  
7 and

8 “(BB) during the 2-year period  
9 ending on such date has generated not  
10 less than \$500,000 in annual revenue  
11 within the United States; and

12 “(V) no more than 3 other aliens have  
13 received nonimmigrant status under this  
14 section on the basis of an alien’s ownership  
15 of such business entity.

16 “(D) ATTESTATION.—The Secretary may  
17 require an alien seeking visa under this para-  
18 graph to attest, under penalties of perjury, to  
19 the alien’s qualifications.”.

20 (b) PETITION.—Section 204(a)(1)(H) (8 U.S.C.  
21 1154(a)(1)(H)) is amended—

22 (1) by striking “203(b)(5)” and inserting  
23 “paragraph (5) or (6) of section 203(b)”;

24 (2) by striking “Attorney General” and insert-  
25 ing “Secretary of Homeland Security”.

1 **SEC. 4803. ADMINISTRATION AND OVERSIGHT.**

2 (a) REGULATIONS.—Not later than 16 months after  
3 the date of the enactment of this Act, the Secretary, in  
4 consultation with the Secretary of Commerce, the Admin-  
5 istrator of the Small Business Administration, and other  
6 heads of other relevant Federal agencies and department,  
7 shall promulgate regulations to carry out the amendments  
8 made by this subtitle. Such regulations shall ensure that  
9 such amendments are implemented in a manner that is  
10 consistent with the protection of national security and pro-  
11 motion United States economic growth, job creation, and  
12 competitiveness.

13 (b) MODIFICATION OF DOLLAR AMOUNTS.—

14 (1) IN GENERAL.—The Secretary may from  
15 time to time prescribe regulations increasing or de-  
16 creasing any dollar amount specified in paragraph  
17 (6) of section 203(b) of the Immigration and Na-  
18 tionality Act, as added by section \_\_2, subparagraph  
19 (X) of section 101(a)(15) of such Act, as added by  
20 section 4801, or subsection (s) of section 214, as  
21 added by 4802.

22 (2) AUTOMATIC ADJUSTMENT.—Unless a dollar  
23 amount referred to in paragraph (1) is adjusted by  
24 the Secretary under paragraph (1), such dollar  
25 amounts shall automatically adjust on January 1,  
26 2016 by the percentage change in the Consumer

1 Price Index (CPI-U) during fiscal year 2015, and  
2 on every fifth subsequent January 1 by the percent-  
3 age change in the CPI-U during the previous five  
4 fiscal years, for any petition filed to classify an alien  
5 under this paragraph on or after the date of each  
6 automatic adjustment.

7 (c) OTHER AUTHORITY.—The Secretary, in the Sec-  
8 retary's unreviewable discretion, may deny or revoke the  
9 approval of a petition seeking classification of an alien  
10 under this paragraph or any other petition, application,  
11 or benefit based upon the previous or concurrent filing or  
12 approval of a petition for classification of an alien under  
13 this paragraph, if the Secretary determines, in the Sec-  
14 retary's sole and unreviewable discretion, that the ap-  
15 proval or continuation of such petition, application, or  
16 benefit is contrary to the national interest of the United  
17 States or for other good cause.